

**Labour Market Effects of Fixed-Term Employment
Contracts – Microeconometric Analyses
for West Germany**

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List of Symbols

$C \in \{0,1\}$	treatment dummy
CA_t	adjustment costs
CR	churning rate
E_t	employment level in the current period t
E_t^*	desired level of employment
$E(Y|X)$	expectation of Y conditional on X
$F_i(w_i^R(t))$	cumulated wage offer distribution
$G(\cdot)$	kernel function
HR	hiring rate
IN_i	linear index
JCR	job creation rate
JDR	job destruction rate
N	employment stock
N_1, N_0, N_c	number of treated, number of untreated, number of controls
$\Pr(\cdot)$	probability
$\square(e_i)$	neighbourhood as a function of the propensity score
RR	rotation rate
SR	separation rate
TFR	transformation (of fixed-term into permanent contracts) rate
U_{it}, U_{1it}, U_{0it}	unobserved error terms in case of treatment (1) or non-treatment (0) in the outcome equations
V_i	unobserved error term in the participation equation
WTR	worker turnover rate
X	vector of explanatory (conditioning) variables
Y_t	output
Y	observed outcome
Y_1	outcome in the treatment state
Y_0	outcome in the non-treatment state
Z	vector of explanatory variables
Z^*	instrumental variable
a_i	time-invariant individual-specific effect
$e(X), e$	propensity score (participation probability conditional on X)
$g_1(X), g_0(X)$	functions of X in the group of treated (1) and controls (0)
h	bandwidth parameter
$h_i(t)$	hazard rate of individual i after unemployment duration t

i	individual, establishment, treated individual
t	period of time, period of time before treatment
t'	period of time after treatment
$w_i^R(t)$	reservation wage
$w(i, j)$	weight associated to the members j of the control group for treated i
z, z'	two values of Z^*
$\alpha(t)$	baseline hazard
ε_{it}	classical error term
ξ_i	job offer rate
θ_t	common macroeconomic time effect
λ	speed of adjustment
Ψ	interval (caliper)
Φ	cumulative normal distribution
ω_j	number of times an untreated person is used as a control
\perp	statistical independence

List of Abbreviations

AIC	Akaike information criterion
ATE	average treatment effect
ATT	average treatment effect on the treated
ATU	average treatment effect on the untreated
BetrVG	Betriebsverfassungsgesetz
BIBB	Bundesinstitut für Berufsbildung
BIC	Bayesian criterion
Coeff.	coefficient
DIW	Deutsches Institut für Wirtschaftsforschung
e.g.	for example
Eq.	equation
FL	freelance
FTC	fixed-term contract
GSOEP	German Socio-Economic Panel
HQIC	Hannan-Quin criterion
i.e.	that is
IAB	Institut für Arbeitsmarkt- und Berufsforschung
IIA	independence of irrelevant alternatives
IV	instrumental variable
KschG	Kündigungsschutzgesetz
Marg. eff.	marginal effect
NN	nearest neighbour
obs.	observations
PER	permanent contract
Std.err.	standard error

SUTVA	stable unit-treatment value assumption
TWA	temporary work agency
TzBfG	Teilzeit- und Befristungsgesetz
ZEW	Zentrum für Europäische Wirtschaftsforschung

1 Introduction

An important feature of the German labour market is the coexistence of permanent contracts which are associated with high institutional firing costs due to dismissal protection legislation and fixed-term contracts (FTCs) which establish employment relationships for a limited duration of time. FTCs expire automatically without dismissal at the end of the agreed term. The employment relationship is either terminated or the employer can decide to offer the worker a permanent position or, under certain circumstances, another FTC. Obviously, the availability of FTCs leads to a substantial alteration of the framework in which the optimisation behaviour of actors in the labour market takes place.

This is all the more likely as the importance of FTCs in the West German labour market has been underestimated not only in the political discussion, but also by economists so far. The reason may be that many studies have focussed on aggregate employment stocks, which conceal most of the employment dynamics. In West German private sector establishments FTCs constitute only 6–7% of all jobs, but about 30% of all hirings and separations are based on them (see Subchapter 4.5). This discrepancy indicates the necessity to look at micro data, i.e., information on the individual behaviour of workers and firms. Furthermore, the magnitude of FTC employment suggests that the usual assumption of a rigid labour market in Germany, which is contrasted with a flexible U.S. labour market, seems to be an oversimplification. Besides the obvious policy relevance, this may be one reason why the labour market effects of flexible employment contracts have become an important and prolific field of research in labour economics in recent years.¹

FTCs were liberalised in Germany by the Employment Promotion Act in 1985 as a reaction to the unemployment crisis. Besides, temporary work agencies have been liberalised for several times since 1985. Recently, both types of atypical work have been further facilitated by the so-called “Hartz Reform”. Therefore, Germany is a typical example of a partial deregulation of the dismissal protection legislation (BLANCHARD and LANDIER, 2002), being observed in many European countries, where kinds of temporary work such as FTCs were introduced, while keeping institutional firing restrictions on permanent contracts constant.

Of course, the aim of the reforms was to alleviate the unemployment problem (or to increase employment), which has increasingly become a problem of low-qualified workers being affected by international trade („globalisation“) and technological change.² The government’s official objectives of the liberalisation have been expressed in a number of communiqués (see JAHN, 2002).

1 See, for example, the symposium on temporary work in the *Economic Journal* 112, June 2002.

2 See EISEN (2001) for a discussion of both sources of unemployment of low-qualified workers. FITZENBERGER (1999) provides an empirical analysis of this issue.

Before 1985, the objective of the permission to conclude FTCs was to give firms the possibility of dealing with unexpected events and short-term peaks in labour demand. The objectives of the reform in 1985 can be summarised as follows (see JAHN, 2002). FTCs should (1.) increase the overall flexibility of the labour market, (2.) increase the individual employment opportunities of workers, especially of those who are protected by special dismissal protection rules (e.g., disabled workers), (3.) lead to a reduction of long-term unemployment, and (4.) reduce the amount of overtime work. An “unofficial” objective of the government has always been to avoid an extensive reform of the dismissal protection legislation for permanent contracts despite the unemployment crisis³, which can, obviously, be explained by political factors.⁴ All the intended effects of FTCs except point (4.) are at least partly evaluated throughout this study.

Although a number of extensive German studies including research on the labour market effects of FTCs already exists⁵, there is still a lack of empirical and in particular econometric analyses attempting to shed light on *causal* relationships.

Chapter 2 starts with a definition of fixed-term versus permanent contracts and provides a brief overview of the institutional background with respect to dismissal protection for permanent contracts, the regulation of FTCs, and the role of works councils and collective wage agreements. Afterwards, the potentials as well as the limitations of the individual level and establishment level datasets used in the subsequent chapters are discussed. Subchapter 2.3 provides a first view on the empirical picture of FTCs in West Germany by presenting some descriptive statistics on the incidence of FTCs in demographic groups and along the business cycle as well as information on the duration of FTCs.

In the course of the study, microeconomic analyses attempting to identify causal relationships are presented. In Chapter 3 it is stressed that the underlying questions are in many cases comparable and can be analysed within the framework of the so-called potential-outcome approach to causality (see ROY, 1951; RUBIN, 1974), which has particularly been applied to the evaluation of active labour market programmes so far. The microeconomic methods applied in this study are presented and their assumptions and limitations are discussed.

Chapter 4 provides theoretical as well as empirical analyses of the role of FTCs in labour demand and makes attempts to reveal whether and to what extent FTCs increase the overall flexibility of the labour market as intended by the reform of

3 This statement is based on a verbal information from a ministry official at the Federal Ministry of Economics and Employment.

4 The political economy of partial versus general labour market reforms is beyond the scope of this study. A theoretical model formalising this argument is provided by CAHUC and POSTEL-VINAY (2002). DOLADO, GARCÍA-SERRANO, and JIMENO (2002) apply some of the arguments to the Spanish case. SAINT-PAUL (2000) provides an extensive discussion of the political economy of (partial) labour market reforms.

5 See, for example, LINNE (1991), WALWEI (1991), BIELENSKI, KOHLER, and SCHREIBER-KITTL (1994), ZIMMERMANN (1997), SCHÖMANN, ROGOWSKI, and KRUPPE (1998), and JAHN (2002).

1985. From an employer's point of view, the most relevant differences between FTCs and permanent contracts are the lower institutional firing costs of FTCs and the higher turnover rate of FTC workers. By presenting dynamic labour demand and matching models it is shown that there are three categories of reasons for firms to use FTCs. Firstly, FTCs may be used as 'buffer stock', that is, as an adjustment instrument to cope with demand or productivity shocks. Secondly, FTCs may be used as a screening device (prolonged probationary period) in presence of asymmetric information on the workers' ability (or productivity). Thirdly, FTCs are used to substitute a certain proportion of permanent workers by FTC workers if job positions that are inherently permanent are (repeatedly) filled by FTC workers.

These three categories of reasons for using FTCs have different welfare implications (see VAREJÃO and PORTUGAL, 2003). For example, if FTCs are exclusively used as buffer stock, they facilitate firing in downturn, reduce labour hoarding, and thus foster productivity. However, as FTC workers have a lower job stability, the use of FTCs as buffer stock also hampers learning and training on-the-job. Furthermore, the use of FTCs as buffer stock may also raise the wage pressure of the permanent contract workers (see Section 5.2.1). The effects on the chances of unemployed workers to get a job offer (either FTC or permanent) are ambiguous in theoretical models (see Subchapter 4.2). If FTCs are used as screening devices, they may lead to better job matches and therefore more stable employer-employee relationships. Furthermore, unemployed workers with adverse signals may have the chance to enter into a permanent contract by using an initial FTC as stepping stone (see Chapter 6). If FTCs are used as substitute for permanent workers on inherently permanent jobs, they may have adverse effects on productivity growth, again because they reduce investments in training, and because otherwise good matches are terminated and replaced by matches of uncertain values (see Subchapter 5.2). Substitution, as long as it is not based on deputising an absent permanent worker, is obviously the main point in which policy makers and the public are most concerned about.

Subchapter 4.4 provides an empirical analysis of the firms' reasons for using FTCs focussing on the econometric identification of the link between dismissal protection for permanent contract workers and the firms' use of FTCs. Furthermore, a comparison with the determinants of the use of two other types of atypical work (freelance workers and workers from temporary work agencies) is provided. Subchapter 4.5 includes an analysis of the role of FTCs in worker flows (inflows into and outflows from establishments) since, as discussed in the course of Chapter 4, dismissal protection legislation and FTCs may be more relevant for worker flows than for changes in employment stocks. The analysis reveals the proportion of FTCs transformed into permanent contracts within establishments and thus gives a first impression of the role of FTCs as screening devices and stepping stones towards permanent contracts. Furthermore, it is investigated to what extent FTC workers are hired and fired without changing the number of the

establishments' employees and thus the relevance of the role of FTCs as a substitute is revealed.

Chapter 5 evaluates the short-run causal effect of being employed on a FTC (compared to a permanent contract) on workers' subjective assessments of working conditions as well as wages. One theoretical prediction discussed in the chapter is that FTC workers should be compensated for the lower employment stability by higher wages, given the assumptions of a perfect labour market hold. Another strand of the literature introduces asymmetric information and workers maximising their lifetime utility or earnings. This introduces the possibility of FTCs being investments from the workers' point of view, and probationary periods or incentive schemes from the employers' point of view. The econometric analysis is based on a large cross-sectional dataset of German employees allowing to perform separate analyses for different sub-groups of workers.

Chapter 6 provides the most important analyses of this study as two important policy goals of FTCs are touched, that is, whether taking up a FTC increases the individual employment opportunities in the long-run (stepping stone effect) and whether FTCs affect the job-finding behaviour of unemployed job searchers. Chapter 6 consists of three parts. In Subchapter 6.2 the conditions for unemployed job searchers to enter into a FTC job instead of a permanent contract job are derived mainly within the framework of the job search theory. Furthermore, it is discussed under which conditions FTCs may be stepping stones towards permanent contracts. From a theoretical point of view, the result that FTCs are stepping stones towards permanent jobs is far from being ambiguous. The issue is complicated by the fact that one has to ask counterfactual questions. For example, if an unemployed job searcher had kept on searching instead of entering into a FTC, she or he had possibly got a permanent contract job with better working conditions and career opportunities. Furthermore, there are theoretical models even suggesting that the partial deregulation in European countries is not a remedy, but part of the unemployment problem. Subchapter 6.3 provides a micro-econometric unemployment duration analysis distinguishing between both types of contracts as destination states when leaving unemployment. This analysis reveals whether FTCs and permanent contracts are behaviourally distinct states with respect to the job searchers' characteristics and regional labour market conditions. It is focused on the effect of unemployment duration (duration dependence) as well as adverse worker characteristics on the transition to FTCs versus permanent contract. Finally, Subchapter 6.4 analyses the effects of entering into FTCs from unemployment on future employment opportunities. Are FTCs *stepping stones* for the unemployed or are FTCs *dead ends* leading to recurrent periods of temporary jobs and unemployment? The econometric analysis is again based on a potential-outcome approach to causality attempting to account for the sequential problem job searchers face when deciding to take up a FTC job.

All chapters include a summary and conclusion. Chapter 7 provides an overall summary and conclusion of the study containing hints for future research.

2 Fixed-Term Employment Contracts in Germany: Definition, Institutional Background, and Empirical Relevance

2.1 Definition of Fixed-Term versus Permanent Employment Contracts

First of all, the terms '*fixed-term contract*' (synonym: 'temporary contract' or 'limited term contract') and '*permanent contract*' (synonym: 'indefinite term contract' or 'unlimited term contract') have to be defined. Fixed-term contracts (FTCs) define temporary employment relationships, which expire automatically without dismissal at the end of the agreed term, after the completion of a specified task, or the occurrence of a specified event (see WALWEI, 1990). After the expiration of the contract, the employment relationship is terminated, or the employer can decide to offer the worker a permanent position or, under certain circumstances, another FTC.

FTC work has to be distinguished from other kinds of temporary and atypical work, such as temporary work agencies (TWAs), freelancers (FLs), trainees, or other types of subcontracting.⁶ In contrast, permanent contracts end either through dismissal by the employer, quit of the worker, a dissolution contract ('*Aufhebungsvertrag*'), the transition to retirement, or due to the death of the worker.

It should be kept in mind that a permanent contract does not automatically imply a long-term employment relationship and that a FTC does not necessarily imply a temporary one. These institutional terms may be used for a large number of very heterogeneous employment relationships. It is not unlikely that some specific worker-job matches based on FTCs are more stable than other matches based on permanent contracts. Furthermore, it is an empirical question to which extent a FTC makes an employment relationship more unstable. If, for example, institutional restrictions are far less important than economic factors for the stability of matches, it is at least a theoretically admissible possibility that the type of employment contract does not matter for the duration of an employment relationship. Furthermore, a FTC does not necessarily need to be associated with a higher unemployment risk than a permanent contract as rational FTC workers are likely to be more engaged in on-the-job search.

6 For definitions of temporary work see POLIVKA and NARDONE (1989), ATKINSON (1984), or KELLER and SEIFERT (1995). A definition of temporary work agency employment can be found in BROSE, SCHULZE-BÖING, and MEYER (1990) as well as in MAURER (1995). The distinction between freelancers and other self-employed workers on the one hand, and dependent employment on the other is discussed in DIETRICH (1999).

2.2 Institutional Background in Germany

The institutional background relevant for the subsequent analyses consists of the protection against dismissal legislation and the regulation of FTCs between 1991 and 2001. Furthermore, it is necessary to describe the legal rights and the influence capabilities of works councils and of collective wage agreements for the analyses in Chapter 4.

Dismissal Protection

German *protection against dismissal legislation* is based on legal regulations as well as on decisions of labour courts. *Collective wage agreements* sometimes contain additional clauses in favour of employees. These regulations make individual or collective dismissals costly either in terms of time, money or procedural complexity (HUNT, 2000).

In general, it is distinguished between *ordinary* and *extraordinary dismissals* ('ordentliche' versus 'außerordentliche Kündigung'). Extraordinary dismissals (§626 German Civil Code; 'Bürgerliches Gesetzbuch', BGB) are legal, for example, in case of criminal offences. Ordinary dismissals are associated with *periods of notice* depending on age and job tenure of the worker to be dismissed. In absence of individual or collective agreements, the period of notice is one month for two years of job tenure and goes up to 20 months for 20 years of job tenure (§622 German Civil Code). In addition, the *Protection Against Dismissal Law* ('Kündigungsschutzgesetz', KschG) stipulates conditions under which a dismissal is socially unjustified. A worker who has been dismissed unfairly is entitled to *severance payments*. These depend on age, job tenure, and earnings and amount to a maximum of 12 monthly earnings or up to 18 monthly earnings if the dismissed employee is at least 55 years old and has been employed in the firm for at least 20 years. In addition, there is a *special* protection against dismissal ('spezieller Kündigungsschutz') for some groups of workers. Inter alia, members of the works council, disabled persons, and pregnant women are specially protected.

Before the second *Improvement of Employment Opportunities Act* came into force in October 1996, all permanent employees with an employment duration of at least 6 months in establishments with 6 or more employees covered by social security (threshold level) were within the scope of the Protection Against Dismissal Law. The second Improvement of Employment Opportunities Act raised the threshold level for the application of the Protection Against Dismissal Law to 11 employees. However, employees which had been covered by the Protection Against Dismissal Law in September 1996 retained their coverage under the old

regulation for three years (until September 1999). In December 1998, the new German government lowered the threshold level back to 6 employees.⁷

According to the *Workplace Labour Relations Act* ('Betriebsverfassungsgesetz', BetrVG), the *works council* ('Betriebsrat') must be consulted before an employee can be dismissed. If the works council disagrees, the worker may appeal to the labour court. In case of *mass dismissals* the consultation with the works council is more extensive and the regional employment office ('Landesarbeitsamt') must be informed. The employment office can decide that the employer has to wait for up to 2 months (normally 1 month) before proceeding with redundancies. Establishments with at least 20 employees have to negotiate a *social plan* ('Sozialplan') with the works council, including redundancy payment and payment of re-training measures.

In establishments with at least 20 employees, works councils also have to agree on the recruitment of new employees (§ 99 BetrVG). The works council can refuse to agree if the recruitment leads to dismissals or is otherwise detrimental for the current staff. In this case, the employer can appeal to a labour court for an approval of the recruitment. Thus although works councils cannot ultimately prevent the employer from hiring new workers, they can increase the procedural complexities and the costs of hiring. Apart from these general provisions, the Workplace Labour Relations Act does not provide works councils with a mandate to negotiate with employers over the use of atypical employment.⁸

In international comparisons, e.g., provided by the OECD (1999), the German system of protection against dismissal legislation for permanent contract workers is assessed as being relatively strict: In the late 1980s, Germany is on position 13 out of 20 OCED countries, with the first place being the country with the less strict protection against dismissal (U.S.). In the late 1990s, Germany is assessed to be on position 21 out of 27 OECD countries.

Fixed-Term Contracts

The most important restrictions on the use of FTC work are the objective reasons which must be given for employing workers on FTCs, the maximum number of renewals of FTCs, and finally, the maximum cumulated duration of these contracts with one employer.

The first legal basis for the use of FTCs is the German Civil Code. Employers have to justify the use of FTCs by *objective reasons* and can conclude a FTC with a maximum duration of 6 months. Accepted objective reasons are, inter alia,

7 This variation (interpreted as 'natural experiment'; see Section 3.2.4) in dismissal protection legislation allows to assess the effect of firing costs of permanent contract work on the use of FTC work in Subchapter 4.4.

8 The *Law on Part-Time and Fixed-Term Employment Contracts* of 2001 (see the next paragraph) introduced the right of the works council to be informed about the number and proportion of employees with fixed-term contracts (§20). However, no right of co-determination concerning the type of contract offered is included in the law.

seasonal fluctuations in demand, temporary high volumes of work, deputising a person, carrying out special tasks, on-the-job-training, public employment measures, probationary periods, and a FTC at the request of the employee (see WALWEI, 1990). The public sector as well as particular categories of occupations have special regulations which facilitate the use of FTCs. This is relevant, among others, for scientists and executive employees as well as for research and education positions. According to the Civil Code there are no restrictions with regard to repeated use. Thus workers can be repeatedly employed on FTCs lasting at most 6 months at the same employer, provided that the employer proves objective reasons. Objective reasons were not explicitly stated in the law until January 2001, when the *Act on Part-Time and Fixed-Term Employment Relationships* came into force.⁹

Until 1985 the Civil Code was the only regulation for the use of FTCs. The use of FTCs was liberalised by the first *Improvement of Employment Opportunities Act* ('Beschäftigungsförderungsgesetz', BeschFG) in May 1985 (see Box 1 for an overview). From 1985 on, employers were free to hire *new* employees on FTCs without objective reasons for a duration of up to 18 months. The same was true for workers directly after the completion of their apprenticeship. For start-up businesses, the maximum duration was extended to 24 months. However, under this Act a FTC had to be converted into a permanent contract if the worker was to be retained after expiration of the contract. To prevent conversions of permanent into temporary employment contracts, FTCs were not allowed if the worker had been employed by the same employer (on either type of contract) during a period of four months prior to the commencement of the FTC.

This regulation is of practical relevance for FTCs with a duration of more than six months in establishments with at least 6 employees as only these establishments and employees are within the scope of the Protection Against Dismissal Law (see WALWEI, 1990).

When the second Improvement of Employment Opportunities Act came into force in October 1996, the maximum duration of FTCs was extended to 24 months, and a maximum of three contract renewals were allowed. In January 2001, the *Act on Part-Time and Fixed-Term Employment Relationships* ('Teilzeit- und Befristungsgesetz', TzBfG) came into effect, replacing the Improvement of Employment Opportunities Act. FTCs without objective reasons are now only allowed in case of hiring new employees (i.e., employees who have never before worked for the employer). The law explicitly states that the maximum duration of FTCs and the number of renewals can be regulated by collective agreements, even in the case they should be less restrictive than the law.

Already before 2001, some collective wage agreements regulated the conditions under which FTCs were permitted, the maximum duration of FTCs, and the pre-

9 The objective reasons were developed by case law. WALWEI (1990) provides a historical view.

conditions for the repeated use of FTCs (see WALWEI, 1990; ZIMMERMANN, 1997).

The relevance of the legal grounds for the use of FTC work can be evaluated analysing the IAB establishment panel for 2001. According to my own calculations based on the IAB Establishment Panel for Baden-Wuerttemberg, 5% of all FTC workers are participants in public employment measures, 54% are on FTCs justified by objective reasons, and about 41% without objective reasons.

Box 1: Regulations of FTCs in Germany – Overview

§620 Civil Code (BGB)

- use of FTCs has to be justified by objective reasons
- maximum duration of 6 months
- repeated use of more than one FTC at the same employer possible (if justified by objective reasons)

Improvement of Employment Opportunities Act (01 Mai 1985)

- coexistent with the Civil Code regulations
- legalisation of one nonrecurring FTC without necessity of justification by objective reasons
- maximum duration of FTCs: 18 months (24 months for business start-ups)
- only newly hired workers or former trainees if no permanent position is available

Second Improvement of Employment Opportunities Act (01 October 1996)

- coexistent with the Civil Code regulations
- maximum duration of FTCs: 24 months
- three renewals within the maximum duration of 24 months possible
- no limitations on the use of FTCs for employees being at least 60 years old
- former trainees can be hired on FTCs even if permanent positions are available

Act on Part-Time and Fixed-Term Employment Relationships (01 January 2001)

- inclusion of objective reasons in the law: objective reasons are now statutory defined
- no limitations on the use of FTCs for employees being at least 58 years old

Sources: WALWEI (1990), RUDOLPH (2000), OBERTHÜR and LENZE (2001), JAHN (2002).

2.3 Empirical Relevance of Fixed-Term Contracts in West Germany

As this is an empirical study, the reliability of the results crucially depends on the quality of the underlying datasets. The following microeconomic datasets are used: the German Microcensus, the BIBB/IAB dataset 1998/99 (see Subchapter 5.4), the IAB Establishment Panel (see the Sections 4.4.2 and 4.5.3), and the German Socio-Economic Panel (see Section 6.3.4).

Information on the type of the contract (FTC versus permanent contract) is available in a number of micro datasets, however, the underlying definitions are

often different.¹⁰ For example, the German Microcensus and the IAB Establishment Panel do not allow to distinguish between regular unsubsidised FTCs and participants in public employment measures. This problem may not be too severe since public employment measures are far less important in West Germany than in East Germany as already indicated by the numbers in the previous subsection.¹¹ Trainees in the German apprenticeship system hold, by definition, FTCs. However, these should obviously not be mixed-up with other FTC employment relationships.

Another fundamental problem common to every survey is that the interviewee can interpret the question in two ways: either she or he understands it in the sense of the contractual arrangement “fixed-term employment contract” or, rather factual, as her or his employment relationship being temporary or permanent. The latter possibility cannot be ruled out in many cases.

A further issue is the definition of the samples. It would be useful to define the samples used in different analyses in a way that they always represent one specific underlying population, for example, the labour force in West Germany in 1995–2000, without participants in public employment measures, without persons in vocational training and without the public sector etc. This is not possible here due to various reasons. First of all, the underlying populations of the surveys are often different. For example, the population of the IAB Establishment Panel consists of all West German Establishments with at least one employee covered by social security. The definition of the term “establishment” (in contrast to “company”) will be presented in Section 4.4.2. In contrast, the population of the BIBB/IAB dataset consists of all employees aged between 16 and 65. Perhaps more relevant than the underlying population is the definition of the sample, which is driven by restrictions due to the sample size as well as particularities of some variables. For example, in Chapter 6 a sample of persons entering into unemployment during the period 1991–2000 is defined, but the public sector is not excluded since the sample would otherwise become too small. In the empirical analysis for the second half of the 1990s in Subchapter 4.4, not only the public sector is excluded but also financial institutions and insurance companies since they do not report sales as a measure for their business activity.

All empirical analyses of this study are restricted to West Germany. The most important reason is that the particularities of the East German labour market would require separate analyses in either case.¹²

10 For a discussion of the measurement of FTC work in Germany see BIELENSKI (1998).

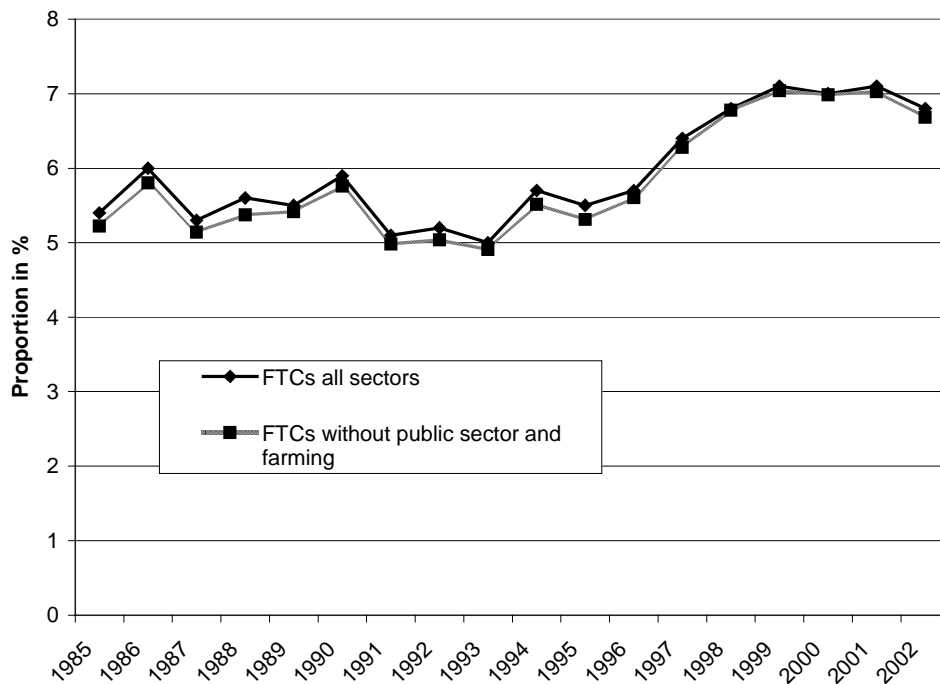
11 For example, the absolute number of FTC workers (only blue- and white collar workers including public employment measures) in April 1999 in West Germany was according to the Microcensus about 1.59 million. According to the public employment office, the stock of participants in public employment measures in West Germany was 71,608 persons in this month, which is a proportion of less than 5%.

12 An open question is whether to include West Berlin in the analyses, since it has evolved with respect to its labour market problems more into East German conditions after the unification. Nevertheless, as there is rather a shortage of observations and since West Berlin can still be distinguished from East

The different sample designs imply that the analyses of this study cannot be compared on a one-to-one basis but must be interpreted as “jigsaw pieces” which hopefully coalesce into general insights into the labour market effects of FTCs.

How important are FTCs in the German labour market in general and for different groups of workers? The aim of this subsection is to provide a first view on the empirical relevance of FTCs in West Germany. More detailed descriptive analyses are presented in the subsequent chapters.

Figure 1: Proportion of FTCs in Total Dependent Employment in West Germany (Percentages)



Sources: Institut für Arbeitsmarkt- und Berufsforschung (2003); German Microcensus.

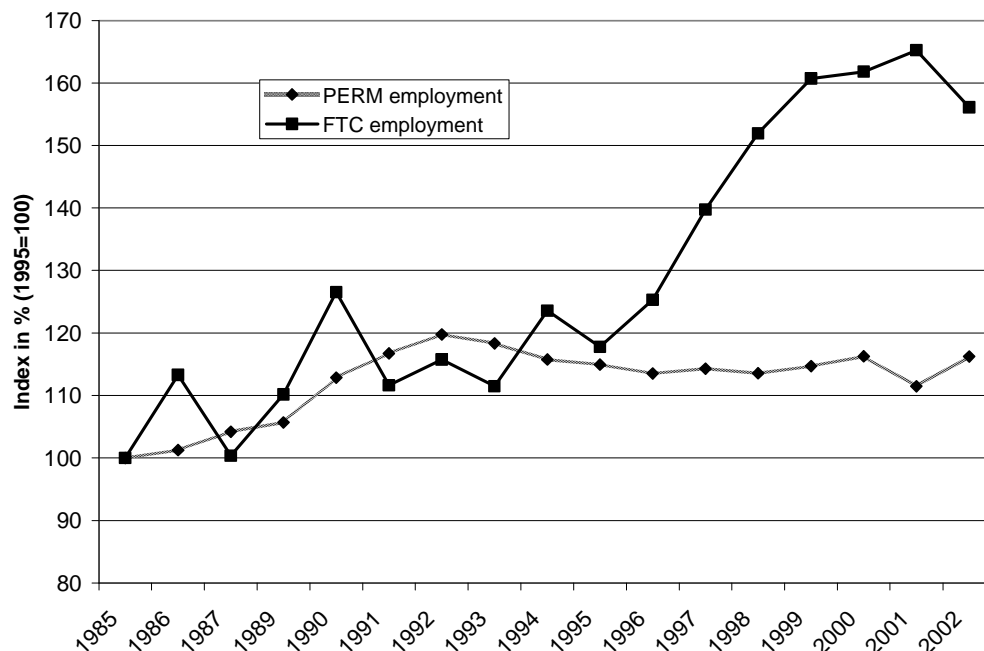
Notes: Measured in April each year. Excluding persons in vocational training, and including participants in public employment measures.

Figure 1 depicts the proportion of FTCs in total dependent employment (blue collar and white collar workers without self-employed). Since the underlying data source is the German Microcensus, participants in public employment measures are included. The proportion of FTCs remained in a 5–6% interval over the period 1985–1996. There was a decline to about 5% after the post-unification boom ended in 1993 and a subsequent increase reaching more than 7% between 1999 and 2001. In 2002 the proportion declined to 6.8%. It is an open question whether the increase after 1997 may be interpreted as a long-term shift to a higher level or whether the proportion will fall back to 5–6% in the future. Furthermore, it is unclear to which extent the rise after 1996 can be attributed to the

Berlin in all datasets used it is included. While this may be a moot point, it is unlikely to change the result to a large extent.

deregulation by the second Improvement of Employment Opportunities Act (see Box 1). Moreover, illustrates that omitting the public sector (where many public employment measures are implemented) as well as the farming and fishing industry does not affect the overall picture of the evolution of FTCs.

Figure 2: Index of Permanent Contract and FTC Employment in West Germany—Excluding the Public Sector as well as Farming and Fishing (1995=100%)



Source: INSTITUT FÜR ARBEITSMARKT- UND BERUFSFORSCHUNG (2003); German Microcensus.

Notes: Measured in April each year. Excluding persons in vocational training, and including participants in public employment measures.

Figure 2 depicts the evolution of FTC and permanent contract employment (without public sector as well as farming and fishing) as an index with the respective type of employment defined as 100% in 1985. Besides the impressions (already found in) that the increase after 1997 could be a general shift out of the range of 100–130% (corresponding to 5–6% in) there are some basic findings with regard to the behaviour along the business cycle: FTC employment is more volatile than permanent contract employment. Focussing on the years around the German unification in 1990, there is an interesting pattern which has similarly been observed for Sweden (see HOLMLUND and STORRIE, 2002): FTC employment increases earlier than permanent employment during the starting economic upturn (1985–1989), it decreases when the first indications of the end of the boom are revealed (1991–1992) and increases in the economic downturn (1993–1995) while permanent employment decreases.

The major problem with this interpretation of the figure is that the period under observation includes three law changes (May 1985, October 1996, January 2001). Hence, economic forces may be superposed by institutional changes. Un-

fortunately, there is no dataset for Germany available which starts before the first law change came into force in 1985.

The German Microcensus is the only German dataset containing information on the *duration* of FTCs. Employees holding FTCs are asked about the duration of their current FTCs. Note that this information is fundamentally different from information on the elapsed duration of ongoing employment relationships (job tenure).¹³

A general methodological problem results from the fact that the distribution of ongoing spells (for example job tenure, unemployment, etc.) measured at a point in time is subject to two off-setting biases, which may either over- or underestimate the true distribution of the spells (SALANT, 1977 and FARBER, 1999): (1.) *Spell truncation* means that the observed duration of a spell is a lower bound for the completed duration because the spell has not ended at the date of the survey interview. (2.) *Length-bias* means that spells of short duration are less likely to be observed on any given date than longer spells, so that the observed average duration of the observed spells is longer than the average duration of all spells.¹⁴

Table 1: Duration of FTCs in 1998 (Percentages) –
Excluding the Public Sector as well as Farming and Fishing

Duration in months	Men		Women	
	Proportion	Cumulated Proportion	Proportion	Cumulated Proportion
1	1.2	1.2	1.2	1.2
2	1.6	2.8	1.3	2.4
3	5.8	8.5	4.4	6.9
4	1.6	10.1	2.0	8.9
5	1.3	11.4	1.3	10.1
6	17.2	28.6	15.8	26.0
7–9	5.4	34.1	4.6	30.6
10–12	29.5	63.6	31.6	62.2
13–15	1.3	64.9	1.7	63.9
16–18	4.6	69.4	5.1	69.0
19–21	0.3	69.8	1.1	70.0
22–24	13.6	83.3	12.2	82.3
25–29	0.4	83.8	0.7	83.0
30–36	6.2	90.0	8.8	91.8
≥ 37	10.0	100.0	8.2	100.0

Source: German Microcensus 1998; own calculations.

Notes: Measured in April 1998. Excluding persons in vocational training, and including participants in public employment measures. Weighted figures are obtained using the individual weights (inflation factors) included in the German Microcensus.

The contract duration information from the German Microcensus 1998 is not subject to spell-truncation since persons are not asked about the elapsed duration of their job, but on the duration which is specified in their contract. Since only length-bias is relevant in this case, the following statistics should be interpreted

¹³ The latter is analysed in Subchapter 5.4.

¹⁴ Both types of bias will be relevant in the context of different analyses in the subsequent chapters.

as an upper bound for the true duration distribution of FTCs (see Table 1). Put differently, the proportion of short FTCs is relatively underestimated and the proportion of long FTCs is relatively overestimated. Table 1 indicates that there seem to be no clear-cut differences between men and women. More than 25% of all FTCs are not longer than 6 months, more than 60% of all FTCs are 12 months at most, and approximately 83% are not longer than 24 months. The remainder of about 17% of FTCs being longer than 24 months must be in accordance to special regulations for certain occupations (see Subchapter 2.2) or it is based on measurement errors since neither the Civil Code nor the Improvement of Employment Opportunities Act permit FTCs to be longer than 24 months in general.

Some further descriptive statistics on the proportion of FTCs in different groups of employees are depicted in Table 2. The underlying dataset is the BIBB/IAB survey for 1998/99, which allows to distinguish between FTC workers and participants in public employment measures (see Subchapter 5.4).¹⁵ First of all, it is worthwhile noting that the proportion of FTCs according to the BIBB/IAB dataset (men: 5.2%, women: 6.7%) is very similar to what can be found with the German Microcensus for 1998 (which includes participants in public employment measures) using a comparable sample definition (5.5% and 6.6%).

In the first column of Table 2 (*unrestricted tenure*) the proportion of FTC workers in total dependent employment is depicted. Since the probability to observe workers on FTCs decreases with job tenure (Table 1 indicates that 78% of all FTCs are not longer than 2 years), it may be misleading to use this sample. FTC workers have on average a much shorter job tenure than permanent contract workers.¹⁶ Therefore, the analysis is restricted to workers with a job tenure of 2 years at most ($tenure \leq 2 \text{ years}$) in the right column of Table 2. Thus the left column depicts all jobs, and the right column includes “new” jobs only.

While the proportion of FTCs seem to be almost monotonically declining with *age* in the unrestricted sample, the sample for $tenure \leq 2 \text{ years}$ indicates no clear relationship. It suggests, very different from what is usually stated in the literature (see, e.g., JAHN, 2002; OECD, 2002), that FTC employment is not a phenomenon which is prevalent to the youth labour market: More than 23% of male workers aged between 42 and 65 and a job tenure of 2 years at most are employed on FTCs. Put differently, older male workers seem not to have a lower risk of holding a FTC when taking up a new job than younger workers. The discrepancy can be explained by the obvious fact that on the one hand older workers have a longer job tenure on average, and that on the other hand FTCs are usually only permitted at the start of an employment relationship. However, the fact that the common legal limitations on the use of FTCs are not applied to employees of

¹⁵ Participants in public employment measures, persons younger than 18 or older than 65 years, employees in the public sector or in the farming and fishing sector, persons in mini-jobs, persons in military or civilian service, trainees, pupils, students and pensioners are excluded (see Subchapter 5.4 for a detailed description).

¹⁶ This issue will be discussed in greater detail in Chapter 5.

at least 60 years during the period under observation (1998/99) is not reflected in the numbers.¹⁷ The upward shift in the proportion of FTCs for women from the age group '34–37' to the age group '38–41' is remarkable. This may result from women returning to work after career interruptions, e.g., due to parental leave.

Table 2: Proportion of FTCs in Total Dependent Employment in 1998/99
(Percentages)

Group of employees	Unrestricted tenure			Tenure ≤ 2 years		
	Men	Women	Both	Men	Women	Both
<i>All</i>	5.2	6.7	5.8	19.4	19.7	19.5
<i>Age group</i>						
18–21	20.8	22.1	21.3	22.9	33.0	27.0
22–25	14.6	13.5	14.1	23.6	23.8	23.7
26–29	8.2	8.4	8.3	17.1	18.6	17.7
30–33	5.1	7.3	5.9	14.2	20.0	16.5
34–37	4.1	5.9	4.7	17.7	14.5	16.4
38–41	4.6	6.9	5.5	20.0	22.9	21.4
42–45	3.6	5.8	4.4	23.5	14.8	19.1
46–49	3.8	4.8	4.2	23.8	20.9	22.2
50–53	2.8	5.0	3.7	23.5	15.4	19.5
54–65	2.5	2.8	2.6	23.7	9.2	16.7
<i>Formal qualification</i>						
Without	10.7	10.1	10.4	24.2	26.6	25.4
Vocational training	4.7	6.0	5.2	18.2	17.6	17.9
Master craftsman	2.7	2.4	2.6	17.0	12.4	15.8
Polytechnic	4.4	5.3	4.6	15.9	12.9	15.2
University	5.1	7.7	5.8	23.3	26.7	24.5
<i>Nationality</i>						
Foreigner	9.7	10.0	9.8	23.1	22.8	23.0
German	4.9	6.5	5.5	19.0	19.5	19.2
<i>Hours of work</i>						
Part-time job	8.9	7.0	7.2	23.5	16.9	17.7
Full-time job	5.1	6.5	5.5	19.2	23.0	20.2
<i>Kind of establishment</i>						
Industry	5.6	8.5	6.3	23.9	29.0	25.4
Craft	5.9	6.3	6.0	15.7	16.5	15.9
Trade	6.7	7.7	7.3	18.9	20.1	19.6
Others (services)	7.7	6.5	7.0	17.5	16.7	17.1
Numb. of observations	11,420	7,522	18,942	1,725	1,408	3,133

Source: BIBB/IAB dataset 1998/99; own calculations.

Notes: Sample as described in the text and in Chapter 5 but age 18–65. Weighted figures are obtained using the individual weights (inflation factors) included in the BIBB/IAB dataset. Part-time is defined as ≤ 30 hours of work per week.

In the sample for *tenure ≤ 2 years* the proportion of FTCs declines with formal qualification with the exception of employees holding a university degree. Workers holding a university degree have almost the same probability to be employed on FTCs as workers without any formal qualification. In the sample with *unrestricted tenure* the proportion of FTCs among workers holding a university de-

¹⁷ Due to the sample size it is not feasible to show the results for the age group of workers being at least 60 years old.

gree is about half the proportion of FTCs among the workers without a formal qualification. One possible explanation of the discrepancy between the samples may be that workers holding a university degree may have shorter FTC spells and may have a higher probability of getting their FTCs converted into a permanent one than workers without qualification.

The incidence of FTCs by *nationality* again depends on the sample chosen: while the sample with *unrestricted tenure* clearly indicates that foreigners are much more likely to be employed on FTCs, this result is less clear-cut for the *tenure ≤ 2 years* sample. This could be caused by German workers holding shorter FTCs and having a higher probability to enter into permanent contracts afterwards.

There is no clear-cut positive association between FTCs and part-time work: For women in the sample for *tenure ≤ 2 years* the proportion of FTCs among *part-timers* is even lower (16.9%) than among the full-timers (23.0%).¹⁸

In the BIBB/IAB survey workers are asked in quite general terms about the *sector of their establishment*. Some numbers are shown in Table 2. A more detailed analysis on differences by industry sectors, with more reliable and detailed sector information, is presented in Subchapter 4.5. For both men and women in the sample for *tenure ≤ 2 years* the highest proportion of FTCs is in the establishments of the ‘industry’ sector. Approximately 25% of all workers in new jobs (*tenure ≤ 2 years*) are employed on FTCs.

Even though this is a purely descriptive analysis, which does not allow to extract any causal statements, one important finding is that it may be quite misleading simply to compare mean characteristics of all FTC workers with all permanent workers without considering the effect of differences in job tenure. This is an important result since this issue is not taken into account in most national as well as international descriptive studies on the incidence of FTC work (see, e.g., OECD, 2002).

18 In the causal analysis of Subchapter 5.7 it is, however, found that FTCs have either no significant effect (for women) or only a moderately negative effect (for men) on working hours.

3 Methodological Background: Identification of the Effects of Institutions and Policy Interventions

3.1 Introduction: Estimation of Causal Effects of Binary Treatments Using Microeconomic Methods

The objective of this chapter is to provide an overview of some of the econometric methods used in the analyses of the subsequent chapters.¹⁹ It is shown that the underlying econometric problems are comparable and can be tackled within the same framework. In the subsequent chapters, the following questions are analysed:

- (1.) What is the effect of the Protection Against Dismissal Law for permanent workers on the use of FTC workers (Subchapter 4.4)?
- (2.) What is the effect of FTCs on wages and subjective assessments of working conditions (Chapter 5)?
- (3.) What effect do FTCs have on employment opportunities of those unemployed entering into FTCs (Subchapter 6.4)?

What these questions have in common is that all institutions, policy interventions, or regulations which are to be analysed may be interpreted as so-called *treatments* (see WOOLDRIDGE, 2002: Chapter 18) implying that the so-called *potential-outcome approach to causality* may be applied (see ROY, 1951; RUBIN, 1974).²⁰ The questions require the comparison of ‘*treated*’ individuals or firms with an unobserved *counterfactual*, i.e., a hypothetical state of the world in which the same individual or firm is unaffected by the institution, regulation, or policy intervention of interest.²¹ The counterfactual framework clarifies the distinction between *associations* and *causal effects*. Thus the questions can be rephrased as follows:

- (1.) How does firms’ use of FTCs change due to the fact that they are acting within the scope of a law leading to higher firing costs for permanent workers compared to the counterfactual situation the same firms would be outside the scope of this law?
- (2.) How do the workers’ wages and assessments of working conditions change due to the fact that they are employed on a fixed-term basis in comparison to being employed on a permanent basis?

19 Parts of this chapter are based on HAGEN and FITZENBERGER (2004) discussing the applicability of microeconomic methods for the evaluation of the “Hartz Reform”.

20 Following the literature, which is strongly linked to statistics and biometrics, the terms “treatment”, “programme”, “policy”, and “participation” are used interchangeably throughout this study.

21 Note that the approach is not limited to persons but it can also be applied to firms, regions, or industries. Nevertheless, the terms “individual” and “person” are used throughout this chapter.

(3.) How do employment opportunities of the unemployed change due to the fact that they enter into FTCs instead of continue searching for a job?

In recent years, the development of econometrics of evaluation of active labour market policy (ALMP) has made important contributions to methods dealing with these and similar questions.²² What follows is a presentation of methods applied in the econometric analyses of the subsequent chapters.

3.2 Basics

3.2.1 The Evaluation Problem in General and the Parameters of Interest

Besides the exact definition of what the ‘treatment’ actually is, implying the definition of the counterfactual and the choice of untreated individuals as a source of potential control groups, one has to be aware of the *parameter of interest* which is to be estimated (see HECKMAN, LALONDE, and SMITH, 1999: Subchapter 3.2 for a general discussion). In the evaluation literature various parameters are estimated. The parameter of interest in most evaluation studies is the *average effect of the treatment on the treated (ATT)* representing the mean effect for those who actually participate in the treatment. Another parameter often estimated is the *average treatment effect (ATE)*, which is the expected effect of treatment on a randomly drawn person from the population. The *average effect of treatment on the untreated (ATU)* measures the expected treatment effect for an individual drawn from the population of non-participants. If one finds that $ATT > ATU$, one can conclude that the participants are those individuals who gain the most with respect to their outcome variable.²³ In the context of the method of instrumental variable estimation (see Section 3.3.3) there is another parameter in the presence of heterogeneous effects, the so-called *local average treatment effect (LATE)*. The *LATE* is the average treatment effect induced by variation of the instrument. Since this parameter is not relevant for the empirical analyses in the subsequent chapters, it is not discussed any further.²⁴

What is the *causal effect* of a treatment 1, relative to another treatment 0, or non-treatment respectively, on an outcome variable of interest Y ?

Let Y_1 be the outcome that would result if an individual was exposed to treatment 1, and Y_0 the outcome that would result if the same individual received no

22 The starting point of the econometric literature may be the seminal work by LALONDE (1986). For methodological surveys see HECKMAN, LALONDE, and SMITH (1999); BLUNDELL and COSTA DIAS (2002); ANGRIST and KRUEGER (1999); SMITH and TODD (2003); HUIJER and CALIENDO (2001). A survey on the practical experiences with the evaluation of ALMP in Germany is provided by FITZENBERGER and HUIJER (2002).

23 Note that $ATT > ATU$ implies $ATT > ATE > ATU$. Hence, if $ATT < ATU$, then also $ATT < ATE < ATU$. This holds since the *ATE* is a weighted average of the *ATT* and the *ATU*.

24 Recently it has been shown by HECKMAN and VYTLACIL (2001) that all parameters used in the evaluation literature are weighted versions of one parameter, the so-called *Marginal Treatment Effect*. This parameter is also not discussed any further.

treatment. $C \in \{0,1\}$ is a dummy variable indicating, whether the treatment is actually received, i.e., $C=1$ in case of participation.

For an individual i , the actually observed employment probability is $Y_i = Y_{0i} + C_i (Y_{1i} - Y_{0i})$. However, the *individual* causal effect $Y_{1i} - Y_{0i}$ cannot be estimated, since an individual i can never be observed in two different states (Y_{1i}, Y_{0i}) at the same point in time. Put differently, the counterfactuals $(Y_{1i}, C_i = 0)$ as well as $(Y_{0i}, C_i = 1)$ are not observable. While estimating the causal effect for an individual $(Y_{1i} - Y_{0i})$ is never possible, it is possible for the mean (or other quantities) in samples of the population (see LECHNER, 1999).

As mentioned above, the parameter of interest in most evaluation studies is the *average effect of the treatment on the treated*

$$ATT = E(Y_1 - Y_0 | C = 1) = E(Y_1 | C = 1) - E(Y_0 | C = 1), \quad (1)$$

which is the average effect on those who actually receive the treatment. In the application of Subchapter 6.4, for example, the *ATT* measures the change in the future employment prospects of unemployed individuals entering into FTCs which is caused by the fact that they actually entered into FTCs ($C = 1$). The last term in Eq. (1) describes the hypothetical average employment probability, *if the FTC workers had stayed unemployed*. Of course, this term is not observable and has to be estimated using a control group of unemployed workers. Therefore, the evaluation problem can also be interpreted as a missing data problem. However, the average future employment probability of a randomly chosen unemployed worker is typically unsuitable since unemployed persons entering into FTCs and unemployed persons not entering into FTCs differ in characteristics which affect their future employment probability

$$E(Y_0 | C = 1) \neq E(Y_0 | C = 0). \quad (2)$$

Eq. (2) states that using the (future) outcome variable of an untreated individual as an estimate for the hypothetical situation in which a treated individual had not participated is in general not valid. The groups differ due to observable and unobservable characteristics giving rise to *selection bias*: the workers entering into FTCs are not a random sample of the population, but they may select themselves or may be selected on the basis of characteristics which influence their outcome (e.g., their future employment prospects).

Accordingly, the *average effect of treatment on the untreated (ATU)* is

$$ATU = E(Y_1 - Y_0 | C = 0) = E(Y_1 | C = 0) - E(Y_0 | C = 0), \quad (3)$$

which is the average treatment effect for an individual drawn from the population of non-participants. Obviously, the unknown counterfactual in Eq. (3) is $E(Y_1 | C = 0)$, that is, the average outcome of non-participants if they had participated. The *ATE* is simply the weighted average of the *ATT* and the *ATU*

$$ATE = E(Y_1 - Y_0) = \Pr(C = 1) \cdot E(Y_1 - Y_0 | C = 1) + \Pr(C = 0) \cdot E(Y_1 - Y_0 | C = 0), \quad (4)$$

and denotes the average outcome of a person randomly drawn from the population, which is treated with the probability $\Pr(C=1)$ and untreated with the probability $\Pr(C=0)$. In the following, the estimation techniques are mainly discussed for the *ATT*, since the estimation procedures for the *ATU* and the *ATE* are quite similar.

3.2.2 Regression: Homogeneous Versus Heterogeneous Effects and Sources of Selection Bias

In this section, the evaluation problem is illustrated in terms of regression functions for the more general case that panel data are available.²⁵ For this purpose general outcome equations (invoking additive separability of the error terms) are assumed, with the individual denoted by i and the time period by t :

$$\begin{aligned} Y_{1it} &= g_1(X_{it}) + U_{1it} \\ Y_{0it} &= g_0(X_{it}) + U_{0it}. \end{aligned} \quad (5)$$

The two potential outcomes Y_1 and Y_0 are explained through the functions $g_1(\cdot)$ and $g_0(\cdot)$ by the vector of observable variables X_{it} . The unobserved error terms U_{1it} and U_{0it} are independently distributed across individuals and are uncorrelated with X and $E(U_{1it})=0$ and $E(U_{0it})=0$.

Furthermore, it is assumed that an individual's decision to participate in a measure (or, for example, to take up a FTC job), can be parameterised as follows. For each individual i there is an index IN_i , which is explained through a function $f(\cdot)$ by observable variables Z_i

$$IN_i = f(Z_i) + V_i \quad (6)$$

with V_i denoting an unobserved error term. Participation occurs if the index is larger than zero, that is,

$$\begin{aligned} C_i &= 1 \quad \text{if } IN_i > 0 \\ C_i &= 0 \quad \text{otherwise.} \end{aligned}$$

For some methods presented in the following sections Eq. (6) is estimated by a probability model for $\Pr(C=1|Z)$. This is termed *propensity score*, *selection equation*, or *control function*, depending on the method used and the assumptions imposed.

As described in the previous section, the observed individual outcome variable is $Y_{it} = C_i Y_{1it} + (1 - C_i) Y_{0it}$. Taking Eq. (5) into account this can be written as

$$Y_{it} = g_0(X_{it}) + \alpha_{it}^*(X_{it}) C_i + U_{0it} \quad (7)$$

with $\alpha_{it}^*(X_{it})$ denoting the individual-specific treatment impact for individual i given her or his characteristics X_{it} :

$$\alpha_{it}^*(X_{it}) = Y_{1it} - Y_{0it} = [g_1(X_{it}) - g_0(X_{it})] + [U_{1it} - U_{0it}]. \quad (8)$$

²⁵ This section is mainly based on BLUNDELL and COSTA DIAS (2002) as well as HECKMAN (2001). The special case of linear outcome equations is discussed in HECKMAN and ROBB (1985).

Eq. (8) states that the individual treatment effect is determined through $[g_1(X_{it}) - g_0(X_{it})]$ by observable differences X_{it} as well as by differences in unobservable variables $[U_{1it} - U_{0it}]$. Since the treatment impact varies across individuals (that is, their observable and unobservable characteristics), this is called *heterogeneous treatment effect*. Hence, it can be distinguished between *heterogeneity of the effect with respect to observable variables (characteristics)* and *heterogeneity of the effect with respect to unobserved variables (characteristics)*.

The treatment effect is *homogeneous*, leading to the *common effect* model, if the following conditions are simultaneously satisfied:

- There are no differences in the impact of unobserved variables (individuals' characteristics) between the treated and untreated persons, that is, $U_{it} = U_{1it} = U_{0it}$ (no heterogeneity with respect to unobservables);
- $g_1(X_{it}) - g_0(X_{it})$ is constant with respect to X_{it} , that is, individuals with different observable characteristics (old vs. young, women vs. men etc.) have the same individual-specific treatment effect.

The homogeneous (common) effect model implies that the treatment effect is the same for every individual and, therefore, $ATT = ATE = ATU$ and the outcome Eq. (7) simplifies to $Y_{it} = g_0(X_{it}) + \alpha_{it}^* C_i + U_{it}$.

Selection bias, as defined in Eq. (2) for the general case, is relevant in the regression model (5), if $E(U_{it} C_i) \neq 0$, that is, the participation dummy is correlated with the error term in the outcome equation. This, in turn, can be attributed to two reasons which are not mutually exclusive (see HECKMAN, ICHIMURA, SMITH, and TODD, 1998: 1029): First, the dependency between the error term (U_{1it}, U_{0it}) in Eq. (5) and the observable variables Z_i in Eq. (6), given the identity of Z_i and X_{it} in Eq. (5) and Eq. (6), being termed *selection on observables*. Second, the dependency between the error terms (U_{1it}, U_{0it}) and V_i , being termed *selection on unobservables*.

More generally, three sources for an inconsistent estimation of the treatment effect can be identified:

First, there may be (as already mentioned) differences in the distribution of X variables among participants and non-participants (*selection on observables*). In the extreme case, for particular values or ranges of observable variables neither participants nor non-participants do exist. This is termed lack of *common support*. For some nonexperimental approaches, such as the propensity score matching estimator, the *common support condition* is crucial: a person with particular observable X variables can be participant as well as nonparticipant with a probability strictly larger than zero and smaller than 100%, that is, $0 < \Pr(C = 1|X) < 1$. In empirical (labour) economics many examples for lack of common support can be found:

- in case of the evaluation of the employment effects of a training measure for unemployed workers without formal qualification it is obviously difficult to define a reliable control group of non-participants if all unemployed persons without qualification within a particular local labour market participate in this measure;
- when estimating the productivity effects of further training on productivity at the firm level it turns out that there are hardly any larger firms which do not offer further training. Thus without further (parametric) assumptions, it may be impossible to generate a reliable control group for larger firms.

Lack of common support does not imply that treatment effects cannot be identified in general. Some methods (difference-in-differences, see Section 3.4.2 and the so-called regression discontinuity design) are based on the fact that an exogenous policy variation (so-called natural experiments, see Section 3.2.4) induces that some persons are participants or non-participants in a measure with a probability of (almost) 100%.

Even if one decides to compare treated and untreated persons only within the common support, both groups may still be different with respect to the distribution of their X variables. Assuming that there are also non-participants from the training measure for unemployed in above example, participants may be younger on average, and thus may have better labour market prospects.

Second, there may be selection bias due to (unobserved) variables which are not included in the vector X , but which affect participation as well as outcome (*selection on unobservables*).²⁶ These variables may be unobserved since they are either not included in the dataset, or it is generally impossible or difficult to collect these variables. For example, important variables such as a person's ability or motivation are usually not directly measurable. Taking up the example from above, one may assume that it is possible to generate a control group for the participants in training, which has, on average, the same observable characteristics (age, sex, health status, place of residence etc.) as the group of participants. Nevertheless, participants may be more motivated to take up a job on average and therefore more willing to invest in human capital by participating in a training measure. This example demonstrates that selection on unobservables is likely in practice. Therefore, when applying methods based on the assumption that selection on unobservables is not relevant, a justification based on theoretical considerations is necessary.

Third, the treatment effect may be inconsistently estimated in case of specification errors in the participation Eq. (6) and/or the outcome Eq. (5). This is especially relevant in case of parametric (regression) approaches. For example, certain assumptions with regard to the (joint) distribution of the error terms could be incorrect. Assumptions with regard to the functional form of the equations could

²⁶ This corresponds to the classical selection problem as addressed in the models by HECKMAN (1978, 1979).

be wrong, that is, the imposed $g(X_{it})$ may not correspond to the true relationship. Particularly, the heterogeneity of the effects requires a corresponding interaction of effects in parametric approaches, which may be mistakenly omitted by the researcher.

3.2.3 Social Experiments

Social experiments randomly choose participants from a group of people who are potential participants. This implies that the assignment to treatment is completely independent of the possible outcome or the treatment effect. The group of untreated is statistically equivalent to the treated group in all dimensions except for the treatment status. Even though social experiments are not relevant for the subsequent analyses they are an interesting benchmark for non-experimental econometric approaches. First of all, the performance of non-experimental estimators has been checked by using experimental data.²⁷ Second and more important, non-experimental estimators attempt to simulate experimental situations (“quasi-experimental methods”). Social experiments should not be mixed up with natural experiments, which are discussed in the following section.

3.2.4 Natural Experiments

A natural experiment is an exogenous source of (policy) variation, which causes a randomly chosen subpopulation to participate in a measure or to be within the scope of a regulation or reform, while other subpopulations do not participate or are not within the scope of the regulation or reform. The central assumption states that the assignment to the groups is exogenous with respect to the outcome variable (policy exogeneity). ‘Group’ may mean age-group or other demographic characteristics, region, or (as in Subchapter 4.4) establishment-size-group. By definition, the common support assumption is not given as the probability of participation of non-participants equals zero. Thus methods being based on the common support condition such as propensity score matching are not suitable in this case.

In empirical economics there are various examples for policy changes being interpreted as natural experiments in order to estimate causal (treatment) effects:

- In the eighties, entitlement to unemployment benefit was extended for older workers in Germany. This has been used in a couple of studies, starting with HUNT (1995), to identify the effect of unemployment benefit entitlement on unemployment duration (see Section 3.4.2).
- AUTOR (2003) assesses whether there is a causal relation between the increase of dismissal protection (in terms of decline of “employment-at-will”²⁸) in

²⁷ See, for example, SMITH and TODD (2003).

²⁸ The common law doctrine of employment-at-will, which has been recognised throughout the U.S. since 1953, rules that employers and employees have unlimited discretion to terminate their employ-

some federal states of the U.S. and the growth of temporary work agency employment. Using the state level variation as a natural experiment within a difference-in-differences framework (see Section 3.4.2), the result is obtained that the increase in firing costs explains as much as 20% of the growth of temporary employment between 1973 and 1995.

In Subchapter 4.4, a change of the employment threshold for the application of the Protection Against Dismissal Law is used to estimate the effect of firing costs for permanent workers on the establishments' use of FTC work.

If the policy exogeneity assumption is fulfilled, natural experiments can be used straightforward by difference-in-differences estimators (see Section 3.4.2) for the estimation of treatment effects.

However, exogenous policy variations do not always generate clearly defined groups of treated and untreated individuals. Instead it may only increase the probability of participation for certain groups while the participation is also affected by other factors (see MEYER, 1995). In this case, natural experiments can be used within an instrumental variable approach.

3.2.5 SUTVA: Possible General Equilibrium Effects and Indirect Effects of Fixed-Term Contracts

A fundamental requirement for the validity of empirical studies based on partial equilibrium estimators is the *stable unit-treatment value assumption* (SUTVA; see RUBIN, 1980b and WOOLDRIDGE, 2002): there is no interference between individuals leading to different outcomes depending on treatments other individuals received. In particular, the labour market situations of the control group (consisting of non-participants) must not be affected by the participating individuals. If the SUTVA is violated, the causal effect estimated by the partial analysis at the microeconomic level is not informative with regard to the impact on the economy at large.²⁹ In the context of the evaluation of ALMP these effects on non-participants are called *indirect effects* of the treatment. HECKMAN, LALONDE, and SMITH (1999: Subchapter 9.1) cite the following indirect effects: *displacement effects*, i.e. jobs created by one programme are at the expense of other jobs; *substitution effects*, i.e. jobs created for a certain category of workers replace jobs for other categories because relative wage costs have changed; *deadweight effects*, i.e. subsidising hiring that would have occurred in the absence of the programme; *tax effects*, i.e. effects of taxation required to finance the programmes on the behaviour of everyone in the society.

What does this assumption mean for the analyses at hand and what may be indirect effects in the context of FTCs? Obviously, the SUTVA is very likely to be

ment relationships at any time for any reason unless explicitly contracted otherwise (see AUTOR, 2003).

29 Put differently, if the SUTVA is violated the “no-treatment” benchmark is contaminated by the treatment (see HECKMAN, LALONDE, and SMITH, 1999: 2035).

violated in reality, a statement which is also predicted by theoretical models explaining the macroeconomic impact of FTCs.³⁰ Nevertheless, in line with previous literature, the microeconomic analysis is regarded here as a complementary starting-point for further analyses using other (macroeconomic or general equilibrium) methods. Nonetheless, the plausibility of the *SUTVA* and possible implications of its violation are discussed in the context of the analyses in the respective chapters.

3.2.6 Basic Approaches for the Generation of Control Groups

Depending on the dataset used, there are generally two different possibilities to generate the counterfactual outcome by a control group: the control group consists of participants prior to entering the programme or the control group consists of persons who (at least) do not participate during the treatment under observation. Given these possibilities, there are three general approaches to estimate the mean counterfactual situation $E(Y_0|C=1)$: (1.) before-after, (2.) cross-section, or (3.) difference-in-differences estimators (see HECKMAN, LALONDE, and SMITH, 1999). All estimators presented in the following sections belong to one of these approaches.

The applicability of the methods presented in the next sections depends on the availability of panel data or cross-section data, on the relevance of the different components of the selection bias (as previously discussed), and finally, on the researcher's willingness to impose assumptions with respect to functional forms, distribution of error terms, and exogeneity of variables.

In Section 3.4.1, it is discussed that the before-after estimator, which in principle means to compare treated persons with themselves before the treatment (treated persons serve as their own control group), is based on assumptions which may not be realistic in many cases. Therefore, one usually tries to generate the control group of untreated persons in order to apply a cross-section or a difference-in-differences estimator. However, it is not necessary to impose that an untreated person is a person that never participates. For example, it suffices to define a control group in such a manner that a control individual is not treated before calendar period $t+1$, given that the corresponding treated person participates in period t (see Subchapter 6.4).³¹

30 For example, BOERI (1999) predicts that re-employment chances of the unemployed are reduced by the fact that they have to compete with FTC workers on vacancies; BENTOLILA and SAINT-PAUL (1992) indicate that FTCs increase employment stability of permanent workers; and BENTOLILA and DOLADO (1994) point to positive effects of FTCs on aggregate wages (see Subchapter 4.2).

31 To the best of my knowledge, this approach was proposed for the first time by SIANESI (2004). Rudiments can already be found in LECHNER (1999) and BRODATY, CÉPON, and FOUGÈRE (2001). Recently this approach has been formalised by FREDRISKSSON and JOHANSSON (2003). LECHNER and MIQUEL (2002) show that the approach may be included in the framework of dynamic treatments and derive the identifying assumptions.

3.3 Evaluation Methods Requiring Cross Sectional Data

The methods presented in the following sections can be applied to the case of treated and untreated individuals being observed only for one time period. This does not imply that they are not applicable to panel data.

3.3.1 Propensity Score Matching

In recent years, propensity score matching has probably become the most popular approach to the evaluation of labour market programmes.³² It is, furthermore, increasingly applied to other topics as well.³³ The basic idea of matching is to match a (group of) untreated individual(s) with similar characteristics to every treated individual. The resulting control group is used to estimate the counterfactual outcome. In Chapter 5 propensity score matching is applied to estimate the *ATT* of FTCs on wages and subjective assessments of the working conditions, using a control group of permanent workers. In Subchapter 6.4, the *ATT* of entering into FTCs from unemployment on long-term employment prospects is estimated using a control group of unemployed persons who do not enter into FTCs in the same months.

Basic Assumptions

In this subsection, only the estimation of the *ATT* is discussed in detail. The estimation of the *ATE* and *ATU* is analogous in many respects. Whenever the estimation of the *ATE* requires further assumptions, it is mentioned explicitly.

Let X again be a vector of (pre-treatment) conditioning variables that are unaffected by the treatment, such as sex, age, and qualification. The statistical matching estimator may solve the problem of selection bias (due to differences in observable characteristics) by imposing the *Conditional Independence Assumption* (*CIA*)

$$Y_0 \perp C | X \quad (\text{for } ATT) \quad (9)$$

$$Y_1, Y_0 \perp C | X \quad (\text{for } ATE) \quad (10)$$

where \perp denotes independence.³⁴ Assumption (9) for the *ATT* states that the outcome of the untreated individuals is independent of the participation status C , after controlling for observable variables X (see LECHNER, 1998). Assumption (10) states that the estimation of the *ATE* requires that the outcome variable is in both states independent of the participation status, after conditioning on X .³⁵ The

³² See, e.g., HUJER and CALIENDO (2001).

³³ For example, BLACK and SMITH (2003) estimate the effects of college quality on earnings. LECHNER and VAZQUEZ-ALVAREZ (2003) use matching to identify the effect of disabilities on labour market outcomes.

³⁴ The *CIA* is also termed ‘ignorability of treatment’ or ‘selection on observables’.

³⁵ It actually suffices to impose the *conditional mean independence assumption* if one only wants to estimate the mean *ATT*. This assumption is weaker than the *CIA* since it requires only the mean outcomes to be independent of the treatment conditional on X (see WOOLDRIDGE 2002: Subchapter

CIA means, for example, that the individual participation decision (C_i) must not depend on heterogeneity of the effect with respect to unobserved variables (characteristics) of the individual. If the treatment effect is higher for motivated individuals and if these persons participate with a higher probability, the *CIA* is violated and a selection bias remains. Obviously, the vector X should contain all variables that are thought to simultaneously influence participation and outcome. If this condition is fulfilled, one can assume that

$$E(Y_0 | C = 1, X) = E(Y_0 | C = 0, X). \quad (11)$$

By using this expression it is possible to estimate the *ATT* expressed in Eq. (1) consistently. The plausibility of the *CIA* is discussed in Chapter 5 and Chapter 6 in the context of the applications.

Particularly, if the vector X is large and contains many continuous variables, it may be quite unlikely that a match between all members of the treatment and non-treatment groups can be found for every combination of X ('curse of dimensionality'; HECKMAN, ICHIMURA, and TODD, 1997). However, as ROSENBAUM and RUBIN (1983, 1985) show, it suffices to match treated and untreated persons on the conditional probability of participation given the vector of observed characteristics. This conditional probability of participation $e(X) \equiv \Pr(C=1|X)$ is called the *propensity score*. For the *ATT* the result by ROSENBAUM and RUBIN (1983) implies that if the outcome Y_0 is independent of programme participation conditional on X , it is also independent of programme participation conditional on $e(X)$. So Eq. (11) can be rewritten as

$$E(Y_0 | C = 1, e(X)) = E(Y_0 | C = 0, e(X)). \quad (12)$$

Eq. (12) allows to reduce the high-dimensional vector X to a one-dimensional probability $e(X)$ and reduces the problem of finding appropriate matches. The propensity score $e(X)$ can be estimated by standard parametric approaches like the probit or the logit model (see DEHEJIA and WAHBA, 1999).

A further necessary assumption is to rule out the possible phenomenon of perfect predictability of the participation status C conditional on X . Therefore, a *common support condition* has to be imposed

$$\Pr(C = 1|X) < 1 \quad (\text{for } ATT) \quad (13)$$

$$0 < \Pr(C = 1|X) < 1 \quad (\text{for } ATE). \quad (14)$$

Assumption (14) for the *ATE* guarantees that persons with the same values of their X variables all have a positive probability of being both participants and non-participants, i.e., any individual constitutes a possible participant and possible non-participant (see HECKMAN, LALONDE, and SMITH, 1999: 1920). Assumption (13) for the *ATT* is weaker since it only requires that every participant could also be a nonparticipant. In terms of the analysis of Chapter 6, this means that

18.3). However, following the bulk of the literature, the *CIA* is used (see LECHNER, 2002: 62).

every individual entering into a FTC could, given her or his characteristics, in general also have stayed unemployed in order to keep on searching. In Chapter 5, this means that every FTC worker could in principle also hold a permanent contract.

In concrete terms, propensity score matching estimators work as follows. In the first step, a probability model is used to explain the participation status C by the vector X (possibly including interaction terms and polynomials of X). Subsequently, for each person (that is, for treated and untreated persons) the propensity score $e(X)$ is predicted using the estimated equation from the first step. Following the literature, the predicted linear index rather than the predicted conditional probability is used in both analyses of Chapter 5 and Chapter 6 (see LECHNER, 1998). The reason for this is that individuals in the tails of the distribution can be distinguished more exactly. Nevertheless, to simplify matters the term ‘propensity score’ is also used for the predicted linear index in the following. In the third step, for each person i from the treatment group, a (group of) comparable untreated person(s) is matched. Matches are constructed on the basis of a neighbourhood $\square(e_i)$, where e_i is the estimated propensity score for a treated person i . Let N_0 denote the number of observations in the subsample of the untreated, and N_1 the number of observations in the subsample of the treated. Then the individuals in the untreated subsample who are neighbours to i , are individuals $j \in \{C = 0\}$ for whom $e_j \in \square(e_i)$, i.e., the set of persons $A_i = \{j | e_j \in \square(e_i)\}$.

The effect of the treatment for each observation i in the treatment group is estimated by subtracting the weighted average of the outcome of the untreated group observations from the outcome of the treatment observation i (see HECKMAN, LALONDE, and SMITH, 1999). Hence, the *ATT* is estimated by

$$\frac{1}{N_1} \sum_{i=1}^{N_1} \left(Y_{1i} - \sum_{j=1}^{N_0} w(i, j) Y_{0j} \right). \quad (15)$$

Different matching estimators differ in the weights $w(i, j) \in [0, 1]$ (with $\sum_{j=1}^{N_0} w(i, j) = 1$), which are associated to the members of the control group and in the way the neighbourhood is defined. Basically, there is a negative association between $w(i, j)$ and $|e_i - e_j|$. The more dissimilar j is to i , in terms of the estimated propensity scores, the smaller is the associated weight $w(i, j)$ of the control individual j . The extreme case is nearest neighbour matching (see next subsection), where only one *nearest* neighbour in terms of the estimated propensity score is used as a control for one treated person, that is, $w(i, j)$ is either 1 or 0.

Asymptotically all matching estimators produce the same results, because in an arbitrarily large sample they all compare only exact matches (see BLACK and SMITH, 2003). “*In finite samples, different matching estimators produce different estimates because of systematic differences between them in which observations*

they assign positive weight, how much weight they assign them, and how they handle (implicitly) the support problem.” (BLACK and SMITH, 2003: 17). This is also found here: In the application of Subchapter 6.4, nearest-neighbour matching seems to generate the most reliable results, while the analyses in Chapter 5 seem to be in favour of kernel-based matching.

Nearest-Neighbour Matching

Nearest-neighbour matching (*NN*-matching) defines the neighbourhood A_i of the treated individual i in such a way, that only the untreated j is selected as a control individual that is closest to i in terms of e_i and e_j :

$$A_i = \left\{ j \mid \min_{j \in \{1, \dots, N_0\}} \|e_i - e_j\| \right\}, \quad (16)$$

where $\| \cdot \|$ is a metric measuring the distance between e_i and e_j . Eq. (16) states that the unemployed worker j with the value of e_j that is nearest to e_i , is selected as a match and is defined as a control for the treated (FTC worker) i . The weight $w(i, j)=1$ is attached to this selected control, i.e., there is only one control per treated individual.

NN-matching can either be performed *with* or *without replacement*. With replacement means that each untreated individual can serve as a control for more than one treated individual. This can improve the matching quality, but it increases the related standard error of the estimated effect, which has to be considered when estimating the standard errors (see the subsection below for the calculation of the standard errors). In order to reduce the risk of ‘bad matches’, a modified version of *NN*-matching, called ‘*caliper matching*’, can be used (see COCHRAN and RUBIN, 1973). For a pre-specified level of tolerance $\Psi > 0$ (caliper), the treated individual i is matched to the untreated individual j so that:

$$\|e_i - e_j\| < \Psi. \quad (17)$$

If none of the untreated persons is within the interval (caliper) Ψ around the treated individual i , the individual i is left unmatched and is not used for the estimation. This is one possible method for imposing the *common support condition* (see subsection below for a discussion of this issue).

Kernel-Based Matching Approaches

Simple *NN*-matching uses only a fraction of the information on the untreated individuals, as only one untreated individual is matched to one treated individual. Therefore, it is associated with a loss of efficiency (see FRÖLICH, 2004). In the extreme case, kernel-based matching estimators construct matches by calculating weighted averages of the outcomes of *all* individuals in the sample of untreated (within the common support), with the weights depending on the similarity of the treated and the untreated individuals in terms of distance between e_i and e_j . Thus the variance of the estimate is reduced (efficiency gain), which may, however, be associated with an increased bias (imbalance in observable characteristics). In

general, there is a trade-off between minimising the bias and minimising the variance when choosing a matching estimator (see the discussion in SIANESI, 2004).

As discussed in detail by SMITH and TODD (2003), the non-treatment outcome of the treated individuals can be estimated using a nonparametric kernel regression as weighted outcome of all untreated individuals within a neighbourhood. For Eq. (15) the weight is estimated as

$$w(i, j) = \frac{G((e_j - e_i)/h)}{\sum_{k \in (C=0)} G((e_j - e_i)/h)}, \quad (18)$$

where $G(\cdot)$ is a kernel function, and h is a bandwidth parameter which goes to zero as N_0 goes to infinity. The smaller the bandwidth the higher is the weights $w(i, j)$ associated to dissimilar individuals. The neighbourhood depends on the kernel used (see SMITH and TODD, 2003).

In Chapter 5 another kernel-based matching estimator is checked, called *local linear matching*. This is the preferred one by HECKMAN, ICHIMURA, SMITH, and TODD (1998) as well as by BERGEMANN, FITZENBERGER, and SPECKESSER (2004). The non-treatment outcome of the treated individuals is estimated by a local linear estimator (see FAN, 1992). The associated weighting function can be found, for example, in SMITH and TODD (2003).³⁶ As discussed in greater detail by SMITH and TODD (2003) as well as by FRÖLICH (2004), local linear matching may have advantages over kernel matching under certain assumptions.

For the implementation of kernel and local-linear matching, one has to choose a specific kernel function $G(\cdot)$ and a bandwidth parameter h . It is accepted opinion that the choice of kernel is not as important as the choice of bandwidth (see FAN and GIJBELS, 1997; PAGAN and ULLAH, 1999).³⁷ In the analyses of the subsequent chapters an *Epanechnikov* kernel is used. An attractive feature of the Epanechnikov kernel is that it converges at a faster rate than, for example, the Gaussian kernel because it implicitly imposes the common support condition through the choice of bandwidth (see BLACK and SMITH, 2003).

Following a couple of studies³⁸, the bandwidth is chosen according to SILVERMAN's (1986) rule of thumb $h = 0.9 \cdot \min \left(\text{sd}(e_i), \frac{q^{25}(e_i) - q^{75}(e_i)}{1.349} \right) \cdot N^{-0.2}$, where $\text{sd}(e_i)$ is the standard deviation of the estimated propensity score, $q^{25}(e_i)$ and $q^{75}(e_i)$ are the 25th and 75th quantile of e_i , and N is the sample size.

Recently, BLACK and SMITH (2003) proposed *leave-one-out validation* for the bandwidth choice, which may be more appropriate than Silverman's rule (see

36 This complex formula is not presented here, since it does not lead to additional insights.

37 The kernel function has only to fulfil the requirement to be non-negative, symmetric and unimodal.

38 See, for example, BERGEMANN, FITZENBERGER, and SPECKESSER (2004) as well as HECKMAN, ICHIMURA, SMITH, and TODD (1998).

also FRÖLICH, 2004). The basic idea of leave-one-out validation is to leave an untreated observation out and to minimise the forecast error in out-of-sample predictions of the untreated observation left out (see PAGAN and ULLAH, 1999). In Chapter 5, this approach turns out to be not feasible due to computational reasons.

Mahalanobis Distance

In previous empirical research the so-called Mahalanobis distance has frequently been used as a method of matching on additional variables besides the predicted propensity score (see, for example, LECHNER, 1999; HUJER, MAURER, and WELLNER, 1998). Using variables (a subset of conditioning variables included in X which are assumed to be important) in addition to the predicted propensity score may decrease the selection bias, and may function as an additional protection against any impact due to inconsistent estimation of the propensity score. The propensity score in combination with the additional variables is termed *balancing score* $b(X)$ (see ROSENBAUM and RUBIN, 1983). Matching on the balancing score is performed using the Mahalanobis distance (see RUBIN, 1980a), which is again a method of obtaining a one-dimensional measure of similarity. Again, *NN*-matching as well as different kernel-based matching estimators are applicable.

Imposing the Common Support Condition

Unlike parametric estimators, the consistency of matching crucially depends on the common support condition. In case of propensity score matching the condition requires the distribution of the estimated propensity of the treated e^1 to be entirely overlapped by the distribution of the propensity score of the untreated e^0 . For example, in case of the analyses of Chapter 6, this means that for every unemployed person entering into a FTC a sufficiently similar person (in terms of the estimated propensity score) staying unemployed in the same calendar month has to be available.

Usually there are two approaches to the problem of lacking common support (see LECHNER, 2001a): Either matching is performed only for the sub-population within the common support, or the problem is simply ignored. In case of *NN*-matching the latter may imply using untreated neighbours who are very different from the treated individuals. This approach can obviously lead to biased estimates due to ‘bad matches’. Although the first approach is appropriate for obtaining a consistent estimate for the *region of common support* (i.e., the region of the distribution in which each treated individual is juxtaposed to a sufficiently similar untreated individual in terms of the propensity score), it may be misleading: “When treatment effects are heterogeneous inside and outside the common support, then the estimated effect does no longer correspond to the original parameter of interest.” (LECHNER, 2001a: 21). Otherwise, if the treatment effect is ho-

mogeneous at least within the treatment group, no additional problems appear besides the loss of information and thus loss of efficiency of the estimator (see BLUNDELL and COSTA DIAS, 2000).

In concrete terms, the following approaches are used to impose the common support condition represented in Eq. (13) and Eq. (14):

- The treatment observations whose estimated propensity score is higher than the maximum or less than the minimum estimated propensity score of the controls are dropped.
- Using caliper matching: Imposing a caliper, that is, dropping treated observations for which no sufficiently similar controls can be found, is a way of imposing the common support.
- Choosing a kernel which does not have a positive density over the whole real line, that is, a kernel which is zero outside a neighbourhood of the origin. This is true for the Epanechnikov and the Triangle kernel but not for the Normal kernel.

Further approaches, not being applied in this study, can be found in LECHNER (2001a) and HECKMAN, ICHIMURA, SMITH, and TODD (1998).

Obtaining Standard Errors

In order to test the statistical significance of the estimated treatment effects, standard errors have to be computed. A potential difficulty arises from the fact that the estimated variance of the treatment effect should also include the variance due to the estimation of the propensity score and the imposition of the common support. A possible solution to the problem is calculating the variance based on *bootstrapping* (see LECHNER, 2002).³⁹ Each bootstrap draw includes a re-estimation of the propensity score, imposing the common support, and (in case of kernel-based matching) the re-calculation of the optimal bandwidth.

The method of bootstrapping is a popular re-sampling method used to estimate, inter alia, standard errors in case analytical estimates are biased or even unavailable. The basic idea can be described for a sample mean as follows (see BROWNSTONE and VALLETTA, 2001): The mean of an observed sample typically differs from the mean of the underlying population due to sampling errors. The sampling distribution (including the standard error) summarises how the sample means would vary, if a large number of samples were drawn from this population. Now, the essential idea is to assume that the observed sample *is* the population and to draw (bootstrap) samples from this approximate population (which is actually the sample) to estimate the sampling distribution. The bootstrap samples are drawn from the observed dataset (sample) with replacement, and the mean is computed for each bootstrap sample. Thus drawing N bootstrap samples leads to N esti-

39 For kernel matching estimators, HECKMAN, ICHIMURA, and TODD (1998) present analytical formulae for the estimation of the variance. To the best of my knowledge, this has not been used in applied work so far, possibly due to complexity.

mated means. The distribution of these means approximates the sampling distribution (and thus the standard error) of the population mean. In case of kernel-based matching estimators of Chapter 5, this bootstrap approach is adopted.

The obvious practical problem is that bootstrapping is very time-consuming. In case of 500 draws (which seems to be rather a lower limit in the literature), all estimation steps described above have to be repeated 500 times. Therefore, in the analysis of Subchapter 6.4 bootstrapping turns out to be infeasible. For the estimated *ATT* by *NN*-matching, the following formula may be applied (see HUIER, CALIENDO, and THOMSEN, 2003 as well as LECHNER, 2001b):

$$Var(ATT) = \frac{1}{N_1} Var(Y_1 | C = 1) + \frac{\sum_{j=1}^{N_0} \omega_j^2}{(N_1)^2} Var(Y_0 | C = 0), \quad (19)$$

which takes into account that matching with replacement is performed, i.e., an untreated individual can serve for more than one treated individual as a control. ω_j denotes the number of times an untreated person is used as a control. As mentioned above, the variance increases with ω . When using Eq. (19), independent observations, fixed weights, and homoskedasticity of the outcome variable within the treated and the control group have to be assumed. Furthermore, the variance is assumed not to depend on the fact that the propensity score is estimated and that the estimated probabilities are applied to a reduced sample due to the common support condition. Using Eq. (19) may be justified by the result that there seems to be little difference between the bootstrapped variance and the variance calculated using this formula (see LECHNER, 2002).

Estimating Heterogeneous Effects Using Propensity Score Matching

It is quite straightforward to estimate heterogeneous treatment effects with respect to observable variables X . Note that this corresponds to simple interactions between X variables and the treatment dummy within a regression approach. In general, there are three different valid approaches used in applied studies: (1.) one may perform the whole analysis (the estimation of the propensity score as well as the matching) completely separate for each subgroup (applied in Chapter 5); (2.) one may use the whole sample, but may include subgroup dummies in the mahalanobis distance and thus imposing that only individuals within the same group are matched (applied in Subsection 6.4.6.3); (3.) one may first do the whole analysis for the whole sample and afterwards estimate regressions with interaction effects on the matched sample.

3.3.2 Parametric Regression Methods Versus Matching

As indicated in Section 3.2.2, using parametric methods may be associated with some drawbacks in comparison to propensity score matching methods (see, e.g., BLACK and SMITH, 2003):

- (1.) regression models often impose the assumption of a linear functional form and linear additive (common) effects;
- (2.) regression models can be estimated in areas without common support by their functional form assumptions. Put differently, parametric models conceal the common support problem and may lead to results which are not justified by the underlying data;
- (3.) estimating regression equations requires $E(U|X, C) = 0$, while matching only needs $E(U_1|X, C = 1) = E(U_0|X, C = 0)$.

However, arguments (1.) and (2.) are not conclusive against regression methods. A linear model can approximate non-linear functional forms to a large degree by using higher order and interaction terms (see WOOLDRIDGE, 2002: 612). Furthermore, the estimation could be restricted to the common support. The area of common support is, however, harder to be defined without a propensity score.

Point (3.) is a remaining advantage of matching methods over regression analyses: The dependency of C (and X) with the error term U does not have to be zero as in regression analysis, but it has to be the same in the treatment and control group. Put differently, matching does not require the absence of selection bias (selection on unobservables), but the selection bias to be balanced in the treatment and the control group conditional on X . Furthermore, assuming that the dependency between X and U is balanced in the treatment and the control group by the matching estimator, one can use conditioning variables which would be correlated with the error term in a parametric regression model (see LECHNER, 1998). In Chapter 5 and Subchapter 6.4, this property is repeatedly used to justify the CIA and the application of propensity score matching.

3.3.3 Instrumental Variable Approaches and Selection Models

The approaches addressed in the following may eliminate bias due to selection on unobservables without the necessity of panel data to be available. In exchange, exogeneity assumptions and/or assumptions on the (joint) distribution of error terms have to be imposed, which are partly untestable. Since the application of these approaches does not yield reasonable and presentable results in Chapter 5, only the basic idea is presented.

All Instrumental Variable (IV) approaches (and selection models, see below), are based on the assumption that there is *at least* one IV Z^* , which affects participation (C), but has no direct effect on the outcome (Y). There is an analogy between IVs and experiments: As flipping a coin in case of an experiment determines participation but not the outcome, an IV affects C but not Y . For the example of a linear model, the following two conditions are prerequisites for a variable Z^* to be a suitable IV:

$$\Pr(C = 1|X, Z^* = z) \neq \Pr(C = 1|X, Z^* = z') \quad (20)$$

where z and z' are two values of Z^* . The assumption of Eq. (20) simply states that changes in the value of Z^* (which must have at least two values z and z') must affect the conditional participation probability. The condition

$$E(U|X, Z^*, C) = E(U|X, C), \quad (21)$$

requires that Z^* is unrelated to the error term in the outcome equation(s), conditional on the included observable variables X . Thus the only way Z^* is allowed to affect the outcomes is through the participation status (*exclusion restriction*). In practice, it turns out that it is often difficult or even impossible to find reliable exclusion restrictions. In case of the analyses of Chapter 5, one needs an IV affecting the probability of holding a FTC (instead of a permanent contract) but not wages. Recent literature states that valid IVs are generated by natural experiments (see ANGRIST and KRUEGER, 2001). In Chapter 5, the reverse direction of the reform of the Protection Against Dismissal Law (lowering the employment threshold) as discussed above, is used as an IV (which, however, turns out to be not suitable as it is not sufficiently correlated with the endogenous variable).

Selection models and switching regression models are akin to IV methods. An important result is found by VYTLACIL (2002). He shows that the non-parametric identification of selection models and instrumental variable models require exactly the same assumptions and, hence, both models identify the same causal effect. Non-parametric selection models and instrumental variable models are identical.

3.4 Evaluation Methods Requiring Panel Data

If longitudinal data are available, that is, individuals are observed for at least one period before and one period after the treatment, there are more possibilities to estimate the hypothetical outcome of non-treatment for the treated. Assuming that the error term can be additively decomposed into a (time invariant) individual-specific effect a_i , a common macroeconomic time effect θ_t , and a random individual effect ε_{it} (classical error term), Eq. (5) can be re-written as

$$Y_{it} = C_i g_1(X_{it}) + (1 - C_i) g_0(X_{it}) + a_i + \theta_t + \varepsilon_{it}. \quad (22)$$

3.4.1 Before-After Estimator

The basic principle of this approach is to use the pre-treatment outcome as an estimate for the unobserved counterfactual outcome of the participants in case of nonparticipation by differencing out the unobserved individual effects a_i . The approach can be interpreted as a fixed-effects estimator. To simplify matters, only two time periods are assumed in the following: t' denotes the period before and t the period after the treatment.⁴⁰ The identifying assumption is (see HECKMAN, LALONDE, and SMITH, 1999: 1892)

40 A generalisation is straightforward and does not lead to additional insights.

$$E(Y_{0t} - Y_{0t'} | C = 1) = 0. \quad (23)$$

If this is valid, the before-after estimator is given by

$$(\bar{Y}_{1t} - \bar{Y}_{0t'})_{C=1} \quad (24)$$

where $C=1$ means, that only individuals are taken into account which participate between t' and t , and the bar denotes sample means. The individual treatment effect for every individual i may be written as

$$Y_{1it} - Y_{0it} = (Y_{1it} - Y_{0it'}) + (Y_{0it'} - Y_{0it}). \quad (25)$$

The last term $(Y_{0it'} - Y_{0it})$ is the bias of the estimated individual effect, which stems from the fact that one assumes $E(Y_{0t} | C = 1) = E(Y_{0t'} | C = 1)$. The assumption is valid, if the expected value of $(Y_{0it'} - Y_{0it})$ is zero. The assumption is not fulfilled, if macroeconomic conditions affecting Y change between t' and t (that is, if there is a time-specific intercept θ_t), or if the participation (which takes place between t' and t) already affects $\bar{Y}_{0t'}$ (anticipatory effects).

The following example highlights a situation in which the before-after estimator leads to biased results. Assume one wants to evaluate the effects of FTCs on the workers' subjective assessments of their career opportunities. Assume, furthermore, that workers hold permanent positions in t' and FTCs in t . If macroeconomic conditions get worse between t' and t (which negatively affects career opportunities), the career opportunities in t' are obviously not a valid estimate of the counterfactual of the career opportunities in t .

Anticipatory effects are relevant for the before-after estimator as well as the difference-in-differences estimator, described in the next section. It has been observed in a number of studies, that, shortly before participating in a certain training programme, earnings and employment situations of the future participants deteriorate, which has been termed "*Ashenfelter's Dip*" (see HECKMAN and SMITH 1999; FITZENBERGER and PREY 2000; BERGEMANN, FITZENBERGER, and SPECKESSER 2004).⁴¹ Usually, this *transitory decline* in employment probabilities and wages of participants is explained by anticipatory effects: In expectation of participation, search activities are reduced, leading on average to reduced employment probabilities and wages. In either case, this implies that the outcome of the treated in t' is (even conditional on X) not a valid estimate of the hypothetical outcome in t in case of non-participation, that is, $E(Y_{0t} | X, C = 1) \neq E(Y_{0t'} | X, C = 1)$.

Not only are anticipatory effects relevant in case of ALMP measures, but also for policy changes in general. For example, rational employers may try to take announced changes of dismissal protection legislation into account by adjusting their hiring and firing decisions. A possible solution is to define t' in a way, that the period of time between t' and the start of the treatment is longer (see BERGEMANN, FITZENBERGER, and SPECKESSER, 2004).

41 This phenomenon was observed for the first time by ASHENFELTER (1978) for the earnings effects of a training programme.

Although the before-after estimator is not reliable in many situations, it has some advantages: non-participants are not required since it suffices to have information on participants and their pre-participation histories, implying that the common support condition has not to be fulfilled in a strict sense.

3.4.2 Difference-in-Differences Estimator

The difference-in-differences (DiD) estimator is based on panel data, and can be applied without invoking strong assumptions, if there are exogenous policy changes (natural experiments, see Section 3.2.4). The DiD estimator can again be applied as a simple difference in means, but also within a regression framework. Furthermore, propensity score matching may be combined with the DiD estimator. The DiD approach estimates the treatment effect as the difference between the change of the outcome variables of the treated over time and the change of the outcome variable of the untreated over time. Here, only the more relevant DiD estimator is presented, which conditions on X . Assuming that, conditional on X , the change in the non-treatment outcome of the treated equals the change of the non-treatment outcome

$$E(Y_{0t} - Y_{0t'} | X, C = 1) = E(Y_{0t} - Y_{0t'} | X, C = 0), \quad (26)$$

the *ATT* can be estimated as

$$\left[E(Y_{1t} | C = 1, X) - E(Y_{1t'} | C = 1, X) \right] - \left[E(Y_{1t} | C = 0, X) - E(Y_{0t'} | C = 0, X) \right]. \quad (27)$$

This is also true in presence of (time invariant) unobserved heterogeneity and all kinds of heterogeneity of the treatment effect.

The assumption in Eq. (26) is less restrictive as in case of the before-after estimator since also (macroeconomic) time effects θ_t , equally affecting the outcome of both groups, can be differenced out. Hence, the DiD estimator eliminates both unobserved fixed individual effects a_i as well as unobserved fixed time effects θ_t .

The DiD approach can also be used within (parametric) regression models (see MEYER, 1995).⁴² A seminal example for the application of the DiD approach within a hazard rate model for the analysis of unemployment duration is the study by HUNT (1995).⁴³ She analyses the effects of unemployment benefit on unemployment duration by interpreting the extension of unemployment benefit entitlement for older workers in the eighties as a natural experiment. The group of untreated individuals are younger unemployed which are not (directly) affected by the reform. The effect is the difference in the change of the hazard rate over time between treated and untreated unemployed persons. The hazard rate from unemployment $\lambda(t)$ is (represented in a simplified way) specified as

⁴² Note that this may be interpreted as a reduced form IV approach (see ANGRIST and KRUEGER, 2001).

⁴³ This study was an impetus for more microeconomic research on the effects of the unemployment insurance in Germany (see, for example, STEINER, 1997; HUJER and SCHNEIDER, 1996, 1998). A hazard rate model for the analysis of unemployment duration will be presented in Subchapter 6.3.

$$\lambda(t) = \lambda_0(t) \exp[X_t \beta_1 + \beta_2 \text{after} + \beta_3 C + \beta_4 \text{after} \times C] \quad (28)$$

where *after* is a dummy variable which is one after the reform and zero otherwise. The participation dummy *C* is one for the age group of older unemployed affected by the reform, *after* × *C* is an interaction effect, and *X* are characteristics of the unemployed and further explanatory variables. Since the analysis results in a significantly negative estimate of β_4 , one may conclude that the reform has led to a lower hazard rate and, therefore, a longer unemployment duration for the older unemployed. Of course, the simplified parametric specification in Eq. (28) may lead to biased results as the heterogeneity of the effect is not taken into account.⁴⁴

In case the analysis is not based on a natural experiment, that is, the assignment to the treatment or non-treatment group is not exogenous, the DiD approach is only valid, if conditioning on *X* eliminates the bias due to selection on observables. Furthermore, selection on unobservable must be time constant and linear-additive in order to be differenced out.

The DiD approach is inconsistent if,

- $Y_{0t'}$ is affected by anticipatory effects (Ashenfelter's Dip; see previous section);
- treated and untreated individuals are affected in a different way by (unobserved) macroeconomic shocks θ_t .⁴⁵ For example, the hazard rate of older unemployed may be affected by the business cycle in a different way as younger unemployed;
- the policy is endogenous.⁴⁶

3.5 Pre-Program Test

If the pre-treatment values of the outcome variable ($Y_{1t'}, Y_{0t'}$) are available in the dataset, it is possible to test to which extent the approach used is able to eliminate selection bias. The “*Pre-Program test*”, proposed by HECKMAN and HOTZ (1989), is based on the consideration that, if there is no selection bias left, there are no significant differences between the *mean outcome* variables of the group of treated and the group of controls before the start of the treatment (t^*). Put differently, the *ATT* (or the treatment effect in general) before the treatment should be zero. In case of matching methods, one can test the null hypothesis that

44 Further critique of HUNT's (1995) study with respect to the policy exogeneity has been expressed by EISEN (1997).

45 BLUNDELL and COSTA DIAS (2002: 29) propose an adjustment method for this case.

46 Further reasons for inconsistency are presented in MEYER (1995) as well as BLUNDELL and COSTA DIAS (2002).

$E(Y_{1t'} | C = 1, X) = E(Y_{0t'} | C = 1, X)$, that is, $\overline{ATT}_{t'}(X) = 0$.⁴⁷ However, this test is obviously unsuitable, if anticipatory effects are relevant.

Not all studies are based on panel data or have information on the pre-programme outcome variable (see, for example, BLACK and SMITH, 2003). In this case, however, evaluating programmes or interventions by non-experimental econometric techniques based on untestable assumptions, such as the *CIA*, is “*an act of faith*” (HECKMAN, 2001: 718), since there is no possibility to get an idea of the reliability of the assumptions. This problem has to be faced in Chapter 5.

3.6 Summary

The empirical questions raised in the introduction to this chapter are addressed in the following analyses. Subchapter 4.4 analyses whether there is a causal relationship between firing costs for permanent positions and the firms’ use of FTC workers (and other types of atypical work) by using the change in the threshold level for the application of the Protection Against Dismissal Law as a natural experiment within a difference-in-differences framework.

Chapter 5 applies (mainly kernel-based) propensity score matching estimators to estimate the causal effects of FTCs on wages and subjective assessment of working conditions by using a control group of permanent workers as an estimate of the counterfactual. Furthermore, some attempts are made taking selection on unobservables into account by using a further change in the Protection Against Dismissal Law as an instrumental variable. This, however, turns out to be unsuccessful.

Subchapter 6.4 uses *NN*-matching estimators to identify the causal effects of entering into a FTC from unemployment on future employment prospects (in permanent jobs), by generating a control group of unemployed who have *not yet* entered into a FTC. The corresponding propensity score is estimated by a hazard rate model for the transition from unemployment to FTC jobs.

47 In case of regression methods the test can be performed by including a dummy variable, which is one for treated individuals before the treatment and zero otherwise. The estimated coefficient can be interpreted as remaining selection bias.

4 The Role of Fixed-Term Contracts in Labour Demand

4.1 Overview: Why Do Firms Use Fixed-Term Contracts?

In this chapter, the role of FTCs in firms' labour demand decisions is analysed. From the employers' point of view, the most relevant differences between fixed-term and permanent contracts are not only the lower firing costs, but also the higher turnover rate of FTC workers. The latter may stem from the fact that many FTCs are not converted into permanent contracts, and hence imply worker outflows as well as a higher quit rate of FTC workers, as they anticipate their higher unemployment risk. Thus using FTCs forces firms to engage in search for new workers more often, creating costs that have to be weighed against the advantage of low firing costs (see HOLMLUND and STORRIE, 2002).

In the course of this chapter, it is emphasised that it is essential to differentiate between *job flows* (or *job turnover*, respectively) on the one hand and *worker flows* (or *worker turnover*, respectively) on the other hand. Job flows refer to changes in the number of filled jobs within a firm reflecting expansions and contractions. Worker flows refer to the flow of workers through those jobs.

In the literature, several reasons have been identified that may render FTC work and other types of temporary work profitable for firms. Following VAREJÃO and PORTUGAL (2003), all these reasons can be, at least loosely, attributed to one of the following three roles:

- FTCs are used as a *buffer stock*, that is, as an *adjustment instrument* to cope with demand or productivity shocks;
- FTCs are used as a *screening device* (prolonged probationary period), in presence of asymmetric information on the worker's ability (productivity);
- FTCs are used as a *substitute* for a certain proportion of permanent workers. Job positions that are inherently permanent are (repeatedly) filled by FTC workers. Jobs are inherently permanent, if they are filled with permanent contract workers in the (unobserved) hypothetical situation in which no FTC workers are available.⁴⁸

The reasons can be summarised as follows. They are discussed in greater detail in subsequent sections and chapters.

(1.) Firms can use temporary employment to *adjust* more efficiently to temporary demand fluctuations. Similar to overtime work, temporary workers are used more frequently during booms and fewer during recessions (see Section 4.2.3). Furthermore, if employers are uncertain about whether a rise in demand is tem-

48 VAREJÃO and PORTUGAL (2003) use the term "churning" for substitution. Since the term churning is used in Subchapter 4.5 in a related but not identical meaning, the term "substitution" is preferred throughout this study.

porary or permanent, they may be reluctant to increase the number of permanent workers, but rather rely on temporary workers until the economic outlook becomes more certain. Temporary work serves as a *buffer stock* or *means of adjustment*.

(2.) By employing temporary work, firms may *insulate their permanent workforce* from the effects of changing product demand conditions. This insulation may help firms to reduce firing costs and secure firm-specific human capital. It may also be used to obtain wage and work rule concessions from permanent workers in exchange for greater employment stability (see BÜRKLE, 2004; BENTOLILA and DOLADO, 1994). Again, temporary work serves as a *buffer stock*.

(3.) If *asymmetric information on the ability* (and therefore productivity) of applicants and workers is relevant, and matches are *experience goods* (JOVANOVIC, 1979), firms may use a temporary job as a *prolonged probationary period* for screening prospective permanent employees. The effect of asymmetric information on workers' and applicants' productivity is discussed in greater detail Subchapter 5.2.

(4.) It may be an optimal *equilibrium phenomenon* to have a *substitution* strategy, that is, to substitute a certain proportion of permanent workers by FTC workers, independent of the business development (see VAREJÃO and PORTUGAL, 2003). Job positions that are inherently permanent (for example, cashiers) are repeatedly filled by FTC workers in order to reduce labour costs, given that wages for temporary workers are lower (see Chapter 5), or that wages (or fringe benefits, or days of holiday entitlements) rise automatically with age or job tenure (such as in the public sector). This incentive is enhanced by the fact that periods of notice also depend on age and job tenure (see Subchapter 2.2). However, such a substitution strategy by the firm can obviously only be optimal in case of jobs with sufficiently low hiring costs and jobs with low requirements for firm-specific human capital.

(5.) According to empirical findings, search costs borne by the employer increase with *labour market tightness* (see, e.g., BURGESS, 1988). Furthermore, job-to-job worker mobility increases with a better state of the labour market. A tighter labour market makes it relatively more advantageous to hire workers on permanent contracts since permanent contracts avoid to some extent worker quits that are more costly when workers are more difficult to find (see WASMER, 1999; HOLMLUND and STORRIE, 2002).

(6.) Assuming *imperfect information on the workers' effort*, shirking can be avoided by paying efficiency wages to permanent workers and by relating the probability of conversion or renewal of FTCs to the productivity of FTC workers (see GÜELL, 2000 and Subchapter 5.2). Again, it may be an optimal equilibrium strategy to fill permanent positions by temporary workers. Furthermore, if workers exhibit *career concerns*, they may increase their effort and thus their output (given their wages) in order to get their contract renewed (see Subchapter 5.2). Even if employers were not interested in finding out the true ability of the work-

ers, initial FTCs may increase productivity since workers on FTCs are willing to spend more effort.

(7.) Again, assuming asymmetric information on ability, workers on FTCs may deter from asserting their rights, such as parental leave, since taking up their claims may be interpreted as low ability by the employer which, in turn, leads to a lower conversion probability. The reason is that a loss of work experience due to parental leave affects wages of high-ability workers relatively more than wages of low-ability workers. Hence, loss of work experience is associated with higher opportunity costs for high-ability workers.⁴⁹ To my knowledge, this argument has never been brought forward yet, but it may be an explanation why FTCs seem to have an adverse effect on fertility in Spain (see DOLADO, GARCÍA-SERRANO, and JIMENO, 2002). Again, it may be optimal to fill existing permanent jobs by FTC workers.

(8.) Temporary work may be used in case of *temporary absences of permanent employees* due to illness, holidays, or parental leave (see Section 4.2.5).

(9.) The previous point is related to the following situation, described in the literature (see LINNE, 1991). A particular worker is to be hired on a permanent job. However, there is a temporal mismatch in the sense that this worker can take up the job only later. In the meantime the position is filled by a temporary worker. If the hiring process is very time-consuming (e.g., due to skill mismatch in the local labour market), the situation is similar. The job may be filled by a temporary worker until a more suitable person is found.

There are two further arguments. However, these seem to be less relevant for FTC workers than for workers from temporary work agencies (TWAs in the following) and freelance work (FL in the following): It may be cost-effective for small- or medium-sized firms to hire FL or TWA workers instead of permanent workers for particular tasks. ABRAHAM and TAYLOR (1996) cite the example of computer support activities inside smaller firms often being carried out by FL workers. Finally, using FL workers instead of permanent employees may be advantageous for firms in order to avoid paying social security contributions.

The chapter is structured as follows. In the next section, theoretical models are described explaining the role of FTCs in labour demand. Subchapter 4.3 summarises findings from previous empirical studies which are complementary to the empirical analyses in this chapter. In Subchapter 4.4, firms' reasons for using FTCs are empirically analysed and compared with the use of TWA and FL work. This comparison may reveal the role of flexible forms of work and the extent to which they are substitutes for permanent labour better than an exclusive analysis of FTCs. Subchapter 4.4 focuses on the econometric investigation of the link be-

49 To the best of my knowledge, there is no empirical evidence on the link between ability and wage effects of the loss of work experience. There are, however, results available that are related to formal qualification, which is usually assumed to be correlated with ability (see BEBLO and WOLF, 2002): Estimation results for German women suggest that any deviation from full-time employment is associated with significant wage cuts. The wage cuts are relatively higher for highly qualified women.

tween dismissal protection for permanent contract workers and the firms' use of FTCs. Subchapter 4.5 provides an analysis of the role of FTCs in worker flows (inflows into and outflows from establishments) since, as discussed in the following, dismissal protection legislation and FTCs may be more relevant for worker flows than for changes in employment stocks.

4.2 Theoretical Considerations

4.2.1 Introduction

The objective of this section is to provide insights into some theoretical models describing how the existence of FTCs may affect firms' labour demand decisions. As pointed out by DOLADO, GARCÍA-SERRANO, and JIMENO (2002), existing models dealing with the labour market effects of FTCs can be classified as one of the following four types of models. *First*, there are dynamic labour demand models. *Second*, there are equilibrium matching and search models. *Third*, there are efficiency wage models. *Fourth*, there are wage bargaining models. This chapter focuses on labour demand and matching models. Efficiency wage and search models, considering the workers' perspectives, are discussed in Subchapter 5.2 and Subchapter 6.2. Wage bargaining is picked up in Subchapter 5.2 as well. Section 4.2.2 briefly summarises how protection against dismissal legislation is usually modelled in economic theory. Afterwards, Section 4.2.3 provides an overview of recent theoretical models on labour demand with firing costs taking into account FTCs. Section 4.2.4 presents the results of several equilibrium and matching models taking labour supply and, particularly, asymmetric information as well as worker mobility into account. Finally, Section 4.2.5 provides an overview of theoretical arguments describing the possible impacts of German institutions, such as collective wage agreements and works councils.

Note that a duality of the labour force, as predicted by older segmented labour market theories (see, e.g., CHAIN, 1976; TAUBMAN and WACHTER, 1986), is derived in the following approaches within a neo-classical framework (augmented by information asymmetries or institutional features), without the necessity to give up the basic assumption of rational individuals and firms maximising their utility and profit (see, e.g., ERKE, 1993; SAINT-PAUL, 1996).⁵⁰ For this reason, 'traditional' segmented labour market theories are not discussed.

50 As stated by TAUBMAN and WACHTER (1986: 1184), one main feature of 'traditional' segmented labour market theories is that "... labor market problems are viewed in a dynamic context, where maximizing behavior, to the extent that it does exist, is unimportant for the market outcomes..."

4.2.2 Protection Against Dismissal in Economic Theory and Structure of Adjustment Costs in Labour Demand

In economic models protection against dismissal is generally interpreted as firing costs, i.e., adjustment costs in labour demand which are incurred by dismissals of workers by employers (see BLAU and KAHN, 1999; ADDISON and TEIXEIRA, 2001).⁵¹ It is distinguished between *direct effects* on employment via firms' incentives to hire and fire workers, and the *indirect effects* on wage setting behaviour, worker mobility, and further macroeconomic factors (see BLAU and KAHN, 1999).

With regard to the direct effects, LAZEAR (1990) argues that the effects of firing costs could be completely offset by an efficient contract charging an entry fee to newly employed workers, that is, by lower starting wages. More general, a transfer from the worker to the employer could completely compensate for the firing costs. In this case, severance payments would not have any allocative effects.

However, in practice such transfers from workers to firms are not seen as feasible for many reasons (see BLAU and KAHN, 1999). It is more reasonable to interpret institutional firing costs to be lost resources, if one defines them as *time*, *money*, or *procedural complexity* for the employer (see HUNT, 2000). All theoretical models presented in the following assume that dismissal protection is not associated with an according compensation by transfers from workers to employers (see BLANCHARD and LANDIER, 2002). This seems to be not too far from reality in the German labour market (see FRANZ, 2003: 416).

Before turning to labour demand models, the dimensions by which the structure of adjustment costs can be characterised have to be outlined (see HAMERMESH, 1993; KÖLLING, 1998). First, it can be distinguished between adjustment costs resulting from *economic*, *technological*, or *institutional* reasons (see FRANZ, 2003). For the analysis at hand, institutional reasons are obviously most relevant, i.e., firing costs due to dismissal protection. Furthermore, economic reasons (e.g., initial skill adoption training or search costs) may also be relevant for the firms' decisions to perform a 'high-worker-turnover strategy' using FTCs.

Second, an important distinction is the one between *net costs* and *gross costs of adjustment* (see HAMERMESH, 1995). Gross costs are incurred when a worker is dismissed or hired. They are independent of the impact of these worker flows on the level of employment. Net costs of adjustment are incurred, if the level of employment changes. They reflect changes in the number of jobs rather than the flows of workers. Hence, gross costs arise from worker flows and net costs arise from net employment changes. For economic models this distinction is important, if labour is heterogeneous, or if there are worker quits in case of homogeneous labour. Otherwise, net costs and gross costs are identical. Since dismissal costs are obviously related to worker (out-)flows and since two types of work

51 For an overview of adjustment costs in factor demand see HAMERMESH and PFANN (1996) as well as KÖLLING (1998).

(FTCs versus permanent contracts) shall be considered, gross costs of adjustments are clearly more relevant for the question at hand.

A third distinction is the one between *symmetric* and *asymmetric* adjustment costs. Only for tractability reasons, traditional economic and econometric models assume symmetric adjustment costs, that is, hiring a number of workers (increasing total employment by a number of jobs) incurs the same costs as firing the same number of workers (decreasing total employment by the same number of jobs). This assumption has been rejected by many empirical analyses (see, e.g., PFANN and PALM, 1993), and is obviously not well-suited for analysing the effects of two types of work differing in their firing costs, if there are no good reasons to assume that labour with high firing costs is also associated with high hiring costs.

A fourth dimension is the *functional form* of the adjustment costs (see HAMERMESH and PFANN, 1996). Again, due to its simplicity in econometric models, *symmetric convex (quadratic)* adjustment costs have been assumed in many empirical applications. The underlying assumption is that hiring and firing costs per worker increase with the total number of hirings and firings. In more recent theoretical models *linear* adjustment costs are assumed, with the costs proportionally increasing with the number of workers hired or fired. Indeed, linear firing costs seem to be a reasonable approach to model the effects of protection against dismissal legislation (see BERTOLA, 1990). *Lumpy costs* are a further alternative: they occur independently of the size of the employment change. Note that different adjustment costs imply different optimal patterns of adjustment for the firm (see NICKELL, 1986; HAMERMESH, 1993). For example, in case of convex adjustment costs, it is optimal to smooth the dynamic time path of employment over time in order to avoid increasing marginal costs of adjustment. In contrast, a firm facing linear adjustment costs has no advantage of postponing adjustment into the future and may change employment within one period, however, possibly not complete to the new equilibrium. As shown, for example, in the model by BENTOLILA and SAINT-PAUL (1994), discussed in the section below, it may even be optimal not to change employment at all, if the shock falls within an *inaction range*.

4.2.3 Dynamic Labour Demand with Firing Costs and Availability of Fixed-Term Contracts

Available theoretical models can be distinguished by the assumptions whether they only take direct effects of firing costs on labour demand into account or also indirect effects, and whether demand or productivity changes are stochastic or deterministic. The models analyse effects on steady state employment levels (average employment over the business cycle) and employment adjustment along the business cycle or as reactions to shocks.

Models without Fixed-Term Contracts

The well-known “traditional” model of dynamic labour demand (see SARGENT, 1978; NICKELL, 1978, 1988) comes to the conclusion that adjustment costs not only reduce labour fluctuation over the cycle, but also average employment (see ADDISON and TEIXERIA, 2003). The reason is that, in steady states, adjustment costs drive a wedge between the wage and the marginal productivity of labour. During periods of declining product demand, adjustment costs lead to fewer firings or job destruction (labour hoarding). During periods of increasing demand, the firm may not only take wage costs, but also expected future firing costs into account. These firing costs increase the present value of the costs of a recruitment and, therefore, reduce hirings.

More recent studies show that direct effects of firing costs on average employment are ambiguous and depend on the type of shock, the functional form of the labour demand schedule⁵², the discount rate (with which future adjustment costs are discounted), and worker quits, which do (by definition) not incur any institutional firing costs (see BERTOLA, 1999). Worker quits are, however, assumed to be exogenous since labour supply is not modelled, resulting from the partial equilibrium character of the models.

In a discrete-time dynamic labour demand model with uncertainty about business conditions⁵³, BERTOLA (1990) shows that (asymmetric) linear hiring and firing costs do not bias labour demand towards lower average employment at given wages. Even though adjustment costs decrease the firm’s operating profits⁵⁴, average employment does not need to be lower because adjustment costs lower employment within a good business environment, but increase it in bad times. The underlying mechanism is that the firm’s current hiring decision not only depends on current wages and hiring costs, but also on (expected) future firing costs. Since future firing costs are discounted, their effect on current hiring decisions is small. The effect of firing costs on the current firing decision is larger, since the current firing costs are certain in cases of dismissals and they are not discounted. In the same manner, the firm’s current firing decisions depend on future hiring costs. The negative effect of future firing costs on current hiring increases with the probability that a good state comes to an end.

Thus firing costs have an ambiguous effect on average employment, but unambiguously decrease employment variability. In contrast, hiring costs do never increase employment in this context.

52 BLAU and KAHN (1999) illustrate the effect of the functional form of the labour demand schedule during intervals of high and low employment. If the slope of the demand curve is flat during recessions and steep during booms, firing costs may raise average employment.

53 Business conditions can only be in two states, that is, ‘good’ or ‘bad’ (two-state Markov process).

54 It is a standard result in dynamic labour demand models that firing costs reduce the firm’s profit (see DOLADO, GARCÍA-SERRANO, and JIMENO, 2002). This implies that including an investment decision into the model may lead to the result that firing costs reduce investments, which, in turn decreases labour demand.

Imposing slightly different assumptions about the nature of the shocks and using continuous-time instead of discrete-time models, BENTOLILA and BERTOLA (1990)⁵⁵, BENTOLILA and SAINT-PAUL (1994)⁵⁶, and BERTOLA (1992)⁵⁷ yield comparable results.⁵⁸

Models with Fixed-Term Contracts

BENTOLILA and SAINT-PAUL (1992) augment the model by BERTOLA (1990) outlined above by introducing two types of workers (on FTCs versus permanent contracts). The workers differ in their productivity, wages, and firing costs. As pointed out by the authors and discussed in detail in Chapter 5, there are theoretical (as well as empirical) reasons to assume that the wage paid to permanent workers is higher than the wage paid to FTC workers. Additionally, the productivity of FTC workers is assumed to be lower. The first reason stated is that permanent workers may receive more training (see Section 5.2.2 for an extensive discussion). The second reason stems from an efficiency wage argument (see again Section 5.2.2): It may be profitable to pay efficiency wages to permanent contract workers, while monitoring FTC workers (leading to lower wages) or letting FTC workers shirk (leading to lower productivity). Moreover, BENTOLILA and SAINT-PAUL (1992) assume that dismissing permanent workers is associated with firing costs in contrast to FTC workers. Two firing strategies are possible in the model: Either the firm uses mass dismissals which are associated with fixed costs per worker (linear firing costs), or the firm uses a gradual strategy which is associated with quadratic firing costs. The introduction of FTCs leads to a *duality of the workforce within the firm*, with FTC workers being used to deal with fluctuation in product demand. In detail the model yields the following results: (1.) With respect to average employment, the introduction of FTCs is equivalent to a reduction in firing costs in homogeneous labour demand models: Firms in a good business state hire more workers since the marginal worker holds a FTC which is

55 BENTOLILA and BERTOLA (1990) use a continuous-time model with stochastic but permanent (random-walk) shocks. Again, firing costs reduce the variability of employment along the business cycle. The overall effect of firing costs on employment is small but positive.

56 The results in the discrete-time model by BENTOLILA and SAINT-PAUL (1994) are slightly different: (1.) rising firing costs reduce firm's willingness to hire and fire; (2.) more surprising, average steady-state labour demand decreases with firing costs if firing costs are small, but increases when they are high enough; (3.) for small firing costs a decreasing quit rate increases the negative effect of firing costs on average labour demand, and for large firing costs a decreasing quit rate decreases the negative effect on average employment; (4.) higher uncertainty in output causes average labour demand to rise but lowers it in comparison to the case of no adjustment costs.

57 The model by BERTOLA (1992) yields additional insights even though it is non-stochastic. Again, higher firing costs reduce the variability of employment along the business cycle, while the effect on average employment is ambiguous, depending on the form of the labour demand function, on the discount rates, the quit rates, and on the relative size of hiring and firing costs. If discount rates and quit rates are positive, firing costs can again increase average employment.

58 There are also several general equilibrium analyses on the effects of firing costs. LJUNGQVIST (2002) provides a survey and an evaluation of different approaches.

associated with a lower shadow marginal cost than a permanent worker, who will incur firing costs in a future recession with a positive probability. Therefore, the firm hires less permanent contract workers compared to the situation in which FTCs are not available. This effect may be interpreted as a kind of *substitution*. On the other hand, all FTC workers are fired, if the firm is in a recession. Together with the mechanism of less permanent workers being hired during booming periods due to substitution, there is even a slightly negative effect on average overall employment. (2.) Analogously to a reduction in firing costs in a homogeneous labour demand model, the availability of FTCs increases the fluctuation of employment along the business cycle and decreases the persistence of the short-term employment effects of shocks, that is, it increases the speed of employment adjustment. (3.) The introduction of FTCs increases the employment stability of permanent contract workers, even though the labour market is more flexible from an aggregate point of view. Workers on FTCs bear the burden of employment adjustment and face even less employment stability than in case of uniformly reduced firing costs. Put differently, FTCs generate a dual labour market and serve as *buffer stock*. However, the model neglects the possibility of conversions of FTCs into permanent ones.

Comparable results are generated in the model by SAINT-PAUL (1991). However, in his model duality within firms arises *endogenously* due to efficiency wages. Workers are assumed to be homogeneous. Institutional firing costs and FTCs do not exist. He shows that it may be optimal for the firm to have a dual structure, with a stable pool of permanent workers who are paid efficiency wages and a fluctuating pool of temporary workers being monitored, even though all workers are homogeneous. An increase in the volatility of demand implies a partial substitution of permanent by temporary workers.

BOOTH, FRANCESCONI, and FRANK (2003) obtain a similar result based on the behaviour of the firm to train only some workers and to use the other (temporary workers) as buffer stock (see Section 5.2.2). Again, duality arises endogenously, even if all workers are *ex ante* identical.

NUNZIATA and STAFFOLANI (2002) extend the model by BENTOLILA and BERTOLA (1990) by introducing FTCs and legal quota constraints on the use of FTC workers. FTC and permanent contract workers are close substitutes, but not perfect ones. All new workers are assumed to be hired on FTCs. According to the firms' needs, FTCs are transformed into permanent contracts. In every period the number of FTC workers is assumed to suffice to cover the expected increase in permanent employment in the following period. Dismissing permanent workers is associated with linear firing costs. A further central assumption is that the productivity of FTC workers positively depends on the share of permanent (experienced) workers in total employment. This mechanism ensures that not all permanent workers are substituted by FTC workers. NUNZIATA and STAFFOLANI's (2002) model yields the following results: Higher firing costs of permanent workers induce

- a reduction of permanent employment in good states and an increase in bad states, implying an increase of the employment stability of permanent workers;
- a rise in FTC work in good states and a reduction in bad states, that is, an increase in the variability of FTC work;
- an increase in total employment in bad states and a decrease in good states with an ambiguous average employment effect.

In addition, results are derived for the case that the firm is constrained in its use of FTC work. It is assumed that the government or a collective wage agreement defines a maximum FTC proportion in the firm's total employment. If the constraint is binding, an increase in firing costs reduces permanent, FTC, and total employment in good states and increases them in bad states. If the constraint is strengthened (i.e., the legal maximum proportion of FTCs is reduced), FTC employment decreases, permanent employment increases, and total employment decreases. Put differently, restrictions on the use of FTCs reduce overall employment compared to the situation that no restrictions are imposed.

The basic theoretical model by ABRAHAM (1988) shows that an increase in the uncertainty in product demand (formalised as *dispersion* of demand) raises the expected ratio of FTC to permanent work.

DOLADO, GARCÍA-SERRANO, and JIMENO (2002) provide a general model of dynamic labour demand along the lines of BENTOLILA and SAINT-PAUL (1992). The model explains the average steady state proportion of FTCs in total employment. The proportion of FTC jobs increases with (1.) the productivity of FTC relative to permanent contract workers, (2.) the elasticity of substitution between both types of work, (3.) the wage of permanent contract relative to FTC workers, (4.) firing costs of permanent contract relative to FTC workers, (5.) hiring costs of permanent contract relative to FTC workers, and (6.) the volatility of business conditions.

4.2.4 Matching and Equilibrium Labour Market Models with Fixed-Term Contracts

So far, only partial equilibrium (labour demand) models have been presented. Possible approaches to integrate labour demand, labour supply, and particularly job-to-job mobility and asymmetric information into dynamic analyses are *matching models*.⁵⁹ The key element of matching models is the matching process of workers and firms under uncertainty, where productivity is specific to a worker-job match. Matching models allow to account for (frictional) unemployment as well as wage formation.

An important basic model is the one proposed by JOVANOVIĆ (1979), explaining worker mobility caused by incomplete information on the value of a specific worker-job match. The only possibility of workers and employers to learn about

⁵⁹ For a general overview of matching models see MORTENSEN and PISSARIDES (1999).

the value of a specific match is to enter the employment relationship and to experience it. Hence, employment relationships are *experience goods*.⁶⁰ The model predicts that workers remain in jobs in which their productivity turns out to be relatively high, and that they select themselves out of jobs in which their productivity is revealed to be low.

A synopsis of equilibrium and matching models taking account of FTCs can be found in Table 3. BOERI (1999) proposes a matching model with exogenous creation and destruction of jobs and on-the-job search. His major assumption is that FTC jobs and periods of notice (due to dismissal protection) are basically the same, in the sense that both definitely lead to a termination of the employment relationship. Hence, FTC jobs are assumed to be really inherently temporary, that is, they are destroyed after the contract expires.⁶¹ Thus the possible role of FTCs as screening device is neglected. The motivation of the model is the empirical finding that annual job turnover rates (sum of job creation and destruction relative to the stock of employment) in high-firing-cost European countries are not lower than in the low-firing-cost U.S. labour market (see Subchapter 4.3). However, more in line with theory, there are lower inflows into and outflows from unemployment. BOERI's (1999) model predicts that the relatively high job turnover rates in high-firing-cost European countries result from the partial deregulation: The job turnover is linked to job-to-job transitions of FTC workers, who change their jobs without an intervening unemployment spell (and thus without inflows into and outflows from unemployment). While job movers from permanent jobs lead to vacancies which may be filled by unemployed persons, FTC jobs are destroyed at the end of the period. Workers on FTCs are forced to search on-the-job in order to avoid becoming unemployed in the next period. If their on-the-job search is successful, and they leave their firm before their job is destroyed, they are not replaced, so that no 'vacancy chain' is set in motion.⁶² Therefore, workers on FTCs compete with the unemployed for jobs (BOERI, 1999). On the other hand, job-to-job mobility of permanent workers declines due to the existence of FTCs. Thus periods of notice and FTCs increase unemployment duration, decrease the probability of dismissals and quits of permanent workers, and hence strengthen the duality of the labour market.

VAREJÃO and PORTUGAL (2003) propose a two period matching model with incomplete information on the worker productivity that highlights the roles of substitution and screening, but neglects the buffer stock function. Firms do not decide on the level of their workforce (which is given as the product demand is certain and constant), but on the structure with respect to the types of contracts. Permanent and FTC workers receive the same wages, but permanent workers

60 "...the only way to determine the quality of a specific match is to form the match and 'experience it'." (JOVANOVIĆ, 1979: 973)

61 The analogy of periods of notice and FTCs in their effect on on-the-job search is also stressed by GARIBALDI (2002). See also SWAIM and PODGURSKY (1990).

62 Vacancy chains are discussed, e.g., by AKERLOF, ROSE, and YELLEN (1988).

have a higher expected productivity, higher firing as well as higher hiring costs.⁶³ FTCs last for one period. All workers are hired at the beginning of the first period. At the end of the first period firms have revealed the workers' productivity and decide whether to employ the workers for a second period. Those workers who do not meet the critical match value are fired. The firm faces three (interdependent) decisions: At the beginning of the first period the firm makes a decision to which extent existing vacancies are filled by FTC or permanent contract workers; at the end of the first period the firm decides whether to keep or replace permanent workers, and whether to keep or to replace FTC workers. The latter decision is related to the question under which conditions FTCs lead to permanent contracts (screening device) and when jobs are repeatedly filled by new FTC workers (substitution). The results can be summarised as follows:

(1.) The expected productivity of a permanent match within the following two periods must be high enough to compensate for the additional hiring and firing costs permanent matches incur relative to FTC matches.

(2.) Permanent matches are retained for the second period, if their true productivity exceeds the expected productivity of a new match plus the incurred hiring and firing costs.

(3.) For the decision whether to retain FTC workers, one can distinguish between two cases. If conversion clauses (a worker on a FTC can only be retained for another period, if her or his contract is converted into a permanent one) do not apply, the decision is essentially the same as for permanent workers in (2.). If conversion clauses apply, the firm has to take the additional firing costs in case of the conversion into a permanent contract into account. Given a certain expected productivity of a new FTC match, replacement of a FTC match is more likely, if hiring and firing costs of FTCs are low, and the relative costs of firing a permanent worker are high.

63 The higher hiring costs of permanent workers are motivated by the assumption that permanent workers enter the firm through a more demanding pre-hiring screening process as they are more costly to dismiss, which seems to be reasonable (see the study by GOUX, MAURIN, and PAUCHET, 2001 described in Section 4.5.1). The pre-hiring screening process also explains the higher mean productivity of permanent workers.

Table 3: Overview of Matching and Equilibrium Models with FTCs

Features / Assumptions	BOERI (1999)	VAREJÃO and PORTUGAL (2003)	MAURIN (2000)	CAHUC and POSTAL-VINAY (2002)	BLANCHARD and LANDIER (2002)
Job creation / Job destruction	exogenous	no	endogenous	endogenous; type of contract is partly exogenous	endogenous
Product market shocks	no	no	productivity shocks to the firm ('good' and 'bad' state)	match-specific productivity shocks	match-specific productivity shocks
Wage formation	no	no	flexible wages that adapt to productivity; however, minimum wage	bargaining between firm and worker; FTC workers have the same power	Nash bargaining with continuous renegotiations both in FTC and permanent jobs
FTC versus PERM workers	$FC(PERM) > FC(FTC)$ $W(PERM) > W(FTC)$	$HC(PERM) > HC(FTC)$ $FC(PERM) > FC(FTC)$ $W(PERM) = W(FTC)$ $Y(PERM) > Y(FTC)$	$HC(PERM) = HC(FTC) = 0$ $FC(PERM) > FC(FTC)$	$HC(PERM) = HC(FTC)$ $FC(PERM) > FC(FTC)$	$HC(PERM) = HC(FTC) = 0$ $FC(PERM) > FC(FTC)$ $W(PERM) > W(FTC)$ $Y(PERM) > Y(FTC)$
Asymmetric information	on productivity of future job-worker match	on productivity of job-worker match	no	on productivity of job-worker match	on productivity of job-worker match
Dismissal initiated by the employer	exogenous	yes	yes	yes	permanent employment relationships end with retirement; permanent workers are never dismissed
Endogenous on-the-job search and mobility	yes	no	yes	no	no
Conversions of FTCs into permanent contracts at the same employer	no	yes	yes	yes	yes
Further essential assumptions	FTC \square period of notice \square intermediate and transitory labour market state between employment and unemployment	two period model; no unemployed (job searchers)		FTCs are preferred by firms and workers; any FTC must be exogenously approved by the government, otherwise it is immediately converted into a permanent contract	job searchers can enter employment only through FTCs; permanent jobs can only be entered through FTC jobs;

Table 3 continued....

Main Effects of FTCs on	BOERI (1999)	VAREJÃO and PORTUGAL (2003)	MAURIN (2000)	CAHUC and POSTAL-VINAY (2002)	BLANCHARD and LANDIER (2002)
Unemployed persons	increase duration of <i>UE</i>	not modelled	re-employment probability increase	if firing costs for permanent workers are high, FTCs increase <i>UE</i> inflows and <i>UE</i> level	decrease duration of <i>UE</i> ; increase the <i>UE</i> probability of FTC workers
Employed persons	increase stability of permanent jobs; permanent workers reduce quits; workers on FTCs are more engaged in on-the-job search	increase stability of permanent jobs	decrease stability of permanent jobs		decrease probability of getting a permanent contract; even if a FTC match is productive, the firm may in many cases not transform the FTC into a permanent one
Further findings	unemployed have to compete with FTC workers engaged in on-the-job search on existing vacancies	FTCs are used as a substitute (and not as probationary period), if relative hiring and firing costs of FTCs are low	decrease quit rates and increase dismissal rates	the higher the firing costs for permanent workers, the lower the share of FTCs being transformed into permanent contracts	increase the bargaining position of permanent workers

Notes: *HC* = hiring costs; *FC* = firing costs; *JC*= job creation; *Y*=output per worker (productivity); *UE* = unemployment.

MAURIN (2000) proposes a competitive equilibrium model with worker mobility and the restriction that employers cannot renew FTCs after one period, but have to convert the contracts into permanent ones, if they want to retain the workers. The predictions of the model can be summarised as follows: FTCs reduce the average duration of both unemployment and employment spells. FTCs increase the employment prospects of unemployed workers and decrease the employment stability of permanent contract workers. This contradicts the result of the labour demand and matching models that FTCs create dual labour markets. The overall impact of FTCs on average employment depends on the parameter constellation. For most realistic parameter values, the average employment effect is positive.

BLANCHARD and LANDIER (2002) propose a matching model with wage bargaining and the assumption that workers can enter (permanent) employment only by taking up a FTC job (entry-level job). Again, the aim of the model is to demonstrate the effect of a partial reform (being typical for European countries such as Germany) consisting of lowering firing costs for entry-level jobs (FTCs) while keeping them constant for permanent jobs. BLANCHARD and LANDIER (2002) show that such a partial reform may have adverse effects: It makes firms more willing to hire workers by using the entry-level FTC job as probationary period. However, the reform renders firms reluctant to convert FTCs into permanent contracts. Even if a job-worker match turns out to be productive, the firm may still prefer not to convert the FTC into a permanent one (that is, to fire the FTC worker), and to hire a new worker on FTC. Workers may be worse-off as they experience multiple spells of unemployment and FTC employment before getting a permanent job. In contrast to other models, FTC work cannot lead to high job stability as permanent workers are dismissed with a zero probability (all permanent workers leave the firm due to retirement). However, FTCs lead to higher wages for permanent contract workers.

CAHUC and POSTAL-VINAY (2002) obtain comparable results. If firing costs for permanent workers are high, FTCs increase unemployment inflows and the unemployment level. The higher the firing costs for permanent workers, the lower is the share of FTCs being transformed into permanent contracts.⁶⁴

4.2.5 Further Considerations on Institutional Reasons for Using Fixed-Term Contracts

If wages of permanent contract workers were perfectly flexible, quantitative adjustments of firms' workforces, such as the employment of temporary workers, would not be necessary as a response to changing demand and supply conditions (see BENTOLIA and ROGERSON, 1997). In reality, wage rigidities are prevalent, as

⁶⁴ Another matching model, which is not taken into account, is proposed by WASMER (1999). The model explains the rising proportion of temporary work in Europe by macroeconomic factors. It predicts that a slowdown in the growth of labour productivity can lead to an increase in FTC work.

several studies confirm (see, e.g., FRANZ and PFEIFFER, 2003). One explanation of wage rigidities at the firm level is the presence of industry-wide collective agreements. Thus adjustments may be made by changing quantities rather than (input) prices.

The advantages and disadvantages of employing temporary labour rather than using other quantitative adjustment instruments depend on economic and institutional factors. Alternative instruments of adjustment are, in particular, adapting the number of employees or the number of working hours, or making use of inventories. The latter is not considered in the following.

In Germany, several institutional arrangements may influence the use of atypical work. On the one hand, there are legal limits on the use of FTCs, TWA, and FL employment.⁶⁵ However, there are indirect effects of collective wage agreements and works councils which influence firms' decisions to offer permanent or atypical contracts.

Firstly, as many *collective wage agreements* restrict the amount of overtime work or fix overtime premiums, establishments which apply collective agreements may have higher costs of changing working hours. They may also have greater difficulties in adjusting the number of permanent employees, since collective wage agreements often contain clauses regarding employment protection rules, in particular clauses which protect specific groups of workers, such as senior employees (see KAISER and PFEIFFER, 2001). Thus these establishments may have a higher probability of using atypical labour.

Secondly, since *works councils* have to agree to the introduction of overtime, companies with works councils may be prevented from using overtime as an instrument of adjustment. In addition, works councils can increase the firing costs of permanent workers by increasing the procedural complexity of individual dismissals or of mass redundancies (see Subchapter 2.2). Firms which have works councils may thus exhibit a higher propensity to adjust through the use of temporary work.

On the other hand, collective agreements and works councils may also provide an obstacle to the use of atypical work. Since unions mobilise against the use of atypical labour, its use may be lower in firms which adhere to collective agreements.

One might also presume that the probability of using atypical workers is lower in firms with works councils, since hiring decisions fall within the scope of co-determination, and works councils must specifically be heard on the issue of employing atypical workers.⁶⁶

65 The institutional background for FTCs is described in Subchapter 2.2, and the regulation on TWA work is summarised in Box 5 in the Appendix.

66 An extensive discussion on the effects of works councils on the use of FTCs can be found in BOOCKMANN and HAGEN (2003).

Further reasons for employing temporary workers are illness or other unexpected absences of employees (due to parental leave etc.). In a theoretical model, ABRAHAM (1988) formalises the notion that *stochastic absence time of employees* is a reason both for overstaffing and employing temporary workers. Since the number of absence workers varies from period to period, it is not possible to hire exactly the number of permanent workers additionally needed in each period. The use of temporary work becomes more likely, if the variability of the firm's absenteeism rate rises.

4.2.6 Summary and Conclusions from the Theoretical Considerations

Section 4.2.3 has described labour demand models considering FTCs. All models come to the conclusion that the introduction of FTCs increases the overall variability of employment (job turnover). This increased variability results, however, only from a higher turnover in FTC work, while the job turnover of permanent work declines, that is, employment stability of permanent workers increases. This corresponds to the *buffer stock* role of FTCs. Since permanent employment decreases to a certain extent in equilibrium (in comparison to a world without FTCs), also *substitution* prevails.

Section 4.2.4 has presented models taking two further crucial aspects of employment relationships into account: ex ante, the productivity of the worker-job match is (possibly for both contracting parties) unknown and has to be experienced. This gives rise to on-the-job search and worker mobility. Furthermore, it creates an additional decision problem for employers, that is, whether to fire a worker after her or his contract is terminated, or to give her or him a permanent job, if her or his productivity turns out to be high enough. Two of the models presented highlight the following mechanism. A FTC job may be a *probationary period* that may serve as a *stepping stone* to a permanent job, if firing costs of permanent workers are not 'too high', and if relative hiring and firing costs of FTCs are not 'too low'. Put differently, if it is much easier for a job searcher to get a FTC job than a permanent contract job, the FTC job serves less likely as a stepping stone.⁶⁷ A further result is that FTC workers are likely to be more engaged in on-the-job search. If FTC workers are exclusively employed at inherently temporary jobs, their on-the-job search might negatively affect the re-employment chances of unemployed job searchers (see BOERI, 1999).

Even if the results of the models differ somehow, the majority of them concludes that the introduction of FTCs is associated with adverse labour market effects.

Section 4.2.5 has discussed institutional reasons (works councils and collective wage agreements) for the use of FTCs. Collective wage agreements (unions) and works councils may affect the use of temporary work through four channels: (1.)

⁶⁷ The role of asymmetric information and the stepping stone effect is discussed in greater detail in Chapter 5 and Chapter 6.

direct effect, i.e. possible opposition of unions and employee representatives against the use of FTCs; (2.) indirect effect, i.e. increase in firing costs of permanent workers; (3.) indirect effect, i.e. raising the costs of overtime work as an alternative adjustment instrument; (4.) wage rigidities (from collective wage agreements) increasing the necessity of numerical adjustments.

4.3 Previous Empirical Results on the Effects of Dismissal Protection and Fixed-Term Contracts

What follows is a summary of empirical findings that may be complementary to the empirical analysis in Subchapter 4.4 and Subchapter 4.5 and may, therefore, be important for drawing conclusions.

Summary of the Empirical Findings on the Labour Market Effects of Dismissal Protection for Permanent Contract Workers

The empirical findings on the effects of dismissal protection legislation have already been discussed in a number of studies.⁶⁸ Therefore, the results are only briefly summarised here.

The following effects of dismissal protection legislation for permanent contracts seem to have become widely accepted: (1.) if there is an expansive effect on the *level* of unemployment, it is probably weak; (2.) the average *duration* of unemployment increases, the *risk* of becoming unemployed decreases, and average job tenure increases. This means lower *worker turnover* (hirings and separations relative to total employment) and reallocation of workers between jobs and other labour market states; (3.) the structure of the pool of the employed and the unemployed is affected: the relative employment chances of youths and women decrease; (4.) the use of overtime increases; (5.) the use of forms of temporary work and (spurious) self-employment increases.

The effects on overall employment are controversial, reflecting the theoretical ambiguity. While NICKELL and LAYARD (1999) state that there are no significant effects, ADDISON and TEIXEIRA (2003) do find negative effects.

A further issue of interest is the observation that *annual job creation* and *job destruction rates* (created and destroyed jobs relative to total employment) are not lower in many (high firing-costs) European countries than in the (low-firing costs) U.S. labour market. For example, NICKELL and LAYARD (1999: Table 19) report *annual job turnover rates* (sum of the rates of job creation and job destruction) in continuing establishments of 12.1% for Germany and of 7.7% for the U.S. Four interpretations of this puzzle have been put forward:

⁶⁸ See OECD (1999); NICKELL and LAYARD (1999); JAHN (2002) as well as ADDISON and TEIXEIRA (2003).

(1.) Protection against dismissal does not affect job creation and destruction and thus changes in net-employment, since, at least in the long-run, economic forces prevail institutional rigidities, or since firms and workers make arrangements to offset the regulations (e.g., in the sense of LAZEAR'S, 1990 model mentioned in Section 4.2.2).

(2.) While protection against dismissal legislation hampers job creation and destruction in Europe, the stronger wage inflexibility at the establishment level (preventing employers from wage adjustments) promotes it (see BERTOLA and ROGERSON, 1997).

(3.) Coexistence of permanent and temporary employment relationships in Europe: an average job turnover rate may be the result of high job turnover of temporary work and low job turnover of permanent contract work. BOERI (1999) provides a similar explanation: the job turnover in Europe is linked to job-to-job transitions of workers on FTCs who change their job without an intervening unemployment spell (see Section 4.2.4).

(4.) BLANCHARD and PORTUGAL (2001) point to the following issue: while (in the example of the Portuguese and the U.S. labour market) there are no significant differences in *annual* job creation and destruction rates, there are considerable differences when looking at *quarterly* rates. The authors explain this discrepancy by decomposing the firm's desired employment level into a *transitory* and a *permanent* component. The higher the adjustment costs, the more a firm may smooth the transitory component, while the firm cannot smooth the permanent component. The lower the frequency of data on employment changes, the more important is the permanent component relative to the transitory component, and thus the smaller may be the effect of dismissal costs on the measured employment movements.

Fixed-Term Contracts and the Speed of Employment Adjustment

One strand of the literature measures employment flexibility in the framework of traditional dynamic labour demand models, assuming that *net* employment changes cause adjustment costs. In order to estimate the effects of FTCs on the flexibility of the employment stock, before-after (the deregulation of FTCs) comparisons are applied.

The traditional dynamic labour demand equation (also termed '*partial adjustment model*') can be described as follows (for a formal derivation see NICKELL, 1986; SARGENT, 1978; KÖLLING, 1998). Although this model has been criticised in many points, it is widely used in empirical research because of its simplicity.

Adjustment costs CA_t take the adaptively-separable quadratic form

$$CA_t = 0.5b(E_t - E_{t-1})^2,$$

with b being assumed to be a positive constant, and E_t denoting the employment level in the current period t . A representative firm maximises the expected present value of its stream of future profits. There are some exogenous variables

(such as product demand) affecting the firm's demand for E_t . The firm is a risk-neutral decision maker with rational expectations about the paths of shocks. Under certain assumptions about the process generating (product demand) shocks, the closed form solution of the firm's optimisation problem at time t is given by

$$E_t = \lambda E_{t-1} + (1 - \lambda) E_t^*, \quad (29)$$

where E_t^* is the desired level of employment, and λ captures the speed of adjustment. E_t^* is based on rational expectations about future wages, product demand, and further determinants.

After some rearranging and further assumptions (see NICKELL, 1986 and KÖLLING, 1998) an estimation equation derived from Eq. (29) can be written as

$$\ln E_t = \lambda \ln E_{t-1} + \beta'(L) X_t + e_t, \quad (30)$$

where $\ln E_t$ is the natural logarithm of employment in period t , L is a lag operator, X is a vector of explanatory variables, β' is a vector of coefficients to be estimated, and e_t is an error term. The parameter of interest is the adjustment parameter λ . λ is close to 1, if the costs of adjustment are much higher than the costs of being in disequilibrium. The lower the parameter λ , the higher is the adjustment speed towards the desired level of employment.

The vector X may include a constant α , output Y_t , wage costs, and other cost components, a time trend t , and further explanatory variables affecting employment. If panel data are used, the error term e_t may consist of firm- (or industry-) specific (fixed) effects c_i , time-specific effects τ_t , and a classical error term ε_{it} . From the estimated coefficients $\hat{\lambda}$, it is possible to calculate the *median length of the adjustment lag*, i.e., the time it takes the establishment to move halfway to the new equilibrium in response to a shock (see HAMERMESH, 1993: 248).

This framework is used in the following empirical studies for Germany to assess the impact of the deregulation of FTCs on employment adjustment at the industry level, without observing the actual amount of FTC employment.

ABRAHAM and HOUSEMAN (1994) analyse the effect of the Employment Promotion Act which liberalised the use of FTCs in Germany (see Subchapter 2.2) by estimating the equation

$$\ln E_t = \alpha + \alpha_1 aft + \lambda \ln E_{t-1} + \lambda_1 \ln E_{t-1} \cdot aft + \beta \ln Y_t + \beta_1 \ln Y_t \cdot aft + \delta_1 t + \delta_2 t^2 + \varepsilon_t, \quad (31)$$

with aft denoting a dummy variable, taking the value of one from the first quarter of 1985 onwards (after the use of FTCs was liberalised) and a value of zero before this date. If employment becomes more responsive after the law change, the estimated λ_1 should be statistically significant negative. ABRAHAM and HOUSEMAN (1994) use quarterly industry level data for the period 1970–1990 for West Germany. Neither for the manufacturing industry as a whole, nor for any of the eight industries, a significantly negative λ_1 can be found.

KRAFT (1993) uses a modified version of Eq. (30), which may be interpreted as a simplified error correction model. His analysis is based on a panel of annual

data for the period 1970–1987 on 21 German manufacturing industries. The results even suggest a reduction in adjustment speed during the period 1985–1987.

HUNT (2000) uses monthly industry level data for 201 industries over the period 1977–1992. A panel data estimation technique is applied to a modified version of Eq. (30) allowing the adjustment pattern to be different in upturns and downturns. A random coefficients model is used, which means that some coefficients may be industry-specific. Again, a before-after comparison in the fashion of Eq. (31) is applied. Well in line with ABRAHAM and HOUSEMAN (1994) and KRAFT (1993), no evidence in favour of employment adjustment being faster after 1985 is found.

Aggregate data, as used in the presented studies, may conceal the firms' adjustment processes and may therefore lead to an underestimation of the effects of FTCs. For this reason, I took up an approach proposed by BENTOLILA and SAINT-PAUL (1992) for Spain in a previous study, to identify the role of FTCs for net employment adjustment in West Germany using a large panel of establishment level data (see HAGEN, 2003). The crucial assumption is that it is possible to make inference about the differences in adjustment speed between FTC and permanent contract employment by comparing the estimated adjustment coefficients of dynamic labour demand equations for total employment λ^{TOTAL} and for permanent contract employment λ^{PER} , respectively.⁶⁹ Eq. (30) is estimated separately for total and permanent employment by a dynamic panel data estimator for the period 1997–2000.⁷⁰ The analysis is based on the IAB Establishment Panel (see Section 4.4.2). In all specifications the estimated λ^{TOTAL} is smaller than the estimated λ^{PER} . In the preferred specification the estimated λ^{TOTAL} is 0.20 and the estimated λ^{PER} is 0.26, implying a median adjustment lag of 5.1 months (total employment) versus 6.1 months (permanent contract employment).

The study by BENTOLILA and SAINT-PAUL (1992), using Spanish firm level data for the period 1985–1988, also leads to the result that the adjustment of total employment is faster than the adjustment of permanent employment. Moreover, in contrast to the results for Germany, cyclical response of Spanish employment is larger after FTCs have been deregulated.

HOLMLUND and STORRIE (2002) provide a macroeconometric model describing the role of FTC and permanent contract employment along the business cycle in the Swedish labour market. Based on aggregate quarterly data for the period 1987–2000, they simulate the response of permanent and FTC employment to a transitional negative output shock. The negative output shock lasts for 5 years

69 Permanent employment is simply defined as the total number of the establishments' employees less FTC employees.

70 The analysis is performed with the ARELLANO and BOND (1991) Generalized Method of Moments dynamic panel data estimator. This estimator controls for establishment fixed-effects c_i by first differentiating the equations. Establishment fixed-effects may include time constant variables such as industry affiliation, region, or inter-firm differences in technology (see NICKELL and WHADHWANI, 1991).

and its maximum is reached after 2.5 years with -3% GDP. The evolution of both types of employment is as follows: When the recession starts, there is an initial steep fall in FTC employment. From the trough and onwards, FTC work rises steeply, being above its initial level by the end of the recession (overshooting). After the end of the recession FTC employment gradually falls back to its initial level. In contrast, the decline in permanent work during the downturn starts later and is much less pronounced. Permanent employment starts to rise after the end of the recession, without overshooting.

Considering BENTOLILA and SAINT-PAUL's (1992) result that the introduction of FTCs has increased adjustment speed in Spain, the question arises how the results for Germany are to be interpreted. Three German studies using aggregate (industry level) data could not find evidence for the introduction of FTCs to increase the overall speed of adjustment. HUNT's (2000) interpretation for the result is that either institutional firing costs are less important than commonly thought, or that works councils and unions were able to convince employers of converting more FTCs into permanent ones than employers actually wanted. As already mentioned, the results for Germany may also be based on a methodical problem, as aggregate data may conceal the firms' adjustment processes.

Another possible explanation is based on the prediction of the majority of the theoretical models described above: The use of FTC workers may reduce the turnover of permanent contract workers by decreasing their probability of being dismissed and their propensity to quit. Hence, the impact of the availability of FTCs on the adjustment speed of total employment may be smaller than expected. This explanation does not contradict my previous result that adjustment speed of total employment is faster than adjustment speed of permanent employment (HAGEN, 2003). However, the liberalisation of FTCs has not increased overall employment flexibility since the stability of permanent contract employment has increased, because FTC work serves as buffer stock.⁷¹

Of course, there are reasons to assume that the presented estimation results are biased. Convex and symmetric adjustment costs may be a poor approximation to the true structure of the adjustment costs. Even more important, net adjustment costs may not be the relevant category to describe differences in firing costs between FTCs and permanent contracts.

So the question about the role of FTC work in firms' hiring and firing decisions arises. This can only be analysed using worker flow data. Subchapter 4.5 presents an empirical analysis based on worker flows for West Germany.

71 Somehow related to this issue is the ongoing debate about whether job stability has changed in West Germany during the past decades (see BERGEMANN and SCHNEIDER, 1998; BERGEMANN and MERTENS, 2000; SCHASSE, 1991 as well as WINKELMANN and ZIMMERMANN, 1998).

Aggregate Employment Effects of Fixed-Term Contracts

There is only sparse empirical evidence on the effect of FTCs on total employment at the firm level or at the macroeconomic level, i.e., whether FTCs lead to an increase in total employment independent of the business cycle. The main reason is that such approaches have to be based on quite restrictive assumptions and small datasets. The major underlying identifying problem is that there are no counterfactuals for the existence of FTCs available within countries. Hence, within countries the best that can be done is to use before-after estimators (see Section 3.4.1).

An alternative approach is to use aggregate data of (EU or OECD) countries. The OECD (1999) uses data for 19 countries for 2 periods (1985–1990 and 1992–1997) and cannot find any significant effect of the strictness of the regulation of FTCs on the levels of unemployment and employment.

NUNZIATA and STAFFOLANI (2002) test the hypothesis derived from their theoretical model, described in Section 4.2.3, by using a panel of aggregate annual data of 15 European countries for the period 1983–1998. They use time-varying indicators for the strictness of labour market regulations on dismissal protection for permanent contracts as well as FTCs and temporary work agencies.⁷² The employment-population ratio (permanent and total) is regressed within a static fixed-effects specification on a vector of employment regulation indicators, a vector of control variables for other labour market institutions (union density, bargaining co-ordination, tax wedge etc.), a vector of interaction terms between institutions, and a set of time dummies. The results can be summarised as follows:

- *Temporary Employment* (that is, FTC as well as TWA work) is positively correlated with permanent employment protection. Furthermore, temporary employment is negatively correlated with the strength of FTC regulation. There is, furthermore, an interaction effect: the stricter the dismissal protection for permanent contracts, the larger the impact of the strictness of regulation of FTCs and TWAs.
- *Permanent employment* is negatively affected by the strictness of the regulations of FTCs. The authors interpret this result as evidence in favour of the hypothesis that FTCs serve as stepping stones towards permanent jobs.

This type of studies is associated with some methodological problems which hamper a causal interpretation. Besides the problem of the small sample size, the static specification, and the common-effect assumption (see Subchapter 3.2), potential endogeneity of institutions are fundamental problems (see, e.g., CALIENDO, HAGEN, and HUJER, 2004).

KRAFT (1996) analyses the employment effects of the Employment Opportunity Act which came into effect in 1985 (see Subchapter 2.2). He explains the

⁷² The use of time-varying indicators for labour market regulation is the distinguishing feature of this empirical study.

relative change in total employment in a panel of firms for 1987 (after) to 1985 (before) by the proportion of hirings into FTCs based on the Employment Opportunity Act (without justification by objective reasons) and further variables. He finds a positive effect on labour demand and estimates a positive overall employment effect of 70,000-80,000 employees in West Germany. The major restriction of this study is the assumption that the use of first differences rules out the endogeneity of the hiring decision.

4.4 Why do Employers Use Fixed-Term Contracts? Evaluating the Effects of Firing Costs of Permanent Work on the Use of Atypical Work

4.4.1 Introduction

In this section, panel data for West German establishments are used to uncover the conditions under which atypical work is used. By analysing FTCs as well as TWA and FL work it will be revealed what makes FTCs different from other types of atypical work.⁷³

Apart from economic factors, the data also allows to assess the impact of institutional factors, such as dismissal protection legislation, works councils, and collective agreements. In particular, the change of the employment threshold for the application of the Protection Against Dismissal Law in 1996 is used to identify the effect of institutional firing costs of permanent contract workers on the use of atypical workers within a difference-in-differences framework.

Most available empirical studies on the reasons for firms' use of atypical work are available for the U.S. The empirical study by ABRAHAM (1988) shows that firms subject to high seasonal or year-to-year variations in demand make greater use of temporary workers than other firms. ABRAHAM and TAYLOR (1996) find that a firm's decision to use FL work rather than its own employees is influenced by wage and benefit savings, the volatility of its output demand, and the availability of specialised skills possessed by FL workers. If FL workers are employed in low-skilled activities, the decision is motivated mainly by savings in wage costs. GRAMM and SCHNELL (2001) find that the higher the share of employees with union representation, the lower the propensity to use flexible types of contracts. Firms having a "low-cost producer strategy" are more likely to rely on TWA workers. The hypothesis that temporary work is used to increase the job stability of the permanent workforce is investigated by CAPPELLI and NEUMARK (2001). The results indicate that firms using temporary work have significantly higher dismissal rates also for the permanent staff, i.e., the hypothesis is rejected. VAREJÃO and PORTUGAL (2003) provide an empirical analysis for Portugal. Their main conclusion is that screening (and not substitution or adjustment) is the major motivation for employing workers on FTCs.

Using a dataset of German firms from the service sector, KAISER and PFEIFFER (2001) investigate under which conditions firms use FTC and FL work as a means of adjustment. The probability of using FTCs increases with the size of the firm, the significance of demand changes, and the share of low-skilled workers. Furthermore, if a firm is bound to a collective wage agreement, the probability of using FTC workers increases as well. Contrary to these results, FL

73 The regulation of TWA work is summarised in Box 5 in the Appendix.

work is used with a lower intensity, if the firm applies a collective wage agreement. The use of FL work increases with the share of high-skilled workers.

BOOCKMANN and HAGEN (2003) analyse the role of works councils in the demand for FTC employment using the IAB Establishment Panel for West Germany. Works councils may have a direct and various indirect effects on the use of atypical work (see Section 4.2.5). The empirical results reflect this ambiguity: the existence of a works council has a significantly positive effect on the probability of employing at least one FTC worker, but not on the proportion of FTC workers. A further result is that the regional unemployment rate increases the use of FTCs, which may be interpreted as evidence that job searchers are forced to enter FTCs in regional labour markets with high unemployment. Furthermore, since hiring costs increase with labour market tightness (that is, a low unemployment rate), firms may prefer a low turnover strategy using permanent workers in regional labour markets with low unemployment rates. Further empirical results, compatible with both hypotheses, are presented in Chapter 5 and 6.

This Subchapter is structured as follows. The following section introduces the dataset and describes the specification of the econometric model. Section 4.4.3 presents the estimation results. Section 4.4.4 provides a summary.

4.4.2 Dataset, Model Specification, and Estimation Technique

Sample

The empirical analysis is based on five waves of the IAB Establishment Panel from 1994 until 1998 for West Germany, which contains over 4000 usable interviews per year.⁷⁴ The same data base is used in Subchapter 4.5 for an analysis of FTC versus permanent contract worker flows. The unit of observation of the data is not the company, but the establishment. “Establishment” refers to “*the local unit in which the activities of a company, that is, the production of goods or services, are actually carried out*” (KÖLLING, 2000: 293). Since the scope of the German Protection Against Dismissal Law differs according to establishment size, this principle of data collection is well suited for the analysis. The population of the panel consists of establishments with at least one employee covered by social security. Therefore, establishments with no employees covered by social security are excluded, particularly those establishments with only self-employed persons in the definition of the social security system (farmers, artists, publicists) as well as public sector offices exclusively employing civil servants.

The IAB Establishment Panel is a stratified random sample of establishments. Larger establishments have a higher probability of being selected into the sample

74 Due to data confidentiality laws in Germany, it is not possible for researchers outside the Federal Labour Service to directly access the data. For this reason, all data operations were carried out with the help of the IAB Establishment Panel Data Service at the Federal Labour Service Offices.

than smaller ones.⁷⁵ In addition, the probability of being selected into the sample differs across industries (see KÖLLING, 2000). In each year, the establishments taking part in the survey are interviewed on the number and structure of their employees as of June 30th. Except for 1995, the interviews contained questions regarding the number of FTC workers; however, due to further data limitations only information for the three years from 1996 to 1998 could be used for the analysis of FTC work. Complete information on TWA and FL workers is available for the years from 1994 to 1998. The way of questioning in the interviews should rule out to a large extent trainees to be counted as FTC workers or as freelancers. However, it cannot be ruled out that participants in public employment measures are included. Since non-profit organisations, the government sector, public social security institutions, and agricultural enterprises are excluded, this is probably a minor problem. Financial institutions and insurance companies also cannot be used in the analyses, since they do not report sales as a measure of their business volume.

To the extent that they report sales as a measure for their business volume, establishments from the sector ‘education, research, and publication’ are included. Even though this sector is likely to contain also some public sector establishments, the sector is not excluded, since it may be of particular interest due to special regulations (see Subchapter 2.2).

Hypotheses and Explanatory Variables

The objective is to estimate a reduced-form model of the demand for FTC, TWA, and FL employment in West German establishments. The dependent variables are dummies indicating whether the respective types of labour are used (that is, if there is at least one worker holding the particular type of contract) by the establishment at the time of the interview.

The reason for estimating a reduced-form approach, instead of a heterogeneous labour demand function with different types of labour and further input factors, is that no information on input prices (i.e., wages for permanent contract, FTC, FL, and TWA work) is available. Therefore, one has to assume that, by controlling for a rich set of explanatory variables as well as unobserved establishment-specific effects, an omitted variable bias is avoided.

The reason for not analysing the proportion or the absolute number of atypical workers in the establishment results from methodological problems. Usually one would estimate a censored regression model (e.g., a tobit model) to deal with the fact that many establishments do not use the particular type of atypical work at the time of the interview. However, the tobit model is based on the assumption that the decision to employ at least one FTC worker is determined by the same

⁷⁵ This stratified sampling is necessary to ensure that a sufficient number of larger establishments is included in the dataset. In case of random sampling, it could happen (due to the finiteness of the sample) that there is not any larger establishment drawn.

stochastic process as the decision of how many FTC workers to employ (see GREENE, 2003: Chapter 22). As only 38% of all establishments in the *unweighted* sample use FTCs (the numbers for FL and TWA work are even smaller), this assumption seems quite unrealistic. Alternatively, one could use a sample selection model (also termed “tobit type II” model) which allows both stages (the decision to employ at least one FTC worker and the proportion of FTC workers conditional on employing at least one) to differ. However, sample selection models require an exclusion restriction, that is, at least one variable which affects the decision to employ at least one FTC worker and not the proportion of FTC workers in order to avoid that identification solely relies on functional form assumptions.⁷⁶ Unfortunately, it turned out that there is no reliable exclusion restriction for a sample selection model. Thus only the probability of employing at least one FTC (or FL or TWA) worker can be analysed.

To test whether atypical work is used as a means of adjustment to changing demand conditions, the management’s assessment of expected change in sales for the current year (given at June 30th of each year) as a measure for expected changes in product demand are included. Using the actual changes in sales appears less sensible, since the amount of sales refers to the whole year, whereas employment (and the use of atypical work) is measured in June. Moreover, it is not feasible to subtract the material inputs in order to obtain a measure for expected change in value added due to many missing answers with regard to material inputs. Since expected sales are included as first differences in the regressions and it is controlled for unobserved heterogeneity, this is possibly a minor issue. Expected sales are deflated with the price index of net output from national account data for different industries provided by the Federal Statistical Office (Statistisches Bundesamt).

A dummy variable indicating whether there are seasonal fluctuations in the demand for the establishment’s product, using the management’s subjective assessment contained in the 1993 and 1996 surveys, is included.⁷⁷ This variable is used to check whether establishments subject to recurrent changes in demand conditions rely more heavily on atypical work as an adjustment mechanism, as the labour demand models, presented in Subchapter 4.2, suggest.

Apart from variables relating to demand changes, it is controlled for a number of establishment characteristics. A set of establishment size dummies (defined according to total employment) is included in order to control for the fact that the probability of using atypical work is higher, if the workforce is greater. To control for the industrial relations practices in the establishment, dummy variables indicating whether the establishment is bound to an industry level or a firm level collective wage agreement and whether a works council exists are used.

⁷⁶ Note that this is similar to the requirements of instrumental variables (see Section 3.3.3).

⁷⁷ In alternative specifications the coefficient of variation of the output for every firm was included as an additional explanatory variable. The results were far from being significant.

The role of the capital stock and technological change has not been addressed so far. New technologies often require further training. Since employers' and employees' incentives to engage in job-specific training increase with the expected duration of the employment contract, a firm may not hire temporary workers for tasks linked with new technologies (see BOOTH, FRANCESCONI, and FRANK, 2003; AUTOR, 2003 as well as Subchapter 5.2). One would, therefore, expect the probability of employing temporary workers to decline with the technological level of the production technology. On the other hand, SEGAL and SULLIVAN (1997) stress that the trend towards open standards, such as those that allow for different kinds of computer hardware and software to be used together, leads organisations to avoid solutions that are highly firm-specific which, in turn, facilitates the use of temporary work (see also NEUMARK and REED, 2004). Two variables capture the effect of the technology used in the establishment on the probability of employing atypical work. As a measure for capital input and technological change firms' own assessment of the state of their capital stock compared to other establishments in the same industry in the previous year is used (possible answers range from "state of the art" to "obsolete"). Besides, indicators for the kinds of investments undertaken in the previous year are included. One dummy variable indicates investment into information and communication technologies (ICT), another represents 'other investments', mainly investment into real estate as well as office and traffic equipment.

In most theoretical models it is assumed that permanent and atypical workers are substitutes in production, which is the case only if their skills are not too different. If atypical and permanent employees have different skill levels and thus may be complementary, the dynamic properties of labour demand are likely to be significantly altered. As in the German labour market many TWA and FTC workers have lower qualifications, only firms with low-qualified permanent workers may use atypical workers as substitutes or for screening purposes. Among the characteristics of the workforce included is the proportion of workers with formal qualification. The expected sign of the coefficient of this variable is theoretically ambiguous: On the one hand, one might expect the variable to have a negative effect, if it describes the skill-requirements of the usual tasks in the firm. On the other hand, firms might want to use temporary work to insulate their qualified workers from changing demand conditions. A further control variable is the proportion of women in the workforce.

In the IAB survey, establishments are asked whether they expect problems with the workforce to arise due to sickness or parental leave within the next two years. Two dummy variables are created accordingly and their one-year-lagged values are added as explanatory variables. Sickness or other unexpected absences of employees (due to parental leave etc.) are often seen as important reasons for employing TWA workers, and they are also legally accepted reasons for employing FTC workers in Germany (see Subchapter 2.2 and Section 4.2.5). The dummies may serve as proxies for actual absenteeism.

Among the variables relating to labour market institutions, dummy variables for the existence of a works council in the establishment and for the application of industry level or firm level collective wage agreements are included.

Variation of the Protection Against Dismissal Law as a Natural Experiment

The variation of the minimum employment threshold level for the application of the Protection Against Dismissal Law in 1996 (see Subchapter 2.2) may be used to evaluate the effect of institutional firing costs for permanent workers on the use of atypical employees.⁷⁸ The hypothesis of interest is that after October 1996 establishments with 6 to 10 employees use atypical employment with a lower probability than before this date. The protection of confidence for employees which had been covered by the Protection Against Dismissal Law in September 1996 seems to be no serious limitation, since the decision whether to use FTCs is only relevant for new employees. Furthermore, the law change may affect the number of FTC workers getting their contracts transformed into permanent ones. Unfortunately, the use of FTC work was liberalised at the same date: the maximum duration was prolonged to 24 months and the legal number of renewals was increased to three (see Subchapter 2.2). To the extent that this has a common and additive effect on all establishments, it is captured by time fixed-effects.

The policy change is interpreted as a natural experiment within a difference-in-differences (DiD) framework (see Section 3.4.2). Thus the group of establishments with 6 to 10 employees are interpreted as “treatment group”. The other establishments, which are not within the scope of the policy change, form the control group. The DiD estimator for this problem can be written as

$$\Pr(E_{it}^f \geq 1 | X_{it}, \alpha_i) = \Phi(X_{1it}\beta_1 + \delta_0 \text{after}_{it} + \beta_2 C_{it} \times \text{before}_{it} + \beta_3 C_{it} \times \text{after}_{it} + a_i), \quad (32)$$

with $f \in \{\text{FTC}, \text{TWA}, \text{FL}\}$,

where E_{it}^f is the number of atypical workers of type f , X_{it} is a vector of explanatory variables (including the sub-vector X_{1it} , as well as time and treatment dummies), and a_i is an unobserved establishment-specific effect which is modelled as a random effect.⁷⁹ Φ denotes the cumulative normal distribution (leading to a probit model), *before* is a time dummy being one before the law change, *after* is a time dummy equalling one after the law change, and C_{it} is the treatment dummy being one for the establishments in the treatment group (6-10 employees) and zero otherwise. The causal effect of the treatment is estimated as $\hat{\beta}_3 - \hat{\beta}_2$. If this

78 Since data for the years 1999 and 2000 was not available at the time this research was performed, it was not possible to also take the second reform into account when the minimum employment threshold level was set back to its pre-1996 reform level (see Subchapter 2.2 and Subchapter 5.5).

79 For a further example of a difference-in-differences approach within a random effects probit model see MADRIAN (1994).

difference is significantly negative, a reduction in institutional firing costs for permanent workers indeed reduces the probability of using flexible workers.⁸⁰

As a kind of sensitivity check, Eq. (32) is augmented by further interacted dummy variables. The establishment size dummies neighbouring to the size of the treatment group, that is, establishments with 1-5 employees and establishments with 11–19 employees, are also interacted with before and after dummy variables. If for these groups the interacted before and after dummies are not statistically significantly different, this may be interpreted as evidence in favour of the assumption that controlling for observable and unobservable variables helps to isolate the law change effect.

As discussed in detail in Section 3.4.2, this approach identifies the causal effect, if the following assumptions hold. Firstly, the change in regulation has to be exogenous, i.e., not affected by the use of atypical work. This assumption would, for example, be violated, if the government had increased the threshold level (lowered the firing costs for the treatment group establishments) in order to reduce the number of establishments using atypical work. This seems to be unlikely since the use of FTCs was liberalised at the same time.

Secondly, one has to assume that this law change was unexpected, since anticipation would have led to altered behaviour even before the law change. A possible anticipatory effect of establishments in the treatment group would be to postpone hirings of permanent workers to the period after the law change takes place as there is protection of confidence for employees which were hired before. This behaviour, which may bias the result, cannot be ruled out.

What does the *SUTVA* mean for the analysis at hand (see Section 3.2.5)? One has to assume that establishments which were not within the scope of the change of the Protection Against Dismissal Law are not affected in a way which influences their demand for FTCs. This seems to be realistic.

Descriptive statistics for the variables used in the unweighted estimation sample can be found in Table 67 and Table 68 in the Appendix.

Descriptive Evidence

The share of establishments using atypical workers based on weighted data in the sample can be seen from Table 4. The numbers in Table 4 are likely to be downward biased due to the stock sampling problem, as discussed in Subchapter 2.3. Comparable magnitudes can be found, for example, in BÜCHTEMANN (1993). One explanation of the small numbers is the high proportion of small establishments which may employ (by pure chance) not any atypical worker at the time of the interview. Note that the proportion of firms using atypical workers is much larger in the unweighted estimation sample (see Table 67 in the Appendix).

80 Note that Eq. (32) is completely analogous to the form presented in Eq. (28) in Section 3.4.2 and can easily be rearranged in that form.

A breakdown of firms using atypical work by establishment size and by industry is provided in Table 5. As expected, the proportion of establishments employing atypical workers increases with the total number of employees. However, the size effect is stronger for FTC and TWA employees than for FL work. A reason could be that small and medium-sized firms use FL workers for very specialised tasks of intermittent nature for which hiring permanent or FTC employees does not pay. The table also shows that TWA employment is used predominantly by establishments in the supply of energy and water, as well as in the basic and investment goods industry. FTCs are frequent in the same industries, but also in some of the service sectors. Establishments using FL work, by contrast, are concentrated in industries which provide human capital intensive services, such as education and business related services.

The role of flexible working contracts can be gathered from assessments of the establishments' managements. In the 1996 survey of the IAB Establishment Panel, establishments were asked whether they had experienced expected or unexpected fluctuations in demand and production during the year and which instruments of adjustment they had used. The results can be seen in Table 6. FTCs are much more frequently mentioned than TWA employment, particularly amongst companies affected by expected demand changes. Only 3% of these companies used TWA employment as a means of adjustment, while TWAs were used by 6% of the establishments affected by unforeseen demand changes. This difference may be explained by lower search costs (hiring costs), but higher overall labour costs for TWA workers (due to charges in favour of the agency) in comparison to FTC workers. A firm which needs to react quickly to an unexpected positive shock in the very short run may have no time to search for new employees on the labour market, while a firm which has more time for adjustment may engage in search activities in order to avoid TWA charges.

Table 4: Share of Establishments Using Atypical Work (Percentages)

	1994	1995	1996	1997	1998	Average
FTC workers			6.7	7.8	8.4	7.6
TWA workers	2.1	2.3	1.4	1.9	2.3	2.1
FL workers	4.4	4.8	3.6	4.4	4.7	4.4

Notes: Weighted by the inverse of the sampling probability as inflation factor. As in the estimation sample, establishments which did not report their sales as revenues (financial institutions, insurance companies, non-profit organisations, the government sector, public social security institutions, and agricultural enterprises) are excluded.

Source: Own estimations based on the IAB Establishment Panel for West Germany (1994–1998).

Table 5: Share of Establishments Using Atypical Workers by Number of Employees and Industry (Percentages)

	FTC workers 1996–1998	TWA workers 1994–1998	FL workers 1994–1998
<i>Number of employees</i>			
1–5	2.4	0.9	3.4
6–10	6.8	1.5	3.8
11–19	11.9	1.8	5.2
20–49	24.0	5.3	8.3
50–99	36.6	11.2	11.4
100–199	56.6	24.9	11.7
200–499	69.8	30.2	17.2
500–999	80.0	31.6	21.3
1000–4999	80.0	43.1	25.0
5000 and more	*	49.1	24.1
<i>Industry</i>			
Mining, electricity, water supply	24.0	7.2	2.7
Basic industry	12.8	8.6	3.4
Investment goods industry	11.0	5.5	3.9
Consumer goods	8.2	1.7	1.9
Construction	5.7	4.9	3.5
Wholesale, retail	7.4	1.1	2.5
Transport, telecommunication	9.9	1.4	3.6
Hotels, restaurants	8.9	0.5	0.8
Education, research, publication	6.9	*	14.8
Health services	7.4	0.4	2.7
Business related services	5.5	1.5	13.8
Other services	9.3	2.9	8.8
Total	7.6	2.1	4.4

Notes: * denotes inadequate number of observations. Weighted by the inverse of the sampling probability as inflation factor. As in the estimation sample, establishments which did not report their sales as revenues (financial institutions, insurance companies, non-profit organisations, the government sector, public social security institutions, and agricultural enterprises) are excluded. Source: Own estimations based on the IAB Establishment Panel for West Germany (1994–1998).

Table 6: Means of Adjustment to Expected or Unexpected Demand Changes During the Year in West Germany in 1996 (Percentages)

	Kind of prevailing demand changes	
	<i>Expected</i>	<i>Unexpected</i>
Inventories	12	12
Overtimes hours / extra-shifts	35	31
Shifting of holiday or free-time periods	43	37
Short-time working	2	5
Additional FTC workers	20	15
Additional TWA workers	3	6
Hiring / firing of staff	10	15

Notes: Weighted by the inverse of the sampling probability as inflation factor.

Source: Own Estimations based on the IAB Establishment Panel for West Germany (1996).

In the 1993 survey of the IAB Establishment Panel, establishments were asked whether they had regular fluctuations and how they coped with them. The question distinguished between adjustment instruments for positive and for negative changes in demand. Unfortunately, the questions did not differentiate between FTCs and other kinds of temporary employment. Table 7 contains the proportions of establishments using the specified instrument relative to all establishments which were subject to fluctuations in demand. The most important adjustment instruments for increasing and decreasing demand seem to be overtime hours and extra-shifts. The employment of additional temporary workers is the second most frequently mentioned instrument of adjustment to positive changes in demand. In contrast, the hiring or firing of permanent staff seems to be rather avoided by firms, which can be explained by their higher firing costs.

Table 7: Means of Adjustment to Increasing and Decreasing Demand in West Germany in 1993 (Percentages)

<i>Increasing demand</i>	
Overtime hours / extra-shifts	49
Postponing holidays	24
Hiring TWA workers or FTC workers	29
Hiring new permanent staff	11
<i>Decreasing demand</i>	
Reducing overtime / extra-shifts	35
Giving earlier holidays	27
Short-time work	7
Not replacing labour turnover	8
Dismissing permanent staff / termination of contracts	12

Notes: Weighted by the inverse of the sampling probability as inflation factor.

Source: Own Estimations based on the IAB Establishment Panel for West Germany (1993).

Estimation Technique

The panel character of the data allows to control for unobserved establishment-specific heterogeneity α_i . For this purpose, the random effects probit model, proposed by BUTLER and MOFFIT (1982), is applied. The underlying assumption is that the random effect α_i and the explanatory variables are independent and that α_i has a normal distribution (see WOOLDRIDGE, 2002: Chapter 15). One possibility of evaluating the relevance of establishment-specific heterogeneity (random effects) is to calculate the proportion of the total variance contributed by the panel-level variance component. If the null hypothesis that the proportion of panel-level variance ρ equals zero is not rejected, there is no difference between a pooled probit and a random effects probit estimator (WOOLDRIDGE, 2002: Chapter 15).

A potential drawback of the random effects probit model is that it is calculated using Gauss-Hermite quadrature as an approximation for the high-dimensional integral that is part of the likelihood function (see GREENE, 2003: Appendix E.5.4). This requires the integrated function to be well-approximated by a polynomial. The approximation is appropriate, if changing the number of quadrature points does not affect the results. The estimation results turn out to be robust concerning the number of quadrature points.⁸¹ Therefore, one can conclude that the Gauss-Hermite quadrature method is appropriate and the random-effects probit is applicable.

4.4.3 Estimation Results

Note that all estimated coefficients presented in the following are informative only with regard to the *sign* and *statistical significance* of the effects, but not with regard to the *magnitudes*. The reason is that the estimated coefficients do not correspond to marginal effects on the probability (see WOOLDRIDGE, 2002: 458). Even if it is generally possible to estimate the corresponding marginal effects, these time-consuming calculations could not be performed here due to time-restrictions at the federal employment office.

The estimation results are depicted in Table 8. It is *ex ante* unclear whether the demand for atypical workers reacts symmetrically to increases and decreases in output. Therefore, likelihood ratio tests are used to find out whether the estimation of separate coefficients for positive and negative output changes (the unrestricted model) or a common coefficient for output changes (the restricted model) is appropriate. Only in the case of FL workers the likelihood-ratio test indicates that the unrestricted model should be preferred: positive expected output changes have a significantly positive effect on the use of FL work, whereas negative output changes have no effect.

The result that the use of FTC work is not significantly affected by *expected output changes* may be explained by two opposite effects: On the one hand, an output increase may make it more necessary to use FTCs in order to adjust to a temporary positive demand shock. On the other hand, if the shock turns out to last longer, firms may start to convert FTCs into permanent contracts. Note that if there was indeed no effect of demand changes on the use of FTCs, then this would render it more possible that FTCs are only used for substitution of permanent workers or for screening purposes. However, in a comparable study we find a positive effect of actual output increases on the use of FTCs (see BOOCKMANN and HAGEN, 2003). Thus the use of FTCs as a means of adjustment should not be rejected from this finding.

For TWA work expected output changes have a significantly positive effect, which may indicate that TWA work is indeed used for adjustment purposes. Ex-

⁸¹ This is simply checked by comparing the results using different number of quadrature points. The results are hardly affected.

pected positive output changes increase the use of FL work. The result of negative output changes not reducing the use of FL work may indicate that firms may outsource permanent jobs by using FL workers during economic downturns.

The qualitative indicators for the state of capital stock as well as the sum of investments in the previous year are found to have no significant effect in all specifications. Therefore, these variables are not included in the specifications depicted in Table 8. By contrast, the coefficient of the dummy variable indicating *ICT investment* in the previous year is significantly positive for all three kinds of atypical employment. This may be a confirmation of the specialisation argument, particularly in the case of FL workers: for many smaller firms it may be profitable to contract out services associated with the establishment's own ICT equipment (see Section 4.4.2).

The existence of *collective wage agreements* has no significant effect on the probability of using FTC or TWA work. An interpretation is that the negative direct and the countervailing positive indirect effects described in Section 4.2.5 are balanced. By contrast, collective wage agreements (particularly, those concluded at the industry level) have a significantly negative effect on the probability of employing FL workers. KAISER and PFEIFFER (2001) obtain similar results for the German service sector. This may be explained by the fact that FL workers are often covered by collective wage agreements. In establishments which apply collective agreements, the cost advantage of FL work may therefore be lower.

The estimated coefficient for the existence of *works councils* is in line with the preponderance of the indirect effect (see Section 4.2.5). It suggests that establishments with works councils tend to use FTCs more frequently. The main explanation may be that works councils increase firing costs for permanent workers, which decreases the relative firing costs of FTC workers. All theoretical models presented in Section 4.2.5 predict a positive link between firing costs of permanent workers and the use of FTC work. However, works councils do not seem to influence the use of the other two types of atypical work. When interpreting the results one should, however, keep in mind that the existence of a works council is assumed to be strictly exogenous conditional on the other explanatory variables. Recent studies on the effects of works councils on firm performance have cast doubt on this exogeneity assumption (see, e.g., ADDISON et al., 2004). In this application it is conceivable that FTC workers are less interested in co-determination than permanent workers. This would make the existence of works councils in establishments using FTCs less likely. This form of endogeneity would exert a downward bias on the estimated impact of works councils on FTC employment.

Table 8: Determinants of Employing FTC, FL, or TWA Workers

	FTC (1996–1998)		FL (1994–1998)		TWA (1994–1998)	
	Coeff.	Std.err.	Coeff.	Std.err.	Coeff.	Std.err.
Expected output increase			0.558 ***	0.197		
Expected output decrease			0.487	0.449		
Expected output change	0.299	0.188			0.457 ***	0.170
Seasonal fluctuations	0.150 *	0.085	-0.074	0.084	-0.061	0.634
Collective wage: firm level	-0.117	0.141	-0.246 *	0.139	-0.053	0.305
industry level	-0.158	0.106	-0.543 ***	0.115	-0.074	0.524
Works council	0.325 ***	0.107	-0.052	0.128	0.214	0.147
Share of workers with qualification	-0.039	0.133	0.575 ***	0.145	0.166	0.992
Share of women	-0.225	0.169	-0.213	0.187	-1.226 ***	0.242
ICT investments (<i>t-1</i>)	0.200 ***	0.067	0.621 ***	0.104	0.314 ***	0.114
Other investments (<i>t-1</i>)	0.101	0.073	0.326 ***	0.114	0.156	0.121
Problems due to parental leave (<i>t-1</i>)	0.361 ***	0.124	-0.122	0.115	-0.252 **	0.126
Problems due to sickness (<i>t-1</i>)	-0.017	0.091	-0.154 *	0.087	0.059	0.503
Wave 1995				0.091	0.003	0.106
Wave 1996				0.097	-0.049	0.112
Wave 1997	0.014	0.075	0.015	0.099	0.131	0.113
Wave 1998	0.378 ***	0.082	0.113	0.100	0.432 ***	0.116
Reference: ≥ 5000 employees						
1– 5 employees x before	-5.127 ***	0.727	-2.446	0.376	-2.504 ***	0.479
1– 5 employees x after	-4.853 ***	0.668	-2.190	0.380	-3.226 ***	0.556
6– 10 employees x before	-3.834 ***	0.666	-1.915	0.371	-2.560 ***	0.515
6– 10 employees x after	-4.352 ***	0.661	-2.282	0.406	-2.628 ***	0.490
11–19 employees x before	-3.397 ***	0.652	-1.889	0.370	-1.952 ***	0.421
11–19 employees x after	-3.575 ***	0.641	-1.776	0.380	-2.140 ***	0.433
20–49 employees	-3.142 ***	0.626	-1.561 ***	0.331	-1.619 ***	0.348
50–99 employees	-2.819 ***	0.624	-1.218 ***	0.327	-1.077 ***	0.337
100–199 employees	-2.068 ***	0.617	-0.839 ***	0.315	-0.174	0.321
200–499 employees	-1.558 **	0.612	-0.567 *	0.304	-0.042	0.313
500–999 employees	-1.246 **	0.618	0.026	0.308	0.096	0.320
1000–4999 employees	-0.932	0.614	-0.061	0.299	0.281	0.310
Reference: Construction						
Mining, electricity, water supply	0.399	0.306	-0.584 *	0.327	-0.053	0.343
Basic industry	0.619 ***	0.176	-0.317 *	0.192	0.770 ***	0.214
Investment goods industry	0.783 ***	0.163	0.143	0.171	0.945 ***	0.201
Consumer goods	0.406 **	0.175	-0.110	0.198	0.214	0.938
Wholesale, retail	0.420 **	0.167	-0.154	0.188	0.018	0.230
Transport, telecommunication	0.120 ***	0.210	-0.247	0.247	-0.020	0.278
Hotels, restaurants	0.774 ***	0.213	-0.123	0.257	-0.467	0.381
Education, research, publication	1.016 ***	0.331	1.354 ***	0.292	0.025	0.440
Health services	1.024 ***	0.278	0.309	0.282	0.620	0.378
Business related services	0.342 *	0.206	1.033 ***	0.206	0.337	0.278
Other services	0.245	0.262	0.148	0.294	0.211	0.359

Table 8 continued...

	FTC		FL		TWA	
	Coeff.	Std.err.	Coeff.	Std.err.	Coeff.	Std.err.
<i>Reference: Bavaria</i>						
Berlin West	0.422 **	0.221	0.066	0.194	0.422 *	0.221
Schleswig-Holstein	0.151 ***	0.295	-0.047	0.254	0.151	0.295
Hamburg	1.060	0.256	0.431 **	0.216	1.060 ***	0.256
Lower Saxony	-0.275	0.184	-0.362 **	0.160	-0.275	0.184
Bremen	0.173	0.368	-0.183	0.329	0.173	0.368
North Rhine-Westphalia	0.184	0.140	-0.057	0.124	0.184	0.140
Hesse	0.194	0.184	-0.053	0.165	0.194	0.184
Rhineland-Palatinate	-0.175	0.213	-0.281	0.190	-0.175	0.213
Baden-Wuerttemberg	0.041	0.152	0.106	0.131	0.041	0.152
Constant	-1.191 **	0.438	0.270	0.133	-1.191 ***	0.438
Std. err. of random effects	0.868 ***	0.088	1.154 ***	0.076	1.286 ***	0.081
ρ	0.430 ***	0.050	0.567 ***	0.032	0.623 ***	0.030
<i>LR-Tests for joint significance</i>						
Industry dummies	43.07 ***	0.000	87.73 ***	0.000	64.16 ***	0.000
Wave dummies	26.4 ***	0.000	4.160	0.385	27.66 ***	0.000
Firm size dummies	250.07 ***	0.000	131.00 ***	0.000	155.99 ***	0.000
Federal state dummies	19.74 **	0.030	17.42 **	0.045	29.88 ***	0.000
Number of observations	3,735		6,303		7,207	
Number of establishments	2,344		2,928		2,843	

Notes: *** (**, *) denotes significant at the 1 (5, 10) percent level.

Source: Own Estimations based on the IAB Establishment Panel for West Germany (1994–1998).

The proportion of *employees with a formal qualification* has a positive effect on the probability of using FL workers. This may indicate that FL workers are used more often in establishments with tasks that require a qualification. In addition, it may reflect the finding that adjustment costs for qualified permanent workers are generally higher than for unskilled permanent workers (see, e.g., HAMERMESH, 1993). *Ceteris paribus*, an increase in adjustment costs for permanent workers raises the probability of using temporary workers, if both are substitutes in production.

The effect of the indicator variable for *problems with parental leave* is highly significant in the case of FTC workers, which is in line with the hypothesis posed. However, for FL workers and TWA workers the results reject the hypothesis.

As the descriptive tables already indicated, the highest probability of using TWA workers is found among establishments in the basic and investment goods industry. In contrast, FL workers are used with a higher probability in the business-related service sector, which seems to be plausible. Furthermore, they are frequently used in the education, research, and publication sector. The highest probability of establishments to use FTC workers is in the health services sector, in the education, research, and publication sector, in the investment goods industry, and in hotels and restaurants.

Another interesting result are the significant differences between the federal state dummies. In the city states of West Berlin and Hamburg, establishments employ TWA workers with a significantly higher probability than in the base category (Bavaria), which is a territorial state. This may reflect supply restrictions as it seems plausible that the density of temporary work agencies increases with urbanity. An exception is Bremen which does not have significantly more establishments employing atypical workers than Bavaria. Comparable results are not found for FL and FTC work, which rely on bilateral contracts between firms and worker without the use of an agency as intermediary.

Table 9 describes the estimated effects of the increase in the minimum employment threshold level for the Protection Against Dismissal Law in October 1996 on the probability of using atypical work. The table reports the coefficients of the interaction terms and Wald tests with the null hypothesis that the differences in the coefficients are zero. The specifications are the same as in Table 8.

Table 9: Effects of the Increase in the Minimum Employment Threshold Level for the Protection Against Dismissal Law in October 1996

Numb. of em- ployees	FTC			FL			TWA		
	Coeff. (Std.err.) <i>before</i>	Coeff. (Std.err.) <i>after</i>	Wald test p-value	Coeff. (Std.err.) <i>before</i>	Coeff. (Std.err.) <i>after</i>	Wald test p-value	Coeff. (Std.err.) <i>before</i>	Coeff. (Std.err.) <i>after</i>	Wald test p-value
1–5	-5.13 (0.73)	-4.85 (0.67)	0.46	-2.45 (0.38)	-2.19 (0.38)	0.29	-2.50 (0.48)	-3.23 (0.56)	0.17
6–10	-3.83 (0.67)	-4.35 (0.66)	0.05	-1.92 (0.37)	-2.28 (0.41)	0.20	-2.56 (0.52)	-2.63 (0.49)	0.60
11–19	-3.40 (0.65)	-3.56 (0.64)	0.43	-1.89 (0.37)	-1.18 (0.38)	0.67	-1.95 (0.42)	-2.14 (0.43)	0.13

Notes: Estimation results from Table 8.

The probability of using TWA workers decreases in all three firm size groups, but the differences are not statistically significant. In the case of FL workers, the probability decreases only in establishments with 6-10 employees, which conforms with the expectation. However, the differences are not statistically significantly different from zero.

Most interesting is the result for the probability of using FTC workers: The increase in the minimum employment threshold for the application of the Protection Against Dismissal Law significantly lowers the probability of using FTC workers for establishments with 6-10 employees, while there are no significant changes in the two contiguous establishment size groups. This may suggest that firing costs of permanent contract employees are more important as a reason for using FTC workers than for using TWA or FL workers. Indeed, it appears plausible that FTC workers are closer substitutes for permanent employees in production than TWA or FL workers.

4.4.4 Summary of the Empirical Analysis of the Firms' Use of Atypical Work

Using a change in dismissal protection legislation as a natural experiment, some evidence is found that the stringency of dismissal protection for permanent workers has a positive effect on the probability of using FTC workers. This indicates that firms do indeed use FTC workers as a more flexible alternative to permanent employment. By contrast, a similar effect for TWA and FL workers cannot be identified, which may indicate that permanent and FTC workers are closer substitutes than permanent workers and TWA and FL workers.

This result should, however, be interpreted with care: it is (in case of FTCs) based on data given only one year before and two years after the policy change. Furthermore, one cannot rule out that anticipatory effects are relevant, i.e., that the hiring behaviour changed already before the law change was implemented. Nevertheless, to the best of my knowledge, this is the first *microeconomic* study that can reveal this association between firing costs and FTCs at the firm level.⁸² Other studies have either used country level or regional data to attempt to identify this relationship (see NUNZIATA and STAFFOLANI, 2002 and AUTOR, 2003).

Works councils may also raise firing costs of permanent employees in Germany. In accordance with this hypothesis, the probability of employing FTC workers is influenced positively by the existence of a works council. Collective wage agreements as another potential institutional source of firing costs do not influence the probability of employing FTC and TWA workers. Supposably, the direct effect (unions opposing against the use of atypical work) outweighs the indirect effects (unions increasing firing costs of permanent workers; raising the costs of overtime; increasing wage rigidities).

Furthermore, establishments facing problems due to parental leave use FTCs more often. This has been interpreted as evidence in favour of the hypothesis that FTCs are used in case of stochastic absence time of permanent contract workers.

⁸² Furthermore, it is the first study using this policy variation in Germany as a natural experiment. This variation could be used for a number of related questions.

4.5 Empirical Analysis of the Role of Fixed-Term Contracts in Worker and Job Flows

4.5.1 Introduction

The analysis of the previous section was based on an employment stock approach, since not inflows (hirings) and outflows (separations) of FTC workers were explained, but the existence of FTC jobs. However, the difference in firing costs between FTC and permanent contract workers refers to worker flows.

Therefore, this subchapter takes a step back to a simple descriptive analysis of *worker flows* and *job flows* based on the IAB Establishment Panel.⁸³ Again, it is not possible to evaluate whether FTCs increase employment flexibility or even the employment level. However, avoiding unrealistic assumptions as imposed in econometric studies, cited in Subchapter 4.3, such as symmetrical and convex adjustment costs, it is possible to gain some insights into the role of FTCs in dynamic labour demand.

There is a growing literature on the “*flow approach to labour markets*” (BLANCHARD and DIAMOND, 1992) and especially on worker flows at the firm level (see, e.g., BURGESS, LANE, and STEVENS, 2001). The fundamental reason for focussing on worker flows is the well-known result that most employers are simultaneously hiring and facing separations, that declining firms continue to hire, and that growing firms continue to lose workers. Furthermore, workers mostly enter jobs which already existed before the contract is signed and which will not be destroyed when the worker quits or is dismissed. The phenomenon of worker turnover exceeding job turnover is termed ‘*rotation*’ or ‘*churning*’ (see, e.g., SERRANO, 1998; BURGESS, LANE, and STEVENS, 2001). The role of FTCs in these dynamic processes is almost unknown for Germany. This subchapter augments the framework of the worker turnover and job turnover literature (see, e.g., DAVIS and HALTIWANGER, 1999, SCHETTKAT, 1996 as well as BURDA and WYPLOSZ, 1994) by taking FTCs versus permanent contracts into account.

Churning is a matter of particular interest in the analysis of this subchapter as it is linked to the three categories of reasons for the use of FTCs (buffer stock, screening, and substitution): if the churning rate (the proportion of worker turnover that is not associated with job creation and destruction) of FTCs is close to 100%, then this may be interpreted as evidence for the hypothesis that an existing FTC job is inherently permanent, but repeatedly filled by FTC workers. Even though it is not possible to directly conclude from this result that this reflects the underlying role of FTCs as a substitute for permanent contracts (as there can still

83 Throughout this Subchapter the terms “inflows”, “recruitments”, and “hirings” as well as “outflows”, “separations”, and “firings” are used interchangeably. Formally, it is incorrect to term all worker outflows from establishments as firing, since also quits, retirements etc. are included.

be a constant number of probationary period jobs), this would indicate that FTC workers are not used for adjustment purposes (buffer stock). A churning rate for FTC work of zero would indicate that every inflowing FTC worker occupies a newly created job and every outflowing FTC worker represents a destroyed FTC job. In this case FTC work would be exclusively used for adjustment purposes. However, since there may be a simultaneous creation of one type of jobs (e.g., FTC jobs) and destruction of the other type (e.g., permanent contract jobs), this simple concept has to be augmented in the course of this subchapter.

In detail, the aim of the following descriptive analysis is to shed light on the following questions.⁸⁴ How widespread is FTC employment in West Germany? The descriptive analyses in Subchapter 2.3 and in the previous subchapter could only reveal the proportion of FTC jobs and the proportion of establishments using FTCs measured at a certain date. Hence, how large is the proportion of FTCs in worker flows? Which fraction of an establishment's FTCs is converted into permanent contracts? The larger this proportion, the more important is obviously the role of FTCs as screening device. How big is the fluctuation within the group of fixed-term employees and the group of permanent employees within establishments? To which extent do inflows into and outflows from establishments occur *simultaneously*, and to which extent do inflows and outflows lead to job creation and destruction? Are simultaneous outflows of permanent workers and inflows of FTC workers observable?

So far, empirical evidence on the significance of FTCs in worker flows at the firm level is only available for France, Spain, and Portugal.⁸⁵

For France, ABOWD, CORBEL, and KRAMARZ (1999) show that during the period 1987–1990 about 70% of all hirings are on FTCs, whereby this share is even larger in establishments with decreasing employment. More than half of the total outflows is due to expired FTCs. The separation rate of FTCs (outflows of FTCs relative to FTC employment) is even higher in growing businesses. About one third of all fixed-term contracts are converted into permanent ones.

SERRANO (1998) finds similar results for Spanish companies with more than 500 employees during the period 1993–1994. Accordingly, 85% of all firms' inflows and 79% of all outflows are based on FTCs. While about 3% of all employees with permanent contracts are hired or fired by a company (worker turnover) during each quarter, this ratio is about 57% for the group of FTC workers. This high FTC worker turnover results to a large extent from churning.

For the Portuguese labour market during the period 1991–1998, VAREJÃO and PORTUGAL (2003) find that the proportion of FTCs in the employment stock is on average about 14%. However, the proportion of FTCs in hirings is about 62% and in firings about 43%. The quarterly worker turnover rate is about 31%, indi-

⁸⁴ Of course, these questions should not be interpreted as causal in the sense defined in Chapter 3.

⁸⁵ For Germany worker flows on the basis of establishment level data are analysed by BELLMANN and BOERI (1998). However, they do not take the role of FTCs into account.

cating that approximately one in three FTC workers either joins or leaves her or his employer every quarter. In contrast, the worker turnover rate for permanent workers is about 5%.

The econometric study by GOUX, MAURIN, and PAUCHET (2001) interprets FTC and permanent work as two different factors in production. This is possible since their panel dataset for French firms for the period 1988–1992 provides information on wage costs of both types of work. Furthermore, the authors are able to make inference on the structure of *gross* adjustment costs, since they have data on inflows and outflows of permanent contract and FTC workers. The results can be summarised as follows: it is more costly to adjust permanent contract workers than FTC workers, firing permanent workers is much more expensive than hiring them, hiring costs of FTC workers are slightly lower than hiring costs of permanent workers, and the transformation of FTCs into permanent contracts is a means of permanent (long-term) labour adjustment.⁸⁶

This subchapter is structured as follows. The next section introduces measures describing job and worker flows by type of contract. Section 4.5.3 describes the dataset and explains how the data can be weighted in order to be estimates either for the population of establishments or for the population of employees in West Germany. The results are presented in Section 4.5.4. A summary of the findings is provided in Section 4.5.5.

4.5.2 Methodology

Terminology⁸⁷

To simplify matters, assume one establishment i . The *hiring rate* HR_{it} and the *separation rate* SR_{it} of the establishment i for the period between dates $t-1$ and t is given by

$$HR_{it} = \frac{H_{it}}{N_{it}}, \quad SR_{it} = \frac{S_{it}}{N_{it}}, \quad (33)$$

with H_{it} denoting the number of hirings during this period, S_{it} is the number of separations, and N_{it} is the stock of total employment in the establishment. Total employment N_{it} is defined as the average of the employment stocks L_i at the dates $t-1$ and t , that is, $N_{it} = \frac{1}{2}(L_{it-1} + L_{it})$.

The (*worker*) *turnover rate* WTR_{it} is the sum of the hiring rate (HR_{it}) and the separation rate (SR_{it}) in the respective establishment⁸⁸, that is,

⁸⁶ The lower hiring costs for FTCs may be interpreted as evidence in favour of a less demanding pre-hiring screening process, as FTC workers can be screened on-the-job.

⁸⁷ The definitions and the terminology in this Subchapter follow the literature to a large extent (see DAVIS and HALTIWANGER, 1999).

⁸⁸ Note that, under certain assumptions, there is a simple negative connection between the average duration of an employment relationship and the worker turnover rate (see CRAMER and KOLLER, 1988).

$$WTR_{it} = HR_{it} + SR_{it} . \quad (34)$$

Worker turnover can be decomposed into two components. The *first* component consists of hirings and separations which are associated with job creation or job destruction, that is, net changes in total employment of the establishment. This can be expressed in terms of the *job creation rate* JCR_{it} and the *job destruction rate* JDR_{it}

$$JCR_{it} = HR_{it} - SR_{it} \quad \text{for } L_{it} - L_{it-1} > 0 \text{ and } 0 \text{ otherwise,} \quad (35)$$

$$JDR_{it} = -HR_{it} + SR_{it} \quad \text{for } L_{it} - L_{it-1} < 0 \text{ and } 0 \text{ otherwise.} \quad (36)$$

By using this concept, it is assumed that job creation and destruction is reflected in a net employment change within the establishment. Following the literature, simultaneous creation and destruction of job positions within the establishment has to be neglected (see, e.g., SERRANO, 1998). Put differently, if one job position (e.g., with low skill requirements) is destroyed, and one job position (e.g., with high skill requirements) is created within the same establishment (as suggested by the literature on technological change), this is not counted as creation or destruction of jobs.

Job creation and job destruction rates are associated with the rate of net employment change. The *absolute value of the growth rate of the employment stock* is given by ⁸⁹

$$GR_{it} = |HR_{it} - SR_{it}| = |JCR_{it} - JDR_{it}| . \quad (37)$$

The *job turnover rate* is not depicted in the following analyses. However, it can simply be computed as the sum of the job creation and destruction rates.

The *second* component of worker turnover consists of hirings and separations which are not related to a net change in employment. This phenomenon is denoted as *rotation* or *churning*. Rotation or churning may result either from worker mobility between job positions at different employers (e.g., due to personal factors, low job satisfaction, higher career opportunities at other employers), or from the decision of the employer (workers are exchanged at a given job position because the match turns out to be poor, there is technological or organisational change, or churning is a cost-minimising equilibrium strategy).⁹⁰ The *rotation rate* RR_{it} is the part of the turnover rate that is not associated with a net employment change, i.e.,

$$RR_{it} = WTR_{it} - GR_{it} = WTR_{it} - |JCR_{it} - JDR_{it}| = HR_{it} + SR_{it} - |HR_{it} - SR_{it}| . \quad (38)$$

⁸⁹ This rate corresponds to the absolute value of $(L_{it} - L_{it-1}) / 0.5 \cdot (L_{it} + L_{it-1})$ which is a growth rate in discrete time.

⁹⁰ Remember again, that a simultaneous creation and destruction of job positions which is not associated with net employment changes within an establishment is treated as churning or rotation even if there is destruction of old jobs and creation of new jobs. Thus rotation or churning is likely to be overestimated.

Relating the rotation rate to the turnover rate leads to the so-called *churning rate*⁹¹

$$CR_{it} = RR_{it} / WTR_{it} . \quad (39)$$

The churning rate CR_{it} indicates the proportion of worker turnover that cannot be attributed to net changes in employment. Obviously, CR_{it} is not defined for a single establishment that neither has worker inflows nor outflows during the period ($WTR_{it} = 0$). An CR_{it} close to 100% means that almost all hirings and separations are associated with replacements of workers on existing jobs, for example, since all employment relationships turn out to be mismatches (from the worker's or the employer's point of view).

Two Types of Contracts

The concept is now defined separately for FTC and permanent contract (*PER*) work (an overview is provided in Box 2).⁹² For example, the hiring rate of FTC work HR_{it}^{FTC} indicates the number of hirings on FTCs relative to the stock of FTC employees in the establishment. After the termination of a FTC, two destination states can be distinguished. Either the employee leaves the establishment due to the expiration of her or his FTC (included in the *separation rate* SR_{it}^{FTC} of FTCs), or the FTC is transformed into a permanent contract. This is expressed in the *transformation rate*, which is defined as

$$TFR_{it} = \frac{TF_{it}}{N_{it}^{FTC}} , \quad (40)$$

where TF_{it} denotes the number of transformations from FTCs into permanent contracts within the establishment.

A problem arises due to the fact that, although there is information on worker quits and retiring, it cannot be identified whether these belong to FTC or permanent contract workers. Since economic theory predicts that the quit rate of FTC workers is higher than the quit rate of permanent contract workers, this may be a serious limitation. Due to the lack of reasonable alternatives, the number of separations of permanent workers is simply defined as $S_{it}^{PER} = S_{it} - S_{it}^{FTC}$, with S_{it}^{FTC} consisting only of FTC worker outflows due to the termination of their FTCs. Hence, all quits and retirings are counted as permanent worker separations, implying that SR_{it}^{PER} overestimates the true permanent worker separation rate, and SR_{it}^{FTC} underestimates the true FTC worker separation rate.⁹³

91 Note that the literature suggests different definitions of the churning rate. However, all definitions have comparable meanings (see BURGESS, LANE, and STEVENS, 2001). Here the definition proposed by BELLMANN and BOERI (1998) is applied.

92 In the following, the superscripts *FTC* and *PER* stand for fixed-term and permanent contracts, respectively.

93 Note that most firm level data are associated with similar problems. SERRANO (1998) faces exactly the same problem and seems to use a comparable definition.

The respective *rotation rates* of fixed-term and permanent contract work can be defined analogously to Eq. (38) as

$$\begin{aligned} RR_{it}^{FTC} &= HR_{it}^{FTC} + SR_{it}^{FTC} - |HR_{it}^{FTC} - SR_{it}^{FTC}| = WTR_{it}^{FTC} - GR_{it}^{FTC}, \\ RR_{it}^{PER} &= HR_{it}^{PER} + SR_{it}^{PER} - |HR_{it}^{PER} - SR_{it}^{PER}| = WTR_{it}^{PER} - GR_{it}^{PER}. \end{aligned} \quad (41)$$

Note that these rotation rates do not include transformations of FTCs into permanent contracts. This flow is taken into account by another measure introduced below.

The *churning rates* for the two types of contracts can be analogously to Eq. (39) defined as

$$\begin{aligned} CR_{it}^{FTC} &= RR_{it}^{FTC} / WTR_{it}^{FTC}, \\ CR_{it}^{PER} &= RR_{it}^{PER} / WTR_{it}^{PER}. \end{aligned}$$

The rotation rates of FTC and permanent contract employment defined in Eq. (41) do not sum up to the rotation rate of total employment in Eq. (38), since the denominators are different (they are either N_{it}^{FTC} or N_{it}^{PER}). Additionally, it is not taken into account that there may be outflows from one type of contract, but inflows into the other type of contract within the establishment. Given the assumption discussed above, this may be interpreted as substitution and, therefore, as an additional kind of rotation or churning. In order to account for this, the flows for each type of contract are related to *total employment* N_{it} . One receives the following alternative rotation rates for both types of contracts

$$RRR_{it}^k = HRR_{it}^k + SRR_{it}^k - |HRR_{it}^k - SRR_{it}^k|, \quad k \in \{FTC, PER\}, \quad (42)$$

where $HRR_{it}^k = H_{it}^k / N_{it}$ and $SRR_{it}^k = S_{it}^k / N_{it}$. The additional ‘R’ at the variables indicates that the flows are related to total employment instead of contract-specific employment. Similarly, the transformation rate $TFRR_{it}$ is defined by relating TF_{it} to N_{it} .

The difference between total rotation in the establishment as defined in Eq. (38) and the sum of the rotation *within* the two types of contracts in Eq. (42) leads to the *cross rotation rate*:

$$RRR_{it}^{cross} = RR_{it} - RRR_{it}^{FTC} - RRR_{it}^{PER}. \quad (43)$$

The cross rotation rate RRR_{it}^{cross} is zero, if FTC employment *as well as* permanent contract employment increases, or if FTC employment *as well as* permanent contract employment decreases. The cross rotation rate is calculated as

$$RRR_{it}^{cross} = \begin{cases} 0 & \text{if } H_{it}^{FTC} > S_{it}^{FTC} \wedge H_{it}^{PER} > S_{it}^{PER} \\ 0 & \text{if } H_{it}^{FTC} < S_{it}^{FTC} \wedge H_{it}^{PER} < S_{it}^{PER} \\ 2 \cdot \min(|HRR_{it}^{FTC} - SRR_{it}^{FTC}|, |HRR_{it}^{PER} - SRR_{it}^{PER}|) & \text{otherwise.} \end{cases} \quad (44)$$

The cross rotation rate can be interpreted as follows: It is the part of turnover of the establishment’s total workforce which emerges from the fact that under one type of contract employment is created, while at the same time employment is

reduced under the other type. For example, if an establishment has outflows of permanent staff and replaces it by FTC employees without changing its total employment, this is neither rotation of FTC employment (RR_{it}^{FTC}), nor rotation of permanent employment (RRR_{it}^{PER}), but cross rotation (RRR_{it}^{cross}).⁹⁴ Note that cross rotation is a new concept which has not been introduced to the literature so far.

Box 2: Measures to Describe Worker and Job Flows

Name	Notation	Variable in numerator
<i>Denominator: Stock of employed of contract type $k \in \{FTC, PER\}$</i>		
Hiring rate	HR^k	hiring on contract type k
Separation rate	SR^k	outflow from the establishment from employment with contract type k
Worker turnover rate	WTR^k	sum of hiring rate and separation rate for contract type k
Job creation rate	JCR^k	created job positions for contract type k
Job destruction rate	JDR^k	destroyed job positions for contract type k
Rotation rate	RR^k	turnover rate of contract type k less hirings on and separations from contract type k which are associated with creation or destruction of jobs of contract type k
Churning rate	CR^k	rotation rate in relation to turnover rate
Transformation rate	TFR	transitions from FTC in permanent contracts within the establishment
<i>Denominator: Stock of total employment</i>		
Hiring rate	HRR^k	analogous to HR
Separation rate	SRR^k	analogous to SR
worker turnover rate	$WTRR^k$	analogous to TR
Rotation rate	RRR^k	analogous to RR
Cross Rotation rate	RRR^{cross}	Part of total turnover which is associated with a simultaneous reduction in the workforce of one type of contract, and an increase in the workforce of the other type of contract
Transformation rate	$TFRR$	analogous to TFR

Note: If the superscript k is not used, the corresponding measure is for total employment without distinguishing between the type of contract.

⁹⁴ Cross rotation can be further split up according to whether permanent employees are replaced by FTC employees or vice versa. However, it complicates the analysis without enhancing the understanding of the issue.

4.5.3 Dataset and Weighting

For the empirical analysis again the IAB Establishment Panel (already introduced in Section 4.4.2) for the years 1997–1999 as well as 2000 is used. The farming and fishing industry as well as the public sector are again excluded from the analysis. Using the sampling weights (or the inflation factors, respectively) it is possible to estimate statistics of the measures previously introduced describing the population, i.e., an average establishment in West Germany or total employment in West Germany. Weighting is necessary because the dataset is a stratified sample with large establishments and certain sectors being overrepresented (see KÖLLING, 2000). For an unbiased estimation of the corresponding standard errors, the sample design (stratification and clustering) is taken into account (see, e.g., DEATON, 1997). The number of missing observations due to item non-response is very low. Therefore, this issue is not further addressed.

Box 3: Two Concepts of Representativeness (Example: Hiring Rate)

Average rate (representative of the population of establishments)	Aggregate rate (representative of the population of employees)
<p>The average hiring rate of all establishments in the population (establishments in West Germany) is the weighted average of HR_{it} over all $i = 1, \dots, J$ establishments in the sample with the weight being the inflation factor w_i:</p> $\overline{HR} = \frac{1}{J} \sum_i w_i \cdot HR_{it}$ <p>\overline{HR} is the estimated hiring rate of an average establishment in West Germany</p>	<p>The aggregate hiring rate is the weighted average of HR_{it} over all $i = 1, \dots, J$ establishments, with the weight consisting of the inflation factor w_i and the proportion of employees in establishment i in total employment (N_{it} / N_t):</p> $HR = \sum_i w_i \cdot \frac{N_{it}}{N_t} \cdot HR_{it} = \frac{\sum_i w_i \cdot H_{it}}{\sum_i w_i \cdot N_{it}} = \frac{\sum_i w_i \cdot H_{it}}{N_t}$ <p>HR is the estimated hiring rate of total employment in West Germany, given by the ratio of the estimated hirings in the population and the estimated total employment in the population.</p>

Notes: The sample consists of $i = 1, \dots, J$ establishments, with $1/w_i$ denoting the probability that an establishment from the population (West Germany) is sampled, implying an inflation factor of w_i as included in the IAB Establishment Panel. The total employment stock in an establishment i is N_{it} . The aggregate total employment in the population N_t (estimated total employment in West Germany) is given by the weighted sum of the employment N_{it} over all $i = 1, \dots, J$ establishments, that is, $N_t = \sum_i w_i \cdot N_{it}$.

Weighting the introduced measures by inflation factors allows to draw inference about two different populations (see the overview in Box 3). It is possible to estimate *average rates over all establishments* in West Germany, which de-

scribe the expected value of a rate of an establishment randomly drawn from the population of all establishments in West Germany. However, these average rates over all establishments are not informative with regard to their impact on total employment. *Aggregate rates* take this aspect into account. Aggregate rates are calculated by weighting the single establishment rates by the inflation factor as well as the proportion of the establishment's employment in total employment.

Average rates which are estimated to draw inference about the population of establishments are denoted by \overline{HR} , \overline{SR} , etc. *Aggregate rates* which are estimated to draw inference about the population of employees are denoted by HR , SR , etc.

Using the IAB Establishment Panel for the period 1997–1999 is associated with at least two fundamental caveats. The inflows as well as the outflows always relate to the first six months of each calendar year only. In contrast, the employment stocks L_{it} (as well as L_{it}^{FTC} , L_{it}^{PER}) are measured at the end of June each year, that is, at the end of the six months period in which the worker flows are measured. The average employment between dates $t-1$ and t , is determined as $N_{it} = \frac{1}{2}(L_{i,t-1} + L_{it})$. Thus L_{it} as well as $L_{i,t-1}$ are necessary. The first best solution would be to define $L_{i,t-1}$ to be the stock of employment at the beginning of the year (January) using the identities

$$L_{i,t-1} = L_{it} - H_{it} + S_{it}, \quad (45)$$

and

$$L_{i,t-1}^{FTC} = L_{it}^{FTC} - H_{it}^{FTC} + S_{it}^{FTC} + TF_{it}. \quad (46)$$

Unfortunately, TF_{it} is only available for the year 2000, but not for 1997–1999.⁹⁵ For this reason, the stock of total employment in January $L_{i,t-1}$ is estimated as the average of total employment in June and total employment in June of the previous year. For $L_{i,t-1}^{FTC}$ and $L_{i,t-1}^{PER}$ this approximation is used in an analogous way. This approach implies that Eq. (45) and (46) hold only approximately. Furthermore, due to possible seasonal effects, the calculated measures always have to be interpreted keeping in mind that they refer to the first half of the calendar year.

4.5.4 Results

Total Employment

Table 10 presents the means of the rates for total employment, that is, without distinguishing between the type of contract. The aggregate rates depicted in the first row suggest that during the first half of the years 1997–1999 more employees were hired than separations took place ($HR > SR$). Accordingly, more jobs were created than destroyed ($JCR > JDR$). However, one should take into account that this net employment increase refers to the first six months and is,

⁹⁵ On the other hand, this year does not include information on FTC hirings and thus cannot be used for the other questions posed.

therefore, likely to be overestimated due to seasonal effects (see Eq. (35) and (36)).

The worker turnover rate WTR indicates that during a six-months period 12.6% of all workers enter into or leave an establishment. The difference between the net change in employment and the WTR leads to the rotation rate: RR indicates that 5.9% of the employees are affected by worker flows that are not associated with the creation or destruction of jobs. Relating rotation to turnover results in a churning rate CR of 47%. Put differently, almost half of the turnover serves for the exchange of employees on a constant number of job positions without being associated with creation or destruction of jobs within a six-months period.

Table 10: Means of Job and Worker Flow Rates for Total Employment
(Percentages, Standard Errors in Parentheses)

Aggregate rates							Obs.
HR	SR	JCR	JDR	WTR	RR	CR	
6.44 (0.18)	6.19 (0.16)	3.47 (0.13)	3.22 (0.12)	12.62 (0.29)	5.93 (0.22)	47.00 (1.08)	7,631
Average rates							Obs.
\overline{HR}	\overline{SR}	\overline{JCR}	\overline{JDR}	\overline{WTR}	\overline{RR}	\overline{CR}	
5.95 (0.27)	7.07 (0.35)	3.75 (0.23)	4.88 (0.32)	13.02 (0.47)	4.39 (0.30)	27.44 (1.18)	7,631

Source: Own estimations based on the IAB Establishment Panel for West Germany (1997–1999)

The second row of Table 10 depicts the estimated results of the averages rates (representative of the population of establishments) which do not take the size of the establishments' workforces into account. It can be seen that the results are now reversed, that is, now $\overline{JCR} < \overline{JDR}$ and $\overline{HR} < \overline{SR}$. The discrepancy to the aggregate numbers could be explained by differences in the development of smaller and larger establishments: In the aggregate rates the larger establishments (which increase employment) outweigh the smaller establishments (which reduce employment). The difference in the churning rates ($CR > \overline{CR}$) indicates a greater importance of churning within large establishments.⁹⁶

Following the literature, Table 11 differentiates between growing ($L_{it} > L_{i,t-1}$), contracting ($L_{it} < L_{i,t-1}$), and establishments with stable employment ($L_{it} = L_{i,t-1}$), measured as the change in employment in the first half of each year.⁹⁷ The well-

⁹⁶ However, creation or destruction of jobs that is spuriously counted as churning is also more likely in large firms.

⁹⁷ One may argue that defining the evolution of establishments by more long-term employment growth measures, such as employment changes within a two-year period, would be more suitable. However, using the presented definitions of employment evolution ensures that some properties of the concept are fulfilled making the results easier to interpret. For example, the definition used here leads to the result that for establishments with stable employment $JCR=JDR=0\%$ and $CR=100\%$ hold.

known result that contracting establishments still hire workers and that growing establishments still have outflows is confirmed.⁹⁸ It can even be seen that growing establishments have a slightly higher SR than establishments with stable employment. This phenomenon is discussed in greater detail below where it is distinguished between FTCs and permanent contracts. It is not surprising that growing and contracting firms have a much higher WTR than firms with stable employment. The proportion of rotation in total turnover (the churning rate CR) is not much lower in contracting establishments than in growing establishments. Possibly, firms try to create better job-worker matches in times of shrinking business development, or workers increase their job-to-job mobility in case of the threat of a future dismissal. Of course, FTCs may be important in this process. In line with the definition in Eq. (39), the CR has to be 100%, if $L_{it} = L_{i,t-1}$, that is, WTR equals RR : Since neither new jobs are created, nor old ones are destroyed ($JCR = JDR = 0$), all recruitments and separations serve for churning.

Table 11: Means of Job and Worker Flow Rates by Employment Trend
(Percentages, Standard Errors in Parentheses)

	Aggregate rates							Obs.
	HR	SR	JCR	JDR	WTR	RR	CR	
$L_{it} > L_{i,t-1}$	15.22 (0.44)	4.00 (0.25)	11.23 (0.36)	0.00 (0.00)	19.22 (0.62)	7.99 (0.49)	41.58 (1.66)	2,139
$L_{it} = L_{i,t-1}$	2.49 (0.15)	2.49 (0.15)	0.00 (0.00)	0.00 (0.00)	4.98 (0.30)	4.98 (0.30)	100.00 (0.00)	3,140
$L_{it} < L_{i,t-1}$	2.52 (0.17)	12.36 (0.39)	0.00 (0.00)	9.84 (0.34)	14.89 (0.62)	5.05 (0.35)	33.91 (1.68)	2,352
	Average rates							Obs.
	\overline{HR}	\overline{SR}	\overline{JCR}	\overline{JDR}	\overline{WTR}	\overline{RR}	\overline{CR}	
$L_{it} > L_{i,t-1}$	24.20 (0.76)	2.57 (0.31)	21.64 (0.73)	0.00 (0.00)	26.77 (0.91)	5.13 (0.62)	14.45 (1.03)	2,139
$L_{it} = L_{i,t-1}$	2.21 (0.20)	2.21 (0.20)	0.00 (0.00)	0.00 (0.00)	4.43 (0.40)	4.43 (0.41)	100.00 (0.00)	3,140
$L_{it} < L_{i,t-1}$	1.74 (0.22)	30.35 (1.31)	0.00 (0.00)	28.61 (1.30)	32.10 (1.35)	3.48 (0.44)	8.85 (0.69)	2,352

Source: Own estimations based on the IAB Establishment Panel for West Germany (1997–1999).

⁹⁸ When comparing establishments with growing, contracting, and stable employment, it should be noted that small establishments are overrepresented among establishments with stable employment, as for them $L_{it}=L_{i,t-1}$ holds with a higher probability.

Permanent Versus Fixed-Term Contracts

In this subsection, the results of Table 10 and Table 11 are differentiated between fixed-term and permanent contracts. For reasons of clarity, only the aggregate rates are presented in the following.⁹⁹ As expected, hiring and separation rates are much higher for FTC employment than for permanent employment ($HR^{FTC} > HR^{PER}$ and $SR^{FTC} > SR^{PER}$). There are about 44 hirings on FTCs per 100 FTC employees within the first six months of each year (Column 1, Table 12), whereas there are only 3.9 hirings on permanent contracts per 100 permanent workers. The turnover rate of FTC work (WTR^{FTC}) of 62.4% is much larger than the turnover rate for permanent workers of 9.3%. This difference reflects the much lower average job tenure of FTC work when the match is dissolved. Note that the result is in line with the predictions of the theoretical models presented in Subchapter 4.2: As FTC workers are associated with lower firing costs than permanent workers, they are more often hired and fired (that is, not getting their contract renewed or transformed into a permanent one).

Table 12: Means of Job and Worker Flows by Type of Contract
(Percentages, Standard Errors in Parentheses)

	HR^{FTC}	SR^{FTC}	WTR^{FTC}	JCR^{FTC}	JDR^{FTC}	TFR (2000)	RR^{FTC}	CR^{FTC}	Obs. (2000)
FTC	44.21 (1.47)	18.16 (1.25)	62.37 (2.03)	32.28 (1.47)	6.24 (0.93)	9.07 (1.01)	23.85 (1.84)	38.24 (2.23)	7,484 (3,131)
	HR^{PER}	SR^{PER}	WTR^{PER}	JCR^{PER}	JDR^{PER}		RR^{PER}	CR^{PER}	Obs.
PER	3.88 (0.14)	5.39 (0.15)	9.28 (0.23)	2.15 (0.11)	3.66 (0.12)		3.47 (0.17)	37.36 (1.27)	7,484

Source: Own estimations based on the IAB Establishment Panel for West Germany (1997–1999 and 2000).

Is this higher flexibility in terms of higher FTC *worker* flows associated with higher flexibility in terms of FTC *job* flows? The results in Table 12 indicate much larger job creation and job destruction (job turnover) within FTC employment ($JCR^{FTC} > JCR^{PER}$ and $JDR^{FTC} > JDR^{PER}$). This result is in line with my previous econometric dynamic labour demand study, where I find evidence that the speed of adjustment is faster for the total employment stock (including FTC work) than for the permanent contract employment stock (see Subchapter 4.3 and HAGEN, 2003). As already discussed in Subchapter 4.3, this does not necessarily mean that overall job turnover increases since most theoretical models presented in Subchapter 4.2 predict that the employment stability of permanent workers increases with the use of FTCs.

⁹⁹ Considering the average rates does not lead to additional insights.

Both worker flow and job flow rates indicate a net increase in FTC employment ($HR^{FTC} > SR^{FTC}$ and $JCR^{FTC} > JDR^{FTC}$), while permanent contract employment rates suggest a decrease. However, one should keep the following issues in mind: Firstly, it may simply be explained by the seasonal effect already mentioned above since JCR and JDR are calculated by hirings and separations during the first six months of each year. Secondly, transformations from FTCs into permanent contracts may take place, which are not considered by the worker flow and job flow rates. According to the transformation rate (TFR), 9.1% of all employees with FTCs get their contracts transformed into a permanent one during the first six months of the year 2000. Assuming that the amount of transformations of contracts has not significantly changed between 1997–1999 and 2000¹⁰⁰, one may conclude (by considering that $SR^{FTC} = 18.2\%$) that approximately one third of all FTCs lead to permanent contracts within the same establishment, and two thirds of FTC workers leave the establishment with the expiration of their contracts.¹⁰¹

To which extent are FTC and permanent contract worker flows used for the replacement of workers? The rotation rate RR^{FTC} of approximately 24% indicates that, at a given number of FTC jobs, almost one in four FTC workers is replaced by another FTC worker within six months. The churning rate for FTC work CR^{FTC} of 38% equals approximately the churning rate of permanent employment CR^{PER} . However, it should be kept in mind that the proportion of FTC employees being replaced by other FTC employees is far greater in absolute numbers than in the group of permanent staff ($RR^{FTC} > RR^{PER}$). Furthermore, the discrepancy between the churning rates within the two types of contracts (CR^{FTC} , CR^{PER} , Table 12) and the much higher total churning rate of 47% (CR , Table 10) can be explained by the fact that *cross rotation* only affects CR , but not CR^{FTC} and CR^{PER} . Put differently, in addition to churning or rotation *within* the two types of work, there is churning *between* these types, leading to the concept of cross rotation. This issue is discussed in greater detail in the subsection below.

In Table 13 the results of Table 12 are again differentiated between growing, shrinking, and establishments with stable employment. An interesting result is the hiring rate of fixed-term contracts (HR^{FTC}) in contracting firms, which stays at the high level of approximately 23% in establishments with stable employment. At the same time the separation rate of FTCs SR^{FTC} in shrinking firms is far higher than elsewhere. Taking into account that HR^{PER} is only about 1.3% in shrinking establishments and that in Table 15 it is depicted that more than 50% of all hirings are on FTCs in shrinking establishments, a reasonable explanation is that vacancies are to a large extent filled by FTC workers as their future destruction probability is high. This is also in line with the finding for shrinking

100 At least, it can be shown that the SR^{FTC} has not changed significantly: With 18.9% for 2000 it almost equals the number for 1997–1999.

101 This corresponds to the magnitude found by ABOWD, CORBEL, and KRAMARZ (1999) for France.

establishments that the JCR^{PER} is not statistically significantly different from zero, while the JCR^{FTC} is still about 7.4%. According to the JDR^{FTC} , 18.4% of all FTC jobs are destroyed within six months in shrinking establishments. The hypothesis that existing permanent job vacancies in shrinking establishments (and therefore jobs with an increased probability to be destroyed in near future) are filled by FTC workers is also in line with the relatively high values of RR^{FTC} and CR^{FTC} indicating substitution.

Table 13: Means of Job and Worker Flow Rates by Type of Contract and Employment Trend (Percentages, Standard Errors in Parentheses)

FTC	HR^{FTC}	SR^{FTC}	WTR^{FTC}	JCR^{FTC}	JDR^{FTC}	TFR (2000)	RR^{FTC}	CR^{FTC}	Obs. (2000)
$L_{it} > L_{i,t-1}$	63.90 (2.20)	12.52 (1.46)	76.42 (2.62)	51.59 (2.66)	0.21 (0.06)	7.70 (1.20)	24.62 (2.92)	32.22 (3.36)	2,063 (793)
$L_{it} = L_{i,t-1}$	23.21 (2.49)	6.95 (1.53)	30.16 (3.31)	18.50 (2.26)	2.24 (0.92)	16.70 (4.45)	9.42 (2.54)	31.23 (6.54)	3,110 (1,399)
$L_{it} < L_{i,t-1}$	22.58 (1.62)	33.52 (3.06)	56.10 (3.40)	7.44 (0.87)	18.38 (2.77)	7.31 (12.54)	30.28 (2.87)	54.00 (3.73)	2,311 (939)
PER	HR^{PER}	SR^{PER}	WTR^{PER}	JCR^{PER}	JDR^{PER}		RR^{PER}	CR^{PER}	Obs.
$L_{it} > L_{i,t-1}$	9.62 (0.38)	3.03 (0.18)	12.65 (0.49)	7.31 (0.33)	0.71 (0.06)		4.62 (0.36)	36.54 (1.97)	2,063
$L_{it} = L_{i,t-1}$	1.78 (0.13)	2.24 (0.14)	4.02 (0.27)	0.06 (0.03)	0.53 (0.07)		3.42 (0.26)	85.15 (1.79)	3,110
$L_{it} < L_{i,t-1}$	1.26 (0.14)	11.11 (0.36)	12.36 (0.43)	0.01 (0.00)	9.86 (0.32)		2.49 (0.27)	20.17 (1.78)	2,311

Source: Own estimations based on the IAB Establishment Panel for West Germany (1997–1999 and 2000)

One would expect growing firms to transform more FTCs into permanent contracts. Surprisingly, the transformation rate TFR is significantly lower among growing establishments than among establishments with stable employment. This holds when looking at the ratio TFR / SR^{FTC} : the highest ratio can be found among establishments with stable employment, the lowest among shrinking establishments. The latter seems to be more in line with what one would expect. The finding of less FTCs being transformed (relative to FTC separations) in growing establishments than in establishments with stable employment may be explained by considering the much higher WTR^{FTC} in growing establishments:

- some of the growing establishments may interpret the employment increase as a temporary positive shock, e.g., due to a seasonal effect. If the maximum duration of a FTC is reached, employers terminate the contract and prefer to hire a new worker on the FTC job. Theoretical models suggest that the negative effect of future firing costs on a current FTC conversion (which is analogous to a hiring on a permanent contract) increases with the probability that good business conditions come to an end (see Subchapter 4.2);
- some fast-growing establishments may omit an expansive and time-consuming pre-hiring screening process for permanent workers by hiring workers on FTCs. This may, in turn, lead to many unproductive matches and thus separations.

Both hypotheses may explain why almost 25% of the FTC worker turnover (RR^{FTC}) is not associated with a change in the number of FTC jobs in growing establishments.

Fixed-Term and Permanent Contracts in Relation to Total Employment

Some of the figures in Table 12 are now reproduced in Table 14, which relates the flows to total employment. For example, the number of hirings into FTCs (H^{FTC}) is related to total employment N and not only to FTC employment and is denoted by HRR . As discussed in Section 4.5.2, this may help to reveal the role of both types of contracts in total worker turnover and provides a possibility to decompose total rotation into a within (type of contract) component and a between component.

Table 14: Decomposition of Worker Flows by Type of Contract
(Percentages, Standard Errors in Parentheses)

	<i>HRR</i>	<i>SRR</i>	<i>WTRR</i>	<i>RRR</i>	<i>TFRR</i> (2000)	Obs. (2000)
Total	6.36 (0.18)	6.19 (0.16)	12.55 (0.29)	5.84 (0.22)		7,484 (3,131)
FTC	2.73 (0.13)	1.12 (0.09)	3.85 (0.20)	1.47 (0.14)	0.59 (0.05)	
PERM	3.66 (0.14)	5.05 (0.14)	8.71 (0.23)	3.24 (0.15)		
CROSS				1.13 (0.07)		

Source: Own estimations based on the IAB Establishment Panel for West Germany (1997–1999 and 2000).

The first row of Table 14 (approximately) equals the first row of Table 10.¹⁰² The second row indicates that, on average, hirings on FTCs equal 2.73% of the total employment stock and the third row shows that hirings on permanent contract are 3.66% of total employment (HRR).

Table 14 provides a decomposition of the *rotation rate* (RRR) into rotation rates for both types of contracts (RRR^{FTC} and RRR^{PER}) and the cross rotation rate RRR^{CROSS} . The largest part of rotation is within permanent contract employment: RRR^{PER} equals 3.25%. Hence, the proportion of permanent rotation in total rotation is approximately 55%. The RRR^{FTC} of 1.47% indicates that about 25% of total rotation is due to cases in which FTCs terminate or new workers are hired on FTCs without changing the number of FTC jobs in the establishment. This seems to be quite high as the proportion of FTC workers in the employment stock is only about 6.1% (see Table 15). The remainder of the RRR of nearly 20% is cross-rotation RRR^{CROSS} , i.e., the simultaneous creation of jobs for one type of contract type and destruction of jobs of the other type of contract.

Table 15: Share of FTCs in Total Worker Flows
(Percentages, Standard Errors in Parentheses)

	N^{FTC}/N	H^{FTC}/H	S^{FTC}/S	WT^{FTC}/WT	Obs.
Total	6.08 (0.23)	42.79 (1.49)	18.19 (1.34)	30.68 (1.22)	7,484
$L_{it} > L_{i,t-1}$	10.25 (0.57)	43.92 (1.86)	32.76 (3.63)	41.61 (1.99)	2,063
$L_{it} = L_{i,t-1}$	2.78 (0.20)	27.31 (2.74)	8.56 (1.84)	17.93 (1.87)	3,110
$L_{it} < L_{i,t-1}$	5.84 (0.40)	52.77 (3.44)	15.88 (1.58)	22.10 (1.71)	2,311

Source: Own estimations based on the IAB Establishment Panel for West Germany (1997–1999 and 2000)

Table 15 relates the flows of FTC employment to those of total employment. The first column additionally presents the proportion of the FTC employment stock in the total employment stock (N^{FTC}/N). The proportion of FTCs in the stock of employees approximately corresponds to what has been found in Subchapter 2.3 based on individual level data. Although only 6.1% of all employees hold FTCs, the proportion of FTCs among hirings (H^{FTC}/H) is 42.3%.¹⁰³ About

¹⁰² The small differences result from a slightly reduced sample (Table 10: 7,631 establishments and Table 14: 7,484 establishments) using only establishments for which information on the type of contract in worker stocks and flows are complete. A comparison between Table 10 and Table 14 reveals that the results are only slightly affected.

¹⁰³ This result is above the one of BIELENSKI, KOHLER, and SCHREIBER-KITTL (1994) who find about one third of all hirings to be on FTCs. Their study is based on a representative survey among private enterprises with at least five employees in 1992.

18.2% of all separations are due to expiring FTCs (S^{FTC}/S). The proportion of FTC turnover in total worker turnover (WT^{FTC}/WT) is about 31%.

In the next rows, the results are again differentiated between growing, shrinking, and establishments with stable employment. As expected from the previous results in this section, the proportion of FTCs in employment stocks is lower in establishments with stable employment.

The proportion of FTCs in hirings (H^{FTC}/H) is larger in shrinking establishments than in growing establishments. This is again in line with the hypothesis that a shrinking establishment may hesitate to hire a worker on a permanent contract, if it has to fill a vacancy of a permanent position, which will be destroyed with a high probability in the near future.

The fact that S^{FTC}/S is larger in growing than in shrinking establishments can simply be explained by the finding from Table 11: Growing establishments have a much smaller overall separation rate than shrinking establishments (4.0% vs. 12.4%). Hence, as many FTCs are not transformed into permanent contracts, growing establishments have, given their high HR^{FTC} of 64% (Table 13), a large value of S^{FTC}/S .

Finally, Table 16 depicts some of the worker flow and job flow rates for different industries. It can be seen that there is a considerable heterogeneity. Results of particular interest are:

- with 21.2% the ‘education, research, and publication’ sector is by far the one with the highest proportion of FTCs in the employment stock. Likewise above-average rates can be found in ‘other services’ (9.7%) as well as in ‘construction’ (7.2%);
- high worker turnover rates of FTCs (and thus on average short FTC employment spells) can be found in ‘other services’, ‘hotels, restaurants’, ‘construction’ and ‘basic industry’. Low worker turnover rates of FTCs (on average long FTCs relationships) can be found in the ‘banking’, ‘mining, electricity, water supply’, ‘health services’, and ‘education, research, publication’;
- ‘education, research, publication’ is the only sector where a high average stability of permanent workers (a small value of WTR^{PER}) is associated with a high proportion of FTCs in total employment stock as predicted by most theoretical models, presented in Subchapter 4.2;
- a relatively high proportion of contract transformation (measured as the ratio of TFR and SR^{FTC}) can be found in ‘transport, telecommunication’, in the ‘health service’ as well as ‘hotels, restaurants’. The latter may simply be explained by the fact that many hotels and restaurants are possibly not large enough to be within the scope of the Protection Against Dismissal Law and thus there is in fact no a large difference between FTC and permanent contract workers in terms of firing costs. In contrast, a low proportion of transformation of FTCs into permanent contracts can be observed in ‘education, research, publication’ as well as ‘other services’.

Table 16: Worker Flows by Contract Type and Industry (Percentages)

	N^{FTC}/N	WTR	WTR^{FTC}	WTR^{PER}	CR	CR^{FTC}	CR^{PER}	TFR (2000)	SR^{FTC} (2000)	Obs. (2000)
Mining, electricity, water supply	2.9	6.2	43.0	5.3	23.3	23.3	11.8	8.7	25.0	149 (47)
Basic industry	3.4	9.7	79.5	7.3	35.5	11.9	31.6	20.5	7.2	386 (259)
Investment goods	4.8	10.6	60.3	8.1	39.5	38.1	30.1	18.6	19.9	880 (572)
Consumer goods	4.6	11.5	73.1	8.7	42.7	22.3	34.0	20.5	16.3	534 (261)
Construction	7.2	19.2	78.8	14.7	45.1	28.2	37.6	9.9	24.1	1,331 (493)
Wholesale, retail	3.3	9.5	57.8	7.7	45.3	36.1	37.2	19.6	20.8	1,038 (368)
Transport, telecommunication	2.2	9.1	74.7	7.5	41.2	15.9	37.1	15.9	12.9	330 (114)
Banking	2.6	4.8	36.8	4.0	39.3	39.6	25.6	11.1	22.3	117 (47)
Insurance	2.2	8.2	73.5	6.0	19.8	29.4	12.0	*	*	58 (17)
Hotels, restaurants	4.0	14.7	81.8	11.5	52.7	20.8	50.5	9.1	7.1	667 (231)
Education, research, publication	21.2	14.3	49.5	5.0	61.2	57.4	30.1	2.2	20.6	613 (230)
Health services	4.5	8.3	44.5	6.5	50.0	47.0	33.3	11.0	9.3	551 (207)
Business related services	5.1	12.3	56.5	9.9	41.2	40.5	30.7	8.7	18.7	686 (250)
Other services	9.7	32.3	102.0	24.5	63.1	52.5	63.0	3.1	25.2	146 (51)
Average rates / Absolute number of observations	6.1	12.6	62.4	9.3	47.0	38.2	37.4	9.1	18.9	7,486 (3,147)

Notes: * denotes numbers not displayed due to a too low number of observations (17). All measures except for TFR and SR^{FTC} are for 1997–1999.

Source: Own estimations based on the IAB Establishment Panel for West Germany (1997–1999 and 2000).

4.5.5 Summary of the Empirical Analysis of the Role of Fixed-Term Contracts in Worker and Job Flows

The possibly most important result of this Subchapter is the finding that FTCs are much more important for *gross* employment dynamics in the German labour market than previously found in the literature, being based on employment stocks. According to the IAB Establishment Panel, on average only 6.1% of all employees (except those of the public sector, agriculture and forestry) work on the basis of a FTC in West Germany in the period 1997–1999. However, almost 43% of all hirings are based on FTCs. This reflects the substantial worker turnover of this type of employment which is hidden behind the low stock of FTC employment. The turnover of FTC workers accounts for almost 31% of the total worker turnover. One explanation for this surprising magnitude, which should be kept in mind, is that the flows are observed only for the first six months of each year, that is, they may be affected by seasonal effects.

As expected, FTCs are used in growing firms. The proportion of FTCs in employment stock is more than 10%. The proportion of FTCs in worker turnover is about 40%, indicating that 4 in 10 hirings and separations are based on FTCs in growing establishments. These results are in line with the labour demand models predicting that FTCs are used during economic upturns.

More surprising is the amount of FTC work in shrinking establishments. The share of fixed-term employment in total employment in shrinking firms is 5.8%, with 52.8% of all hirings being based on FTCs. The widespread use of FTCs in shrinking establishments may be explained by the consideration that shrinking establishments hesitate to hire workers on permanent contracts, if a permanent position has to be filled (e.g., due to worker quits) since the future destruction probability of the job is high and so are the expected firing cost. Hence, this finding is insofar in line with theoretical models in Subchapter 4.2 as they predict that the negative effect of future firing costs on current hiring decisions increases with the probability that the respective job is destroyed in the future.

The empirical findings cannot reject any of the three categories of reasons for using FTCs introduced in Subchapter 4.2 (buffer stock, screening, substitution):

(1.) Obviously, FTC jobs serve for adjustment purposes (buffer stock) as the job turnover rate of FTCs (sum of job creation and destruction rates) is approximately six times larger than the job turnover rate of permanent workers. Whether and to what extent FTCs increase the stability of permanent contract jobs cannot be evaluated. A comparison between sectors in Table 16 does not indicate evidence in favour of this hypothesis.

(2.) The overall rotation rate indicates that about 5.8% of all hirings and separations are not associated with net employment changes. One quarter of this rotation is based on FTCs, although the proportion of FTCs in total employment stock is only 6.1%. Thus many hirings and firings of FTCs are not associated

with net employment changes and, hence, FTCs may be frequently used as substitutes for permanent workers to fill permanent positions.

(3.) One third of all FTC workers get their contract converted into a permanent one within the same establishment and two thirds of FTC workers leave the establishment. Although this result does not state anything about causal relationships, the hypothesis of FTCs as a screening device (prolonged probationary period) cannot be rejected. Hence, the hypothesis of FTCs *exclusively being dead ends*, as they are exclusively used as buffer stock or for substitution purposes, can clearly be rejected.

4.6 Conclusions

This chapter has analysed the role of FTCs in labour demand. In addition to adjustment purposes (buffer stock) and screening (probationary period) it has been discussed that another reason for using FTCs may be a substitution strategy: Inherently permanent jobs are repeatedly filled by FTC workers.

It has been empirically shown that firing costs for permanent workers matter for the use of FTCs, and that FTCs and permanent contract work may be closer substitutes than permanent workers on the one hand and TWA and FL work on the other. Furthermore, the empirical results indicate that none of the three categories of reasons for the use of FTCs can be rejected. However, the idea of FTCs exclusively being dead ends can clearly be rejected.

A final conclusion is that firms seem to be interested in long-term employment relationships, otherwise all hirings would be on FTCs and no conversions of FTCs into permanent contracts would occur.¹⁰⁴ The firm has to trade-off a high-worker-turnover strategy associated with low firing costs but high total hiring costs as well as possibly lower worker productivity and wages against a low-worker-turnover strategy associated with high firing costs but lower total hiring costs as well as possibly higher productivity and wages. The optimal solution appears to be a mixture of both and depends, inter alia, on the specific tasks in the job and the firm's business environment. This may to some extent explain the large differences found between industry sectors.

¹⁰⁴ It is beyond the scope of this study to discuss all the pros and cons of long-term employment relationships from the employers' point of view. Overviews can be found, e.g., in SCHASSE (1991) and FARBER (1999).

5 Do Temporary Workers Receive Risk Premiums? – Effects of Fixed-Term Contracts on Working Conditions and Wages in the Short-Run

5.1 Introduction

Even though it would be incorrect to equate FTCs with temporary jobs and permanent contracts with long-term employment relationships, it seems plausible to expect FTC workers to bear on average a higher risk of unemployment and discontinuity than permanent workers (see Subchapter 2.1). Descriptive evidence in favour of lower *objective* stability of FTC jobs has been presented in Subchapter 4.5 (in terms of higher worker turnover) and is presented in the Appendix (Table 78). In this chapter, it is shown that lower job stability and poorer career opportunities are also perceived by FTC workers in terms of subjective assessments of their jobs.

What effects do FTCs have on individual wages? The well-known theory of compensating differentials states that disadvantages among work activities are equalised by wage differentials (see ROSEN, 1986). Therefore, higher risk of unemployment or generally uncertain prospects for the future working life due to a FTC may be compensated for by higher wages in a competitive labour market.¹⁰⁵ For example, a worker holding a FTC may receive a higher wage that equalises the loss of the expected value of the redundancy payment (see BOOTH, FRANCESCONI, and FRANK, 2002).

On the other hand, there are also reasons for expecting FTCs to have negative effects on wages. For example, some economic models, presented in the previous chapter, predict that groups of workers with higher turnover (low expected job tenure) are paid less. FTCs may also serve as probationary period with lower wages at the beginning of an employment relationship, or as an incentive mechanism to avoid shirking during an initial period.

While available studies find some evidence for compensating wage differentials for jobs with a higher unemployment risk in the U.S. (see ROSEN, 1986), only negative effects of FTCs on wages have been found so far. Before analysing compensating differentials it should be tested whether and to what extent FTC jobs are associated with attributes decreasing the utility of FTC workers, in comparison to the hypothetical situation in which the same worker holds a permanent contract. Even though it is obvious that the *objective* stability of FTC jobs is

¹⁰⁵ It seems to be common practice to cite Adam Smith in this context. He writes about wages and job stability: “*The wages in different occupations vary with constancy or inconstancy of employment. ... The high wages of those workmen, therefore, are not so much the recompense of their skill, as the compensation of the inconstancy of their employment.*” (SMITH, 1776, Vol I: 120).

lower, it is *ex ante* unclear that this aspect is associated with ‘psychological costs’ and thus a reduction of the workers’ utilities. Since the theory of compensating differentials is based on the assumption that workers maximise their utility, subjective assessments may be even more relevant than objective outcomes. Therefore, the effects of FTCs on two subjective outcome variables are estimated: (1.) the worker’s assessment of the risk of dismissal or termination of the contract, respectively, and (2.) the worker’s job satisfaction with regard to career opportunities.

The subsequent Subchapter presents some theoretical approaches to the wage effects of FTCs and discusses the use of subjective outcome variables. Subchapter 5.3 gives an overview of previous empirical studies. An introduction to the dataset and detailed descriptive statistics are provided in Subchapter 5.4. Subchapter 5.5 leads to the empirical analysis by discussing the econometric approach. The estimated determinants for holding a FTC are presented in Subchapter 5.6. Subchapter 5.7 contains the econometric analysis of the short-run effects of FTCs on wages and subjective assessment of working conditions using a propensity score matching estimator. A summary and conclusions can be found in Subchapter 5.8.

5.2 Theoretical Considerations

5.2.1 Compensating Wage Differential for Workers on Fixed-Term Contracts

The theory of compensating differentials assumes a competitive market. The most important assumptions are (see ROSEN, 1986): (1.) Workers seek to maximise their utility, which not only depends on income, but also on other utility-related aspects of the job. (2.) Workers form expectations about the relative risks and attributes of different jobs, i.e., they are sufficiently informed. (3.) Workers have a range of job offers from which to choose. The latter may result from high occupational or regional mobility of workers.

The influential theoretical study by ABOWD and ASHENFELTER (1981) models the competitive equilibrium wage rate under the assumption that job offers vary according to the amount of (1.) *anticipated unemployment* and (2.) *unemployment risk*.

(1.) *Unemployment* is modelled as a *predictable constraint in the hours of work* (for example within one year), which prevents workers from working the number of hours they would like to work. For example, FTCs may be used for seasonal jobs, so that workers can work less than they would like to within a year. If workers had the choice, they would always prefer the unconstrained job to the constrained job with the same wage rate. In a perfect labour market the compen-

sating wage differential for anticipated unemployment is simply an increase in the wage rate eliminating the utility differences.

(2.) *Unemployment risk* is modelled by the assumption that the hours constraint is not known with certainty, but is a *random draw from a known hours distribution* and, therefore, a known *mean hours constraint*. Sign and magnitude of the compensating differential for the risk depends on the worker's attitude towards risk. Imposing the assumption that workers are risk averse, that is, their utility function is convex due to diminishing marginal utility of income, there must be a positive differential. Thus an equilibrium requires the wage rate to compensate for the *mean constraint* in hours worked as well as for the *risk of fluctuation* in hours worked.

BOOTH, FRANCESCONI, and FRANK (2002) argue that workers on FTCs, given the assumption of the theory of compensating differentials, may receive a higher wage that offsets the loss of the expected value of the redundancy payment.¹⁰⁶ The compensating differential depends on the probability of the worker receiving a permanent contract afterwards (or the probability of losing the job, respectively), the worker's attitude towards risk, and the features of the unemployment insurance system.

5.2.2 Wage Penalty for Workers on Fixed-Term Contracts

There is a number of reasons why workers holding FTCs may not receive a compensating differential, but even (contemporaneously) lower wages.¹⁰⁷

First of all, the problems employers face in their hiring decision and in the initial period of the employment relationship after the match is formed are summarised. In principle, all models are based on this framework, albeit some aspects may be omitted in the respective model (see GIBBONS and WALDMAN, 1999). Generally, it is assumed that the output (or productivity) of a worker in a given job is a function of her or his observable characteristics (qualification, age, etc.), her or his ability (which is unobservable to the employer), and her or his effort (possibly also unobservable to the employer). Effort is associated with individual costs for the worker. The employer can assess the applicant and the employed worker only by her or his observable characteristics, her or his signals, and her or his output. The employer has to decide whether to hire a particular applicant, whether to retain her or him after an initial period (or recurrently in every period), and how to provide appropriate incentives for the worker (see GIBBONS

¹⁰⁶ This is familiar with the model of LAZEAR (1990) outlined in Section 4.2.2. Lazear's model predicts the neutrality of firing costs, since in efficient bargaining models legally mandated severance payments may be entirely offset by payments from workers to firms. Payments from firms to workers (as a compensating differential) in case of FTCs obviously are the other side of the same coin. Lazear's model differs, however, with respect to one important assumption from the theory of equalising differences: workers do not maximise their utility but earnings.

¹⁰⁷ Some of these issues will be discussed in greater detail in Chapter 6 in the context of the long-term employment effects of FTCs.

and WALDMAN, 1999). In general, the underlying problems can be characterised as follows:

Before hiring: Applicants have some characteristics which are observable for the employer and some which are unobservable (e.g. ability). Hence, ex ante, the match-specific productivity is to a certain extent unknown and has to be experienced by forming the match (see JOVANOVIĆ, 1979), or it is revealed by a sorting mechanism (see WEISS, 1995). Employers try to learn something about the unobservable characteristics (ability) of the applicants by interpreting their labour market history. For example, if there are two applicants with otherwise identical observable characteristics, employers may decide to hire the one with the shorter unemployment spell (see BLANCHARD and DIAMOND, 1994), or the one who has not been dismissed by one of her or his previous employers (see GIBBONS and KATZ, 1991).

After hiring: During an initial period (which may be a probationary period) employers are still uncertain about the true ability of the new worker and try to learn something by assessing the output or productivity of the worker (screening).

Workers try to signal their ability, e.g., by entering or not entering specific jobs (see the discussion on probationary periods below). After the match has been formed workers may try to signal high productivity by increasing their output through choosing their level of effort. However, since exerting effort is associated with costs for workers, it may also be optimal for the worker to *shirk* (see GIBBONS and WALDMAN, 1999).

A number of *efficiency wage models*, based on the moral hazard problem associated with shirking, explain how duality of the workforce may arise inside firms. For example, in the tradition of the SHAPIRO and STIGLITZ (1984) efficiency wage model, REBITZER and TAYLOR (1991) show that wages paid to permanent workers exceed those paid to temporary workers, if one assumes monitoring of workers to be costly, and product demand to be uncertain. It is profitable for the firm to pay efficiency wages to permanent workers, while monitoring temporary workers, which leads to lower wages, although both are perfect substitutes. The efficiency wage model by SAINT-PAUL (1991), already presented in Subchapter 4.2, yields the same results. An interesting feature of this model is that the duality within firms arises endogenously without the existence of two types of contracts. However, both models have the drawback that the possibility of FTC workers becoming permanent workers within the same firm is neglected.

GÜELL (2000) provides an efficiency wage model in which the possibility to *convert a FTC into a permanent contract* is used by employers as an *incentive mechanism*. While shirking of permanent contract workers is prevented by efficiency wages, this is unnecessary for FTC workers since their conversion probability is positively linked to their productivity and hence their effort. During the FTC job, wages provide no incentive for effort. Therefore, wages can be reduced in comparison to permanent workers.

Another strand of the theoretical literature views an initial FTC as a *probationary period* providing the employer with the possibility of learning about the worker's ability without incurring institutional firing costs in case the match is resolved (see BOOTH, FRANCESCONI, and FRANK, 2002 as well as Subchapter 4.2). As pointed out by LOH (1994), probationary periods with lower wages may induce self-selection of workers with higher abilities because they have a higher probability of obtaining permanent contracts afterwards. FTCs with lower initial wages may therefore function as a sorting device implemented by firms since low wages during the FTC period will be compensated for by higher *future* wages at the same employer. Hence, high-ability workers may select themselves into low-paid FTC jobs.

In Subsection 6.2.2, it is discussed in greater detail that a worker's *labour market history* may be interpreted as a signal by potential employers in the presence of incomplete information on the ability of job searchers (or applicants). If a job searcher's employment history involves adverse signals, employers may hesitate to offer her or him a permanent contract, but prefer to offer a FTC first. Hence, if adverse signals are indeed correlated with unobservables (such as ability), it is possible that low-ability workers have to enter into FTCs as they receive permanent contract job offers only with a low probability. Note that this statement is contrary to the prediction of LOH's (1994) model.

In presence of asymmetric information on ability and so-called *career concerns* of workers, another phenomenon may occur which highlights the investment nature of a job's initial period (see GIBBONS and MURPHY, 1992). It is assumed that an employer cannot distinguish between a worker's ability and effort. Therefore, the employer has to assess the worker by her or his output. In general, career concerns arise, if the internal or external labour market uses a worker's current output to update its belief about the worker's ability, and bases decisions on future wages on these beliefs. The worker has an incentive to *invest in effort* to increase her or his output in order to influence the market's (employer's) belief. In equilibrium, however, the market anticipates this incentive and draws correct inference about the worker's ability from the observed output. The model has some interesting implications: At the beginning of her or his career a worker has more incentives to invest in additional effort because a longer prospective career increases the return to changing the market's belief. In an optimal incentive contract, current pay is most sensitive to current performance for workers close to retirement and for workers with low career opportunities. Put differently, for workers with career opportunities (such as a possible conversion from a FTC into a permanent contract) additional output related pay is less necessary than for workers with no career opportunities (such as permanent contract workers near retirement). Although GIBBONS and MURPHY (1992) do not take probationary

periods or FTCs explicitly into account, their result is in line with lower wages during FTC periods due to the workers' willingness to invest in effort.¹⁰⁸

A further explanation of lower wages of FTC workers can be derived from a *human capital* argument. Expected job tenure of permanent contract workers is higher. Hence, permanent workers and their firms have more incentives to invest in human capital than FTC workers and their employers due to the well-known *hold-up problem*¹⁰⁹. This may lead to higher wages. BOOTH, FRANCESCONI, and FRANK (2003) develop a simple labour demand model with stochastic product demand in which dualism inside firms arises endogenously due to human capital investment decisions and temporary workers serving as buffer stock (see Subchapter 4.2). The distinction between temporary and permanent work arises by the decision of firms to train some of their employees. After the training, trained (permanent) and untrained (temporary) workers are treated differently in terms of wages and firing probability. The wage differential is caused by the fact that training always incorporates a specific as well as a general component of human capital. Untrained temporary workers may have fewer outside opportunities, and hence may be paid lower wages. The model implies that, even if all workers are ex ante identical, it is optimal for the firm to offer relatively stable employment relationships with high training to some of its new employees, and to offer unstable employment with low training to others. Hence, trained permanent workers gain rents in the model: although they do not contribute to the cost of training their wages are higher since firms pay more in order to avoid quits.

Another reason for negative wage effects may be relevant, if FTC workers are more frequently employed in *low unionised* sectors or firms (see SEGAL and SULLIVAN, 1998). However, in Subchapter 4.4 no significant effect of collective wage agreements on the firms' use of FTCs has been found. Therefore, this is probably a minor issue in practice.

Finally, FTC workers may be outsiders in the wage bargaining process. The augmented insider-outsider model proposed by BENTOLILA and DOLADO (1994) shows that, if unions represent mainly the interests of workers on permanent contracts, but set wages for all workers, the existence of FTCs increases the unions' bargaining power. If FTC employment serves as a buffer against the negative effects of wage rises on the employment probability of permanent contract workers, the aggregate wage level may be higher, the higher the proportion of FTCs is. If firms can pay lower wages to FTC workers, this may compensate the firms for the wage rise, and the firms' overall labour costs may not change or may de-

108 The application of GIBBONS and MURPHY's (1992) model to FTCs has been proposed by ENGELLANDT and RIPHAN (2003).

109 See GIBBONS and WALDMAN (1999) for a survey of the hold-up problem. See AUTOR (2003) for a theoretical model describing the impact of firing costs on investments in specific human capital.

crease in the proportion of FTCs (see DOLADO, GARCÍA-SERRANO, and JIMENO, 2002).¹¹⁰

Recapitulating the theoretical arguments, there are four reasons for paying a worker less because she or he holds a FTC instead of a permanent contract:

(1.) in case of insider power of permanent contract workers and the firm's possibility to pay FTC workers lower wages;

(2.) in case of hold-up problems caused by human capital investments for permanent workers;

(3.) in the presence of incomplete information on the ability of job applicants, FTCs are used as a screening device with lower wages, which may lead to a sorting effect and higher effort during the FTC jobs. The initial FTC job may even be a regular part of the career path;¹¹¹

(4.) in the presence of hidden actions (shirking), permanent workers receive efficiency wages, while FTC workers do not so, since (a) they are monitored or (b) the probability of conversion into a permanent contract is related to their effort.

The last two points lead to the insight that it may be quite misleading to focus exclusively on *contemporaneous* wages and utility during a FTC job, instead of looking at expected *lifetime* wages and utility. Workers may enter into low-paid FTC jobs since this is an investment with returns in future periods. If the theoretical models are relevant and FTCs are nothing but probationary periods leading to a sorting mechanism, there should not be a strong negative effect of holding a FTC on job satisfaction with regard to the career opportunities.¹¹²

A remaining issue is how employers in practice pay FTC workers lower wages than permanent workers. There is anecdotal evidence that FTC workers are not discriminated on given positions by circumventing the standards fixed in collective agreements or standards which are common in the firm (see LINNE, 1991). A more likely way may be to assign FTC workers to a lower pay scale group ('Tarifgruppe') with the prospect of an advancement in case the contract is converted into a permanent one, after the initial FTC period (see LINNE, 1991). Furthermore, there may be the possibility to vary the amount of bonus payments which are not stipulated by collective wage agreements.

¹¹⁰ On the other hand, there may be a disciplinary effect: Due to their lower employment stability, FTC workers are wary of engaging themselves in strikes led by the insiders (permanent workers). Thus permanent workers fear to be replaced by FTC workers in case of strikes. Hence, the power of permanent workers erodes as the proportion of FTC workers increases (see DOLADO, GARCÍA-SERRANO, and JIMENO, 2002).

¹¹¹ As stressed by MCGINNITY and MERTENS (2003), for some professional careers, such as teachers, researchers, and doctors, FTC jobs are an important part of acquiring further experience before finally reaching a permanent position.

¹¹² The obvious problem is, that it is unclear what "strong negative effect" means in terms of magnitude.

5.2.3 Worker Preferences for Fixed-Term Contracts

A FTC at the request of the employee is a legally accepted reason for the justification of the use of FTCs by objective reasons in Germany (see Subchapter 2.2). Assuming that there is no compensating wage differential and that the investment and screening character of FTCs, as described in the previous section, is not given: Are there any reasons for a worker to choose a FTC, if she or he can also get a permanent contract, with otherwise identical job attributes, with the same employer?¹¹³

The analysis of ABOWD and ASHENFELTER (1981) introduced above can be applied to highlight the conditions under which workers may prefer FTCs. Remember that unemployment is modelled as a predictable constraint in the hours of work. If the hours constraint refers to one year, it is obvious that some workers may prefer a seasonal full-time job for some months to a part-time job for the whole year, given they prefer less than one year full-time. However, the seasonal work schedule of the job does not need to be implemented by a FTC job. The same seasonal job could be stipulated in a permanent contract, which would provide the worker with a higher security for getting the same seasonal job again in the subsequent year. Put differently, individuals do not prefer the FTC, but the associated arrangement with regard to the hours of work. If it was possible to have the same arrangement within a permanent contract, workers would again prefer the permanent contract to the FTC. The same is true for workers preferring a temporary job because they want to take up another job at a later date, want to start an apprenticeship, or study at a university. Workers can quit a (permanent) job any time (considering a certain notice period) to take up another activity (see LINNE, 1991).

There may be one reason for workers to prefer FTCs resulting from an incentive created by the German unemployment insurance system: If workers really prefer a job to be temporary (due to the reasons previously mentioned), they are better-off when becoming unemployed due to the termination of a FTC in comparison to quitting the job. The reason is that quitting one's job leads to a period of exclusion ('Sperrzeit') from unemployment compensation (see LINNE, 1991).

5.2.4 Heterogeneity of Fixed-Term Contract Jobs

The discussion has already suggested that there may be important differences in the effects of FTCs on working conditions and wages, which may depend on the type of job as well as on the characteristics of the workers. There may be 'bad FTC jobs' which are used solely for adjustment and substitution purposes (see Subchapter 4.2) and 'good FTC jobs' which serve as extended probationary pe-

¹¹³ See HOLMLUND and STORRIE (2002) for a comparable discussion on the relevance of workers' preferences for FTCs in the Swedish labour market.

riod, or are even a common part of the career path. MCGINNITY and MERTENS (2003) term this idea “*two-tier labour market for FTCs*”.¹¹⁴

It seems reasonable to assume that ‘bad FTC jobs’, requiring only low human capital endowment of the workers, are more likely to be affected by ‘dual labour market effects’ (i.e., low wages, low career opportunities, and low job stability) than ‘good FTC jobs’ for highly qualified workers (see MCGINNITY and MERTENS, 2003).

However, with respect to the wage effects the predictions are ambiguous. If a FTC serves as probationary period, it may be associated with a low initial wage *level* but a high wage *growth* (see WANG and WEISS, 1998; MCGINNITY and MERTENS, 2003).¹¹⁵ Especially persons with career concerns may be more willing to accept low initial wages in FTC jobs in exchange for career opportunities. It seems reasonable to assume that young individuals with high formal qualification are more likely to be concerned about their career. In contrast, if a FTC worker is used only for substitution or as a means of adjustment, and thus the conversion probability is rather low, workers may not be willing to accept lower wages. This may, for example, be more relevant for workers with low qualification. More general, the higher the transformation probability, the lower the compensation FTC workers demand. Hence, it is an empirical question how the wage effects of FTCs differ between groups of persons. If a FTC serves as a probationary period for one group of persons (e.g., highly qualified workers) more than for another group of persons (e.g., low-qualified workers), then the wage effect should be more negative.

5.2.5 Use of Subjective Outcome Variables in Economic Analysis

As mentioned in the introduction, besides the wage level, also *two subjective outcome variables* (assessment of the risk of dismissal or termination of the contract, and job satisfaction with regard to career opportunities) are used.

The main reason for using subjective outcome variables is that they may be more strongly correlated with utility than ‘objective’ job attributes.¹¹⁶ As documented in an ongoing discussion, subjective variables are likely to be noisy due to various reasons (see, e.g., FREEMAN, 1978; CLARK, 1997, 2001; HAMERMESH, 2001; CLARK ET AL., 2004).¹¹⁷ Since picking up the whole discussion would be beyond the scope of this chapter, only some crucial issues are mentioned. As

¹¹⁴ MCGINNITY and MERTENS (2003) assume that the heterogeneity may be taken into account by estimating the wage effect for different quantiles of the wage distribution.

¹¹⁵ Unfortunately, analysing wage growth is not possible within the analysis of this chapter since the underlying dataset is a single cross-section.

¹¹⁶ See FREY and STUTZER (2002) for a general discussion on the use of subjective variables (especially about subjective well-being) in economic analyses.

¹¹⁷ FREEMAN (1978: 135): “... while there are good reasons to treat subjective variables gingerly, the answers to questions about how people feel toward their job are not meaningless but rather convey useful information about economic life that should not be ignored.”

suggested by CLARK (1997), one source of bias, which may be particularly relevant for between group comparisons of subjective variables, is that utility (and thus job satisfaction) may be determined by *relative* values and expectations. He analyses the phenomenon of women usually reporting a higher level of job satisfaction than men, even though their jobs are worse in terms of objective standards. He finds evidence in favour of the hypothesis that satisfaction is determined by a comparison of the present situation to a comparison level, which is mainly given by the workers' own experiences in the past. Hence, the higher job satisfaction of women is explained by their lower expectations resulting from worse experiences in the past.

This issue may also be relevant for the analysis at hand. For example, university graduates may have a higher demand for career opportunities than workers without formal qualification. Hence, at a given job the former are more likely to be dissatisfied than the latter. Since FTC workers are only compared with a control group with on average similar observable characteristics, this issue may not be relevant here. Furthermore, one can assume that, if expectations are generated by labour market experiences, using a control group of workers with on average similar labour market experiences, balances differences in expectations between FTC workers and the control group of permanent workers.

A more difficult problem arises, if the type of contract itself affects the comparison level, that is, if FTC workers only compare their situation with other FTC workers but not with all workers. For example, if FTC workers have lower expectations with regard to their career opportunities and job security due to the fact that they hold FTCs, this would systematically bias the (expected negative) treatment effects on job security and career opportunities towards zero. As the majority of workers still holds permanent contracts and since permanent contracts are still the standard type of employment relationship in the public perception, this bias is unlikely.

A remaining problem is that comparisons of the estimated effects of FTCs on subjective outcome variables between different groups of workers (men versus women; young versus old etc.) may be meaningless. Different groups of workers have different expectations and hence comparison levels. Therefore, the effects of FTCs on subjective outcome variables of different groups of workers are estimated and presented, but not compared between groups.

5.3 Previous Empirical Results

Empirical studies may be classified by whether they are *static* or *dynamic*. Static in this context means that *contemporaneous* or *short-term* effects of FTCs in comparison to permanent contract jobs are analysed. The underlying counterfactual is the hypothetical situation of the FTC workers holding permanent contracts. *Dynamic* means that also *long-term* (especially wage) effects of having

been in a FTC job in the past on future outcome variables are analysed in comparison to having been in a permanent job in the past.

Starting with *contemporaneous wage effects*, BOOTH, FRANCESCONI, and FRANK (2002) find that FTC workers in the UK earn less than permanent workers (men -8.9% and women -6%).

In a previous study, I found that FTC workers earn 5% less than comparable permanent contract workers using the method of propensity score matching based on a cross-section of the German Socio-Economic Panel (GSOEP) for West Germany in 1999 (see HAGEN, 2002). A comparable magnitude is found by SCHÖMANN and KRUPPE (1994) for West Germany using parametric regressions. MCGINNITY and MERTENS (2002) using the GSOEP do not find significantly negative wage effects for West Germany when applying an instrumental variable approach, that is, when also taking selection on unobservables into account (see Section 3.3.3). In order to reveal more about the distribution of the wage effect, MERTENS and MCGINNITY (2003) apply quantile regression techniques, that is, the effects are estimated for different quantiles of the wage distribution. It turns out that workers in the upper quantiles earn only slightly less than their permanent counterparts, whereas workers in the lowest quantile earn considerably less.

BROWN and SESSIONS (2003) use a switching regression approach and find a negative earnings effect of 13% for the UK. Furthermore, they apply an Oaxaca-Decomposition of the earnings differential (see, e.g., GREENE, 2003 for an introduction to this method). The purpose is to decompose the wage differential into an *endowment component* (characteristics of the workers such as qualification, experiences, and sex) and a *price component* (how this endowment is valued by the market in terms of earnings). It turns out that 70% of the earnings differential is due to a price component, that is, the endowment of the FTC workers is less valued in terms of earnings than the endowment of permanent workers (e.g., a human capital investment has a lower return in FTC jobs than in permanent jobs). The authors interpret the results as evidence for discrimination on the part of employers. However, this result is also in line with the idea of a FTC as a kind of investment.

As mentioned in Section 5.2.2, one reason for lower wages may be lower investment in human capital in combination with the hold-up problem. Indeed ARULAMPALAM and BOOTH (1998) show for the UK that men on FTCs are 16% and women are 12% less likely to receive *work-related training*. This result has been confirmed by BOOTH, FRANCESCONI, and FRANK (2002) finding for men a 12% and for women a 7% lower probability of work-related training.

BARDASI and FRANCESCONI (2003) analyse the effects of FTCs on self-reported *subjective wellbeing* for the UK in the 1990s. They find no significant effect of FTCs on *health*. Only for women there is a significantly negative effect on *life satisfaction*. The study by BOOTH, FRANCESCONI, and FRANK (2002) finds a strong negative effect of FTCs on different aspects of *job satisfaction* for the UK. For both men and women there are no significant effects on overall job satisfac-

tion, but negative effects on *satisfaction with career opportunities* and *job security*.

For Spain, there are two empirical studies highlighting another utility-related aspect of FTCs: Their effects on *work accidents* and *injuries* as well as *illness rates*. According to GUADALUPE (2003), there are two theoretical reasons for expecting FTCs to raise work accidents: (1.) lower investments in human capital, (2.) higher effort of FTC workers in order to increase the conversion probability. Using a panel of aggregate industry data, GUADALUPE (2003) finds that FTCs increase the probability of work accidents to happen by 5 percentage points. She concludes that the use of FTCs is associated with higher social costs and a productivity loss. Using individual level data AMUEDO-DORANTES (2002) finds the opposite: Controlling for working conditions FTCs lead to a lower probability of work injuries and illness. However, GUADALUPE (2003) argues that this result may be biased by a number of factors, such as differences in reporting of work injuries between FTC and permanent workers.

Absence from work (due to illness, accidents, and family matters) as well as unpaid overtime are interpreted by ENGELLANDT and RIPHAN (2003) as proxy variables for *worker's effort* in an empirical analysis for Switzerland. The hypothesis is that FTC workers have an incentive to signal their effort in order to increase the probability of getting their contract transformed into a permanent one, as suggested by the model of GIBBONS and MURPHY (1992) discussed above. They find that FTC workers have a 60% higher probability of working unpaid overtime. Workers in positions with the potential for upward mobility have an even higher probability. However, ENGELLANDT and RIPHAN (2003) find no significant effect on the probability of absence from work.¹¹⁸ My interpretation is that the latter finding may result from two opposed effects: FTCs increase illness and accidents on the one hand, but workers do not dare to be absent from work on the other.

Note that the finding of ENGELLANDT and RIPHAN (2003) is in line with the hypothesis of a FTC job as an investment in lifetime earnings or utility, while the results with regard to the negative effects on satisfaction with career opportunities and job security as well as the negative effects on training opportunities seem to be more in line with the use of FTCs as a means of adjustment or substitution, and hence, adverse long-term effects on the individual career path.

There are only few *dynamic* studies comparing the situation of having entered into a FTC job with the counterfactual situation of having entered into a permanent job on future wages. The study for the UK by BOOTH, FRANCESCONI, and FRANK (2002), shows that workers holding a FTC job in the first period of their employment spell and getting a permanent contract later, start with a lower wage

¹¹⁸ ICHINO and RIPHAN (2001) find a strong increase in absenteeism after the probationary period (when protection against dismissal comes into effect) among Italian bank employees. RIPHAN and THALMEIER (2001) obtain a similar result for Germany.

level (men -8.9% and women -6%), but have a higher wage *growth* than comparable permanent workers. After ten years, women who had been employed in FTC jobs, receive the same wage as those who started with permanent contracts. In contrast, men are not able to catch up and still receive a wage penalty of -5% after ten years of employment. For West Germany, MCGINNITY and MERTENS (2002) also find that an initial FTC increases wage growth.

Note that the results are again in line with idea of a FTC as an investment period or as a probationary period. On the other hand, the result by BOOTH, FRANCESCONI, and FRANK (2002), that men who had a FTC ten years ago still have lower wages, seems to be contradictory.

5.4 Data Base, Estimation Sample, and Descriptive Statistics

Data Base and Estimation Sample

In order to evaluate the effects of FTCs on individual wages and subjective assessments of working conditions, the BIBB/IAB dataset, a representative sample of 0.1% of all individuals employed in Germany, is used.¹¹⁹ The survey is implemented every seven years, but cannot be used as a panel. Here, the latest wave from the survey in 1998/99 is used. It includes more than 34,000 employees who were interviewed between October 1998 and March 1999. This cross-sectional dataset contains detailed information on the qualification and professional career of each employee, the organisational and technological environment of jobs, information about the employer as well as a variety of assessments of working conditions with regard to different job attributes.

Starting with a sample of 27,634 employees living in West Germany the following persons are excluded: participants in public employment measures, persons younger than 21 or older than 57, employees in the public sector or in the farming sector, persons in mini-jobs¹²⁰, persons in military or civilian service, trainees and apprentices, pupils, students, and pensioners. Furthermore, only workers in their main jobs are included since the earnings information is available only for this group. Finally, approximately 12,800 persons are used in the econometric analysis.

Specifically, the following variables are used. The central question defining the treatment status is: “*Are you presently in a fixed-term or an undefined term employment relationship?*” A dummy variable is created accordingly. The variable containing information on job tenure (in years), that is, the elapsed duration of

119 The BIBB/IAB “*Qualification and Career Survey*” dataset is jointly collected by the Research Institute of the Federal Labor Office (Institut für Arbeitsmarkt- und Berufsforschung, IAB Nuremberg) and the Federal Institute for Vocational Training (Bundesinstitut für Berufsbildung, BIBB Berlin).

120 That is, persons in jobs not covered by social security (630-DM-Job).

the ongoing employment relationship with the present employer, is generated from the following question: *“Since when have you been employed at your present employer? Please specify the year. – In case you have been employed at your employer more than once: When has the current employment relationship started?”*

Table 17: Sample Means of Explanatory Variables (Unweighted)

Variable	Description	Mean
Age (years)		38.1 (9.13)
Vocational college	Germ.: Berufsfachschule	0.03
Vocational training	Germ.: Betrieblicher Ausbildungsabschluss / Lehre	0.63
Master craftsman	Germ.: Meistertitel	0.09
Polytechnic	Germ.: Fachhochschulabschluss	0.04
University	Germ.: Universitätsabschluss	0.05
Children < 6	Children in the household younger than 6 years	0.19
Children 6–17	Children aged between 6 and 17 years	0.31
Foreigner	Not of German nationality	0.06
Disabled	Disabled before taking up the job	0.03
Spouse employed		0.43
Ever changed occupation		0.32
Ever moved due to job-related reasons		0.19
Two employers so far		0.26
Three employers so far		0.19
Four employers so far		0.12
Five or more employers so far		0.17
Previous Job: dismissed	Reasons for leaving the last employer	0.08
Previous Job: end of FTC	Reasons for leaving the last employer	0.05
Previous Job: closure of a firm	Reasons for leaving the last employer	0.07
Once unemployed so far	Number of previous unemployment spells	0.21
Twice unemployed so far	Number of previous unemployment spells	0.06
Three times unemployed so far	Number of previous unemployment spells	0.03
Four or more times unemployed so far	Number of previous unemployment spells	0.02
Duration of last unemployment spell (months)		2.85 (9.25)
Unemployed in the year taking up the job	Proxy for being hired from unemployment	0.14
log Unemployment rate in the federal state		2.34 (0.21)
City (more than 50.000 inhabitants)	Place of residence	0.48
Surrounding area	Place of residence	0.16
Training in a farming occupation	Field of completed vocational training	0.01
Training in an industry occupation		0.31
Training in a health occupation		0.05
Training in a technical occupation		0.09

Source: Own calculations based on the BIBB/IAB dataset (Qualification and Career Survey) 1998/99.

Notes: Sample as described above; standard deviations for continuous variables in parentheses; 12,802 observations.

The following *outcome variables* are used. *Hourly wages* are calculated from earnings (including overtime) and actual weekly hours of work. The exact wording of the question about earnings is: “*How much are your monthly gross earnings from your main activity? If your earnings fluctuate very much, please report your average earnings*”. One problem arises due to the fact that the earnings variable is collected not as a continuous number but in bracket form with 19 brackets. Following DiNARDO and PISCHKE (1997) as well as FITZENBERGER and SPITZ (2004), the approach chosen here is to assign the midpoint to every bracket. For the highest category which is not bound above, the lower bound (15,000 DM; 7,669 Euro) is assumed.¹²¹ It has been shown, among others, by KUCKULENZ and ZWICK (2003) that the point estimates of coefficients in a Mincer-type earnings equation do not substantially differ between OLS using the generate earnings variable and maximum likelihood interval regression models using the bracket form. For calculating hourly wages the information on the *usual weekly hours of work* is used.

The second outcome variable is *subjective assessment of job security*. Persons are asked the following question: “*How do you assess the danger of being dismissed by your employer in the near future? / failing to get your contract renewed?*” Possible answers are “*very high danger*”, “*high danger*”, “*rather low danger*”, and “*no danger at all*”. Four dummy variables are generated accordingly.

The third outcome variable is *satisfaction with career opportunities at the present job*. Possible answers are “*very satisfied*”, “*by and large satisfied*”, “*rather dissatisfied*”, and “*very dissatisfied*”. Again, four dummy variables are generated for these answers.

Table 17 provides a description of the explanatory variables (including German notions for formal qualifications) used in the econometric analyses and some descriptive statistics. More descriptive statistics are presented in the next subsection.

Descriptive Statistics

In Table 18 the proportion of FTCs in different parts of the job tenure distribution of all workers is depicted. It is differentiated between unweighted sample means and weighted statistics being estimates for the means in the population (West German employees). It can be seen that the weighted and unweighted means differ only slightly.

However, as mentioned in Subchapter 2.3, the presented means are unsuitable for assessing the duration distribution of FTCs due to spell truncation and length bias. Nevertheless, Table 18 exposes at least one important fact for the further analyses. Almost 60% of all ongoing FTC employment spells are shorter than 2

¹²¹ This is very unlikely to bias the results since only 48 individuals in the sample (0.37%) report earnings in this category.

years.¹²² This corresponds to the maximum duration stipulated by the Employment Promotion Act, which is in force for the period under observation. Thus FTC jobs with a duration of more than 2 years must be based on the regulations according to the Civil Code. More than 90% of ongoing FTC employment relationships are not longer than 10 years. The median duration of ongoing FTC spells is 2 years and of permanent contract spells is 8 years (this holds for the unweighted and the weighted sample).

An important finding from this analysis is that it may be quite misleading simply to compare mean characteristics of all FTC workers with all permanent workers, since there are very few FTC workers in the right tail of the tenure distribution (see also Subchapter 2.3). Put differently, since the probability to hold a FTC after being employed at the same employer for more than 10 years goes to zero, it does not make much sense to use permanent workers with more than 10 years of job tenure for the estimation of the relevant counterfactual situation of FTC jobs. Therefore, in the econometric as well as the descriptive analyses, samples restricted to job tenure ≤ 10 years and job tenure ≤ 2 years are defined. Note that this is a first attempt to impose *common support* (see Section 3.3.1).

Table 18: Number and Proportion of FTCs by Ongoing Job Tenure
– Weighted and Unweighted Sample Means (Percentages)

Tenure (years)	Men				Women			
	number	proportion	cumulated proportion	proportion	number	proportion	cumulated proportion	proportion
	<i>un- weighted</i>	<i>un- weighted</i>	<i>un- weighted</i>	<i>weighted</i>	<i>un- weighted</i>	<i>un- weighted</i>	<i>un- weighted</i>	<i>weighted</i>
0	32	29.09	6.02	28.59	23	27.38	5.35	25.57
1	206	22.34	44.74	22.11	155	20.83	41.4	21.74
2	82	13.16	60.15	12.91	72	14.40	58.14	15.12
3	34	6.83	66.54	6.64	32	6.79	65.58	6.27
4	24	4.73	71.05	4.61	30	7.08	72.56	7.50
5	28	6.18	76.31	6.73	11	3.15	75.12	2.88
6	18	4.36	79.69	4.20	17	5.04	79.07	6.31
7-8	34	4.12	86.08	4.67	29	4.52	85.82	4.33
9-10	23	2.66	90.40	2.20	27	4.32	92.10	4.96
≥ 11	51	1.44	100.00	1.40	34	1.92	100.00	2.03
Total	532	6.07		5.88	430	7.23		7.28

Source: Own calculations based on the BIBB/IAB dataset 1998/99.

Notes: Sample as described in the previous subsection. Weighted figures are obtained using the individual weights (inflation factors) included in the BIBB/IAB dataset.

¹²² In Subchapter 2.3, using a question from the German Microcensus which is not subject to spell truncation, it turns out that approximately 83% of all FTCs are not longer than 24 months. Note, however, that in this chapter employment spell durations are analysed, while Subchapter 2.3 analyses durations of FTCs as stipulated in the contracts.

Assuming that actual (in contrast to stipulated) hours of work reflect workers' effort as suggested by ENGELLANDT and RIPHAN (2003), and that FTC workers invest more in effort, one would expect on average longer hours of work in FTC jobs. Of course, since the analysis in this subsection is a descriptive one, this hypothesis cannot be tested in causal sense.¹²³ Table 19 depicts the average *usual weekly hours of work*. For men the result is fairly clear: Permanent contract jobs are associated with significantly more working hours than FTC jobs. For women the results are different: Depending on the samples, the average weekly hours of work of female FTC workers are even larger. In the sample with tenure ≤ 2 years female FTC workers work 2.67 hours more per week than female permanent workers do (see Subchapter 2.3 for a complementary analysis).

Table 19: Means of Usual Weekly Hours of Work by Type of Contract
(Standard Errors in Parentheses)

Tenure (years)	Men			Women		
	FTC	PERM	t-test (p-value)	FTC	PERM	t-test (p-value)
unrestricted	40.11 (0.42)	42.71 (0.11)	-6.03 (0.00)	29.94 (0.61)	31.03 (30.70)	-1.73 (0.08)
≤ 10	39.93 (0.48)	41.29 (0.12)	-2.77 (0.01)	30.37 (0.65)	30.00 (0.21)	0.55 (0.59)
≤ 2	40.33 (0.64)	41.75 (0.25)	-2.08 (0.04)	30.54 (0.82)	27.87 (0.42)	2.88 (0.00)

Source: Own calculations based on the BIBB/IAB dataset 1998/99.

Notes: Sample as described in the previous subsection. Weighted figures are obtained using the individual weights (expansion factors) included in the BIBB/IAB dataset.

So far only the means of the weekly hours of work have been considered. In the following the whole distribution is taken into account. In Table 20 the null hypothesis that the hours distribution of FTCs and the hours distribution of permanent contracts are from populations with equal distributions is tested by performing a Wilcoxon ranksum test (also known as the Mann-Whitney two-sample statistic; see CONOVER, 1999). Furthermore, an estimate of the probability of the value of the working hours in permanent contract jobs being larger than the value of working hours in FTC jobs is presented ($\Pr(\text{PERM} > \text{FTC})$). In principle, this is a test for whether the hours distribution of permanent contract jobs is in the right of the hours distribution of FTC jobs. The results indicate for men that FTC and permanent jobs have significantly different distributions of hours of work, with evidence in favour of longer hours of work in permanent jobs. For women only the results for the unrestricted sample indicate that the FTC and the permanent contract hours distribution is significantly different at the 5% level. For tenure ≤ 2

¹²³ A causal analysis of this issue is presented in Subchapter 5.7.

years the results are even more in favour of longer working hours in FTC jobs, as already found in Table 19.

Table 20: Two-Sample Wilcoxon Rank-Sum Test for Differences in the Distribution of Usual Weekly Hours of Work by Type of Contract
(p -Values and Estimated Probabilities)

Tenure (years)		Men	Women
unrestricted	$H_0: \text{FTC}=\text{PERM}$	0.000	0.019
	$\text{Pr}(\text{PERM}>\text{FTC})$	0.574	0.533
≤ 10	$H_0: \text{FTC} = \text{PERM}$	0.000	0.636
	$\text{Pr}(\text{PERM} = \text{FTC})$	0.564	0.507
≤ 2	$H_0: \text{FTC}=\text{PERM}$	0.000	0.303
	$\text{Pr}(\text{PERM}>\text{FTC})$	0.582	0.479

The distribution of *monthly earnings* can be found in Table 21. The tendency that not only the mean (see the last row) but the whole distribution of permanent contract workers' earnings is in the right of the FTC workers' earnings distribution seems to be obvious. Even though monthly earnings are not continuously measured, the Wilcoxon rank-sum test is again applicable since the test requires at least an ordinal scale (see CONOVER, 1999). The differences in the earnings distribution is only for women with tenure ≤ 2 years not statistically significant.

Table 21: Earnings Distribution by Type of Contract (Percentages)

Tenure (years)	Men						Women					
	Unrestricted		Tenure ≤10		Tenure ≤2		Unrestricted		Tenure ≤10		Tenure ≤2	
Monthly Earnings Y in €	FTC	PERM	FTC	PERM	FTC	PERM	FTC	PERM	FTC	PERM	FTC	PERM
Y < 307	1.13	0.20	1.34	0.24	1.82	0.47	5.12	3.80	4.93	4.75	6.50	7.22
307 ≤ Y < 511	0.83	0.51	0.99	0.73	1.29	1.18	12.00	10.80	12.38	13.53	12.75	20.85
511 ≤ Y < 767	1.37	0.73	1.62	0.96	2.48	0.86	11.60	7.06	11.64	7.44	8.02	7.44
767 ≤ Y < 1,023	2.56	1.35	2.03	1.91	2.13	3.31	17.32	12.09	17.29	12.75	18.30	12.05
1,023 ≤ Y < 1,278	10.00	4.01	10.84	5.74	10.38	7.08	16.99	16.17	15.90	15.19	20.16	14.29
1,278 ≤ Y < 1,534	19.49	7.83	18.76	10.08	20.69	11.74	13.91	14.55	15.05	14.42	10.71	12.71
1,534 ≤ Y < 1,790	19.54	12.44	19.18	14.83	15.59	17.55	12.85	12.12	12.58	11.88	12.04	8.89
1,790 ≤ Y < 2,045	16.76	14.77	16.66	16.08	12.83	13.94	2.53	7.81	2.93	6.89	2.99	5.32
2,045 ≤ Y < 2,301	9.24	15.57	9.58	14.06	11.15	12.05	1.91	5.31	1.88	4.61	2.77	3.06
2,301 ≤ Y < 2,556	5.74	12.43	5.73	10.85	7.18	9.44	1.52	3.58	1.54	2.85	2.46	2.26
2,556 ≤ Y < 2,812	3.66	7.68	3.92	6.59	4.78	5.68	1.72	2.03	1.99	1.78	1.49	1.72
2,812 ≤ Y < 3,068	2.43	6.71	2.41	5.22	2.94	5.18	0.44	1.74	0.51	1.39	0.25	1.44
3,068 ≤ Y < 3,579	2.27	6.57	2.17	5.04	2.19	4.97	1.17	1.17	0.97	1.02	1.33	1.06
3,579 ≤ Y < 4,090	1.63	3.12	1.51	2.57	1.88	2.18	0.13	0.62	0.15	0.46	0.00	0.62
4,090 ≤ Y < 4,602	1.69	2.13	1.79	1.82	1.85	1.23	0.11	0.49	0.13	0.48	0.21	0.19
4,602 ≤ Y < 5,113	0.53	1.17	0.25	0.84	0.38	0.77	0.00	0.09	0.00	0.11	0.00	0.08
5,113 ≤ Y < 7,663	1.02	2.14	1.07	1.88	0.44	1.85	0.68	0.51	0.14	0.41	0.00	0.80
Y ≥7,663	0.12	0.64	0.14	0.55	0.00	0.51	0.00	0.07	0.00	0.07	0.00	0.00
Rank-sum test												
p-value for H ₀ : PERM = FTC	0.00		0.00		0.00		0.00		0.00		0.55	
Pr (PERM>FTC)	0.68		0.63		0.58		0.59		0.56		0.51	
Mean of constructed earnings in €												
(standard error)	1,605 (50.56)	1,729 (16.53)	1,588 (55.48)	1,939 (208.4)	1,580 (63.89)	1,870 (39.88)	1,017 (43.57)	1,077 (12.67)	992 (36.62)	1,128 (15.78)	994 (50.14)	1,021 (30.34)
t-test on differences in mean earnings (p-value)												
	-2.32 (0.020)		-5.92 (0.000)		-3.85 (0.000)		-1.32 (0.185)		-3.20 (0.001)		-0.44 (0.664)	

Source: Own estimations based on the BIBB/IAB dataset 1998/99.

Notes: The odd earning categories stem from the fact that earnings are collected in Deutsche Mark in the survey. Mean earnings are constructed, as described in Subchapter 5.4. Weighted figures are obtained using the individual weights (inflation factors) included in the BIBB/IAB dataset.

Table 22 presents the mean *hourly wage* by type of contract and different samples. In the unrestricted sample the average hourly wage of male permanent workers is about 13.0 € and the mean hourly wage of male FTC workers is about 10.5 €. The difference is statistically significant at the 1% level. Women in permanent jobs earn 10.2 € per hour and women in FTC jobs are paid an average wage of 9.5 € per hour. This difference is not statistically significant at the 10% level. The difference is, however, significant for women in the restricted samples. For women with job tenure ≤ 10 years the mean wage in FTC jobs is even higher than in permanent contract jobs.

Table 22: Means of Hourly Wage by Type of Contract
(Standard Errors in Parentheses)

Tenure (years)	Men			Women		
	FTC	PERM	t-test (p-value)	FTC	PERM	t-test (p-value)
Unrestricted	10.52 (0.25)	12.98 (0.08)	9.50 (0.000)	9.48 (0.74)	10.16 (0.13)	0.91 (0.363)
≤ 10	10.52 (0.28)	12.07 (0.10)	5.21 (0.000)	9.64 (0.30)	8.71 (0.30)	2.78 (0.005)
≤ 2	10.20 (0.29)	11.39 (0.22)	3.26 (0.001)	8.72 (0.30)	9.59 (0.14)	2.78 (0.005)

Source: Own calculations based on the BIBB/IAB dataset 1998/99.

Notes: Sample as described in the previous subsection. Weighted figures are obtained using the individual weights (inflation factors) included in the BIBB/IAB dataset.

From Figure 3 to Figure 6 the empirical distributions of hourly wages are depicted for the unrestricted sample and the sample with tenure ≤ 2 years¹²⁴ estimated by kernel density estimators.¹²⁵

Here the wage distribution functions are estimated by a so-called *adaptive two-stage kernel density estimator* using the Epanechnikov kernel (see PAGAN and ULLAH, 1999). As discussed in BURKHAUSER et al. (1999), it has some advantage over the more common fixed (or global) bandwidth approaches, which tend to

¹²⁴ Since it does not lead to more insights, the figures for the sample with tenure ≤ 10 years are not presented.

¹²⁵ Kernel density estimation is an often applied nonparametric method for the estimation of the distribution of a variable without the necessity of an ex ante specification of the form of the distribution (such as the normal or the exponential distribution). The histogram can be interpreted as a crude density estimator. In contrast, kernel density estimators smooth the estimated distribution shape. An extensive representation is provided, for example, by PAGAN and ULLAH (1999). As stressed by BURKHAUSER et al. (1999), the method of kernel density estimation has some advantages in characterising distributions over other traditional summary measures such as the Gini coefficient or the coefficient of variation. It provides a picture of the whole distribution of wages. It captures absolute (descriptive) wage differentials between FTC and permanent workers as well as men and women via shifts in the density functions to the right or to the left.

oversmoothing in areas with many observations and undersmoothing in areas with only sparse observations (in the tails of the distribution).¹²⁶

It can be seen from Figure 3 and Figure 4 that the wage distribution of male FTC workers seems to be shifted to the left from the wage distribution of male permanent workers. This result is confirmed in Table 23 which indicates that the null hypothesis of FTC and permanent contract wage distributions stemming from populations with equal distributions is clearly rejected for men. Furthermore, the result in Table 23 that $\Pr(\text{PERM} > \text{FTC}) > 0.5$ is in line with the visual finding that the wage distribution of FTC workers is shifted to the left.

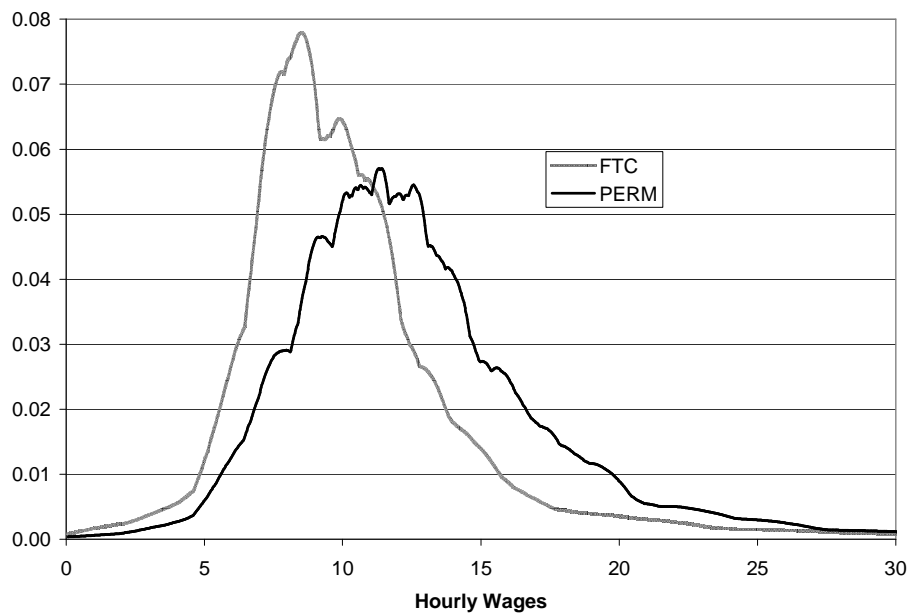
For women the difference in the wage distribution by type of contract is less clear-cut (Figure 5 and Figure 6), though the rank sum test (Table 23) indicates again a rejection of the null hypothesis of equal distributions and again the FTC wage distribution is shifted to the left ($\Pr(\text{PERM} > \text{FTC}) > 0.5$). Nevertheless, the differences in the wage distribution between FTCs and permanent contracts seem to be larger for men than for women.

Table 23: Two-Sample Wilcoxon Rank-Sum Test for Differences in the Distribution of Hourly Wages in € by Type of Contract
(*p*-Values and Estimated Probabilities)

Tenure (years)		Men	Women
Unrestricted	$H_0: \text{FTC} = \text{PERM}$	0.000	0.000
	$\Pr(\text{PERM} > \text{FTC})$	0.674	0.594
≤10	$H_0: \text{FTC} = \text{PERM}$	0.000	0.000
	$\Pr(\text{PERM} > \text{FTC})$	0.619	0.577
≤2	$H_0: \text{FTC} = \text{PERM}$	0.003	0.011
	$\Pr(\text{PERM} > \text{FTC})$	0.559	0.555

¹²⁶ In concrete terms, in the first stage a fixed-bandwidth (using Sliverman's rule of thumb; see Section 3.3.1) density estimate is computed. In the second stage this estimate is used to adapt the size of the bandwidth for every data point. A formal representation can be found in BURKHAUSER et al. (1999).

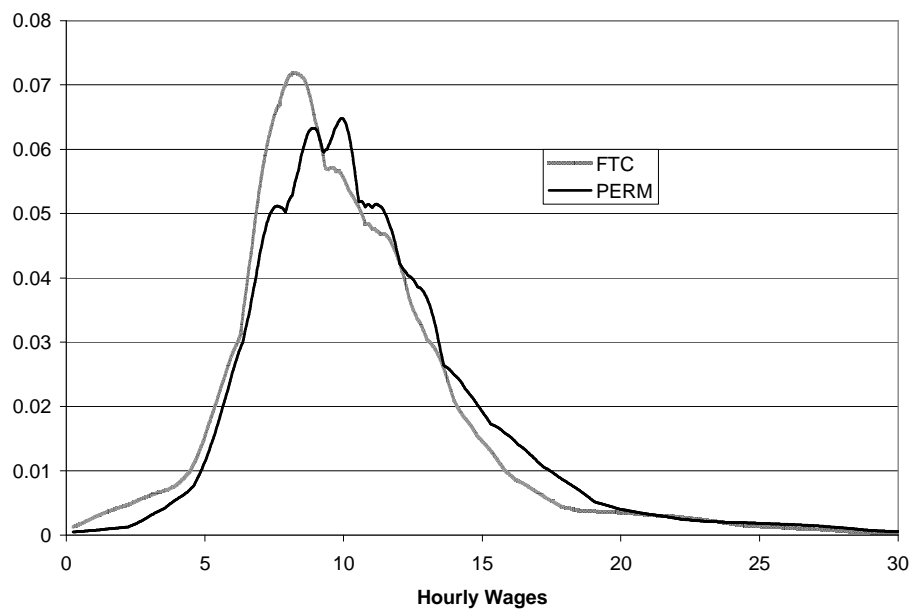
Figure 3: Kernel Density Estimation of the Hourly Wage (€) Distribution of Men by Type of Contract – Unrestricted Tenure



Source: Own estimations based on the BIBB/IAB dataset 1998/99.

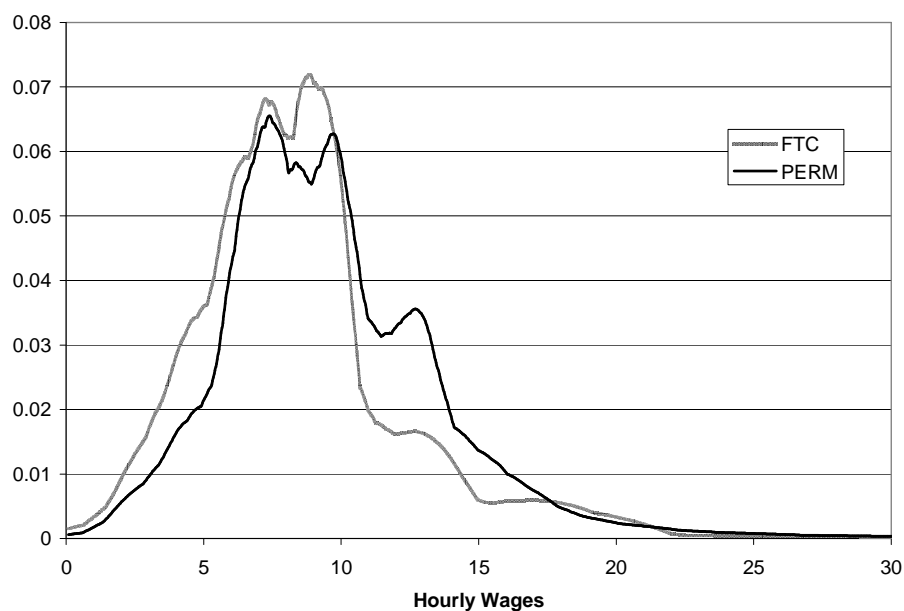
Notes: Adaptive kernel density estimations (varying bandwidths) using the inverse sampling weights as inflation factors. The estimation contains the whole distribution of the sample, but the figure is truncated at >30 € for the sake of clarity.

Figure 4: Kernel Density Estimation of the Hourly Wage (€) Distribution of Men by Type of Contract – Tenure ≤ 2 Years



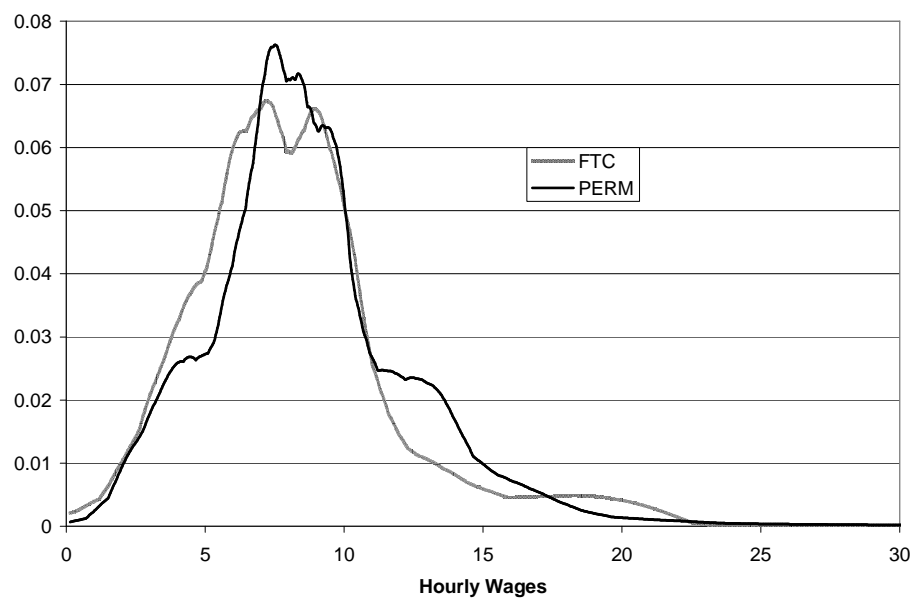
For source and notes see Figure 3.

Figure 5: Kernel Density Estimation of the Hourly Wage (€) Distribution of Women by Type of Contract – Unrestricted Tenure



For source and notes see Figure 3.

Figure 6: Kernel Density Estimation of the Hourly Wage (€) Distribution of Women by Type of Contract – Tenure ≤ 2 Years



For source and notes see Figure 3.

Finally, Table 24 and Table 25 depict the distributions of the two other outcome variables, that is, *subjective assessment of job security* as well as *satisfaction with career opportunities at the present job*. The numbers in Table 24 correspond to the expectations: (1.) FTC workers always assess their jobs as significantly more unstable, (2.) all in all, subjective job insecurity decreases with job tenure¹²⁷, (3.) there is a high proportion of FTC workers assessing the instability of their FTC jobs as rather low or even perceiving no danger at all. 54.7% of all men and 53.6% of all women in FTC jobs with job tenure ≤ 2 years see a rather low or no danger at all of not getting their contract renewed, that is, losing their job in the near future. This high amount may indicate that FTC holders are aware of the high conversion probability within the same establishment of approximately one third, as found in Subchapter 4.5.

The numbers for men in Table 25 are in line with the hypothesis that the career opportunities are less satisfactory in FTC jobs. However, it is worth noting that the differences in three highest categories are not too large. Even more striking are the numbers for women: Focussing on tenure ≤ 2 years there are no significant differences between FTC and permanent jobs in two categories.

It remains to be answered in the econometric analyses of the next subchapter, whether and to what extent the presented associations between the outcome variables and the type of contract are *causal relationships*, and for which groups of workers the wage effects of FTCs are more or less relevant.

127 It is a well-known result that *objective* job stability increases with elapsed job tenure (see FARBER, 1994).

Table 24: Subjective Assessment of Job Insecurity Distribution by Type of Contract

	Subjective assessment of danger of being dismissed / failing to get the FTC renewed											
	Very high danger			High danger			Rather low danger			No danger at all		
Tenure (years)	FTC	PERM	t-stat	FTC	PERM	t-stat	FTC	PERM	t-stat	FTC	PERM	t-stat
Men												
Unrestricted	20.7	3.3	8.13	22.9	8.8	6.28	39.4	58.3	-7.20	17.0	29.7	-6.07
≤10	22.4	3.4	7.88	22.1	9.6	5.17	39.0	39.0	-7.00	16.4	27.8	-4.88
≤2	23.7	5.2	6.09	21.5	11.9	3.18	40.1	55.9	-4.17	14.6	26.9	-4.27
Women												
Unrestricted	21.9	2.3	7.98	19.8	7.6	5.46	45.0	55.3	-3.50	13.2	34.8	-10.50
≤10	23.3	2.6	7.67	21.1	8.5	5.04	45.2	56.5	-3.58	10.5	32.4	-10.65
≤2	26.6	2.9	6.90	19.7	9.2	3.27	43.0	53.7	-2.56	10.6	34.1	-7.79

Table 25: Subjective Assessment of Career Opportunities by Type of Contract

	Subjective assessment of career opportunities											
	Very satisfied			"By and large" satisfied			Rather dissatisfied			Very dissatisfied		
Tenure (years)	FTC	PERM	t-stat	FTC	PERM	t-stat	FTC	PERM	t-stat	FTC	PERM	t-stat
Men												
Unrestricted	6.2	10.8	-3.44	42.7	57.3	-5.73	34.4	25.8	+3.57	16.7	6.1	+5.22
≤10	5.7	9.1	-2.44	45.0	54.8	-3.43	33.5	29.2	+1.63	15.7	6.9	+4.03
≤2	6.2	10.3	-2.12	44.2	55.1	-2.88	33.4	27.1	+1.83	16.2	7.5	+3.18
Women												
Unrestricted	5.1	9.0	-3.15	41.6	56.1	-5.00	35.5	26.7	+3.16	17.9	8.2	+4.44
≤10	5.8	6.6	-0.58	42.7	54.2	-3.62	33.6	30.3	+1.10	17.9	8.8	+3.87
≤2	6.7	6.0	0.35	43.1	53.1	-2.35	33.7	30.1	+0.90	16.5	10.8	+1.88

Source: Own calculations based on the BIBB/IAB dataset 1998/99.

Notes: Sample as described in the previous subsection. Weighted figures are obtained using the individual weights (inflation factors) included in the BIBB/IAB dataset.

5.5 Econometric Approach

The methodological discussion in this subchapter focuses on the estimation of the wage effects of FTCs. For both the other outcome variables the econometric approach is analogous.

5.5.1 Characterising the Selection Problem

First of all, what exactly is the *treatment* in this chapter? Of course, the treatment is ‘being employed on a FTC instead of a permanent contract’. This includes in fact two decisions: (1.) the decision to enter into a FTC, and (2.) the decision to still hold a FTC at the time of the interview. The average treatment effect on the treated (*ATT*) is obviously the mean effect of being employed on FTC on wages (and subjective working conditions) of FTC workers in comparison to the hypothetical situation the same workers would be employed on permanent contracts.

Assume that the outcome Eq. (5) in Section 3.2.2 is a (Mincer-type) wage equation with Y_{it} denoting the *hourly wage*¹²⁸ of individual i , and X_{it} being a vector of conditioning variables. Since only one period of time is considered, the index t can be dropped. As discussed in detail in Section 3.2.2, the selection problem occurs in Eq. (5), if the treatment dummy C_i is correlated with the error term U_i , that is, $E(U_i C_i) \neq 0$, which may be caused by *selection on observables* or *selection on unobservables*.

If the *Conditional Independence Assumption (CIA)* holds (if solely *selection on observables* is relevant), the mean outcome of a control group of permanent contract workers with similar mean values of X -variables is a valid estimate of the counterfactual (see Section 3.3.1). As discussed in greater detail in subsequent sections, the counterfactual outcome is estimated by a propensity matching estimator (see Section 3.3.1)

If *selection on unobservables* is relevant, the analysis becomes much more complicated. For example, selection on unobservables would imply in case of the theoretical model by LOH (1994), that high-ability workers enter into FTCs with a higher probability. The attempts to account for selection on unobservables are presented in the following section.

5.5.2 Attempts to Account for Selection on Unobservables

As only a cross-sectional dataset is available, an instrumental variable (IV) is necessary for identification, that is, a variable affecting wages only through the treatment status (type of contract) but not directly (exclusion restriction; see Section 3.3.3). Since the necessary statistical properties of an IV, as described in Section 3.3.3, are usually untestable, the choice of an IV should be justified by

¹²⁸ Using hourly wages instead of monthly earnings as outcome variable avoids the potential bias due to differences in working hours (see FRANZ and STEINER, 2000).

theoretical considerations. The most plausible solution would be to find an exogenous variation generated by a policy change, that is, a natural experiment (see Section 3.2.4).

One possible exogenous variation is the following: After having been increased to 11 employees on 01 October 1996, the employment threshold level for the application of the Protection Against Dismissal Law was reduced to 6 employees per establishment on 01 December 1998. Assuming that the number of employees per establishment can be treated as exogenous with respect to the worker's decision on the type of contract¹²⁹, the hypothesis is that the probability of being employed on a FTC basis *increases* in establishments which came into the scope of the law on 01 December 1998, that is, establishment with 6-10 employees. There should be, *ceteris paribus*, no significant changes over time in the behaviour of the other establishments. Thus the hypothesis is complementary to the hypothesis tested in Subchapter 4.4, where establishment level data are used.

I used this variation to explain the workers' probabilities of being employed on FTCs by a probit model:

$$\Pr(C = 1|X) = \Phi(X_1\beta_1 + \delta_0\textit{after} + \beta_2\textit{size5_9} + \beta_3\textit{size5_9}\times\textit{after}), \quad (47)$$

where *after* is a dummy variable, which is one, if a person is interviewed after 01 December 1998 and zero otherwise.¹³⁰ *size5_9* is a dummy variable for establishments with 5-9 employees at the time of the interview since this is the nearest available category in the dataset.¹³¹ *size5_9* \times *after* is an interaction effect which serves as IV and X_1 is a vector of further explanatory variables including the other establishment size dummies. Basically, *size5_9* \times *after* is a valid IV, if it affects (conditional on the other explanatory variables in Eq. (47)) the worker's probability of being employed on FTC, and if it does not affect wages directly (exclusion restriction; see Section 3.3.3).

I estimated the basic Eq. (47) in several ways. A first approach was to assume that only new hirings were affected by the policy change, that is, only employees who were hired in 1998 or 1999. The interaction effect *size5_9* \times *after* turned out to be weakly positively correlated with *C*, but the corresponding estimated coefficient in Eq. (47) was far from statistical significance. The most obvious reason is that only 43 workers are observed in the sample which are hired from establishments with 5-9 employees after the reform (11 of these employees are hired on FTCs). In a second approach I included all workers (with job tenure ≤ 10 years), assuming that the law does not only alter the hiring decision with respect to the type of contract but also the decision whether or not to convert a FTC into a permanent contract. Again, the interaction term (IV) *size5_9* \times *after* had no significant effect when estimating Eq. (47).

¹²⁹ As discussed in the subsequent section, this assumption may not be realistic since the type of contract is likely to be simultaneously determined with establishment size.

¹³⁰ Remember that the interviews were conducted between October 1998 and March 1999.

¹³¹ Obviously, *size5_9* serves only as a proxy variable for establishments with 6-10 employees.

I tried further IVs, which are, however, less convincing from a theoretical point of view. The aggregated labour force participation rates by age, qualification, and sex generated in a first step by the German Microcensus for 1998, were used. These turned out to be insufficiently correlated with the FTC dummy. Also the labour force participation rates by age, region (federal state), and sex had no significant effect on the type of contract.¹³²

Due to the lack of a suitable IV, it is assumed that there is no selection on unobservables or that some of the observable conditioning variables serve as proxy variables for unobservables (see the section on the implementation of the matching estimator below).

5.5.3 Choice of Conditioning Variables

As stated in Section 3.3.1, the vector of conditioning variables in the propensity score equation should contain all variables simultaneously affecting the participation decision as well as the outcome variables. From previous research and economic theory it is not obvious which variables to choose and, particularly, which variables are admissible. EHRENBURG and SMITH (1991: 263) state that compensating differentials are to be measured as follows: “*The prediction is that, holding worker characteristics constant, employees in bad jobs receive higher wages than those working under more pleasant conditions.*” Hence, theory demands the worker characteristics to be held constant, i.e., to be used as conditioning variables.

The empirical literature on compensating wage differentials is quite vague about whether and to what extent one should, additionally to worker characteristics, condition on *employer* and *job attributes*, such as industry, firm size, job position etc.¹³³ There are good reasons to take all possible factors into account: This ensures that FTC workers are compared only with permanent contract workers in equivalent situations and surroundings.

However, the underlying problem is that, given worker characteristics, wages and all job and employer attributes are determined simultaneously. This is exactly one crucial prediction of the theory of compensating wage differentials: A job is characterised by a *bunch of attributes* which may have positive or negative implications for a worker’s utility. An unfavourable attribute of the job (such as a FTC) may not be compensated for by a higher wage but, for example, by a higher position, more training opportunities, or a larger firm size (which provides a large internal labour market).

¹³² Also further variables from the BIBB/IAB dataset, such as having lost the last job due to firm closure or having been in military service, turn out to be not suitable. They have either no significant effect on the probability of being employed on FTCs or have a significant effect on wages.

¹³³ For example, while BOOTH, FRANCESCONI, and FRANK (2002) as well as WOLF (2002) control for all available job characteristics, ABOWD and ASHENFELTER (1981) do not control for job characteristics at all. BROWN and SESSIONS (2003) condition in addition to worker characteristics only on three different occupation classes.

While the empirical literature on compensating wage differentials is ambiguous in this respect, precise guidelines can be found in the evaluation literature. LECHNER (1998) terms this issue the *admissibility problem*: A variable is admissible as a conditioning variable, if its potential values do not depend on the treatment status. Put differently, an admissible conditioning variable is a *pre-treatment* variable. Obviously, all job and employer attributes (industry, firm size, job position etc.) are simultaneously determined with the type of contract, and are therefore not admissible to be included in the set of conditioning variables.

A further challenge is how to deal with the information on *job tenure*, which has turned out to be crucial in the descriptive analyses (Subchapter 2.3 and 5.4). The object is to distinguish the job tenure effect from the FTC effect. From an econometric point of view the following issues have to be considered: (1.) Job tenure may capture the effects of the accumulation of firm-specific human capital (see TOPEL, 1991) as well as employers' and workers' learning about the quality of the match (see FARBER, 1999). However, it is well-known that job tenure is *endogenous with respect to wages*, since workers' mobility decisions are based on current wages; (2.) job tenure is obviously directly determined by the type of contract. Put differently, job tenure is *endogenous with respect to the type of contract*.

A possible approach to the first point is to assume that the endogeneity of tenure with respect to wages is cancelled out in the matching approach, if the property $E(U_1|X, C=1) = E(U_0|X, C=0)$ holds (see Section 3.3.2). The second point seems to be more critical: Job tenure is obviously not an admissible conditioning variable since it is directly determined by the type of contract.

The approach chosen here to deal with the issue of admissibility of conditioning variables (and especially of job tenure) is to check the sensitivity of the results with regard to the inclusion of these variables. In concrete terms the following specifications are used:

Model A: Only admissible pre-treatment variables (worker characteristics) are included in the estimation equation of the propensity score.¹³⁴

Model B: Job tenure is included in the balancing score besides the propensity score (using the Mahalanobis distance, see Section 3.3.1) in order to impose that only persons with exactly the same value of job tenure are matched.

¹³⁴ The only set of variables which may be job-related are federal state dummies and unemployment rates at the federal state level, both referring to the place of residence and not the place of work. Here is an obvious trade-off: On the one hand the place of residence is likely to be determined simultaneously with the job and its characteristics. On the other hand, HECKMAN, ICHIMURA, and TODD (1997) emphasise the importance of comparing individuals within the same regional labour market. The necessary assumption is that the federal state is not simultaneously determined with the type of contract. An example for the violation of this assumption is the following. A worker chooses a FTC job (instead of a permanent job) because the permanent job requires that she or he has to move to another federal state.

Model C : In addition, variables on the job and the employer are included in the propensity score equation. Job tenure is still part of the balancing score. Hence, the goal of this specification is to compare FTC workers with a control group of permanent workers with, on average, similar worker characteristics, job and employer related attributes, and the same distribution of job tenure.

A further approach to the problem of admissibility is to truncate the distribution for the sample with regard to job tenure from the right, such as there are up to 5 different samples (tenure ≤ 10 , tenure ≤ 8 down to tenure ≤ 2 years), and to estimate the effects for each sub-sample. Further reasons for doing this is to impose common support (see Section 3.3.1 and Subchapter 5.4), and to check the robustness of the results with respect to an increasing proportion of FTCs which are justified by the Civil Code and not by the Employment Promotion Act.

5.5.4 Further Specification Issues: Other Selection Problems

In order to estimate the effect of FTCs on wages and subjective employment conditions consistently, it may be necessary to take another source of selection bias into account: The type of contract as well as wages can be observed only for those individuals who are actually employed. This corresponds to the classical sample selection problem, which is basically a problem of selection on unobservables (see HECKMAN, 1979). There may be unobserved factors influencing the decision whether to be employed as well as wages and the type of contract. This may bias the results, especially for women, who are much more likely to be non-employed.¹³⁵

The major drawback of the dataset used is that it includes only employed individuals. Thus the problem cannot be taken into account.¹³⁶ However, using a matching estimator one can again assume that the condition $E(U_1|X, C=1) = E(U_0|X, C=0)$ holds: By conditioning on a rich set of X variables (including previous labour market experiences) also the unobservables are balanced between treated and control individuals. Nevertheless, it should be kept in mind that especially the results for women may be biased, if the condition is not fulfilled.

5.5.5 Implementation of the Propensity Score Matching Estimator

Three different matching estimators are compared¹³⁷: (1.) *NN*-matching (with caliper and with replacement), (2.) kernel matching using an Epanechnikov ker-

¹³⁵ To be exact, there is one more step (individual's decision) to be taken into account: First, whether to be in the labour force, second whether to be employed, and third which type of contract to enter.

¹³⁶ In the previous study already described above, I used the GSOEP to estimate the impact of FTCs and, thus I could test the significance of the problem (see HAGEN, 2002). I found that neither the effect of FTCs on wages nor the probability model for the type of contract is affected by a sample selection bias.

¹³⁷ The analysis is performed using a modified version of "psmatch2" for STATA 8.0 implemented by LEUVEN and SIANESI (2003).

nel, and (3.) matching based on nonparametric local linear regression using also an Epanechnikov kernel. Nonparametric (kernel and local linear regression) matching estimators may be better suited for the analysis at hand than *NN*-matching since the ratio of treated to untreated workers is relatively large, implying that it may be often impossible to find sufficiently similar nearest neighbours.

For the kernel-based matching estimators the bandwidth is chosen by Silverman's rule of thumb (see Section 3.3.1).¹³⁸ The standard errors are calculated by a bootstrap procedure using 500 replications (see Section 3.3.1). Each bootstrap includes re-estimation of the propensity score and the re-calculation of the optimal bandwidth for the bootstrap sample. Thus the bootstrap procedure does not only take the variance due to the estimation of the propensity score into account, but also the variance due to the choice of the bandwidth (see Section 3.3.1).

Since both the *ATT* as well as the *Average Treatment Effect on the Untreated* (*ATU*) are estimated, the stricter version of the *CIA* and the common support condition are necessary, that is, $0 < \Pr(C=1|X) < 1$ as well as $Y_1, Y_0 \perp C | e(X)$ (see Chapter 3.3.1). The heterogeneity of the effects of FTCs is taken into account by estimating the *ATT* for different groups of workers and performing all the estimation steps described for the pre-defined subsamples (see Section 3.3.1).

Can the *CIA* assumed to be fulfilled? It would obviously be naive to assume that all variables that simultaneously affect participation (the probability to be employed on a FTC) as well as wages (and subjective assessment of working conditions) are observed in the dataset, and could be included in the conditioning set. Variables which may be missing (unobserved) are ability and motivation. Furthermore, the workers' attitudes towards risk may, according to the theoretical considerations, influence the acceptability of a FTC job. There is insufficient information available describing the hiring process, the firms' decisions to use FTCs, and the workers' decisions to accept FTCs. Therefore, it has to be assumed, that the rich set of variables describing workers' labour market history may serve as proxies for unobserved variables. For example, the dummy variables '*ever changed occupation*' and '*ever moved due to job-related reasons*' may be correlated with the (unobserved) attitude towards mobility and may therefore also include information on motivation. The same is obviously true for the number of previous employment and unemployment spells as well as the duration of the last unemployment spell. Hence, the underlying untestable assumption is again that by controlling for various employment history variables also selection on unobservables is balanced. Again, $E(U_1|X, C=1) = E(U_0|X, C=0)$ is assumed to hold.

¹³⁸ Choosing the bandwidth by *leave-one-out validation* (see Section 3.3.1) turns out to be computationally infeasible since the optimal bandwidth has to be calculated at every bootstrapping draw and, hence, the number of simulations gets too large.

5.6 Determinants of the Type of Contract: Estimation of the Propensity Score

In this Subchapter, the determinants of holding a FTC are analysed by estimating probit models. In the subsequent section these estimated equations are used for predicting the propensity score for every worker. For the search of specification the so-called *balancing score property* of the estimated propensity score is used. For this purpose, the proposition

$$X_i \perp C_i | e(X_i) \quad \text{if } e(X_i) \text{ is the propensity score,} \quad (48)$$

by ROSENBAUM and RUBIN (1983) is applied (see also DEHEJIA and WAHBA, 1999). Conditional on the propensity score $e(X)$, the conditioning variables X are independent of the type of contract C , implying that for individuals with the same propensity score (probability to hold a FTC), the distribution of X should be the same in the groups of treated and untreated individuals.

As described by DEHEJIA and WAHBA (1999), proposition (48) can also be used before performing the actual matching to assess the balancing score property of the estimated propensity score. For a given specification, observations are grouped into strata of the estimated propensity score. Within each stratum it is tested whether the average propensity scores of treated and controls differ. If there is a significant difference, the stratum is again split until there are no significant differences left. Then t -tests on differences in the means of the covariates X are performed within each stratum. If there are significant differences between the groups, then higher-order terms and interaction terms of X variables are included in the propensity score equation until there are no significant differences in the tests.

The balancing score property turns out to be satisfied with a quite parsimonious specification, that is, without any interaction effects. Hence, a more flexible specification seems to be unnecessary. Note that this test does not reveal anything about the validity of the CIA.

In Section 5.6.1 the results of the propensity score equation for *Model A* (only pre-treatment variables), and in Section 5.6.2 for *Model C* (including also job and employer attributes) is presented.

5.6.1 Model A: Using only Pre-Treatment Variables

Table 26 depicts the estimation results of the probit models for the probability of holding a FTC for men, and Table 27 provides the results for women, both for the samples with tenure ≤ 10 years as well as the sample with tenure ≤ 2 years.¹³⁹ Furthermore, corresponding marginal effects are depicted.¹⁴⁰

¹³⁹ Among others, a dummy variable indicating if the person has ever been self-employed (which may be a proxy for risk aversion), and a dummy indicating if the person was unemployed directly after vocational training have been included but turned out to be statistically insignificant in all specifications.

¹⁴⁰ The calculation of marginal effects in the probit model is described in GREENE (2003: 668).

Starting with the results for men in Table 26, it can be seen that in the sample with tenure ≤ 10 years, *age* is modelled as a set of dummy variables. The results for the age dummies confirm the result from the descriptive analysis in Subchapter 2.3, that there is no clear-cut negative relationship between age and the probability of being employed on FTC. Since age specified as a polynomial of third degree leads to a better property of the estimated propensity score (in terms of the balancing property in Eq. (48)), only the polynomial specification is used in the following.

In addition to the federal state dummies the unemployment rate of the federal state is included. The reason for including both is simply that, when it is not possible to match individuals within the same federal state, including the unemployment rate ensures that individuals in different federal states but with similar unemployment rates have more similar predicted probabilities of holding a FTC (propensity scores). Note that the estimated negative coefficient of the federal state unemployment rate is the result of multicollinearity resulting from the low variation. If federal state dummies are excluded, the estimated coefficient of the unemployment rate becomes positive (see Table 69 in the Appendix), i.e., the higher the unemployment rate the higher the probability of being employed on FTC. Various theoretical explanations are available for this result (see also Subchapter 4.2 and Section 6.3.5). One is that workers are more willing to accept FTCs in bad labour market conditions. A second one is that firms may prefer a low turnover strategy using permanent workers in regional labour markets with low unemployment rates as hiring costs increase with labour market tightness.

As the unemployed job searchers' determinants of entering into FTCs are discussed in greater detail in Subchapter 6.3, only some of the results are briefly summarised. Among others, the following variables have a positive effect on the probability of being employed on FTC for *male* workers (Table 26):

Having been unemployed in the year taking up the job increases the probability of holding a FTC. Furthermore, workers whose last job ended because of *dismissal* or *end of FTC* (instead of quit) have a higher probability of holding a FTC. These results indicate that workers with adverse signals or with adverse unobservable characteristics enter into FTC jobs with a higher probability. Being *disabled* increases the probability of holding a FTC for men in the sample with tenure ≤ 10 years, albeit the level of statistical significance is low. The incentive to hire disabled persons on FTCs is likely to be enforced by the special dismissal protection for these persons (see Subchapter 2.2). More results in line with this hypothesis are presented in Subchapter 6.3.

In Table 27 it can be seen that many results are similar for *women*. Exceptions are the statistically insignificant coefficients for being disabled and for end of previous job due to dismissal. Furthermore, for women the probability of being employed on a FTC decreases, if the spouse is employed. A possible interpretation stems from a reservation wage argument: If a woman has an employed spouse, she can afford to search for a permanent job for a longer period of time.

Table 26: Propensity Score – Men (*Model A*)

Men	Tenure ≤ 10 years				tenure ≤ 2 years			
	Coeff.	t-stat	Marg. eff.	\bar{X}	Coeff.	t-stat	Marg. eff.	\bar{X}
Age (years)					-0.605	-2.71	-0.151	33.98
Age ² / 1,000					16.423	2.66	4.095	1.222
Age ³ / 100,000					-14.427	-2.62	-3.597	0.465
<i>Age group</i> (reference: 21-23 years)								
24-26	-0.245	-1.86	-0.029	0.09				
27-29	-0.316	-2.44	-0.036	0.12				
30-32	-0.599	-4.35	-0.060	0.15				
33-35	-0.644	-4.53	-0.064	0.15				
36-38	-0.690	-4.50	-0.064	0.12				
39-41	-0.571	-3.69	-0.055	0.10				
42-45	-0.581	-3.66	-0.056	0.09				
46-49	-0.586	-3.47	-0.055	0.06				
50-53	-0.544	-2.92	-0.051	0.04				
54-57	-0.816	-3.54	-0.062	0.02				
<i>Qualification</i> (reference: no formal qualification)								
Vocational training	-0.086	-0.89	-0.012	0.59	-0.119	-0.85	-0.030	0.53
Vocational college	0.280	1.72	0.046	0.03	0.363	1.56	0.105	0.03
Master craftsman	-0.180	-1.39	-0.022	0.11	-0.128	-0.72	-0.030	0.11
Polytechnic	-0.010	-0.06	-0.001	0.05	-0.068	-0.30	-0.016	0.06
University	0.200	1.47	0.031	0.07	0.161	0.84	0.043	0.09
Children < 6	-0.300	-3.95	-0.037	0.25	-0.305	-2.78	-0.070	0.21
Children 6– 17	0.074	0.99	0.010	0.26	0.042	0.37	0.010	0.23
Foreigner	0.167	1.72	0.025	0.09	0.026	0.19	0.007	0.10
Disabled	0.257	1.71	0.042	0.03	0.132	0.59	0.035	0.03
Spouse employed	-0.056	-0.86	-0.007	0.29	0.077	0.80	0.019	0.25
<i>Employment history</i>								
Ever changed occupation	0.134	2.14	0.019	0.37	0.241	2.76	0.061	0.42
Ever moved due to job-related reasons	-0.017	-0.25	-0.002	0.25	-0.027	-0.28	-0.007	0.26
Two employers so far	0.021	0.21	0.003	0.25	-0.329	-2.05	-0.075	0.21
Three employers so far	0.016	0.14	0.002	0.22	-0.270	-1.58	-0.062	0.22
Four employers so far	0.096	0.79	0.014	0.14	-0.039	-0.21	-0.010	0.14
Five or more employers so far	0.169	1.42	0.025	0.23	-0.128	-0.72	-0.031	0.32
Previous job: dismissed	0.258	2.92	0.041	0.11	0.048	0.40	0.012	0.17
Previous job: end of FTC	0.511	5.14	0.095	0.06	0.546	4.04	0.164	0.09
Previous job: closure of a firm	0.083	0.83	0.012	0.10	0.001	0.01	0.000	0.11

Table 26 continued...

Men	Tenure ≤10 years				Tenure ≤2 years			
	Coeff.	t-stat	Marg. eff.	\bar{X}	Coeff.	t-stat	Marg. eff.	\bar{X}
Once unemployed so far	-0.046	-0.56	-0.006	0.24	-0.069	-0.59	-0.017	0.29
Twice unemployed so far	0.064	0.58	0.009	0.09	-0.035	-0.23	-0.009	0.12
Three times unemployed so far	-0.047	-0.32	-0.006	0.04	-0.015	-0.08	-0.004	0.06
Four or more times unemployed so far	0.395	2.94	0.069	0.04	0.302	1.67	0.084	0.07
Duration of previous unemployment spell in months	0.002	0.77	0.000	3.29	0.003	0.69	0.001	4.32
Unemployed in the year taking up the job	0.265	3.30	0.041	0.17	0.387	3.60	0.105	0.27
<i>Regional (place of residence) variables</i>								
log unemployment rate of the federal state	-0.738	-1.61	-0.101	2.34	-0.791	-1.19	-0.197	2.35
Hamburg	0.089	0.44	0.013	0.02	-0.105	-0.34	-0.025	0.02
Lower Saxony	0.279	2.09	0.044	0.12	0.246	1.20	0.067	0.12
Bremen	0.487	2.12	0.092	0.02	0.459	1.52	0.138	0.02
North Rhine-Westphalia	-0.073	-0.54	-0.010	0.28	-0.099	-0.47	-0.024	0.29
Hesse	-0.150	-0.77	-0.019	0.09	-0.154	-0.51	-0.036	0.09
Rhineland-Palatinate	-0.413	-1.74	-0.043	0.05	-0.366	-1.02	-0.077	0.04
Baden-Wuerttemberg	-0.439	-1.61	-0.048	0.15	-0.500	-1.21	-0.104	0.15
Bavaria	-0.415	-1.56	-0.047	0.17	-0.453	-1.12	-0.097	0.17
Saarland	0.012	0.04	0.002	0.01	-0.248	-0.54	-0.055	0.01
City (more than 50.000 inhabitants)	0.085	1.25	0.012	0.49	0.198	1.98	0.049	0.52
Surrounding area	-0.192	-2.01	-0.024	0.15	-0.050	-0.37	-0.012	0.14
<i>Field of occupational qualification</i>								
Training in farming occupation	-0.283	-1.01	-0.031	0.01	-0.234	-0.60	-0.052	0.01
Training in industry occupation	-0.141	-1.86	-0.019	0.45	-0.020	-0.17	-0.005	0.41
Training in health occupation	0.294	1.21	0.049	0.01	-0.090	-0.24	-0.022	0.01
Training in technical occupation	-0.031	-0.29	-0.004	0.12	-0.003	-0.02	-0.001	0.12
Constant	0.838	0.70			8.170	2.63		
Log-Likelihood	-1207.2603				-622.56071			
Likelihood ratio test (p -value)	χ^2 (51) = 240.43 (0.0000)				χ^2 (44) = 125.08 (0.0000)			
No. of observations	4,435				1,421			

Notes: The marginal effects are calculated at the mean values of continuous variables and for discrete changes of dummy variables from 0 to 1. Base category: 21-23 years old (specification with tenure ≤10 years), no formal qualification, no children, German nationality, not disabled, spouse not employed, never changed occupation, never moved due to job-related reasons, only one employer so far, quit previous job, never unemployed so far, not unemployed in the year taking up the job, living in West Berlin or Schleswig-Holstein, living in a rural area, field of occupational qualification: no occupational qualification or occupational qualification in the service sector.

Source: Own estimations based on the BIBB/IAB dataset 1998/99.

Table 27: Propensity Score – Women (*Model A*)

Women	Tenure ≤10 years				Tenure ≤2 years			
	Coeff.	t-stat	Marg. eff.	\bar{X}	Coeff.	t-stat	Marg. eff.	\bar{X}
Age (years)					-0.187	-0.72	-0.048	34.86
Age ² / 1,000					5.850	0.81	1.497	1.29
Age ³ / 100,000					-6.003	-0.92	-1.536	0.51
Age group (reference: 21-23 years)								
24-26	-0.181	-1.35	-0.024	0.10				
27-29	-0.252	-1.86	-0.032	0.11				
30-32	-0.428	-2.93	-0.050	0.12				
33-35	-0.306	-2.06	-0.038	0.11				
36-38	-0.403	-2.55	-0.047	0.11				
39-41	-0.426	-2.64	-0.049	0.10				
42-45	-0.486	-3.02	-0.054	0.10				
46-49	-0.535	-3.26	-0.057	0.09				
50-53	-0.573	-3.08	-0.058	0.06				
54-57	-0.706	-3.04	-0.064	0.03				
Qualification (reference: no formal qualification)								
Vocational training	-0.312	-3.74	-0.050	0.67	-0.216	-1.76	-0.056	0.61
Vocational college	-0.073	-0.46	-0.010	0.04	0.044	0.21	0.012	0.05
Master craftsman	-0.517	-3.05	-0.055	0.06	-0.262	-1.10	-0.060	0.05
Polytechnic	-0.436	-1.96	-0.048	0.03	-0.782	-2.04	-0.134	0.02
University	0.217	1.43	0.037	0.04	0.177	0.83	0.049	0.06
Children < 6	-0.020	-0.22	-0.003	0.16	0.089	0.71	0.023	0.18
Children 6– 17	0.104	1.28	0.016	0.33	0.008	0.07	0.002	0.35
Foreigner	0.022	0.16	0.003	0.05	-0.011	-0.06	-0.003	0.07
Disabled	0.072	0.28	0.011	0.02	0.340	0.91	0.100	0.01
Spouse employed	-0.116	-1.77	-0.017	0.55	-0.161	-1.65	-0.041	0.49
Employment history								
Ever changed occupation	-0.027	-0.39	-0.004	0.34	-0.066	-0.67	-0.017	0.40
Ever moved due to job-related reasons	0.102	1.25	0.016	0.17	0.005	0.04	0.001	0.20
Two employers so far	-0.135	-1.35	-0.019	0.27	-0.433	-2.74	-0.099	0.25
Three employers so far	-0.164	-1.46	-0.023	0.21	-0.586	-3.38	-0.126	0.21
Four employers so far	-0.220	-1.70	-0.029	0.14	-0.455	-2.43	-0.100	0.16
Five or more employers so far	0.142	1.15	0.022	0.19	-0.168	-0.93	-0.041	0.26
Previous job: dismissed	-0.032	-0.29	-0.005	0.09	-0.154	-1.04	-0.037	0.13
Previous job: end of FTC	0.440	3.65	0.084	0.05	0.415	2.45	0.123	0.07
Previous job: closure of a firm	0.006	0.05	0.001	0.07	0.112	0.62	0.030	0.08

Table 27 continued...

Women	Tenure ≤10 years				Tenure ≤2 years			
	Coeff.	t-stat	Marg. eff.	\bar{X}	Coeff.	t-stat	Marg. eff.	\bar{X}
Once unemployed so far	-0.001	-0.01	0.000	0.26	-0.085	-0.67	-0.021	0.30
Twice unemployed so far	0.142	1.13	0.023	0.08	0.040	0.24	0.010	0.12
Three times unemployed so far	0.088	0.50	0.014	0.03	-0.167	-0.71	-0.040	0.05
Four or more times unemployed so far	0.202	0.90	0.034	0.02	0.125	0.45	0.034	0.03
Duration of previous unemployment spell in months	0.009	3.65	0.001	3.93	0.004	1.14	0.001	5.15
Unemployed in the year taking up the job	0.140	1.44	0.022	0.14	0.295	2.24	0.082	0.21
<i>Regional (place of residence) variables</i>								
log unemployment rate of the federal state	-1.121	-2.50	-0.165	2.34	-1.874	-2.48	-0.480	2.33
Hamburg	-0.395	-2.00	-0.045	0.04	-0.278	-0.94	-0.063	0.04
Lower Saxony	0.104	0.81	0.016	0.12	-0.012	-0.05	-0.003	0.11
Bremen	0.413	1.66	0.079	0.02	0.377	0.98	0.112	0.02
North Rhine-Westphalia	-0.315	-2.45	-0.042	0.26	-0.336	-1.49	-0.080	0.28
Hesse	-0.650	-3.34	-0.065	0.09	-0.792	-2.38	-0.142	0.08
Rhineland-Palatinate	-0.791	-3.22	-0.069	0.04	-0.825	-2.10	-0.140	0.04
Baden-Wuerttemberg	-0.860	-3.34	-0.085	0.16	-1.164	-2.59	-0.198	0.16
Bavaria	-0.973	-3.87	-0.095	0.18	-1.266	-2.88	-0.218	0.19
Saarland	-0.512	-1.57	-0.052	0.01	-0.803	-1.60	-0.134	0.01
City (more than 50.000 inhabitants)	-0.115	-1.53	-0.017	0.49	-0.102	-0.91	-0.026	0.50
Surrounding area	-0.143	-1.48	-0.020	0.15	-0.079	-0.55	-0.020	0.15
<i>Field of occupational qualification</i>								
Training in farming occupation	0.224	0.95	0.038	0.01	0.320	0.86	0.094	0.01
Training in industry occupation	0.234	2.13	0.039	0.08	0.359	2.26	0.104	0.09
Training in health occupation	-0.068	-0.63	-0.010	0.10	-0.068	-0.41	-0.017	0.09
Training in technical occupation	-0.205	-1.05	-0.026	0.03	-0.332	-1.17	-0.073	0.04
Constant	2.382	2.05			6.609	1.89		
Log-Likelihood	-1032.6939				-514.39375			
Likelihood ratio test (p -value)	χ^2 (51) = 197.39 (0.0000)				χ^2 (44) = 86.73 (0.0000)			
No. of observations	3,589				1,140			

Notes and Source: See Table 26.

5.6.2 Model C: Accounting for Job and Employer Attributes

Table 28 and Table 29 depict the estimated coefficients of the determinants of holding a FTC using job and employer attributes as additional explanatory variables. The following additional results are of interest. The worker assessment of a *good or very good business situation* of the establishment reduces the probability of being on FTC for men and women. This is well in line with the theoretical and empirical findings of Chapter 4 that an employer hesitates to hire a person on a permanent contract, if the job is likely to be destroyed in the near future.

Male workers in job positions with simple tasks (labourer or blue-collar worker with simple tasks) have a higher probability of holding FTCs. This result may be explained by lower on-the-job training requirements in these job positions. Only for women there seems to be a positive relationship between the establishment size and the probability of holding a FTC. A positive relationship may be explained by institutional firing costs (due to dismissal protection or co-determination rights) increasing with establishment size.

Table 28: Propensity Score – Men (*Model C*)

Men	Tenure ≤10 years				Tenure ≤2 years			
	Coeff.	t-stat	Marg. eff.	\bar{X}	Coeff.	t-stat	Marg. eff.	\bar{X}
Age (years)	-0.636	-4.00	-0.08	35.07	-0.557	-2.41	-0.13	33.98
Age ² / 1,000	14.693	3.58	1.89	1.29	14.82	2.38	3.52	1.22
Age ³ / 100,000	-11.823	-3.26	-1.52	0.50	-13.04	-2.37	-3.10	0.47
<i>Qualification</i> (Reference: no formal qualification)								
Vocational training	0.155	1.44	0.02	0.59	0.119	0.75	0.03	0.53
Vocational college	0.558	3.27	0.10	0.03	0.625	2.52	0.19	0.03
Master craftsman	0.142	0.97	0.02	0.11	0.136	0.66	0.03	0.11
Polytechnic	0.338	1.89	0.05	0.05	0.272	1.10	0.07	0.06
University	0.604	3.87	0.11	0.07	0.543	2.47	0.16	0.09
Children < 6	-0.289	-3.73	-0.03	0.25	-0.294	-2.61	-0.06	0.21
Children 6– 17	0.060	0.78	0.01	0.26	0.004	0.04	0.00	0.23
Foreigner	0.113	1.15	0.02	0.09	-0.007	-0.05	0.00	0.10
Disabled	0.269	1.75	0.04	0.03	0.197	0.85	0.05	0.03
Spouse employed	-0.012	-0.17	0.00	0.29	0.132	1.32	0.03	0.25
<i>Employment history</i>								
Ever changed occupation	0.063	0.95	0.01	0.37	0.129	1.37	0.03	0.42
Ever moved due to job-related reasons	-0.002	-0.03	0.00	0.25	-0.006	-0.06	0.00	0.26
Two employers so far	0.083	0.80	0.01	0.25	-0.328	-1.99	-0.07	0.21
Three employers so far	0.085	0.74	0.01	0.22	-0.259	-1.47	-0.06	0.22
Four employers so far	0.176	1.39	0.02	0.14	-0.011	-0.06	0.00	0.14
Five or more employers so far	0.236	1.91	0.03	0.23	-0.126	-0.68	-0.03	0.32
Previous job: dismissed	0.237	2.62	0.03	0.11	0.038	0.31	0.01	0.17
Previous job: end of FTC	0.474	4.65	0.08	0.06	0.515	3.68	0.15	0.09
Previous job: closure of a firm	0.074	0.72	0.01	0.10	-0.014	-0.09	0.00	0.11
Once unemployed so far	-0.047	-0.56	-0.01	0.24	-0.042	-0.34	-0.01	0.29
Twice unemployed so far	0.089	0.79	0.01	0.09	0.019	0.13	0.00	0.12
Three times unemployed so far	-0.040	-0.27	0.00	0.04	-0.037	-0.18	-0.01	0.06
Four or more times unemployed so far	0.405	2.94	0.07	0.04	0.240	1.29	0.06	0.07
Duration of previous unemployment spell in months	0.001	0.22	0.00	3.29	0.001	0.17	0.00	4.32
Unemployed in the year taking up the job	0.234	2.86	0.03	0.17	0.348	3.12	0.09	0.27

Table 28 continued...

Men	Tenure ≤10 years				Tenure ≤2 years			
	Coeff.	t-stat	Marg. eff.	\bar{X}	Coeff.	t-stat	Marg. eff.	\bar{X}
<i>Regional (place of residence) variables</i>								
log unemployment rate of the federal state	-0.855	-1.81	-0.11	2.34	-0.911	-1.35	-0.21	2.35
Hamburg	0.133	0.64	0.02	0.02	-0.153	-0.48	-0.03	0.02
Lower Saxony	0.278	2.03	0.04	0.12	0.148	0.69	0.04	0.12
Bremen	0.469	1.99	0.08	0.02	0.376	1.22	0.10	0.02
North Rhine-Westphalia	-0.083	-0.60	-0.01	0.28	-0.189	-0.88	-0.04	0.29
Hesse	-0.179	-0.88	-0.02	0.09	-0.261	-0.85	-0.05	0.09
Rhineland-Palatinate	-0.436	-1.78	-0.04	0.05	-0.459	-1.24	-0.09	0.04
Baden-Wuerttemberg	-0.523	-1.85	-0.05	0.15	-0.642	-1.50	-0.12	0.15
Bavaria	-0.473	-1.73	-0.05	0.17	-0.616	-1.48	-0.12	0.17
Saarland	-0.048	-0.16	-0.01	0.01	-0.428	-0.89	-0.08	0.01
City (more than 50.000 inhabitants)	0.116	1.64	0.01	0.49	0.217	2.07	0.05	0.52
Surrounding area	-0.164	-1.67	-0.02	0.15	-0.035	-0.25	-0.01	0.14
<i>Field of occupational qualification</i>								
Professional Training in Farming occupation	-0.438	-1.50	-0.04	0.01	-0.469	-1.13	-0.09	0.01
Professional Training in industry occupation	-0.232	-2.62	-0.03	0.45	-0.217	-1.62	-0.05	0.41
Professional Training in health occupation	0.040	0.14	0.01	0.01	-0.340	-0.78	-0.07	0.01
Professional Training in technical occupation	-0.061	-0.54	-0.01	0.12	-0.051	-0.32	-0.01	0.12
<i>Job Position (reference labourer)</i>								
craftsman	-0.222	-2.44	-0.03	0.26	-0.090	-0.68	-0.02	0.22
foreman	-0.763	-2.88	-0.06	0.03	-0.697	-1.72	-0.11	0.02
blue-collar master craftsman	-0.381	-1.04	-0.04	0.01	-0.295	-0.63	-0.06	0.01
white-collar master craftsman	-0.313	-1.03	-0.03	0.01	-0.053	-0.13	-0.01	0.01
blue-collar worker with simple tasks	0.247	1.62	0.04	0.03	-0.576	-2.20	-0.10	0.03
blue-collar worker with difficult tasks	-0.029	-0.23	0.00	0.05	-0.089	-0.47	-0.02	0.06
blue-collar worker working autonomously	-0.527	-4.54	-0.05	0.14	-0.616	-3.71	-0.11	0.14
blue-collar worker with executive functions	-0.551	-4.88	-0.05	0.19	-0.729	-4.52	-0.14	0.20

Table 28 continued...

Men	Tenure ≤10 years				Tenure ≤2 years			
	Coeff.	t-stat	Marg. eff.	\bar{X}	Coef	t-value	M.E.	\bar{X}
<i>Industrial sector (Reference: other services)</i>								
Craft	-0.213	-2.59	-0.03	0.28	-0.296	-2.48	-0.07	0.29
Trade	-0.177	-1.92	-0.02	0.15	-0.041	-0.32	-0.01	0.16
Media	0.189	0.65	0.03	0.01	0.351	0.87	0.10	0.01
Logistic	-0.243	-1.47	-0.03	0.03	-0.351	-1.53	-0.07	0.04
Telecommunication	-0.205	-0.61	-0.02	0.01	-0.065	-0.16	-0.01	0.01
Financial intermediation	-0.056	-0.30	-0.01	0.03	-0.219	-0.71	-0.05	0.03
Health and social work	0.321	1.33	0.05	0.01	0.450	1.39	0.13	0.02
Electricity, gas and water supply	0.281	0.68	0.04	0.00	1.353	1.53	0.48	0.00
<i>Establishment size (Reference: 1-4 employees)</i>								
5-9 employees	-0.002	-0.02	0.00	0.13	-0.055	-0.32	-0.01	0.16
10-49 employees	-0.148	-1.37	-0.02	0.30	-0.054	-0.36	-0.01	0.31
50-99 employees	0.060	0.49	0.01	0.12	0.165	0.95	0.04	0.12
100-499 employees	-0.201	-1.67	-0.02	0.19	-0.028	-0.16	-0.01	0.16
500-999 employees	-0.080	-0.52	-0.01	0.06	0.153	0.69	0.04	0.05
≥ 1000 employees	0.063	0.48	0.01	0.11	0.318	1.67	0.08	0.09
Business situation of the establishment is good or very good	-0.156	-2.36	-0.02	0.76	-0.174	-1.77	-0.04	0.75
Constant	9.340	4.15			8.320	2.60		
Log-Likelihood	-1171.5664				-594.14334			
Likelihood ratio test (<i>p</i> -value)	$\chi^2(59) = 311.82$				$\chi^2(59) = 181.91$			
No. of observations	4,435				1,421			

Notes: The marginal effects are calculated at the mean values of continuous variables and for discrete changes of dummy variables from 0 to 1. Base category: 21-23 years old (specification with tenure ≤10 years), no formal qualification, no children, German nationality, not disabled, spouse not employed, never changed occupation, never moved due to job-related reasons, only one employer so far, quit previous job, never unemployed so far, not unemployed in the year taking up the job, living in West Berlin or Schleswig-Holstein, living in a rural area, field of occupational qualification: no occupational qualification or occupational qualification in the service sector, Job position: labourer, industrial sector: other services, establishment size: 1-4 employees.

Source: Own estimations based on the BIBB/IAB dataset 1998/99.

Table 29: Propensity Score – Women (*Model C*)

Women	Tenure ≤10 years				Tenure ≤2 years			
	Coeff.	t-stat	Marg. eff.	\bar{X}	Coeff.	t-stat	Marg. eff.	\bar{X}
Age (years)	-0.193	-1.18	-0.03	35.90	-0.102	-0.38	-0.03	34.86
Age ² / 1,000	4.321	0.97	0.62	1.37	4.193	0.47	1.05	1.29
Age ³ / 100,000	-3.442	-0.86	-0.50	0.55	-4.578	-0.60	-1.15	0.51
<i>Qualification</i> (Reference: no formal qualification)								
Vocational training	-0.229	-2.47	-0.03	0.67	-0.170	-1.24	-0.04	0.61
Vocational college	0.014	0.08	0.00	0.04	0.096	0.42	0.02	0.05
Master craftsman	-0.385	-2.13	-0.04	0.06	-0.198	-0.77	-0.04	0.05
Polytechnic	-0.264	-1.12	-0.03	0.03	-0.717	-1.74	-0.12	0.02
University	0.474	2.84	0.09	0.04	0.320	1.33	0.09	0.06
Children < 6	0.007	0.07	0.00	0.16	0.117	0.90	0.03	0.18
Children 6– 17	0.100	1.25	0.01	0.33	0.024	0.20	0.01	0.35
Foreigner	0.003	0.02	0.00	0.05	-0.046	-0.24	-0.01	0.07
Disabled	0.067	0.26	0.01	0.02	0.413	1.08	0.12	0.01
Spouse employed	-0.123	-1.86	-0.02	0.55	-0.198	-1.98	-0.05	0.49
<i>Employment history</i>								
Ever changed occupation?	-0.053	-0.74	-0.01	0.34	-0.067	-0.65	-0.02	0.40
Ever moved due to job-related reasons?	0.120	1.43	0.02	0.17	-0.006	-0.05	0.00	0.20
Two employers so far	-0.149	-1.47	-0.02	0.27	-0.502	-3.08	-0.11	0.25
Three employers so far	-0.163	-1.42	-0.02	0.21	-0.643	-3.62	-0.13	0.21
Four employers so far	-0.189	-1.44	-0.02	0.14	-0.470	-2.44	-0.10	0.16
Five or more employers so far	0.158	1.27	0.02	0.19	-0.254	-1.37	-0.06	0.26
Previous Job: Dismissed	-0.011	-0.10	0.00	0.09	-0.122	-0.79	-0.03	0.13
Previous Job: End of FTC	0.443	3.63	0.08	0.05	0.480	2.76	0.14	0.07
Previous Job: Closure of a firm	-0.006	-0.05	0.00	0.07	0.101	0.54	0.03	0.08
Once unemployed so far	-0.035	-0.39	0.00	0.26	-0.089	-0.69	-0.02	0.30
Twice unemployed so far	0.104	0.82	0.02	0.08	0.037	0.22	0.01	0.12
Three times unemployed so far	0.055	0.31	0.01	0.03	-0.141	-0.58	-0.03	0.05
Four or more times unemployed so far	0.120	0.53	0.02	0.02	0.049	0.17	0.01	0.03
Duration of last unemployment spell in months	0.009	3.83	0.00	3.93	0.005	1.38	0.00	5.15
Unemployed in the year taking up the job	0.132	1.33	0.02	0.14	0.252	1.86	0.07	0.21

Table 29 continued...

Women	Tenure ≤10 years				Tenure ≤2 years			
	Coeff.	t-stat	Marg. eff.	\bar{X}	Coeff.	t-stat	Marg. eff.	\bar{X}
<i>Regional (place of residence) variables</i>								
log unemployment rate of the federal state	-1.219	-2.67	-0.17	2.34	-2.020	-2.63	-0.50	2.33
Hamburg	-0.330	-1.65	-0.04	0.04	-0.057	-0.19	-0.01	0.04
Lower Saxony	0.138	1.05	0.02	0.12	0.122	0.51	0.03	0.11
Bremen	0.476	1.87	0.09	0.02	0.497	1.26	0.15	0.02
North Rhine-Westphalia	-0.277	-2.12	-0.04	0.26	-0.212	-0.91	-0.05	0.28
Hesse	-0.627	-3.17	-0.06	0.09	-0.737	-2.14	-0.13	0.08
Rhineland-Palatinate	-0.771	-3.08	-0.06	0.04	-0.800	-1.98	-0.13	0.04
Baden-Wuerttemberg	-0.886	-3.38	-0.08	0.16	-1.110	-2.42	-0.18	0.16
Bavaria	-0.988	-3.85	-0.09	0.18	-1.258	-2.80	-0.21	0.19
Saarland	-0.497	-1.49	-0.05	0.01	-0.647	-1.26	-0.11	0.01
City (more than 50.000 inhabitants)	-0.127	-1.66	-0.02	0.49	-0.110	-0.95	-0.03	0.50
Surrounding area	-0.127	-1.29	-0.02	0.15	-0.029	-0.19	-0.01	0.15
<i>Field of occupational qualification</i>								
Training in farming occupation	0.253	1.04	0.04	0.01	0.334	0.87	0.10	0.01
Training in industry occupation	0.260	2.24	0.04	0.08	0.411	2.45	0.12	0.09
Training in health occupation	-0.024	-0.18	0.00	0.10	-0.156	-0.79	-0.04	0.09
Training in technical occupation	-0.206	-1.03	-0.03	0.03	-0.359	-1.22	-0.07	0.04
<i>Job Position (reference labourer)</i>								
Craftsman	-0.186	-0.98	-0.02	0.04	0.002	0.01	0.00	0.03
Blue-collar worker with simple tasks	0.107	0.85	0.02	0.09	-0.023	-0.12	-0.01	0.08
Blue-collar worker with difficult tasks	-0.007	-0.07	0.00	0.24	-0.058	-0.39	-0.01	0.24
Blue-collar worker working autonomously	-0.116	-1.07	-0.02	0.27	-0.053	-0.34	-0.01	0.27
Blue-collar worker with executive functions	-0.377	-2.85	-0.04	0.15	-0.258	-1.37	-0.06	0.14

Table 29 continued...

Women	Tenure ≤10 years				Tenure ≤2 years			
	Coeff.	t-stat	Marg. eff.	\bar{X}	Coeff.	t-stat	Marg. eff.	\bar{X}
<i>Industrial sector (Reference: other services)</i>								
Craft	-0.030	-0.26	0.00	0.12	-0.015	-0.09	0.00	0.12
Trade	0.109	1.37	0.02	0.34	0.224	1.89	0.06	0.33
Media	-0.226	-0.77	-0.03	0.01	-0.462	-0.98	-0.09	0.02
Logistic	-0.013	-0.05	0.00	0.02	-0.043	-0.12	-0.01	0.02
Financial intermediation	-0.228	-1.14	-0.03	0.04	-0.266	-0.80	-0.06	0.03
Health and social work	0.034	0.25	0.00	0.11	0.297	1.59	0.08	0.10
<i>Establishment size (Reference: 1-4 employees)</i>								
5-9 employees	0.102	1.00	0.01	0.21	0.203	1.40	0.05	0.21
10-49 employees	0.114	1.19	0.02	0.28	0.135	0.98	0.03	0.28
50-99 employees	0.222	1.75	0.04	0.09	0.290	1.60	0.08	0.09
100-499 employees	0.331	3.02	0.06	0.13	0.654	3.99	0.20	0.11
500-999 employees	0.613	3.64	0.13	0.03	0.926	3.38	0.31	0.03
≥ 1000 employees	0.154	0.94	0.02	0.05	0.635	2.48	0.20	0.04
Business situation of the establishment is good or very good	-0.188	-2.71	-0.03	0.74	-0.277	-2.76	-0.07	0.68
Constant	5.084	2.27			5.827	1.63		
Log-Likelihood	-1026.2121				-501.64542			
Likelihood ratio test (<i>p</i> -value)	$\chi^2(54) = 210.36$				$\chi^2(54) = 112.22$			
No. of observations	3,589				1,140			

Notes and Source: See Table 28.

5.7 Effects of Fixed-Term Contracts: Results of the Matching Estimator

In this subchapter, the estimated effects of FTCs are presented. First of all, in the next section evidence on the performance of different matching estimators with respect to their ability to balance differences in the conditioning variables are presented.

5.7.1 Choice of the Matching Estimator and Checks on the Balancing Property

As mentioned in Subchapter 5.5, three different matching estimators are compared.¹⁴¹ The estimations are separately performed by sex and for different parts of the job tenure distribution, which is truncated from the right as described in Subchapter 5.5. Only *Model A* is used. The *NN*-matching approach is performed imposing a caliper (set to 0.001) which leads to a substantial loss of treated individuals (FTC workers).¹⁴²

As mentioned in Subchapter 3.5, a useful check on the matching quality is to test whether there are any significant differences in the outcome variables of treated and control group before the treatment (pre-program test). Since the dataset consists only of one cross-section, no information on the outcome variables before the treatment is available. A possibility to obtain insights into the performance of different matching estimators with respect to their ability to balance differences in the conditioning variables, is to compare the (unweighted) means of the standardised differences of all conditioning variables (see, for example, HUIER, CALIENDO, and THOMSEN, 2003).¹⁴³ Note again that this is not a test on the validity of the *CIA*, but on the balancing property of the propensity score as presented in Eq. (48) above.

The first and most important result of this exercise is that kernel-based matching outperforms both the other approaches in terms of the mean standardised differences (see Table 30 and Table 31).¹⁴⁴ Altogether, the better matching quality of the kernel-based matching estimator is quite convincing. The bad performance of the *NN*-matching estimator (which has the worst performance in the sample for men) may be explained by the fact that there are not many untreated individu-

141 As mentioned in Section 3.3.1, all those matching estimators produce asymptotically the same estimate (see BLACK and SMITH, 2003).

142 Otherwise the performance is relatively poor.

143 The standardised difference of a variable x is defined as

$$|\bar{x}_1 - \bar{x}_0| / \left(\sqrt{(Var_1(x) + Var_0(x)) / 2} \right),$$

with Var_1 and Var_0 denoting the variance of x in the treated (1) and untreated (0) subsamples. The unweighted mean of the standardised difference is the average over the standardised differences of all conditioning variables X .

144 Advice on the choice of the matching estimator can be found in FRÖLICH (2004) as well as BLACK and SMITH (2003).

als (relative to treated) implying that often no sufficiently similar nearest neighbour is available. This is confirmed when looking at the effect of the truncation of the sample with respect to tenure (from tenure ≤ 10 to tenure ≤ 2 years): With increasing N_1/N_0 also the bias (mean standardised difference) increases. The fact that *NN-matching with replacement* is performed can be seen from the number of control persons N_C in the tables: there are less control persons than treated persons resulting from control persons being used more than once. Given these findings, only the kernel-based matching estimator is applied for the analysis.

The detailed findings on the balancing property of the kernel-based matching estimator (*Model A*) are presented in Table 32 for men and in Table 33 for women. For most variables the standardised difference is strongly reduced in the matched samples.

Table 30: Matching Quality (Unweighted Mean of Standardised Differences) – Men (*Model A*)

	Before Matching			After Matching								
				NN-Matching (with caliper)			Kernel Matching			Local linear regression matching		
Tenure (years)	N_1	N_0	Mean std. diff. %	N_T	N_C	Mean std. diff. %	N_T	N_C	Mean std. diff. %	N_T	N_C	Mean std. diff. %
Unrestricted	526	8,051	54.00	474	433	10.10	523	8,051	2.52	523	8,051	6.28
≤ 10	453	4,457	26.43	407	357	4.23	451	4,457	3.40	451	4,457	5.11
≤ 8	433	3,663	21.20	389	345	9.95	431	3,663	1.83	431	3,663	7.41
≤ 6	409	2,886	20.06	364	321	8.38	408	2,886	2.26	408	2,886	9.14
≤ 4	362	2,130	19.89	305	265	15.03	359	2,130	2.23	359	2,130	13.32
≤ 2	294	1,245	17.32	207	176	11.05	291	1,245	2.04	291	1,245	5.32

Table 31: Matching Quality (Unweighted Mean of Standardised Differences) – Women (*Model A*)

	Before Matching			After Matching								
				NN-Matching (with caliper)			Kernel Matching			Local linear regression matching		
Tenure (years)	N_1	N_0	Mean std. diff. %	N_T	N_C	Mean std. diff. %	N_T	N_C	Mean std. diff. %	N_T	N_C	Mean std. diff. %
Unrestricted	443	5,789	52.15	401	369	13.66	441	5,789	3.31	441	5,789	13.07
≤ 10	392	3,776	38.83	353	319	8.73	390	3,776	5.44	390	3,776	14.80
≤ 8	368	3,169	35.56	333	296	3.60	366	3,169	3.01	366	3,169	5.49
≤ 6	338	2,548	33.03	286	251	6.33	336	2,548	4.73	336	2,548	15.60
≤ 4	301	1,870	31.15	246	224	11.96	299	1,870	1.24	299	1,870	13.98
≤ 2	238	1,053	21.66	171	147	10.29	238	1,053	2.37	238	1,053	6.33

Table 32: Means of Important Conditioning Variables (X) Before and After Kernel-Based Matching – Men (*Model A*)

Variable	Tenure ≤ 10 years						Tenure ≤ 2 years					
	Before Matching			After Matching			Before Matching			After Matching		
	<i>Treated</i>	<i>Un-treated</i>	<i>std. diff. %</i>	<i>Treated</i>	<i>Controls</i>	<i>std. diff. %</i>	<i>Treated</i>	<i>Un-treated</i>	<i>std. diff. %</i>	<i>Treated</i>	<i>Controls</i>	<i>std. diff. %</i>
Age	34.038	35.169	13.4	34.090	34.054	0.4	34.045	33.966	0.9	34.038	33.907	1.6
Vocational training	0.524	0.593	13.9	0.528	0.531	0.7	0.485	0.545	11.9	0.489	0.489	0.1
Vocational college	0.051	0.028	11.8	0.049	0.047	0.8	0.060	0.027	16.4	0.053	0.057	2.0
Master craftsman	0.076	0.110	11.5	0.077	0.077	0.1	0.094	0.112	5.8	0.095	0.098	1.2
Polytechnic	0.041	0.051	5.0	0.041	0.039	0.9	0.049	0.063	6.2	0.049	0.044	2.2
University	0.087	0.074	4.7	0.087	0.089	0.5	0.090	0.086	1.6	0.091	0.103	4.2
Children < 6	0.155	0.254	24.7	0.156	0.157	0.2	0.154	0.229	19.0	0.155	0.157	0.5
Children 6-17	0.247	0.258	2.5	0.249	0.240	2.0	0.248	0.226	5.2	0.246	0.231	3.6
Foreigner	0.117	0.083	11.5	0.118	0.122	1.5	0.109	0.098	3.7	0.110	0.112	0.7
Disabled	0.043	0.026	9.2	0.044	0.045	0.6	0.041	0.027	8.0	0.042	0.049	4.1
Spouse employed	0.260	0.297	8.3	0.262	0.260	0.2	0.263	0.250	3.0	0.265	0.245	4.6
Ever changed occupation	0.438	0.358	16.3	0.436	0.434	0.4	0.511	0.397	23.2	0.508	0.525	3.6
Ever moved due to job-related reasons	0.252	0.249	0.6	0.251	0.251	0.1	0.259	0.261	0.5	0.261	0.270	2.0
Two employers so far	0.206	0.250	10.4	0.208	0.217	2.1	0.154	0.227	18.6	0.155	0.162	1.7
Three employers so far	0.183	0.221	9.5	0.185	0.188	0.7	0.169	0.228	14.7	0.170	0.182	2.9
Four employers so far	0.135	0.139	1.1	0.136	0.137	0.2	0.158	0.137	5.9	0.159	0.148	3.3
Five or more employers so far	0.310	0.217	21.2	0.305	0.291	3.2	0.395	0.303	19.3	0.390	0.379	2.4
Previous job: dismissed	0.168	0.103	19.0	0.169	0.170	0.3	0.180	0.162	4.9	0.182	0.174	2.0
Previous job: end of FTC	0.150	0.055	31.6	0.144	0.139	1.4	0.177	0.070	32.8	0.170	0.172	0.4
Previous job: closure of a firm	0.104	0.098	2.0	0.105	0.107	0.5	0.113	0.113	0.2	0.114	0.106	2.5
Once unemployed so far	0.247	0.243	0.9	0.249	0.265	3.8	0.274	0.291	3.7	0.277	0.297	4.5
Twice unemployed so far	0.117	0.084	11.0	0.118	0.116	0.6	0.147	0.119	8.3	0.144	0.145	0.2
Three times unemployed so far	0.056	0.042	6.7	0.056	0.058	0.8	0.071	0.056	6.2	0.072	0.072	0.2
Four or more times unemployed so far	0.109	0.037	28.2	0.103	0.097	2.2	0.143	0.058	28.5	0.140	0.137	1.1
Durat. of last unemployment spell in months	4.756	3.142	16.4	4.756	4.927	1.7	5.658	4.008	16.4	5.655	5.702	0.5
Unemployed in the year taking up the job	0.300	0.162	33.2	0.295	0.296	0.4	0.414	0.240	37.6	0.409	0.412	0.6
log regional unemployment rate	2.371	2.335	17.7	2.371	2.372	0.5	2.378	2.338	18.5	2.377	2.373	1.8
City (more than 50.000 inhabitants)	0.560	0.482	15.6	0.559	0.552	1.4	0.590	0.500	18.1	0.587	0.578	1.9
Surrounding area	0.102	0.158	16.8	0.103	0.107	1.3	0.109	0.147	11.4	0.110	0.115	1.6
Training in farming occupation	0.010	0.014	3.4	0.010	0.009	1.5	0.011	0.016	3.7	0.011	0.008	2.8
Training in industry occupation	0.379	0.452	14.9	0.382	0.378	0.9	0.387	0.419	6.5	0.390	0.384	1.2
Training in health occupation	0.018	0.009	7.5	0.018	0.019	0.5	0.011	0.013	1.6	0.011	0.013	1.7
Training in technical occupation	0.102	0.120	5.9	0.103	0.106	1.0	0.113	0.126	3.9	0.114	0.128	4.4

Table 33: Means of Important Conditioning Variables (X) Before and After Kernel-Based Matching – Women (*Model A*)

Variable	Tenure ≤ 10 years						Tenure ≤ 2 years					
	Before Matching			After Matching			Before Matching			After Matching		
	Treated	Untreated	std. diff. %	Treated	Controls	std. diff. %	Treated	Un-treated	std. diff. %	Treated	Controls	std. diff. %
Age	34.045	33.966	0.9	34.038	33.907	1.6	34.105	36.100	22.2	34.065	34.207	1.6
Vocational training	0.485	0.545	11.9	0.489	0.489	0.1	0.580	0.675	19.8	0.581	0.582	0.2
Vocational college	0.060	0.027	16.4	0.053	0.057	2.0	0.050	0.038	5.5	0.047	0.054	3.2
Master craftsman	0.094	0.112	5.8	0.095	0.098	1.2	0.032	0.058	12.6	0.032	0.032	0.3
Polytechnic	0.049	0.063	6.2	0.049	0.044	2.2	0.017	0.027	6.3	0.018	0.019	0.6
University	0.090	0.086	1.6	0.091	0.103	4.2	0.073	0.042	13.5	0.074	0.073	0.5
Children < 6	0.154	0.229	19.0	0.155	0.157	0.5	0.152	0.160	2.2	0.150	0.154	1.0
Children 6-17	0.248	0.226	5.2	0.246	0.231	3.6	0.332	0.335	0.5	0.330	0.325	1.2
Foreigner	0.109	0.098	3.7	0.110	0.112	0.7	0.061	0.049	5.4	0.062	0.065	1.2
Disabled	0.041	0.027	8.0	0.042	0.049	4.1	0.017	0.015	2.1	0.018	0.014	2.6
Spouse employed	0.263	0.250	3.0	0.265	0.245	4.6	0.464	0.556	18.6	0.466	0.466	0.0
Ever changed occupation	0.511	0.397	23.2	0.508	0.525	3.6	0.341	0.343	0.5	0.342	0.348	1.3
Ever moved due to job-related reasons	0.259	0.261	0.5	0.261	0.270	2.0	0.207	0.161	11.8	0.206	0.194	3.2
Two employers so far	0.154	0.227	18.6	0.155	0.162	1.7	0.233	0.277	10.0	0.233	0.227	1.3
Three employers so far	0.169	0.228	14.7	0.170	0.182	2.9	0.166	0.214	12.2	0.162	0.161	0.3
Four employers so far	0.158	0.137	5.9	0.159	0.148	3.3	0.111	0.145	10.2	0.112	0.117	1.4
Five or more employers so far	0.395	0.303	19.3	0.390	0.379	2.4	0.254	0.180	17.9	0.254	0.260	1.5
Previous job: dismissed	0.180	0.162	4.9	0.182	0.174	2.0	0.090	0.088	0.9	0.091	0.093	0.4
Previous job: end of FTC	0.177	0.070	32.8	0.170	0.172	0.4	0.108	0.044	24.2	0.103	0.103	0.1
Previous job: closure of a firm	0.113	0.113	0.2	0.114	0.106	2.5	0.058	0.066	3.2	0.059	0.059	0.1
Once unemployed so far	0.274	0.291	3.7	0.277	0.297	4.5	0.274	0.255	4.4	0.271	0.263	1.8
Twice unemployed so far	0.147	0.119	8.3	0.144	0.145	0.2	0.105	0.074	10.9	0.100	0.106	2.1
Three times unemployed so far	0.071	0.056	6.2	0.072	0.072	0.2	0.055	0.028	13.5	0.056	0.058	1.1
Four or more times unemployed so far	0.143	0.058	28.5	0.140	0.137	1.1	0.032	0.014	12.4	0.032	0.037	2.9
Durat. of last unemployment spell in months	5.658	4.008	16.4	5.655	5.702	0.5	7.636	3.538	25.6	6.496	6.581	0.5
Unemployed in the year taking up the job	0.414	0.240	37.6	0.409	0.412	0.6	0.216	0.132	22.1	0.212	0.210	0.7
log regional unemployment rate	2.378	2.338	18.5	2.377	2.373	1.8	2.379	2.334	21.4	2.379	2.380	0.4
City (more than 50.000 inhabitants)	0.590	0.500	18.1	0.587	0.578	1.9	0.469	0.489	3.8	0.469	0.469	0.0
Surrounding area	0.109	0.147	11.4	0.110	0.115	1.6	0.134	0.153	5.4	0.133	0.136	1.0
Training in farming occupation	0.011	0.016	3.7	0.011	0.008	2.8	0.020	0.014	5.3	0.018	0.019	0.7
Training in industry occupation	0.387	0.419	6.5	0.390	0.384	1.2	0.105	0.076	9.9	0.100	0.099	0.6
Training in health occupation	0.011	0.013	1.6	0.011	0.013	1.7	0.087	0.106	6.4	0.088	0.084	1.4
Training in technical occupation	0.113	0.126	3.9	0.114	0.128	4.4	0.023	0.036	7.5	0.024	0.022	0.7

5.7.2 Effects of Fixed-Term Contracts for Men

The estimated effects of FTCs on wages, subjective employment stability, and subjective career opportunities are presented in this section. Furthermore, the results of *Model A*, *B*, and *C* are compared for different subsamples with respect to maximum job tenure.

Homogeneous Effects for Men

First of all, a comparison of the results can reveal whether and to what extent the estimated effects depend on the model specification (*Model A*, *B*, *C*), that is, the choice of the conditioning variables. Table 34 depicts the estimated *ATT* and *ATU* (measured in € and in percentages) on wages for different samples with a decreasing maximum tenure for *Model A*. The *ATT* is the difference between the average wage of FTC workers and the average estimated counterfactual wage. The *ATU* is the average wage loss permanent workers would have, if they were employed on FTCs instead.

All wage effects estimated by *Model A* are negative, but in case of the sample with tenure ≤ 2 years not statistically significant (see Table 34). The insignificance of the effects for the sample with tenure ≤ 2 years results from the large standard errors which are likely to be caused by the reduced sample. The *ATT* ranges from -0.5 € (-4.6%) to -0.9 € (-7.5%). Including tenure into the balancing score (*Model B*), that is, imposing that the control group has (exactly) the same distribution of job tenure, leads to stronger (statistically significant) negative wage effects but otherwise comparable patterns (see Table 35). The wage effects are now between -0.9 € (-8.0%) and -1.1 € (-9.8%). The same is true for *Model C* which additionally conditions on job and employer attributes. Now, the *ATT* is around -1.0 € (-9.5% to -7.9%, see Table 36).

Thus different sets of conditioning variables lead to different results. However, these differences are not large and not statistically significant. Therefore, *Model A* is the preferred specification in the following since it is based on admissible conditional variables only (see the discussion in Subchapters 5.5).

A further interesting finding from all models is that the estimated *ATT* is more negative, the longer the maximum job tenure is. Hence, the wage-tenure profile in permanent jobs is steeper than in comparable FTC jobs. This finding is in line with economic theory: FTC workers and their employers have less incentives to invest in firm-specific human capital during the FTC (see the discussion in Section 5.2.2). Note that this is not a rejection of the hypothesis of FTCs as probationary periods as the underlying theory predicts a stronger wage increase *after* the FTC.

In most cases the estimated *ATT* is larger than the estimated *ATU*. This result indicates that those workers enter into FTCs, whose contemporaneous wage loss from doing so, is lower on average.

Table 34: Wage Effects of FTCs – Men (*Model A*)
(Standard Errors in Parentheses)

	Mean Wages in €				
Tenure (years)	<i>ATT</i> (€)	<i>ATT</i> (%)	<i>ATU</i> (€)	<i>ATU</i> (%)	N_T
≤ 10	-0.86 *** (0.28)	-7.5	-1.29 *** (0.41)	-10.6	390
≤ 8	-0.76 ** (0.30)	-6.7	-1.02 ** (-0.41)	-8.5	371
≤ 6	-0.68 ** (0.31)	-6.0	-0.94 ** (0.43)	-7.9	351
≤ 4	-0.62 * (0.33)	-5.6	-0.74 * (0.44)	-6.4	315
≤ 2	-0.51 (0.41)	-4.7	-0.55 (0.47)	-4.8	264

Notes: *** (**, *) denotes significance at the 1 (5, 10) percent level.

Table 35: Wage Effects of FTCs – Men (*Model B*)
(Standard Errors in Parentheses)

	Mean Wages in €				
Tenure (years)	<i>ATT</i> (€)	<i>ATT</i> (%)	<i>ATU</i> (€)	<i>ATU</i> (%)	N_T
≤ 10	-1.14 *** (0.28)	-9.8	-1.45 *** (0.39)	-11.9	392
≤ 2	-0.91 *** (0.32)	-8.0	-0.92 *** (0.32)	-8.1	265

Notes: *** (**, *) denotes significance at the 1 (5, 10) percent level.

Table 36: Wage Effects of FTCs – Men (*Model C*)
(Standard Errors in Parentheses)

	Mean Wages in €				
Tenure (years)	<i>ATT</i> (€)	<i>ATT</i> (%)	<i>ATU</i> (€)	<i>ATU</i> (%)	N_T
≤ 10	-1.10 *** (0.28)	-9.5	-1.42 *** (0.36)	-11.7	391
≤ 2	-0.89 *** (0.33)	-7.9	-0.88 ** (0.35)	-7.7	263

Notes: *** (**, *) denotes significance at the 1 (5, 10) percent level.

In Table 70 and Table 71 in the Appendix the *ATT (Model A)* of FTCs on *usual weekly working hours* and the *probability of working part-time* are depicted for men. On average, FTC jobs are associated with slightly shorter working hours and have no effect on the probability of working part-time. Thus the result by ENGELLANDT and RIPHAN (2003) for Switzerland (see Subchapter 5.3) cannot be replicated for Germany. Furthermore, the findings indicate that the negative wage effect of FTCs does not result from longer working hours at given monthly earnings.

Table 37 (*Model A*), Table 38 (*Model B*), and Table 39 (*Model C*) depict the estimated effects on *subjective assessment of danger of being dismissed / failing to get the FTC renewed*. In the following discussion, I focus on the first and the fourth category (*very high danger, no danger at all*) for the most part, in order to keep the interpretations simple.

There are again no fundamental differences between the three models. The estimated *ATT* indicates that FTCs indeed lead to a higher subjective assessment of losing one's job by approximately 20 percentage points. The *ATT* on the probability of perceiving *no danger at all* is about -12 percentage points. The following discussion focuses on *Model A* (Table 37): While subjective job insecurity of permanent workers seems to decline with increasing job tenure (see Table 24 in Subchapter 5.4), the *ATT* of holding a FTC in the highest category (*very high danger*) and the lowest category (*no danger at all*) is hardly affected by the choice of the sample with regard to tenure, that is, the *ATT* is almost constant. In the second category (*high danger*) there seems to be a tendency towards an increasing *ATT* with increasing maximum tenure.

Table 37: Effects of FTCs on Job Insecurity – Men (*Model A*)
(Standard Errors in Parentheses)

	Subjective assessment of danger of being dismissed / failing to get the FTC renewed			
	Very high danger	High danger	Rather low danger	No danger at all
Tenure (years)	ATT (%-points)	ATT (%-points)	ATT (%-points)	ATT (%-points)
≤10	20.1 *** (2.4)	11.2 *** (2.3)	-18.8 *** (2.8)	-12.5 *** (2.2)
≤ 8	20.4 *** (2.2)	10.5 *** (2.6)	-18.5 *** (3.0)	-12.4 *** (2.2)
≤ 6	20.8 *** (2.6)	10.2 *** (2.7)	-18.7 *** (3.3)	-12.3 *** (2.5)
≤ 4	20.8 *** (2.9)	9.3 *** (3.0)	-15.7 *** (3.5)	-14.4 *** (2.4)
≤ 2	20.3 *** (3.1)	8.1 ** (3.5)	-16.5 *** (4.3)	-11.9 *** (2.9)

Notes: *** (**, *) denotes significance at the 1 (5, 10) percent level.

Table 38: Effects of FTCs on Job Insecurity – Men (*Model B*)
(Standard Errors in Parentheses)

	Subjective assessment of danger of being dismissed / failing to get the FTC renewed			
	Very high danger	High danger	Rather low danger	No danger at all
Tenure (years)	ATT (%-points)	ATT (%-points)	ATT (%-points)	ATT (%-points)
≤10	19.1 *** (2.5)	10.8 *** (2.5)	-17.9 *** (3.1)	-12.0 *** (2.4)
≤ 2	20.2 *** (3.1)	9.3 *** (3.5)	-18.7 *** (4.4)	-10.8 *** (3.0)

Notes: *** (**, *) denotes significance at the 1 (5, 10) percent level.

Table 39: Effects of FTCs on Job Insecurity – Men (*Model C*)
(Standard Errors in Parentheses)

	Subjective assessment of danger of being dismissed / failing to get the FTC renewed			
	Very high danger	High danger	Rather low danger	No danger at all
Tenure (years)	ATT (%-points)	ATT (%-points)	ATT (%-points)	ATT (%-points)
≤10	19.6 *** (2.5)	9.0 *** (2.8)	-18.6 *** (3.4)	-9.9 *** (2.4)
≤ 2	20.3 *** (3.0)	6.9 * (3.9)	-17.3 *** (4.2)	-10.0 *** (2.9)

Notes: *** (**, *) denotes significance at the 1 (5, 10) percent level.

The results for the third outcome variable *subjective assessment of career opportunities* are depicted in Table 40 (*Model A*), Table 41 (*Model B*), and Table 42 (*Model C*). It is again checked to which extent the different specifications affect the results. The results of *Model A* differ from both *Model B* and *C*, while the results from *Model B* and *C* are very similar. The similarity of *Models B* and *C* suggests that the differences in the results are driven by the inclusion of tenure into the balancing score, which imposes that permanent contracts workers are only used as control, if they have exactly the same tenure. Despite these differences, the results can be summarised as follows: The *ATT* of FTCs on the probability of being very satisfied with career opportunities is always negative for FTC workers, even though it is not statistically significant in the sample with tenure ≤ 2 years for *Model A* (Table 40). The positive *ATT* on the probability of being very dissatisfied with career opportunities is for all models between 8 and 10 percentage points.

Table 40: Effects of FTCs on Career Opportunities – Men (*Model A*)
(Standard Errors in Parentheses)

Tenure (years)	Subjective assessment of career opportunities			
	Very satisfied	"By and large" satisfied	Rather dissat- isfied	Very dissatis- fied
	<i>ATT</i> (%-points)	<i>ATT</i> (%-points)	<i>ATT</i> (%-points)	<i>ATT</i> (%-points)
≤ 10	-2.6 * (1.4)	-8.5 *** (2.9)	4.4 (2.9)	7.1 *** (2.1)
≤ 8	-2.5 * (1.4)	-10.4 *** (2.9)	5.0 (3.1)	7.9 *** (2.1)
≤ 6	-3.1 ** (1.5)	-9.7 *** (2.9)	5.6 * (3.1)	7.2 *** (2.3)
≤ 4	-3.1 * (1.6)	-11.1 *** (3.4)	6.1 * (3.4)	8.0 *** (2.4)
≤ 2	-1.9 (1.8)	-9.8 ** (4.0)	3.1 (3.8)	8.6 *** (2.9)

Notes: *** (**, *) denotes significance at the 1 (5, 10) percent level.

Table 41: Effects of FTCs on Career Opportunities – Men (*Model B*)
(Standard Errors in Parentheses)

	Subjective assessment of career opportunities			
	Very satisfied	“By and large” satisfied	Rather dissat- isfied	Very dissatis- fied
Tenure (years)	ATT (%-points)	ATT (%-points)	ATT (%-points)	ATT (%-points)
≤10	-3.9 *** (1.4)	-13.1 *** (2.8)	8.3 *** (2.3)	8.6 *** (2.0)
≤ 2	-3.9 ** (1.9)	-13.8 * (3.5)	7.7 ** (3.3)	9.9 *** (2.5)

Notes: *** (**, *) denotes significance at the 1 (5, 10) percent level.

Table 42: Effects of FTCs on Career Opportunities – Men (*Model C*)
(Standard Errors in Parentheses)

	Subjective assessment of career opportunities			
	Very satisfied	“By and large” satisfied	Rather dissat- isfied	Very dissatis- fied
Tenure (years)	ATT (%-points)	ATT (%-points)	ATT (%-points)	ATT (%-points)
≤10	-3.6 *** (1.4)	-13.1 *** (2.9)	8.0 *** (2.6)	8.7 *** (2.0)
≤ 2	-3.5 * (1.8)	-13.5 *** (3.5)	7.2 ** (3.4)	9.8 *** (2.7)

Notes: *** (**, *) denotes significance at the 1 (5, 10) percent level.

Summarising the results, it may be concluded that a FTC, on average, increases the probability that a worker regards his job as unstable and as a ‘dead end’, in comparison to a permanent contract worker with similar characteristics (*Model A*) in a similar job (*Model C*). Assuming that these subjective assessments are sufficiently correlated with the utility from the job, one can conclude that FTC jobs are *ceteris paribus* associated with lower utility than comparable permanent jobs. This utility loss is not simultaneously compensated for by higher wages. All specifications have shown that FTCs have no significant positive or even statistically significant negative effects on wages of about -5% up to -10%.

Of course, the utility loss may in the long-run be compensated for by higher lifetime earnings (or utilities) or by other job-related factors (large internal labour market etc.). The latter is, however, less probable since *Model C*, which led to very similar results already conditions on a number of job and employer attributes. The question to be answered in the next subsection is how the estimated short-run wage effects differ between groups of workers.

Heterogeneous Effects for Men

In this subsection, heterogeneous *ATTs* with respect to important observable characteristics are estimated by *Model A* for the sample with tenure ≤ 10 years. In order to secure a sufficient number of observations to be available focussing on this relatively large sample is necessary. Nevertheless, the results should be interpreted with caution as the number of observations becomes quite small.

The results for the *wage effects* are depicted in Table 43. In order to provide an impression of the wage level in the respective subgroup, mean FTC wages are depicted in the first column. The *ATT* of FTCs on wages is more negative in *large establishments* in terms of absolute values (-1.34 € versus -0.78 €) as well as in percentages (-10.6% versus -7.3%). The result that there is no significant *ATT* on wages in the *industry sector* but in the *trade sector* seems to be puzzling.¹⁴⁵ One possible explanation may be that unions and works councils, preventing employers to pay lower wages to FTC workers, play a more important role in the industry sector (see DANIEL and SOFER, 1998).

With respect to *formal qualification*, the results are different compared to what has previously been found in other studies: there is no significantly negative *ATT* of FTCs on wages of workers *without formal qualifications*. All in all, there is a positive relationship between the wage penalty to FTCs and the level of formal qualification. For *workers with university degree* there is a significantly negative wage effect of -2.7 € (-17.2%), which is the most negative *ATT* found among the subgroups. Note that this result is quite stable and can also be obtained from *Model B* and *Model C*. To some extent, this result contradicts the finding by MERTENS and MCGINNITY (2003) that the lowest wage penalty to FTCs is in the upper quantiles of the wage distribution (see Subchapter 5.3).

A possible interpretation is in line with the hypothesis posed in Section 5.2.4: Workers with university degree are more concerned about their careers and they have a sufficiently high probability of getting their contract transformed into permanent ones. Hence, they are willing to earn less than comparable permanent contract workers, since they will be compensated for with a sufficiently high probability in the future.

The wage effects for different *age groups* indicate that workers younger than 32 years face no significant wage penalty to FTCs. The results indicate that a significantly negative wage effect can only be found for FTC workers being at least 32 years old. This result is opposed to the prediction derived from the model by GIBBONS and MURPHY (1992), presented in Section 5.2.4.

¹⁴⁵ This industry definition of sectors results from the way of data collection in the interview. Persons are first asked to state whether their employer belongs to the 'industry', 'craft', 'trade', or 'miscellaneous' sector.

Table 43: Heterogeneous Wage Effects of FTCs – Men (*Model A*)
(Standard Errors in Parentheses)

Tenure ≤10 years	Mean Wages in €			N_T
	FTC (€)	ATT (€)	ATT (%)	
Small establishment (< 50)	9.86	-0.78 * (0.45)	-7.3	178
Large establishment (≥ 50)	11.25	-1.34 *** (0.40)	-10.6	195
Industry	10.57	-0.51 (0.43)	-4.3	149
Trade	9.89	-1.39 ** (0.61)	-12.3	50
Without qualification	9.04	-0.24 (0.70)	-2.6	83
With qualification (including university degree)	10.96	-0.73 ** (0.30)	-6.2	308
University / Polytechnic	13.37	-2.77 *** (1.07)	-17.2	45
Age < 32	10.20	-0.24 (0.47)	-2.3	184
Age ≥ 32	11.52	-1.38 *** (0.28)	-11.3	205

Notes: *** (**, *) denotes significance at the 1 (5, 10) percent level.

The estimated *ATT* for the subjective outcome variables are depicted in Table 74 and Table 75 in the Appendix. First of all, the limitations of subjective variables, discussed in Section 5.2.5, should be recalled. Taking them into account, the only conclusion which can be drawn from these results is that there are negative effects for nearly all subgroups of workers. There is one exception to the latter statement: FTC workers with university degree are not significantly less satisfied with career opportunities. Considering the strong negative wage effect for this group of workers, the result may again be interpreted as evidence in favour of hypothesis of a FTC job as an investment. However, the large standard errors of the estimated *ATT* for the subgroup of FTC workers with university degree may also result from the small sample size.

5.7.3 Effects of Fixed-Term Contracts for Women

Homogeneous Effects for Women

The estimated wage effects of FTCs for women are in many respects comparable to the findings for men (see Table 44 for *Model A*, Table 45 for *Model B*, and Table 46 for *Model C*). Again, there are no substantial differences between the effects estimated by the different specifications. The *ATT* from *Model A* is in the range of -0.67€ up to -0.93€, corresponding to -7% up to -9.7% compared to the control group of permanent workers. Hence, the negative wage effect for women is stronger than the effect found for men in the previous section. In Table 44 it can be seen that there is a tendency for a decreasing negative *ATT* with increasing maximum job tenure. This is in contrast to the results for men in the previous section, where results that are more in favour of a positive relationship have been found. Just like the results for men, in most cases $ATT > ATU$, albeit not statistically significant.

Again, the *ATT* (*Model A*) of FTCs on *usual weekly working hours* and the *probability of working part-time* are estimated (see Table 72 and Table 73 in the Appendix). On average, for women FTC jobs are neither associated with shorter working hours nor with a higher probability of working part-time, which contradicts the findings from the descriptive analysis in Subchapter 5.4.

Table 44: Wage Effects of FTCs – Women (*Model A*)
(Standard Errors in Parentheses)

Tenure (years)	Mean Wages in €				<i>N_T</i>
	<i>ATT</i> (€)	<i>ATT</i> (%)	<i>ATU</i> (€)	<i>ATU</i> (%)	
≤10	-0.67 *** (0.30)	-7.0	-0.79 ** (0.40)	-8.3	339
≤8	-0.67 *** (0.30)	-7.1	-0.73 * (0.39)	-7.4	316
≤6	-0.67 * (0.35)	-7.1	-0.72 * (0.39)	-8.2	293
≤4	-0.80 *** (0.32)	-8.5	-0.61 (0.44)	-6.4	267
≤2	-0.93 * (0.49)	-9.7	-0.99 * (0.53)	-10.1	218

Notes: *** (**, *) denotes significance at the 1 (5, 10) percent level.

Table 45: Wage Effects of FTCs – Women (*Model B*)
(Standard Errors in Parentheses)

Tenure (years)	Mean Wages in €				N_T
	ATT (€)	ATT (%)	ATU (€)	ATU (%)	
≤10	-0.95 *** (0.35)	-9.7	-0.82 ** (0.35)	-8.3	341
≤2	-1.16 *** (0.48)	-11.9	-1.18 *** (0.45)	-12.1	218

Notes: *** (**, *) denotes significance at the 1 (5, 10) percent level.

Table 46: Wage Effects of FTCs – Women (*Model C*)
(Standard Errors in Parentheses)

Tenure (years)	Mean Wages in €				N_T
	ATT (€)	ATT (%)	ATU (€)	ATU (%)	
≤10	-0.94 *** (0.32)	-9.6	-0.83 *** (0.33)	-8.4	338
≤2	-1.07 ** (0.51)	-11.0	-2.14 *** (0.49)	-21.9	216

Notes: *** (**, *) denotes significance at the 1 (5, 10) percent level.

Table 47 depicts that FTCs have very strong and statistically significant effects on the subjective assessment of job security. Since *Model B* and *Model C* again do not lead to different results than *Model A*, they are not depicted. The probability of perceiving *very high danger* of losing ones job increases by 24.5 percentage points due to holding a FTC instead of a permanent contract. The probability of perceiving that there is *no danger at all* decreases by 25 percentage points due to holding a FTC. Hence, the *ATT* seems to be stronger for women than for men, although a between group comparison is of limited use as discussed above.

From Table 48 it becomes obvious that there are many statistically insignificant effects of FTCs on the assement of career opportunities. This is in contrast to the strongly negative results found for men. A possible explanation, besides the general limitation of subjective indicators (see Section 5.2.5), is that for women FTCs seem to be stepping stones more often and, consequently, FTCs are to a less extent associated with a loss of career opportunities: In Subchapter 6.4, a slightly more positive (stepping stone) effect of entering into a FTC on the future employment opportunities is found for female unemployed.

Table 47: Effects of FTCs on Job Insecurity – Women (*Model A*)
(Standard Errors in Parentheses)

	Subjective assessment of danger of being dismissed / failing to get the FTC renewed			
	Very high danger	High danger	Rather low	No danger at all
Tenure (years)	<i>ATT</i> (%-points)	<i>ATT</i> (%-points)	<i>ATT</i> (%-points)	<i>ATT</i> (%-points)
≤10	19.3 *** (2.3)	12.5 *** (2.5)	-6.4 * (3.7)	-23.1 *** (2.2)
≤8	19.4 *** (2.5)	12.2 *** (2.7)	-9.2 *** (3.2)	-22.3 *** (2.2)
≤6	19.8 *** (2.7)	11.8 *** (2.8)	-8.1 ** (3.5)	-23.5 *** (2.2)
≤4	21.7 *** (3.0)	11.3 *** (3.1)	-8.7 ** (3.8)	-24.4 *** (2.5)
≤2	24.5 *** (3.2)	12.2 *** (3.3)	-11.6 ** (4.6)	-25.1 *** (3.0)

Notes: *** (**, *) denotes significance at the 1 (5, 10) percent level.

Table 48: Effects of FTCs on Career Opportunities – Women (*Model A*)
(Standard Errors in Parentheses)

	Subjective assessment of career opportunities			
	Very satisfied	“By and large” satisfied	Rather dissatisfied	Very dissatisfied
Tenure (years)	<i>ATT</i> (%-points)	<i>ATT</i> (%-points)	<i>ATT</i> (%-points)	<i>ATT</i> (%-points)
≤10	-1.7 (1.5)	-7.9 ** (3.3)	1.9 (3.1)	7.7 *** (2.4)
≤8	-1.6 (1.5)	-7.9 ** (3.2)	2.1 (3.3)	7.4 *** (2.5)
≤6	-1.6 (1.7)	-6.5 * (3.6)	0.4 (3.4)	7.7 *** (2.7)
≤4	-2.8 (1.8)	-7.7 ** (3.8)	1.1 (3.5)	9.3 *** (2.8)
≤2	-2.1 (2.4)	-5.6 (4.5)	3.0 (4.5)	5.6 * (3.2)

Notes: *** (**, *) denotes significance at the 1 (5, 10) percent level.

Heterogeneous Effects for Women

Table 49 displays the estimated effects of FTCs on wages for different subgroups of female workers. First of all, one should consider the small number of treated workers depicted in the last column. All in all, the results are very similar to those found for men. The largest absolute and relative negative *ATT* on wages is found again for workers with university degree. With -2.9 € it corresponds to a wage penalty of more than 20% compared to the control group of permanent workers. In line with the results for men, there is no significant negative effect of FTCs on workers without qualification.

The heterogeneous effects of FTCs on the subjective outcome variables are depicted in Table 76 and Table 77 in the Appendix. All groups of female FTC workers perceive a higher job insecurity. Again, there are only few statistically significant effects on perceived career opportunities in different subgroups of female workers.

Table 49: Heterogeneous Wage Effects of FTCs – Women (*Model A*)
(Standard Errors in Parentheses)

Tenure ≤10 years	Mean Wages in €			<i>N_T</i>
	<i>FTC</i> (€)	<i>ATT</i> (€)	<i>ATT</i> (%)	
Small establishment (<50 employees)	8.60	-0.58 (0.50)	-6.3	193
Large firm (≥50 employees)	9.33	-1.33 *** (0.38)	-12.5	126
Industry	9.11	-0.78 (0.57)	-7.9	68
Trade	8.90	-0.42 (0.87)	-4.5	118
Without qualification	8.41	0.15 (0.74)	-1.8	80
With qualification (including university degree)	9.05	-0.82 ** (0.36)	-8.3	257
University / Polytechnic	11.08	-2.87 ** (1.16)	-20.6	27
Age < 32 years	8.48	-0.59 (0.53)	-6.5	143
Age ≥ 32 years	9.14	-0.82 * (0.47)	-8.2	194

Notes: *** (**, *) denotes significance at the 1 (5, 10) percent level.

5.8 Summary and Conclusions

The objective of this chapter has been to analyse the short-run effects of FTCs on the workers' subjective assessment of working conditions and especially on wages. The underlying theoretical question is whether and to what extent workers are compensated for the lower employment stability and lower career opportunities in FTC jobs by higher wages. If the assumptions of a perfect labour market were fulfilled, one would expect, *ceteris paribus*, higher wages for FTCs. On the other hand, in the presence of asymmetric information on workers' ability, hidden actions of workers, or career concerns there may be a *contemporaneous* wage loss which is compensated for in the long-run. Hence, the simple theory of compensating differentials, as presented in Subchapter 5.2, may be too restrictive since two important features of the labour market are not taken into account: asymmetric information and workers' maximisation of *lifetime* utility or earnings.

The reasons for analysing the effects of FTCs on two subjective outcome variables (subjective assessment of the danger of losing one's job and subjective assessment of career opportunities) are threefold: First, it should be tested whether FTCs are really associated with drawbacks that are *perceived* by workers. Second, subjective variables may be more strongly correlated with utility than objective measures. Third, job satisfaction has been found in other studies to be one of the main determinants of worker mobility and thus on-the-job search.

The econometric analysis has been performed by interpreting a FTC as a treatment (compared to the non-treatment state of holding a permanent contract) and by applying the potential-outcome approach, presented in Chapter 3. Estimating the effects of FTCs is associated with a further methodological problem which has rarely been addressed in the empirical literature on compensating differentials: Many of the important variables determining wages can not be interpreted as admissible pre-treatment variables since they are determined simultaneously with the contract type, such as industry, firm size, and job position. In addition, job tenure is endogenous with respect to the type of contract. What has been done in this chapter, is to check the robustness of the results with respect to the inclusion of tenure and other job-related covariates. Furthermore, the effect has been estimated for different subsamples of maximum job tenure.

The results turn out to be quite robust with respect to the choice of conditioning variables and can be summarised as follows: (1.) FTCs raise the probability of workers to expect losing their job; (2.) FTCs decrease the probability of being (very) satisfied with career opportunities and increase the probability of being (very) dissatisfied with career opportunities; (3.) FTCs are not associated with

compensating wage differentials but the results are more in favour of a wage penalty to FTCs.¹⁴⁶

Depending on the specification, the wage effects of FTCs for men are between -4.7% and -9.8%, and for women between -7.0% and -11.9%. Interestingly, there is a negative relationship between the wage penalty to FTCs and the level of formal qualification. In particular, workers with a university degree have a much stronger negative wage effect, while there is no significantly negative effect for persons without a formal qualification. As workers with university degree may, in general, have better outside options, this result may be interpreted as evidence in favour of a prolonged probationary or, more general, investment period leading to higher wages in the long-run. Obviously, this has to be analysed by a longitudinal (dynamic) study in further research.

It should again be stressed that this has been a microeconomic study ruling out general equilibrium effects (*SUTVA*, see Section 3.2.5). Hence, possible negative wage effects at the individual level should not be mixed up with negative effects of FTCs on aggregate wages at the macroeconomic level (being associated with positive employment effects). The augmented insider-outsider model by BENTOLILA and DOLADO (1994) shows that the opposite may be true (see Section 5.2.2), that is, FTCs may increase the aggregate wage level.

¹⁴⁶ Compensation differentials also could not be found for other negative job-related aspects in Germany (see, for example, SCHMIDT and ZIMMERMANN, 1991).

6 Do Fixed-Term Contracts Increase the Long-Term Employment Opportunities of the Unemployed?

6.1 Overview: Are Fixed-Term Contracts Stepping Stones for the Unemployed or Dead-Ends?

One important political goal of the liberalisation of FTCs in the 1980s was that dismissal protection legislation was thought to reduce the re-employment probabilities of the unemployed, particularly of those with adverse signals and those within the scope of the special protection against dismissal (see Subchapter 2.2). Thus FTCs, or temporary work in general, may increase the employment opportunities of the unemployed which are harmed by the firing costs due to employment protection for permanent workers. The rationale is simple: employers may be more willing to hire if they can fire easily (see ADDISON and TEIXEIRA, 2003 and Subchapter 4.2).

However, objections are raised to this view. FTC work may create a segmented labour market where the employment stability of permanent contract workers is raised by firms' using temporary workers as a kind of buffer against transitory changes in the business environment. For some workers this may imply to be 'trapped' in a cycle of recurrent periods of unemployment and FTC jobs (see BLANCHARD and LANDIER, 2002 and Subchapter 4.2). The temporary nature of the employment relationship could become the cause of subsequent unemployment periods and new FTC jobs (see TAUBMAN and WACHTER, 1986). This phenomenon may be fostered by inferior access to training and lower career opportunities in FTC jobs (see BOOTH, FRANCESCONI, and FRANK, 2002, 2003 as well as Chapter 5). Thus the central issue is whether or not FTC work really increases the long-run employment opportunities of the unemployed entering into FTC jobs in terms of future permanent employment relationships or employment in general. Put differently, should unemployed job searchers take up FTC jobs or should they keep on searching for permanent positions? Are FTC jobs '*stepping stones*' for the unemployed or '*dead ends*' (BOOTH, FRANCESCONI, and FRANK, 2002)? While this topic has been touched on in Chapter 5 within a static framework, this chapter analyses the dynamic aspect and focuses on the group of unemployed job searchers.

Here, the aim is to investigate the employment effects of FTCs for the unemployed by using matching methods, which have been described in detail in Section 3.3.1 and already applied in Chapter 5. The methodological contribution of the following econometric analysis is to estimate the propensity score by a dis-

crete hazard rate model, which has been done only rarely so far.¹⁴⁷ I will argue that this may have some advantages – at least in this application.

The structure of this chapter is as follows. The next subchapter provides some considerations on the theoretical framework. The empirical analysis is divided into two parts: Subchapter 6.3 analyses the differences in the determinants of transitions from unemployment to FTC and permanent jobs by hazard rate models. The hazard rate model for the transition to FTC jobs is used to estimate the propensity score in Subchapter 6.4, and the results are used to evaluate the long-term employment effects of entering into FTCs by a matching estimator. Subchapter 6.5 draws conclusions.

6.2 Theoretical Considerations

First, some basic concepts related to job search theory and unemployment duration analysis are introduced. Using these concepts and taking the empirical results of Chapter 5 into account, it is discussed under which conditions unemployed job searchers may be willing to accept FTC job offers. Finally, the theoretical literature is reviewed with respect to suggestions under which conditions FTCs may serve as stepping stones to permanent employment.

6.2.1 Basic Concepts: Job Search Theory and Determinants of Unemployment Duration

A framework for analysing the determinants of unemployment duration is the *job search theory*. This is also applied to describe the conditions for accepting FTC job offers. The probability of an unemployed worker i leaving unemployment to a specific job after a certain unemployment duration t is the hazard rate $h_i(t)$. The hazard rate can be expressed in terms of the probability of receiving a specific job offer ξ_i times the probability that the offer is acceptable $[1 - F_i(w_i^R(t))]$, where $F_i(w_i^R(t))$ is the cumulated wage offer distribution and $w_i^R(t)$ is the reservation wage (see MORTENSEN, 1986: 862).¹⁴⁸

In steady states an unambiguous relationship between the hazard rate and the proportion of long-term unemployed (or other unemployment durations) occurs. As shown by MACHIN and MANNING (1999), the proportion of long-term unem-

¹⁴⁷ To the best of my knowledge, there are only two studies using hazard rate models for the estimation of the propensity score (see BRODATY, CRÉPON, and FOUGÈRE, 2001 and SIANESI, 2004). Recently this approach has been formally justified by FREDRIKSSON and JOHANSSON (2003).

¹⁴⁸ This arrival rate of job offers in standard search models can be further decomposed into the flow of vacancies times the probability that the worker becomes aware of a vacancy times the probability that the worker actually is offered the job.

employed in total unemployment in steady-states¹⁴⁹ is (1.) negatively affected by the average hazard rate from unemployment at any duration of unemployment and (2.) positively affected by the degree of negative duration dependence. Point (1.) means that if it is possible to increase the hazard rate from unemployment *at any duration* of unemployment (for example for the short-term unemployed), the proportion of long-term unemployed decreases.¹⁵⁰ Point (2.) highlights the importance of the effect of the duration of the current unemployment spell on the individual hazard rate. If the *individual hazard rate* (after controlling for observed and unobserved heterogeneity) depends on the unemployment duration, there is *duration dependence* in the hazard rate. Negative (positive) duration dependence means that the hazard rate decreases (increases) with unemployment duration. Based on empirical evidence the focus of the debate has concentrated on negative duration dependence.

As derived by MACHIN and MANNING (1999), negative duration dependence of an individual hazard rate $h_i(t)$ may stem from the following (partly interdependent) factors (see also STEINER, 2001):

- the job offer arrival rate ξ_i decreases with the unemployment duration t ;
- the wage offer distribution $F_i(w_i^R(t))$ shifts to the left with increasing unemployment duration;
- the worker's search intensity decreases with unemployment duration;
- the decline in the reservation wage $w_i^R(t)$ is too low to balance the three points mentioned above.

The job offer arrival rate may decline with unemployment duration either due to a *deterioration of human capital* (see PISSARIDES, 1992) or due to *stigma effects* of unemployment duration (see LOCKWOOD, 1991 and the following section). Even if the *reservation wage* falls with unemployment duration, it can be shown that the negative effect is not equalised for the most common assumptions on the wage offer distribution (see MACHIN and MANNING, 1999).¹⁵¹ If the wage offer distribution is more reduced with unemployment duration than the reservation wage, the hazard rate declines.

If the *search intensity* of the unemployed is reduced with unemployment duration, the job offer arrival rate also declines with duration. The reason most often

¹⁴⁹ Here, steady state means that the inflow rates into unemployment and the outflow rates out of unemployment are constant. If one does not impose this assumption, two further basic results appear: The proportion of long-term unemployed is lower if the inflow into unemployment was particularly high in the recent past, and the proportion of long-term unemployed is higher if the outflow rate was particularly low in the recent past.

¹⁵⁰ Of course, also the overall level of unemployment decreases. It is well-known that the unemployment rate is determined at a given constant unemployment level by the average risk of becoming unemployed times the average unemployment duration times the average number of individual unemployment spells (see FRANZ, 2003: 353).

¹⁵¹ There are various reasons to assume the reservation wage to be decreasing in unemployment duration, for example, due to ageing within a finite time horizon model (see FRANZ, 2003: 213).

mentioned for the *decline in the search intensity* in the literature are *discouragement effects* (see FRANZ, 2003: Chapter 7).

6.2.2 Under Which Conditions Do Job Searchers Enter into Fixed-Term Contract Jobs?

The results of Chapter 5 are in line with the hypothesis that workers entering into FTC jobs perceive their unemployment risk to be higher than comparable workers entering into permanent contract jobs. Furthermore, one can argue that temporary employment relationships are associated with a loss of returns to job seniority.¹⁵² Descriptive statistics on the duration of employment spells after the transition from unemployment to FTCs or permanent contracts respectively, being also in line with this statement, are provided in Table 78 in the Appendix.

Available empirical studies and the results of Chapter 5 suggest that FTC workers do not receive wage premiums to compensate for these risks but even lower wages. As discussed in detail in Subchapter 5.2, these empirical results do not conflict with economic theory if departures from the assumptions of a perfect market are considered.

The question arises when and under which conditions unemployed job searchers are willing to enter into FTCs instead of continue searching for a permanent job. To the best of my knowledge, there is no job search model explicitly taking FTC and permanent contract jobs into account. Nevertheless, some basic job search models can be discussed in order to gain some insights into the underlying behaviour and to obtain theory-based hypotheses.

BURDETT and MORTENSEN (1980) augment the standard sequential job search model with a job-specific random dismissal probability without explicitly taking FTCs and permanent contracts into account. If one assumes that failing to get the contract renewed is associated with an adverse signal for potential future employers (for example, if non-renewal due to unfavourable business development or due to low worker's ability is not distinguishable), the reservation wage is increasing with the dismissal probability.¹⁵³ Therefore, the reservation wage with regard to FTC jobs is, *ceteris paribus*, higher than the reservation wage with regard to permanent contract jobs (see GROOT, 1990; BOVER and GÓMEZ, 2003). The reservation wage with regard to FTC jobs decreases, however, with the expected probability that the contract is transformed into a permanent one by the employer. Nevertheless, the acceptability of FTC job offers is, *ceteris paribus*, lower than the acceptability of permanent contract job offers.

¹⁵² A result often found in wage regressions is that job seniority has a significantly positive effect on wages. One explanation for this result is the accumulation of firm specific human capital during employment (see PISSARIDES, 1994).

¹⁵³ BURDETT and MORTENSEN's (1980) general proposition is that the reservation wage is increasing in the dismissal probability if the return to search after being dismissed from the job is less than the expected return to search before the job was taken up. A general proof that the reservation wage depends on the type of job (offer) can be found in WEITZMAN (1979).

If the reservation wage decreases with unemployment duration, the probability of a FTC job to be acceptable increases with unemployment duration as well. Note that there may be further reasons for job searchers to reduce their reservation wages and accept FTC job offers. They may, for example, have to meet temporary declines in family income, particularly when other family members have lost their jobs. This highlights that the acceptability of jobs is not only influenced by individual characteristics (and labour market conditions) but also by factors related to the general household situation.

Within the job search framework unemployment compensation is interpreted as a reduction of the opportunity costs of unemployment (see MORTENSEN, 1986). By increasing the reservation wage unemployment compensation reduces the acceptability of job offers. Given the assumptions about the reservation wages with regard to FTCs and permanent contracts, the probability of accepting a FTC job offer is more reduced than the probability of accepting a permanent contract job offer (see BOVER and GÓMEZ, 2003). Put differently, given a certain probability of permanent contract job offers, unemployed without unemployment compensation are more willing to accept FTCs than unemployed receiving unemployment compensation.¹⁵⁴

Outside the framework of job search theory this result can also be derived from the model by VAN DE KLUNDERT (1990). In his model, unemployment results from the assumption that queuing for a 'primary' job is preferred to a 'secondary' job, if the utility derived from unemployment compensation, combined with the status of searching for a proper, that is, primary job, exceeds the utility derived from a secondary job. Besides the effects of subjective factors such as 'status in the labour market', the model highlights the effects of unemployment compensation: If the amount of benefit is relatively high and depends on the previous wage rate, unemployed persons may prefer to wait for a suitable primary job. Hence, previous high-wage primary (permanent) jobs increase unemployment duration and decrease the probability of entering into low-wage secondary (temporary) jobs. In particular, as entrants into the labour market (younger workers or women after maternity leave) are often not entitled to unemployment compensation and have no determined idea about their 'labour market status', they are more likely to enter into FTCs. Unemployed who were previously employed on a permanent basis may hesitate to accept a FTC job offer. This may lead to various types of state dependence.

In Subchapter 5.2 the role of asymmetric information on workers' ability is described in detail. If incomplete information plays an important role, the employment histories of job searchers may serve as signals. References from previous employers and the reputation of previous jobs may reveal information on the ability (or further unobservable characteristics) of the worker. If the employment

¹⁵⁴ According to this argumentation, unemployment compensation could be interpreted as a subsidy for the search for 'good' (permanent) jobs.

history involves adverse signals, employers with permanent contract vacancies may hesitate to offer permanent jobs to these job-searchers (see PEETERS, 1999). If the unemployment duration is an adverse signal¹⁵⁵, then, within the job search framework, the offer rate for permanent contract jobs may decrease relative to the offer rate for FTC jobs with increasing unemployment duration. Given that the relative FTC job offer rate and the relative acceptability of FTC offers increase with unemployment duration, the duration dependence of the FTC hazard rate should be empirically more positive (or less negative) than the duration dependence of the permanent contract hazard rate (see GROOT, 1990).

Particularly, older dual labour market theories predict that the temporary nature of an employment relationship is the cause of subsequent unemployment and temporary jobs (see TAUBMANN and WACHTER, 1986). Thus interpreting FTC jobs as ‘secondary’ and permanent contract jobs as ‘primary’ implies that having been employed on a FTC in the past may be an adverse signal for future employers, at least if the jobs are associated with unfavourable attributes.¹⁵⁶ This statement is also compatible with more recent theoretical models on signalling effects (see MA and WEISS, 1993; MCCORMICK, 1990). Hence, workers who previously held a FTC job have a higher probability of re-entering into a FTC job as they receive fewer permanent contract job offers.

However, the matching model by CANZIANI and PETRONGOLO (2001) highlights that the stigma attached to being dismissed increases in firing costs. Since the information on the worker’s productivity is imperfect, the firm’s hiring decision also depends on the worker’s employment history including the reasons for the end of the previous job. Hence, having been dismissed (despite high firing costs) decreases the re-employment prospects. Since the termination of a FTC is not associated with firing costs, entering into unemployment after a FTC job is a less adverse signal.

The availability of job offers increases with a job searcher’s *regional mobility* and the acceptability of *commuting time*. Obviously, both should be lower for mothers with young children. Therefore, they may be more inclined to accept FTC job offers.

So far, the possibility of on-the-job search has been neglected. As repeatedly mentioned in the previous chapters, it is likely that FTCs promote on-the-job search in comparison to permanent contract jobs since rational workers anticipate the higher risk of job losses (see BOERI, 1999). If one, furthermore, assumes that FTCs increase the arrival rate of job offers (due to networking etc., see next section) or improves the wage offer distribution by enhancing human capital (see

155 LOCKWOOD’S (1991) theoretical model shows that if it is costly for employers to test workers, they may use unemployment duration as a signal on which the employment decision is based.

156 “...secondary employment may be regarded as a kind of stigma that bars access to the primary sector.” (MCDONALD and SOLOW, 1985: 1124).

next section), entering into a FTC job may be an optimal search strategy.¹⁵⁷ On-the-job search may also render re-entering into FTCs after a previous FTC and a subsequent unemployment spell as an optimal strategy.

Nevertheless, it seems reasonable to assume that in most cases job searchers accept FTC job offers after having failed to get a permanent job, and if they expect a permanent job offer only with a sufficiently low probability. Hence, the decision to accept a FTC offer is *sequential over time*.

The most realistic view seems to be to interpret FTC jobs (similar to training) as a kind of investment under uncertainty for the unemployed workers. The investment consists of the lower contemporaneous utility during the job in comparison to the hypothetical situation of the individual finding a permanent job in the next period. The returns of this investment depend on the expected stream of future earnings or utility (including unemployment benefit), that is, expected *life-time* earnings or utility. Furthermore, the profitability of the investment depends on the counterfactual transition rate to permanent jobs and the counterfactual stream of future earnings or utility from permanent jobs.

6.2.3 Why Should Fixed-Term Contracts be Stepping Stones Towards Permanent Positions?

Why and under which conditions may FTCs be stepping stones towards permanent positions, that is, increase the long-term employment opportunities of those entering into FTCs?

During FTC jobs there may be more investments in (general and specific) *human capital* (in comparison to the hypothetical situation that the person had stayed unemployed), even if there is no formal training. This may raise the worker's employment opportunities at the same or other employers. The latter is associated with a shift in the wage offer distribution to the right. However, firms may invest less in FTC workers than in permanent contract workers since they recognise the shorter expected job tenure (see BOOTH, FRANCESCONI, and FRANK, 2003 and Chapter 5). Therefore, the opposite effect may also be possible: If the unemployed person had not accepted the FTC job offer in a certain period, she or he might have got a permanent contract job offer in the next period with better training and career opportunities.

As discussed in detail in Chapter 5, FTCs may be used as a prolonged probationary period in order to overcome the problem of asymmetric information. Thus FTCs may serve as a *screening device*. This may help unemployed persons with adverse signals, who would otherwise get permanent contract job offers only with a low probability (see PEETERS, 1999). After the expiration of the FTC and after sufficient information on the worker's ability is collected, the worker may get a permanent contract job offer from the same employer. This may be

¹⁵⁷ The argument is based on HECKMAN, LALONDE, and SMITH (1999), who present a model which interprets public sponsored labour market training as an optimal form of job search.

especially true if FTCs induce a sorting mechanism as shown in the model by LOH (1994) described in Subchapter 5.2.

FTC jobs may promote *on-the-job search* (see BOERI, 1999). So it seems plausible to state that the job search intensity may not be much lower than during unemployment and strictly higher than in permanent contract jobs. If, however, search intensity was lower than during unemployment, FTCs could decrease the probability of receiving permanent contract job offers compared to unemployment.

FTC workers may be able to *enlarge their social network* within the firm or even the industry in which they are employed (see VAN DEN BERG, HOLM, and VAN OURS, 2002). This may increase the workers' knowledge of (future) vacancies and may again help other employers to collect (otherwise unobserved) information on the workers' productivity.

For on-the-job-searchers a FTC job may also be a *positive signal* to *other* employers, again in comparison to the situation in which the person had stayed unemployed and thus had possibly been affected by negative 'stigma effects' due to unemployment. However, in order to be a credible positive signal the cost of finding a FTC jobs must be higher (in the broad sense of search costs) for low ability workers (see GERFIN, LECHNER, and STEIGER, 2002). The harder it is to get a FTC job, the better is the signal to potential future employers. But again, entering into a FTC job may have the opposite effect, that is, it may signal that the person did not receive any offers for permanent contract jobs. This may be especially true for recurrent FTC spells. Hence, temporary jobs may be 'stigmatised' (see MA and WEISS, 1993). Given that FTCs are associated with a negative wage differential, they may be an adverse signal especially for highly qualified workers (see MCCORMICK, 1990).

The matching and labour demand modes discussed in Subchapter 4.2, also describe the determinants of FTCs being stepping stones. A FTC job may be a stepping stone to a permanent job, if firing costs of permanent workers are not too high, and if relative hiring and firing costs of FTCs are not too low. Put differently, if it is much easier for a job searcher to get a FTC than a permanent contract, the FTC job is less likely to be a stepping stone.

6.3 Fixed-Term Contracts and the Re-Employment Probabilities of the Unemployed

6.3.1 Introduction

One objective of the liberalisation of FTCs was to increase the re-employment probabilities of the unemployed, especially those with adverse signals and those who are within the scope of the special protection against dismissal (see Subchapter 2.2). If this assumption is true, personal characteristics which are known to increase unemployment duration should affect the probability of getting low-firing-cost FTC jobs (the FTC hazard rate) less than the probability of getting high-firing-cost permanent contract jobs (the permanent contract hazard rate).

There is, however, no empirical evidence on the determinants of contract-specific hazard rates for Germany available yet. Thus it has not been revealed what makes FTC and permanent jobs different from an unemployed job searcher's point of view.

This Subchapter analyses the role of individual unemployment duration and personal characteristics for the transitions from unemployment to FTC jobs versus permanent contract jobs within a competing risks hazard rate model. This is the starting point for the estimation of the propensity score in Subchapter 6.4.

Distinguishing jobs by their type of contract is associated with some benefits. Firstly, it provides insights into the behaviour of job searchers and employers in the presence of contracts which differ in their firing costs. Secondly, pooling different types of jobs and contracts, what is usually done in hazard rate analyses, may induce a spurious negative duration dependence effect (see GROOT, 1990). Generally speaking, spurious negative duration dependence is usually attributed to omitted variables (unobserved heterogeneity). Distinguishing between jobs may capture heterogeneity by allowing coefficients to vary across different groups of individuals.¹⁵⁸

To the best of my knowledge, this is the first empirical attempt to distinguish between the destination states of FTCs and permanent contracts in unemployment duration analyses for Germany. It is shown that permanent contract jobs and FTC jobs are indeed behaviourally distinct states with respect to the searchers' characteristics and regional labour market conditions.

¹⁵⁸ A further reason why this analysis may be useful is stressed by ATKINSON and MICKLEWRIGHT (1991). They highlight the importance of distinguishing between 'regular' and 'marginal' jobs in the analysis of the effects of unemployment compensation on the transition between unemployment and employment. It seems reasonable to expect unemployment compensation to have a different effect on the transition to FTC jobs than on the transition to permanent jobs. Unemployment compensation may be interpreted as a subsidy for the search for 'good jobs', i.e., regular jobs (see Section 6.2.2). Unfortunately, due to data restrictions it is not possible to model unemployment compensation in an adequate way within the econometric hazard rate model in this Chapter.

6.3.2 Previous Results: Unemployment Duration Analyses Distinguishing Between Employment Contracts

The literature on unemployment duration has always recognised unemployment and inactivity to be behaviourally distinct states, but has generally failed to distinguish between different types of employment other than full-time and part-time jobs (see PORTUGAL and ADDISON, 2003). To the best of my knowledge, there are only three studies which distinguish between FTC and permanent contract jobs as destination states.

For the *Netherlands*, GROOT (1990) estimates a continuous time competing risks model distinguishing between permanent contract and FTC jobs. He finds higher educated and younger unemployed to enter FTCs with a higher probability. The author explains the former with the assumption that individuals with higher human capital are less risk averse due to their better labour market prospects. He finds no significant duration dependence effect, for neither the FTC hazard nor the permanent contract hazard.

For *Portugal*, PORTUGAL and ADDISON (2003) estimate a discrete time competing risks model for six different exit states (full-time permanent contract jobs, full-time FTC jobs, part-time work, public employment jobs, self-employment, and out-of-labour force), taking unobserved heterogeneity into account by a gamma distribution. The analysis focuses on the impacts of unemployment benefits. The authors find strong disincentive effects of unemployment benefit for FTC as well as for permanent contract jobs, which are not significantly different between these two states. The authors conclude that being entitled to unemployment benefit does not help job searchers to find permanent jobs (otherwise the negative effect on the FTC hazard would have been stronger). Labour market entrants, workers having already been employed on FTCs in the past, and workers who have had a large number of jobs, exit into FTCs with a higher probability. A further result is that the permanent contract hazard rate is negatively associated with the regional unemployment rate, while the unemployment rate seems to have no effect on the FTC hazard. Moreover, the duration dependence of the permanent contract hazard rate is much more negative than the duration dependence of the FTC hazard rate. The interpretation suggested by the authors is that jobs searchers, initially looking for permanent jobs, switch to FTCs after a period of unsuccessful search. Note that this is in line with the theoretical predictions of Subchapter 6.2 that the decision to take up a FTC job is sequential over time.

BOVER and GÓMEZ (2003) use a discrete logistic hazard rate model without controlling for unobserved heterogeneity and distinguish between transitions to FTC and permanent contracts in an analysis for *Spain*. They also find stronger negative duration dependence for the FTC hazard rate than for the permanent contract hazard rate which is again compatible with the hypothesis mentioned.

Even though the following studies do not analyse the transitions from unemployment to FTC jobs, their results may be of particular importance. DEKKER

(2000) analyses the effects of entering into unemployment from FTCs (versus permanent contracts) on unemployment duration by a discrete hazard rate model for *Germany* and the *UK* (without distinguishing between the type of contract after unemployment). If workers on FTCs were more active in on-the-job search than permanent contract workers, FTC workers should experience shorter spells of unemployment compared to permanent contract workers when losing their job. He finds evidence for a decreasing effect of previous FTCs on unemployment duration, which is in line with this hypothesis.

In order to test the hypothesis from their theoretical model (see Section 6.2.2), CANZIANI and PETRONGOLO (2001) distinguish between different causes for unemployment (end of non-seasonal FTC, end of seasonal FTC, quit, and dismissal) in a discrete hazard rate analysis (again without distinguishing between FTC and permanent contracts jobs as destination states) for the *UK*. To the extent that lower firing costs indeed lower the stigma attached to adverse employment histories, the authors would expect unemployment spells to be shorter after the termination of a FTC in comparison to the case of dismissal from a permanent position. They find that unemployed who terminated a FTC or quit their previous job experience significantly shorter unemployment spells than those who were dismissed. The negative effect of dismissal on unemployment duration seems to be stronger for older workers. The additional finding that unemployed who previously held a seasonal FTC (which is an inherently temporary job) have shorter unemployment spells than those who previously held a non-seasonal FTC, is interpreted by CANZIANI and PETRONGOLO (2001) as evidence for the hypothesis that the failure to get a non-seasonal FTC renewed or converted into a permanent contract implies a negative signal, even though a less negative signal than being dismissed.

GÜELL (2000) analyses the effects of the introduction of FTCs in *Spain* in the mid 1980s on the duration dependence of the hazard rate from unemployment to employment. This is done by comparing estimation results for the periods before and after the introduction of FTCs using a proportional hazard rate model without controlling for unobserved heterogeneity. The results indicate that for short unemployment durations (up to 5 months) the probability of leaving unemployment has *increased* since the introduction of FTCs. In contrast, for long-term unemployed the probability of leaving unemployment has been *reduced*. Put differently, the availability of FTCs has increased the re-employment probability of short-term unemployed and has decreased the re-employment probabilities of long-term unemployed. Assuming that the reduction in the hazard rate for long-term unemployed is really *caused* by the introduction of FTCs¹⁵⁹, this result may be explained by the theoretical matching model by BOERI (1999), which predicts that the reemployment chances of the unemployed are reduced by on-the-job-

159 As discussed in Section 3.4.1, before-after estimators are based on relatively restrictive identifying assumptions.

search of FTC workers (see Subchapter 4.2). A further result is that unemployed who have become unemployed because their FTCs were terminated have shorter unemployment durations than those who lost their jobs due to other reasons. This is in line with the results of DEKKER (2000) as well as CANZIANI and PETRON-GOLO (2001).

6.3.3 Modelling Framework: Discrete Competing Risks Hazard Rate Model

The central concept of duration analysis is the hazard rate. The hazard rate is the probability that an individual leaves unemployment at a certain time given that the individual has stayed unemployed until that time. Since unemployment spells are measured on a monthly basis in the underlying dataset (GSOEP, see Section 6.3.4), a *discrete time* hazard rate model instead of a *continuous time* hazard rate model is specified.¹⁶⁰ It can be shown that the two approaches yield similar results (see NARENDRANATHAN and STEWART, 1993). Different destination states are distinguished, i.e., an *independent competing risks model* is estimated. Four *destination (exit) states* are taken into account: FTC jobs, permanent contract jobs (including self-employment)¹⁶¹, on-the-job training (including apprenticeship), and out-of-labour force (including school and university).

The amount of time spent in unemployment before a transition to another state or right-censoring occurs is denoted by T .¹⁶² Let unemployment duration be grouped into t discrete intervals. $T = t$ if the transition occurs during the interval $[I_{t-1}, I_t)$ and $T > t$ if the spell is (right-)censored (see STEINER, 2001).

T_{ik} denotes the time (number of months) an individual i (with $i \in \{1 \dots N\}$) has spent in her or his k -th unemployment spell (with $k \in \{1 \dots K_i\}$) before the transition to another state or right-censoring occurs. The *destination-specific hazard rate* h_{ik}^j is the probability that an individual i leaves her or his k -th unemployment spell for state j (with $j \in \{1, 2, 3, 4\}$) during $[I_{t-1}, I_t)$, given that the spell has lasted until the beginning of $t-1$, and given a vector of observable explanatory variables $x_{ik}(t)$ either measured at the beginning of the interval or being time-constant. Furthermore, there may be unobserved variables ε_i , which are discussed below.

¹⁶⁰ For other examples of discrete time hazard rate models for unemployment duration analysis using the GSOEP see HUIER and SCHNEIDER (1996); HUIER, MAURER, and WELLNER (1999); LAUER (2003); and STEINER (2001). See LANCASTER (1990); DEVINE and KIEFER (1991); and VAN DEN BERG (2001) for a presentation of continuous models.

¹⁶¹ Due to the sample size a further differentiation between self-employment and paid employment is not feasible. For an analysis of the hazard rate into self-employment in West Germany see REIZE (2004). Furthermore, the distinction between the types of contracts implies that a differentiation between full-time and part-time work is not feasible due to the limited sample size.

¹⁶² Right-censoring means that during the period in which the individual is observed, the transition out of the current state does not occur (the spell end date is unknown), so that the total length of time between entry into and exit from the state is unknown.

The destination-specific hazard rate can be written as (see FAHRMEIR and TUTZ, 2001; STEINER, 2001; LAUER, 2003)

$$h_{ik}^j(t|x_{ik}(t), \varepsilon_i) = \Pr(T_{ik} = t, D = j | T_{ik} \geq t, x_{ik}(t), \varepsilon_i) \quad (49)$$

with

$$D = \begin{cases} 1 & \text{if transition to FTC occurs;} \\ 2 & \text{if transition to permanent contract occurs;} \\ 3 & \text{if transition to training occurs;} \\ 4 & \text{if transition to out-of-labour force occurs.} \end{cases}$$

In the next step, a functional form for the hazard rate has to be specified. Following a couple of studies using discrete time models, a logistic hazard rate model (also called proportional odds model) is used. Modelling all destination states simultaneously leads to the *multinomial logit model* with random effects (see STEINER, 2001; FAHRMEIR and TUTZ, 2001; BOVER and GÓMEZ, 2003; LAUER, 2003):¹⁶³

$$h_{ik}^j(t|x_{ik}(t), \varepsilon_i) = \frac{\exp(\alpha_j(t) + \beta_j' x_{ik}(t) + \varepsilon_i)}{1 + \sum_{l=1}^4 \exp(\alpha_l(t) + \beta_l' x_{ik}(t) + \varepsilon_i)}, \quad (50)$$

The vectors of destination-specific parameters to be estimated are denoted by β_j' . The so-called *baseline hazard* $\alpha_j(t)$ describes the effect of unemployment duration on the transitions to the destination states j . An important issue is how to model the *duration dependence* of the hazard rate, i.e., the functional form of the baseline hazard $\alpha_j(t)$. Following recent studies, a functional form assumption is avoided by specifying the baseline hazard with dummy variables (see STEINER, 2001; BOVER, ARELLANO, and BENTOLIA, 2002). Since it is, due to the sample size, not possible to use a single dummy variable for each month, a so-called piecewise constant specification is used in which durations of unemployment are grouped together into seven categories and the hazard is assumed to be constant within those categories (see MACHIN and MANNING, 1999: 3112). The dummy variable specification of the baseline hazard allows the hazard rate to be non-monotonic and have spikes at some durations.

As shown by NARENDRANATHAN and STEWART (1993) as well as by BOVER and GÓMEZ (2003), the parameters $\alpha_j(t)$ and β_j' in Eq. (50) can also be *separately* estimated by four binary logit models for each destination state keeping the other states as right-censored.¹⁶⁴ In principle, this is an implication of the Independence of Irrelevant Alternatives (IIA) assumption of the multinomial logit

¹⁶³ A formal derivation of the likelihood function, being based on the method proposed by JENKINS (1995), can be found in LAUER (2003).

¹⁶⁴ Of course, it is also possible to estimate a multinomial logit hazard rate model for two destination states (FTC and permanent contract) keeping the other states (training, out-of-labour force) as right-censored.

model (see Section 6.3.5). Both methods provide consistent estimates of the parameters, although the *joint estimation* by a multinomial logit is asymptotically more efficient.¹⁶⁵ A possible advantage of separate estimations is that the parameters estimated for one of the alternatives are not affected by specification errors in the equations of the other alternatives (see BOVER and GÓMEZ, 2003). Besides the computational advantage (separate estimation is faster), this is the main reason to estimate the propensity score in Subchapter 6.4 by a single logistic hazard rate model for the transition to FTC jobs. The results, presented in Section 6.3.5, are estimated by the multinomial logit specification presented in Eq. (50). As expected, both approaches produce very similar results.

It is well-known that omitting unobserved heterogeneity ε_i may bias the estimated coefficients, particularly of the baseline hazard. This typically leads to the wrong impression of negative duration dependence (see MACHIN and MANNING, 1999; LANCASTER, 1990; STEINER, 2001). In contrast, other coefficients seem not to be affected to a large extent (see HAM and HAUSMAN, 1990; MEYER 1990).

HECKMAN and SINGER (1984) show that estimates from hazard rate models are sensitive to the assumed *distribution of unobserved heterogeneity*. To address this concern, they propose a nonparametric method to account for unobserved heterogeneity using a discrete probability distribution (see POWERS and XIE, 2000: 195). This approach assumes that ε_i is an additive heterogeneity term and follows an m -point discrete distribution with masspoints $\varepsilon_1, \dots, \varepsilon_m$ and associated probabilities $\Pr(\varepsilon_q)$, where

$$\sum_{q=1}^m \Pr(\varepsilon_q) = 1, \sum_{q=1}^m \Pr(\varepsilon_q) \varepsilon_q = 0, E(\varepsilon_q x_i(t)) = 0, \forall q (q = 1, \dots, m).$$

The probabilities $\Pr(\varepsilon_q)$ of the masspoints can be interpreted as the proportion of the population falling into the q -th heterogeneity group. In practical implementation one begins with a few points and increases m until the fit of the model (evaluated by certain information criteria) fails to improve (see BAKER and MELINO, 2000).

Due to the limited sample size, the analysis is performed for men and women together, which is a serious restriction given the well-known substantial differences in labour force behaviour. However, differences are taken into account as far as possible by allowing important variables to have a sex-specific impact, through corresponding interaction effects.

6.3.4 Data Base and Variables

The data base for the analysis in this Subchapter as well as Subchapter 6.4 is the German Socio-Economic Panel (GSOEP) for the period 1991–2001. The GSOEP is a representative household survey of the German population, con-

¹⁶⁵ See also the discussion in REIZE (2004: Subchapter 6.2).

ducted annually.¹⁶⁶ A useful feature of the GSOEP is the availability of monthly information between annual interviews (so-called calendar). Different employment states are covered. This information is gathered through a retrospective questioning about what happened during particular months within the year preceding the interview.

Unfortunately, the type of contract is not collected on a monthly basis in the GSOEP. The survey only asks for the type of contract in the current job at the date of the interview. The exact wording is: “*Do you have an a priori temporary employment relationship or do you have a permanent employment contract?*”¹⁶⁷ It is possible to generate monthly information, taking the regulation of FTCs into account: Employers are usually not allowed to employ a person with a FTC after having employed the same person with a permanent contract.¹⁶⁸ Thus while it is allowed to transform a fixed-term contract into a permanent one, it is not allowed the other way around. Hence, if a person is currently employed with a FTC at her or his present employer, she or he was already hired on a fixed-term basis.

Using this information, the type of contract is not defined for about 30% of all transitions from unemployment to employment. These undefined transitions are obviously more often short-term (that is the reason why they are not being observed at the months of the interview), so it is likely that FTC spells are missing disproportionately often, which may induce a selection problem.¹⁶⁹

It is possible to reduce the amount of undefined transitions to about 18% by using another variable in the dataset including the reason for the end of the last employment spell (due to the expiration of a FTC or an apprenticeship contract). However, using this information one identifies “unsuccessful” FTCs with a higher probability, i.e., those FTCs which do not lead to a long-term employment relationship with the same employer. For this reason, the latter information is not used for the definition of employment spells. Following ZIJL, HEYMA, and VAN

166 Details on the GSOEP can be obtained from the web-server of the German Institute of Economic Research (DIW) in Berlin (<http://www.diw-berlin.de/soep/>).

167 Until 1995 only employees who reported job changes were asked this question. This is no problem for the definition of the transition from unemployment to FTC jobs (see also the discussion in Section 6.4.4).

168 Exceptions to this rule are FTCs which are justified by the objective reason ‘at the request of the employee’ (see Subchapter 2.2).

169 To check the significance of this problem, a maximum-likelihood probit model with sample selection was estimated (see VAN DE VEN and VAN PRAGG, 1981). In the first probit equation, the transition to any type of employment (including undefined spells) is analysed, in the second probit equation the FTC hazard rate. The error terms of both equations are assumed to be jointly normally distributed. If the correlation of the error terms is not zero, a separate estimation of the FTC hazard rate leads to biased results. This is checked by performing LR-tests. Various estimations with different exclusion restrictions were performed. Since all LR-tests in all specifications showed that the correlation of the error terms is not significantly different from zero, it may be concluded that the estimated FTC hazard rate model is probably not biased by the sampling scheme since the selection effects are either captured by observable variables, or there is no selection bias at all.

DEN BERG (2004), unemployment spells ending in employment spells with undefined type of employment contract are simply excluded from the analysis.

For the interpretation of the results one should keep in mind that very short FTC spells are likely to be underrepresented. These short-term spells may, on the one hand, be ‘precarious’ FTC jobs in the sense that they are associated with a short contract duration. On the other hand, there may be short FTC spells leading to permanent positions at the same employer after a short time which are misclassified as jobs starting with a permanent contract.

The estimation sample consists of individuals registered as unemployed for at least one month between January 1991 and December 2000. In order to obtain an inflow sample only spells are used which start after January 1991, i.e., left-censored spells are excluded (see HUIER, MAURER, and WELLNER, 1999). Since several formal and informal early-retirement measures exist in Germany, only persons not older than 58 years are included. The minimum age for being in the sample is 18 years. One may argue that this is, given the comparatively long period of education in Germany, too young to ensure that only unemployed persons are included who are really job searchers. However, it is interesting to include younger workers since temporary jobs may be important for the transition from school or apprenticeship to work (see RYAN, 2001). Due to the limited sample size the public sector is not excluded.

In order to distinguish regular FTCs from public employment measures, the latter are defined as unemployment spells in the analyses. This definition seems to be reasonable as a certain duration of unemployment usually is a necessary condition for participation. Table 50 displays the number of transitions and the average duration of the unemployment spells.

Table 50: Duration of Completed Unemployment Spells by Kind of Transition

Transition to	Mean	Standard Deviation	25 percentile	Median	75 percentile	No.
FTC	8.766	9.078	3	6	11	349
Permanent contract	8.087	7.891	3	6	10	767
Training	8.936	9.027	3	6	11	235
Out-of-labour-force	12.589	12.486	4	9	15	597

Note: The figures are based on the estimation sample of the duration models estimated in this Subchapter.

Source: Own estimations based on the GSOEP.

An overview of the *explanatory variables* being mostly time varying is depicted in Table 51. In addition to demographic characteristics (age, sex, nationality, disabilities, marital status), variables on formal qualification and previous labour market experience are included, which may be important signals for employers and which are likely to capture individual heterogeneity of the unemployed job searchers. The duration of the last employment and unemployment spell is included (accounting for possible lagged duration dependence, see

HECKMAN and BORJAS, 1980). Furthermore, the number of previous unemployment spells is included in order to control for 'occurrence dependence'. For checking whether or not there is state dependence in the type of the employment contract, a dummy variable indicating if the person has ever held a FTC before and dummy variables describing the reason for the end of the last employment contract ('due to end of a FTC or apprenticeship contract' and 'due to dismissal') are included.

The monthly federal state unemployment rate is included to control for *regional labour market conditions*.¹⁷⁰ Further regional differences should be captured by regional dummies. However, they turn out to be insignificant in all specifications and are dropped. Furthermore, fixed time effects (annual dummy variables) as well as seasonal effects (quarterly dummy variables) are included. Descriptive statistics of the explanatory variables can be found in Table 79 in the Appendix.

The German system of unemployment compensation consisted of two parts during the period under observation, unemployment benefit ('Arbeitslosengeld') and unemployment assistance ('Arbeitslosenhilfe'). A problem arises due to the fact that exact monthly income information (and therefore also unemployment benefit and assistance) is only available for the time before 1996. From 1996 on people were only asked whether or not they had received unemployment compensation in the preceding calendar year and how much the monthly amount was. Thus there is a trade-off between the omission of important variables on the one hand, and significant measurement errors on the other. I decided to include only dummy variables indicating if an unemployed person receives no unemployment benefit or no unemployment assistance in the year of the unemployment spell. This is obviously a very crude measure. Furthermore, it neglects the fact that not the actual receipt but the potential benefit entitlement to unemployment compensation is relevant for the reservation wage and the decision to accept a job offer (see HUNT, 1995).¹⁷¹ Variables affecting potential benefit entitlement (previous employment history) are directly included.

The amount of unemployment benefit and assistance is also not directly modelled since it is again not available on a monthly scale. Hence, the net income of the household (which is again collected for the preceding year) including unemployment compensation but excluding earnings of the individual is included.¹⁷²

¹⁷⁰ Obviously, it would be more suitable to use regional units, which approximate regional labour markets more accurate (for example travel-to-work-areas). Unfortunately, the necessary information is not included in the GSOEP.

¹⁷¹ STEINER (1997) calculates the potential benefit entitlement by combining monthly calendar data and retrospectively collected employment information. This approach is not adopted in the subsequent analysis in order to avoid measurement errors.

¹⁷² In other studies dealing with unemployment duration analysis more sophisticated approaches for the treatment of the unemployment compensation are applied (see, for example, STEINER, 2001 or REIZE, 2004).

Table 51: Explanatory Variables

Variable	Definition
Baseline hazard (unemployment duration)	7 categories: 1 month (<i>base category</i>), 2-3 months, 4-6 months, 7-9 months, 10-12 months, 13-18 months, ≥ 19 months
Formal qualification	Highest formal qualification: no occupational qualification (ohne Berufsausbildung) vocational qualification (Berufsausbildung / Lehre) (<i>base category</i>) master craftsman (Meister) university graduate (including polytechnic) (Uni- oder FH-Abschluss)
Marital status, household composition	Cohabiting couple (<i>Base category</i>) married no partner children < 16 (<i>dummy variable indicating children under age 16</i>)
Reason for end of previous job	quit last job (<i>base category</i>) end of FTC or apprenticeship contract dismissed
Previous labour market state	employed (<i>base category</i>) out-of-labour-force training or school
Duration of previous employment spell	6 categories: 1–2 months (<i>base category</i>), 3–5 months, 6–8 months, 9–11 months, 12–20 months, ≥ 21 months
Previous unemployment experiences	duration of previous unemployment spell (months) number of previous unemployment spells number of previous unemployment spells (squared)
Already a FTC before	dummy variable indicating if the individual has ever been employed on a FTC before
Public sector before	dummy variables indicating if the individual was previously employed in the public sector
Log net household income	natural logarithm of the present net income of the household (collected for the preceding year) including unemployment benefit and unemployment assistance but excluding earned income by the individual
No unemployment benefit	not in receipt of any unemployment benefit ('Arbeitslosengeld') / assistance ('Arbeitslosenhilfe') in the current year
No unemployment assistance	
Log regional unemployment rate	natural logarithm of the unemployment rate in the federal state (place of residence) on a monthly basis reported by the Federal Employment Office

6.3.5 Estimation Results of the Competing Risks Hazard Rate Model

Note that the choice and specification of the included explanatory variables is rather motivated by the purpose to fulfil the *CIA* than by considerations concerning the clarity of the results. For example, while the duration of the previous unemployment spell is included as a continuous variable as a second order polynomial, the duration of the previous employment spell is included as dummy variables. The decisions concerning the specification of explanatory variables result from specification tests (fit statistics, LR-tests), balancing property tests as already applied in Chapter 5, and pre-program tests (see Subchapter 3.5).

The model is estimated both without unobserved individual heterogeneity (ε_i is restricted to be zero) and with unobserved heterogeneity as a kind of robustness check.¹⁷³ However, in case of the specification with unobserved heterogeneity the simultaneous estimation of a model containing all destination states by maximum likelihood proved to be infeasible due to the amount of computing time. Therefore, in order to test the significance of unobserved heterogeneity, only two destination states are explicitly modelled in a first step, that is, the transition to FTC and permanent jobs, defining the other states as right-censored.

The question arises how many mass points are appropriate for a correct specification. Since the likelihood ratio test for the existence of unobserved individual heterogeneity is not applicable under the null hypothesis of no heterogeneity, the model with the highest Information Criterion is chosen (see BAKER and MELINO, 2000; REIZE, 2004), defined as

$$AIC = \ln \text{likelihood} - \text{number of parameters}$$

$$BIC = \ln \text{likelihood} - \text{number of parameters} \times \ln(N)/2$$

$$HQIC = \ln \text{likelihood} - \text{number of parameters} \times \ln(\ln(N))$$

with N denoting the number of observations.¹⁷⁴

Table 52: Model Choice on the Basis of Information Criteria

	Number of parameters	\ln likelihood	AIC	BIC	HQIC
No heterogeneity	110	-4522.521	-4632.521	-5073.333	-4775.97
2 mass points	112	-4520.232	-4634.232	-5091.073	-4782.89

Notes: Based on the estimations in Table 80.

Source: Own estimations based on the GSOEP.

Table 52 depicts that omitting the mass points maximises the information criteria, i.e., controlling for unobserved heterogeneity does not lead to a better fit. The estimation results depicted in Table 80 in the Appendix document that control-

¹⁷³ I thank my former colleague Frank Reize for putting his STATA programmes for the HECKMAN and SINGER (1984) estimator at my disposal (see REIZE, 2004).

¹⁷⁴ AIC refers to Akaike Information Criterion, HQIC denotes the Hannan-Quin Criterion, and BIC is the Bayesian Criterion.

ling for unobserved heterogeneity does not alter the results. Focussing on the baseline hazard one can see that the level of the estimated coefficients is affected, but not the pattern. Given these results it is not controlled for unobserved heterogeneity in the following.

In contrast, STEINER (2001) finds that three mass points for men and two mass points for women lead to the best fit. However, he does only take one exit state for men (employment) and two for women (employment and out-of-labour force) into account. Thus increasing the number of exit states may decrease the amount of omitted heterogeneity and, therefore, the necessity to model unobserved heterogeneity (see GROOT, 1990). A further explanation may be that various variables on previous labour market experiences are used in this analysis, which may capture unobserved heterogeneity as well.

The estimation result of the multinomial logistic hazard rate model (with four destination states and without controlling for unobserved heterogeneity) are depicted in Table 81 in the Appendix. The log-likelihood ratio test proposed by CRAMER and RIDDER (1991) confirms that the differences in the destination-specific regression coefficients are statistically significant at the 1% level. Hence, FTC and permanent contract jobs are indeed behaviourally distinct states. Furthermore, a Hausman test on the IIA assumption of the multinomial logit is performed (see HAUSMAN and MCFADDEN, 1984).¹⁷⁵ The null hypothesis of independence cannot be rejected at the 1% level, which suggests the applicability of the multinomial logit model.

A further issue is the interpretation of the estimated coefficients. It is well-known (and can be seen from differentiating Eq. (50) with respect to $x_{ik}(t)$) that the coefficients estimated by multinomial logit models cannot be interpreted as marginal effects and that even the direction of the effects is not determined by the estimated coefficients (see WOOLDRIDGE, 2002). Therefore, relative risk ratios (odds ratios) are estimated defining exit into permanent contracts as base category. These are depicted besides estimated marginal effects of the estimated coefficients (evaluated at the means of the X covariates and expressed as percentages) in Table 53.¹⁷⁶

The following results seems to be of particular interest (Table 53):

There is no clear-cut pattern of *duration dependence* in the transition to FTCs and permanent contracts (see the baseline hazard). If one focuses on long-term unemployed (at least 13 months), there is a tendency for positive duration dependence in the FTC hazard rate and negative duration dependence in the perma-

¹⁷⁵ IIA means “Independence from Irrelevant Alternatives” assumption, which is the major restriction to multinomial logit models. The IIA implies that the ratio of the choice probabilities of any two alternatives is entirely unaffected by changing the characteristics of any other alternative or adding another alternative (see WOOLDRIDGE, 2002: Section 15.9.2).

¹⁷⁶ Due to the very time consuming calculations it turned out to be infeasible to calculate standard errors for the marginal effects. Therefore, the t -values of the corresponding coefficients (Table 81 in the Appendix) are reported.

nent contract hazard rate. This result is in line with the theoretical considerations of Section 6.2.2: Unemployed job-searchers enter into FTC jobs after having failed to get a permanent job or after not expecting to receive a permanent job offer with a sufficiently high probability any more.

The variables *end of previous job due to expiration of a FTC or apprenticeship contract* and *already a FTC before* have significantly positive effects on the transition to FTCs, but not on the transition to permanent contracts. This result seems to be of particular relevance as DEKKER (2000) finds that having held a FTC before the unemployment spell increases the hazard rate and interprets this as evidence in favour of more on-the-job search activities (see Section 6.3.2). CANZIANI and PETRONGOLO (2001) find that losing ones job due to the expiration of a FTC increases the hazard rate and interpret this as evidence in favour of their hypothesis that the termination of a FTC employment relationship is less stigmatised than being dismissed from a permanent contract job. However, the results depicted in Table 53 suggest that only the FTC hazard but not the permanent contract hazard rate increases.

In the same way, *end of previous job due to dismissal* has a positive effect and *end of previous job due to expiration of a FTC or apprenticeship contract* has a negative effect on the permanent contract hazard rate. The results are more in line with theories predicting that FTCs are associated with an adverse signal, forcing workers to enter again into a FTC (see Section 6.2.2). There is, however, an alternative interpretation: individuals who did not pass the transition from apprenticeship (which may also be interpreted as a kind of probationary period) to permanent contract employment within a firm have to enter into an additional probationary period, that is, a FTC (see RYAN, 2001).¹⁷⁷

The negative effect of the variable *end of previous job due to dismissal* on the relative risk of entering into a FTC job instead of a permanent contract job is also in line with prediction of the theoretical model by VAN DE KLUNDERT (1990), described in Section 6.2.2.

Typical characteristics having been found to prolong unemployment duration in other studies, such as *disabilities*, being a *foreigner*, being *mother with young children*,¹⁷⁸ do not affect the FTC hazard rate, but have a significantly negative effect on the permanent contract hazard rate. Put differently, the relative risk of entering into a FTC instead of a permanent contract is 2.0 for disabled persons (relative to persons without disabilities), 1.5 for foreigners (relative to Germans) and 1.9 for women with children (relative to men without children). The incentive to hire disabled job searchers on FTCs (instead of on permanent contracts) is likely to be enforced by the special dismissal protection for these persons (see Subchapter 2.2). Furthermore, unemployed who previously were out of the la-

¹⁷⁷ See MCGINNITY and MERTENS (2003) for a general discussion of the role of FTCs for the entry into the labour market for younger workers.

¹⁷⁸ See, for example, HUIER and SCHNEIDER (1996) as well as STEINER (2001).

bour force or employed in the public sector enter into FTCs with a higher probability.

The regional (monthly) unemployment rate affects the permanent job hazard rate more negatively than the FTC job hazard rate. The same is found by PORTUGAL and ADDISON (2003) for *Portugal* (see Section 6.3.2). Assuming that the unemployment rate serves as a proxy for regional labour demand, the result for the FTC hazard may be interpreted as the sum of two opposed effects: (1.) lower labour demand is associated with less job offers and thus a lower FTC hazard rate; (2.) given the lower labour demand (associated with less permanent job offers) job searchers are more likely to accept FTC job offers. Assuming furthermore that the unemployment rate also serves as a proxy for the regional business conditions an interpretation in line with the empirical results of Subchapter 4.5 would be that firms hire more workers on FTCs during economic downturn. Finally, firms may prefer a low turnover strategy using permanent workers in regional labour markets with low unemployment rates in order to minimise search costs (see Subchapter 4.2).

As previously mentioned, the estimated positive coefficients of the dummy variables for not receiving unemployment benefit and assistance should not be interpreted as causal effects. However, the estimated baseline hazard may also be interpreted as being affected by an entitlement effect: There is a strong increase in the FTC hazard during months 10–12 of unemployment duration which is not associated with a similar increase in the permanent contract hazard rate (see the odds ratios for months 7–9 and months 10–12 in Table 53). As unemployment benefit is not controlled on a monthly basis, the unemployment benefit effect may partly be captured by the baseline hazard. For many individuals the entitlement period for the receipt of unemployment benefit expires after having received it for 12 months (see STEINER, 1997). This is in line with the hypothesis that job searchers are more willing to accept FTC job offers once they are not entitled to unemployment benefit any more. Put differently, if the search subsidy (unemployment benefit) for good (permanent) jobs expires, job searchers are willing to accept bad (FTC) job offers. However, this conclusion may be too far-reaching given that the baseline hazard is likely to capture a number of unobserved variables.

Table 53: Estimation Results of the (Multinomial Logistic) Competing Risks
Hazard Rate Model With All Exit States
– Marginal Effects and Relative Risk Ratios

	\bar{X}	Exit into FTC		Exit into PERM		Relative Risk of entering into FTC versus PERM	
		Marg. eff. x 100	"t- stat"	Marg. eff x 100	"t- stat"	Odds ratio	t-stat
<i>Baseline hazard</i>							
Month 2 – 3	0.153	0.539	3.39	2.424	8.04	0.680	-1.91
Month 4 – 6	0.168	0.481	3.01	1.802	6.15	0.775	-1.20
Month 7 – 9	0.121	0.286	1.65	2.225	6.29	0.584	-2.12
Month 10 – 12	0.086	0.933	3.88	2.270	5.51	0.948	-0.19
Month 13 – 18	0.106	0.544	2.43	2.833	6.57	0.628	-1.62
Month ≥ 19	0.169	0.853	3.50	1.688	4.08	1.068	0.22
Age	39.212	-0.129	-0.76	-0.278	-1.09	0.996	-0.02
Age ² / 1,000	17.092	0.520	1.10	1.084	1.55	1.038	0.05
Age ³ / 100,000	80.778	-0.067	-1.60	-0.137	-2.23	0.993	-0.11
No occupational qualification	0.421	-0.317	-2.96	-0.782	-4.73	1.045	0.27
Master craftsman	0.045	-0.127	-0.58	0.311	0.90	0.729	-0.97
University graduate	0.064	0.487	2.61	0.538	1.89	1.234	0.95
Female	0.492	-0.019	-0.06	0.215	0.54	0.871	-0.35
Disabled	0.117	0.093	0.54	-0.895	-3.36	2.004	2.63
Foreigner	0.365	0.063	0.44	-0.630	-3.78	1.527	2.61
Married	0.633	0.188	0.94	-0.072	-0.25	1.306	0.95
Married x female	0.311	-0.297	-1.13	-0.121	-0.27	0.734	-0.80
No partner	0.299	-0.198	-1.10	-0.539	-1.96	1.061	0.22
No partner x female	0.147	0.537	1.65	0.629	1.38	1.249	0.58
Children < 16	0.398	-0.082	-0.56	0.007	-0.02	0.903	-0.46
Children x female	0.217	0.003	0.01	-0.983	-3.51	1.855	2.06
Prev. job: end of FTC or apprenticeship	0.104	0.819	3.60	0.472	1.49	1.625	1.89
Prev. job: end of FTC or appr. x female	0.053	-0.352	-1.86	-0.340	-0.91	0.725	-0.89
Prev Job: dismissed	0.260	0.217	1.31	1.391	5.41	0.680	-1.74
Prev Job: dismissed x female	0.119	-0.044	-0.19	-0.471	-1.61	1.253	0.70
Out-of-labour-force before	0.196	0.526	1.93	-0.247	-0.59	1.936	1.91
Out-of-labour-force before x female	0.128	-0.420	-1.82	-0.716	-1.67	0.845	-0.39
Training or school before	0.127	0.449	2.39	0.414	1.62	1.274	1.06
Duration of prev. unemployment spell	3.300	-0.015	-1.68	-0.018	-1.46	0.992	-0.62

... Table 53 continued

	\bar{X}	Exit into FTC		Exit into PERM		Relative Risk of entering into FTC versus PERM	
		Marg. eff x 100	"t- stat"	Marg. eff. x 100	"t- stat"	odds ratio	t-stat
Prev. employment spell 3–5 months	0.047	0.953	3.43	0.822	2.27	1.500	1.43
Prev. employment spell 6–8 months	0.055	0.642	2.53	-0.206	-0.51	2.002	2.32
Prev. employment spell 9–11 months	0.029	0.282	1.09	2.055	4.44	0.631	-1.38
Prev. employment spell 12–20 months	0.047	0.241	1.05	0.874	2.43	0.875	-0.45
Prev. employment spell ≥ 21 months	0.182	0.199	1.30	0.756	3.35	0.870	-0.69
Already a FTC before	0.115	0.403	2.69	-0.280	-1.34	1.757	3.02
Public sector before	0.102	0.358	2.25	-0.128	-0.53	1.544	2.13
Number of prev. unemployment spells	0.818	-0.057	-0.78	-0.033	-0.28	0.952	-0.50
Number of prev. unemployment spells ²	2.602	0.017	1.90	0.031	2.20	1.003	0.28
Log net household income	7.253	-0.049	-2.65	-0.042	-1.38	0.965	-1.35
No unemployment benefit	0.449	0.256	2.62	0.874	5.59	0.857	-1.04
No unemployment assistance	0.808	0.619	5.19	1.690	8.40	0.744	-1.22
Log regional unemployment rate	2.222	-0.046	-0.28	-1.108	-3.65	1.709	1.88
Spell started in first quarter	0.347	-0.517	-4.46	-0.870	-4.69	0.845	-0.92
Spell started in second quarter	0.273	-0.454	-3.88	-0.690	-3.77	0.813	-1.09
Spell started in third quarter	0.209	-0.269	-2.27	-0.270	-1.39	0.819	-1.07
1992	0.069	0.044	0.13	0.310	0.65	0.902	-0.19
1993	0.104	-0.008	-0.00	-0.339	-0.72	1.203	0.34
1994	0.134	0.415	0.94	0.058	0.16	1.472	0.75
1995	0.135	0.237	0.58	-0.031	-0.02	1.312	0.52
1996	0.141	0.214	0.50	-0.360	-0.78	1.549	0.83
1997	0.139	0.196	0.48	0.214	0.45	1.110	0.20
1998	0.116	0.894	1.71	0.042	0.16	2.108	1.42
1999	0.088	0.751	1.51	0.967	1.79	1.265	0.45
2000	0.048	1.924	2.93	3.254	4.56	1.209	0.37

Note: \bar{X} denotes means of explanatory variables. The marginal effects are calculated at the mean values of continuous variables and for discrete changes of dummy variables from 0 to 1. The "t-stat" stems from the corresponding coefficients in Table 81 in the Appendix. The odds ratio is the exponential of the corresponding coefficient defining "exit into permanent contracts" as base category.

Reference category: men, cohabiting with a partner, vocational training, no children, not disabled, German nationality, previous job quit, never a FTC job before, previous employment spell 1-2 months, not out-of-labour before, not in training or school before, receives unemployment benefit or assistance, unemployment spell started in fourth quarter, calendar year is 1991, unemployed for only 1 month.

Source: Own estimations based on the GSOEP (see Table 81 in the Appendix).

6.3.6 Summary: Fixed-Term Contracts and the Re-Employment Probabilities of the Unemployed

The empirical findings of the competing risks hazard rate model can be summarised as follows. Typical characteristics which have been found to prolong unemployment duration in other studies, such as disabilities, being a foreigner, or being a mother with young children, do not affect the FTC hazard rate, but have a negative effect on the permanent contract hazard. Furthermore, the distinction between types of contracts has allowed to show that the duration dependence of the FTC hazard is rather positive (after 13 months of unemployment), whereas the duration dependence of the permanent contract hazard is rather negative. This is in line with the hypothesis in Subchapter 6.2 that job searchers enter into FTC jobs after having failed to receive permanent job offers. Thus FTCs may be ‘entry jobs’ for unemployed job searchers with low employment chances. However, it should be kept in mind that the analysis in this subchapter has not been based on a comparison with a counterfactual situation, that is, a world in which FTCs are not available. Such a counterfactual is not observable in the period under observation since all unemployed job searchers can enter into FTCs. Put differently, it is possible that the same workers would enter into permanent contracts, if FTCs were not available. In the same way, it is not possible to infer from the results anything about the effect of FTCs on duration dependence of the *overall* hazard rate.¹⁷⁹ Hence, it is not possible to draw the conclusion that the existence of FTCs reduces unemployment duration. At most, the results can be interpreted as a first hint.

Previous studies have found that having been employed on a FTC in the previous job decreases unemployment duration by increasing the transition rate from unemployment to employment (see Section 6.3.2). The theoretical interpretation of these results is either higher on-the-job search during FTC jobs, or reduced stigma in comparison to being dismissed from a permanent job. The distinction between types of contracts in the hazard rate analysis of this subchapter has revealed that the positive effect on the hazard rate is only statistically significant for transitions to FTC jobs. Put differently, having previously been employed on a FTC decreases only the unemployment duration of those individuals who enter into a FTC again. This seems not to be compatible with the hypothesis of stigma due to firing costs of permanent contracts as suggested by CANZIANI and PETRONGOLO (2001). This result is more in line with the predictions of dual labour market theories, such as the model by VAN DE KLUNDERT (1990), discussed in Section 6.2.2.

¹⁷⁹ This is analysed by GÜELL (2000) for Spain using a before-after (the introduction of FTCs) approach within a hazard rate model (see Section 6.3.2).

6.4 Effects of Entering into Fixed-Term Contract Jobs: Are Fixed-Term Contracts Stepping Stones?

6.4.1 Introduction

After having analysed what makes an unemployed entering into a FTC (instead of a permanent contract), this subchapter evaluates whether and to what extent FTCs serve as stepping stones. The subchapter is structured as follows. The next section summarises studies estimating the causal effect of entering into temporary jobs on future employment opportunities. Section 6.4.3 discusses the econometric approach and particularly how a propensity score matching estimator has to be augmented in order to fit into the application at hand. Section 6.4.5 presents the estimation results of the propensity score and Section 6.4.6 presents the estimated effects of entering into FTCs on future employment prospects for the total sample and different subsamples of workers. A summary and discussion is provided in Section 6.4.7.

6.4.2 Previous Studies: Causal Effects of Fixed-Term Contracts on Future Employment Prospects

Currently, there are only few empirical studies attempting to identify the causal effects of entering into FTCs on future employment opportunities of job searchers. On the one hand, there are studies evaluating the employment effects of subsidised temporary employment relationships which are promoted by public employment offices (see LECHNER et al. 2001; GERFIN, LECHNER, and STEIGER, 2002). On the other hand, there are studies analysing the determinants of the duration of unsubsidised¹⁸⁰ temporary employment relationships (see, e.g., GÜELL and PETRONGOLO, 2003) and the determinants of the transition to other labour market states (see, e.g., ALBA-RAMÍREZ, 1998; GIESECKE and GROß, 2002; AMUEDO-DORANTES, 2000). Although the latter studies may shed light on the determinants of a temporary employment relationship to be successful in terms of the transition to a permanent contract job, they are not informative with respect to the question whether it is beneficial for an unemployed job searcher to take up a temporary job (in terms of the subsequent employment probability). In most studies there is no comparison with a suitable counterfactual to holding a FTC and thus causal statements are not possible.

To the best of my knowledge, there are only five studies analysing the *causal effects* of unsubsidised FTC jobs on future employment opportunities. The study by BRODATY, CRÉPON, and FOUGÈRE (2001) compares the employment effects of youth employment programmes with FTCs in France by matching estimators.

¹⁸⁰ Here unsubsidised means that temporary jobs are not active labour market programmes in the sense that they are sponsored by the public employment office.

It turns out that FTC jobs are more effective than employment programmes. However, the study does not make a comparison to unemployed who do not participate in any programme or who do not enter into FTCs, respectively.

All the other studies apply multivariate hazard rate models comparing the *direct* transitions from unemployment to permanent contracts with *indirect* transitions via a FTC job. Selection on unobservables is taken into account by estimating a simultaneous model for all transitions and allowing the errors terms of the transitions to be correlated. The multivariate hazard rate approaches, such as the one proposed by ABBRING and VAN DEN BERG (2003), have the advantage that the estimated effect is allowed to vary with the duration of the treatment (FTC job). This may lead to additional insights (see VAN DEN BERG, HOLM, and VAN OURS, 2002): Given an overall positive treatment effect, an effect increasing with elapsed duration of the FTC can be interpreted as the result of accumulation of human capital or increasing net-working. If the treatment effect decreases with elapsed duration of the treatment, this may indicate a prevailing stigma effect.

VAN DEN BERG, HOLM, and VAN OURS (2002) analyse a special kind of temporary job scheme in the Netherlands which is open for medical students searching for trainee positions to get work experience. The question is if these temporary jobs help students to get a position as a trainee more quickly. In order to deal with selection on unobservables, all possible transitions between the three states (searching, temporary job, and trainee position) are simultaneously estimated by a multivariate duration model. The temporary job is found to help students to get a trainee position faster. As there is evidence in favour of negative duration dependence of the transition rate from the temporary job to the trainee position, the overall positive treatment effect is explained by positive signals for potential employers and not by human capital accumulation or networking.

The same estimation approach is adopted by ZIJL, HEYMA, and VAN DEN BERG (2004) for the question whether FTCs are stepping stones for the unemployed in the Netherlands. Three destination states (unemployment, temporary jobs, permanent jobs) are taken into account and all possible transitions between them are modelled, again allowing the error terms to be correlated. It again turns out that FTCs are indeed stepping stones: unemployed find permanent positions more quickly than without the intermediate FTC jobs. Since it is found that the transition from a FTC job to regular employment increases with job tenure, the authors conclude that the accumulation of human capital and the increasing size of the network may be relevant.

CHALMERS and KALB (2000) analyse for Australia whether taking up a casual job (which is a broader definition than a FTC job) increases the probability of getting a permanent job. They apply the approach of VAN DEN BERG, HOLM, and VAN OURS (2002) and find stepping stone effects. The positive effect is greater for men and for less educated. Furthermore, in line with the studies already mentioned, they find that the positive effect is positively associated with the duration of the casual job.

A multivariate hazard rate model is also applied by BONNAL, FOUGÈRE, and SÉRANDON (1997) for unemployed youth in France. It turns out that entering into a FTC job increases the probability of holding a permanent contract in the future.

The results of the empirical studies can be summarised as follows: All studies using a clear-cut counterfactual (that is, a control group of untreated) find a stepping stone effect. Interestingly, the conclusion that FTCs lead to a segmented labour market is found only in studies which do not make use of a well-defined control group as an estimate for the counterfactual situation.

6.4.3 Econometric Approach

The previous subchapter has analysed the determinants of the transition from unemployment to FTC jobs. These estimates are used as a starting point for the estimation of the propensity score for the matching estimator. The question is: What effect do FTCs have on employment opportunities of the former unemployed? This question can be restated: How do the employment opportunities of unemployed persons change due to the fact they enter into FTCs instead of continue searching? As discussed in detail in Chapter 3, one can apply matching methods in order to answer this question. Here, propensity score matching using a discrete hazard rate model for the estimation of the propensity score is applied. In the following subsections it is discussed why this is a reasonable approach.

First of all, it is necessary to carefully define the *treatment*. In this analysis the treatment is defined as *transition from unemployment to a FTC job*. Hence, further attributes of the FTC job, such as the duration of the contract, the wage, or the working conditions, are not taken into account, i.e., many very heterogeneous jobs are pooled into one treatment.¹⁸¹

6.4.3.1 The Counterfactuals of Interest and the Policy Questions

To apply the matching methods, described in Section 3.3.1, to the evaluation of the effects of FTCs one has to take the following features of the dataset into account (see Section 6.3.4 for a description of the dataset used):

- (1.) If an unemployed person does not enter into a FTC job after a certain unemployment duration, she or he can enter into a FTC job in a later month, or in a following unemployment spell. Thus a person may function as a potential

¹⁸¹ Note that focusing on previously unemployed individuals already reduces the heterogeneity in comparison to other studies dealing with the effects of FTCs. Furthermore, also in studies which evaluate different labour market programmes it is common to pool at least some measures into one category, since it is, for example, in case of training programmes impossible to interpret every type and topic of training as a separate treatment. Within an extension of the methodological framework used it would be possible to differentiate between different types of FTC jobs, for example, between jobs with long and short FTCs or jobs with low or high skill requirements (see LECHNER, 2001b for the foundation of the so-called multiple treatments approach). The scale of the dataset is, however, too small for the application of the multiple treatments approach.

control after a particular duration of unemployment as well as a treated person at a later point in time.

- (2.) The starting date of the treatment is not unique, i.e., FTC jobs can be entered in each month between 1991 and 2000.
- (3.) The date of the inflow into unemployment is not unique. Hence, not only the starting date of the treatment differs but also the unemployment duration before the treatment.
- (4.) There is not only one possible treatment per person, but persons can enter into FTCs more than once (after becoming unemployed again).
- (5.) Due to the fact that an unemployed person who has entered into a FTC (and is therefore a treated person) can become unemployed again, she or he can also become a control for another treated person.

The implications of these issues are discussed in the subsequent paragraphs. It is explained why the application of hazard rate models for the estimation of the propensity score may be a suitable approach.

Definition of the Counterfactual and the ‘Non-Treatment’ State

After having defined the treatment as transition from unemployment to a FTC job the question arises what the appropriate counterfactual is. Point (1.) and Point (5.) mentioned above illustrate the necessity of having a clear-cut counterfactual. In general, one can think of two different counterfactuals linked to the decisions of job searchers, implying different policy questions (see the summary in Table 54).¹⁸²

A first possible job searcher’s decision may be (depending on the characteristics of the individual and the attributes of the desired job offers) never to enter into a FTC job. This would imply a non-treatment group of unemployed individuals who never enter into FTCs. This definition is in line with the design in most evaluation studies in which the control group consists of people who never participate in the evaluated programme (during the period under observation). The corresponding *policy question* is, whether the existence of the institution ‘fixed-term contract’ helps unemployed to find stable (permanent contract) employment relationships. This kind of non-treatment definition is referred to as *Definition 1* (DEF.1) in the following. Untreated individuals according to DEF.1 are individuals who never enter into FTCs within the whole period of time they are observed in the dataset used.

A second possible behaviour of job searchers, which is more in line with the concept of sequential job search discussed in Subchapter 6.2, may be to enter into FTCs after having failed to find a permanent contract job for several months of unemployment, and when expecting a permanent job offer only with a sufficiently low probability. This means that an untreated person with a particular unemployment duration can become a treated person at a later point of time in his

¹⁸² See HECKMAN, LALONDE, and SMITH (1999: Subchapter 3.2) for a general discussion on this issue.

or her unemployment spell and can therefore be a treated person as well as a control person. SIANESI (2004) proposed this definition of non-treatment in the context of the evaluation of active labour market policy in Sweden. The methodological problem is that almost every unemployed person in Sweden participates in a programme sooner or later, so the non-treatment DEF.1 seems not to be a reasonable concept. She states that the reason for an unemployed individual not to participate in a programme is that she or he has found a job before. Therefore, the participation decision is *sequential over time*. This, however, implies that individuals who have never participated are those who were successful in finding a (permanent) job before. Non-treatment DEF.1 may, therefore, bias the estimated treatment effect towards negative values since it implicitly conditions on the outcome variable (see FREDRIKSSON and JOHANSSON, 2003).¹⁸³

The idea of a sequential participation decision can be applied to the evaluation of the effects of FTCs. Assuming a unique inflow date into unemployment for all individuals and letting T_1 denote the duration of an unemployment spell before an individual exits into a FTC, the underlying question can be formulated as follows: Is it beneficial (in terms of future employment opportunities) to enter into a FTC after a certain duration of unemployment T_1 in comparison to continue searching for a permanent position? Throughout this subchapter, this definition of the non-treatment state and untreated persons are referred to as *Definition 2* (DEF.2). According to this definition untreated persons can be control persons after a particular unemployment duration as well as treated persons in later months or in a later unemployment spell.¹⁸⁴ Hence, the only requirement an unemployed has to fulfil to be a potential control person for a person entering into a FTC in T_1 , is not to enter into a FTC if $t \leq T_1$. If $t > T_1$, she or he may enter into a FTC job, or a permanent contract job, or may drop out of the labour force. It can be seen in Table 54 that DEF.2 implies an increased number of untreated (i.e., potential control) unemployment spells in comparison to DEF.1.

The obvious drawback of DEF.2 is that it renders the definition of the *ATT*: It is not only the effect of entering into a FTC on those who enter into the FTC, but *in addition* the effect of entering into a FTC early (with respect to the unemployment duration) (see SIANESI, 2004).

183 FREDRIKSSON and JOHANSSON (2003: 3) state about non-treatment DEF.1: “By defining the comparison group in this way one is implicitly conditioning on the outcome variable since those who do not enter in future time periods to a large extent consist of those who have had the luck of finding a job. Therefore, the conditional independence assumptions (...) do not hold and studies that define the comparison group in this way will generate estimates that are biased towards finding negative treatment effects when, in fact, none exist.”

184 A justification can be found in HECKMAN, LALONDE, and SMITH (1999: 83): “The same individual may be in both groups if that person is treated at one time and untreated at another.”

Table 54: Definitions of the ‘Non-Treatment’ State and the Counterfactual

	<i>Untreated persons</i>	<i>Counterfactual of interest</i>	<i>Number of untreated</i>	<i>Policy question</i>
DEF.1	Unemployed who do never enter into FTC jobs	World without FTCs for individual i	Spells: 1,271 Persons: 1,041	Does the existence of FTC jobs increase the long-term employment prospects of those unemployed who enter into FTCs?
DEF.2	Unemployed who do not enter into FTC jobs, if unemployment duration $t \leq T_1$	World without FTC jobs up to the unemployment duration $t > T_1$ for individual i	Spells: 1,826 Persons: 1,447	Do unemployed persons taking the first opportunity (accepting a FTC job offer) enhance their future employment prospects in comparison to those who continue searching (for permanent contract jobs)?

Note: The number of untreated refers to spells (and persons) with non-missing explanatory variables in the estimation of the propensity score during the period 1991–2000 which do not end in transitions to FTCs.

Unknown Start of ‘Non-Treatment’

A problem in every evaluation study using longitudinal data is that important time varying variables such as the unemployment duration prior to the treatment are not defined for the group of untreated individuals (see LECHNER, 2002 and HUIER, MAURER, and WELLNER, 1998). The unemployment duration prior to entering into the treatment (FTC) is by definition an unobserved counterfactual for untreated individuals.¹⁸⁵ Thus it is not possible to simply include this variable in the propensity score equation (see SIANESI, 2004 and LECHNER, 2002).

Estimating the propensity score by a hazard rate model is a simple solution to this problem. The hazard rate can be interpreted as the transition probability from unemployment to the treatment, conditional on having stayed unemployed for a number of months T_1 .¹⁸⁶ Hence, by matching on the predicted hazard rate also the differences in the unemployment duration between treated and controls are balanced.

¹⁸⁵ Let T_{0i} denote the hypothetical unemployment duration of an untreated individual i before entering into the treatment. Obviously, the counterfactuals $(T_{1i}, C_i=0)$ and $(T_{0i}, C_i=1)$ are not observable.

¹⁸⁶ To the best of my knowledge, there are only two papers estimating the propensity score by a hazard rate model (see SIANESI, 2004 as well as BRODATY, CRÉPON, and FOUÛÈRE, 2001). To be exact, SIANESI (2004) estimates for every period a probit conditional on having reached an unemployment duration, which corresponds to the period. “*This approach is equivalent to a discrete hazard model, with all the estimated parameters allowed to be duration-specific*” SIANESI (2004: 17).

Repeated Treatments (Transitions from Unemployment to FTCs)

As mentioned in point (4.) above, a person may enter into a FTC more than once.¹⁸⁷ In the analyses it is not considered whether a treatment is the person's first one or not. A repeated treatment is interpreted as if the person had never entered into a FTC job from unemployment before. An alternative approach is to model repeated participation explicitly and to allow the repeated participation to have a different effect.¹⁸⁸

Since repeated transitions from unemployment to FTCs are rare events, it is not possible to perform separate analyses for repeated treatments. There are 349 treatments (transitions to FTCs) observed in the dataset. 295 of them are by persons who enter into a FTC only once, 25 persons enter twice, and one person takes up four FTCs.

A second alternative approach, which seems to be common practice, is to focus on the first treatment and to exclude a repeated treatment from the analysis or to include only those individuals who participate only once. This, however, may induce a selection bias since 'unsuccessful' FTC jobs (in terms of repeated transitions from unemployment to FTCs and vice versa) are systematically excluded. A similar line of argument applies to the untreated: using only the first unemployment spell leads to sample selection towards 'above average' controls (see HAM and LALONDE, 1996: 184).

Illustration of the Non-Treatment Definitions

Table 55 depicts examples illustrating the considerations of the previous paragraphs. A monthly time scale, corresponding to a certain calendar time, is assumed.¹⁸⁹

Person 1 becomes unemployed (U) in month 2, after having been employed in period 1 (E). In month 7 the person is treated (T), i.e., she or he enters into a FTC.¹⁹⁰ The person is employed (without taking the type of contract into account) until month 13 and becomes unemployed again in month 14. In month 17 she or he enters into a FTC again, i.e., she or he is treated. As stated in the previous paragraph, a person can be part of the treatment group more than once.¹⁹¹

Person 2 is not in the sample (or the survey, respectively) until month 6, when she or he is employed. After having been unemployed for two months she or he

¹⁸⁷ This is called 'dynamic treatments' in the literature. Dynamic treatments are addressed in LECHNER and MIQUEL (2002).

¹⁸⁸ This is done, for example, by BERGEMANN, FITZENBERGER, and SPECKESSER (2004) for labour market programmes in East Germany.

¹⁸⁹ For example, month 1 may be January 1991.

¹⁹⁰ Remember that treatment is defined as *entering into* a FTC from unemployment but not *being employed* on a FTC.

¹⁹¹ The person is then considered as another person. This implies that it is equivalent for the analysis whether one observes two unemployed persons which each enter into a FTC once or whether one observes one person who enters into FTCs twice (after being unemployed again).

enters into a FTC in month 9. Person 2 is a *potential* member of the control group for the first treatment of person 1, assuming non-treatment DEF.2. The estimated propensity scores may, however, be too different since the unemployment durations of both persons are very different in month 7.

Person 3 is a potential control person for the first treatment of person 1. She or he can be used as an untreated person in terms of both definitions of non-treatment since she or he never enters into a FTC. Finally, person 4 is a potential control group member for the second treatment of person 1 if DEF.2 is applied.

Table 55: Definition of Treated and Untreated Individuals

Month	1	2	3	4	5	6	7	8	9	10	11	12	13	14	15	16	17	18	19	20
Person 1	E	U	U	U	U	U	T	E	E	E	E	E	E	U	U	U	T	E	E	E
Person 2	.	.	.	.	.	E	U	U	T	E	E	E	E	E	E	E	E	E	E	E
Person 3	E	U	U	U	U	U	U	P	E	E	E	E	E	E	E	E	E	E	E	E
Person 4	E	E	E	U	U	U	U	U	P	E	E	E	E	U	U	U	U	U	T	E

Note: **E** = employed; **U** = unemployed ; **T** = entering into a FTC (treatment); **P** = entering into a permanent contract; **.** = missing observation.

6.4.3.2 Implementation of the Propensity Score Matching Estimator

The main modification of the standard propensity score matching approach is to estimate the propensity score by a discrete time hazard rate model. Thus treated and untreated individuals are matched on the basis of the predicted transition probabilities from unemployment to FTCs, conditional on having stayed unemployed for a certain number of months¹⁹²

$$e_k^{FTC}(t|X(t)) \equiv \Pr(T_k = t, C = 1 | X(t), T_k \geq t).$$

The notation corresponds to the one introduced in Section 6.3.3. In order to keep the notation simple, the propensity score is again denoted by e .

The propensity score is estimated by a simple logistic model (without controlling for unobserved heterogeneity). The probability of leaving unemployment is estimated separately for the transition to FTCs, keeping the other exit states as right-censored at the time of completion (see Section 6.3.3). Variables which have no statistically significant effects on the FTC hazard rate are excluded from the equation. Remember that the *CIA* requires the vector X to contain all the variables that are thought to simultaneously influence participation and outcome (see Section 3.3.1). Additionally to matching on the estimated propensity score (which is the predicted hazard rate for every individual), it is imposed that individuals are matched only within the same *calendar month* τ , ensuring that treated

¹⁹² Further discussions on this approach can be found in SIANESI (2004) as well as FREDRIKSSON and JOHANSSON (2003).

and controls face the same economic environment. Hence, *every single* control person is in exactly the same calendar month as her or his corresponding treated person, and *on average* treated and control persons have a very similar unemployment duration, given that the matching estimator balances out differences in the baseline hazard (unemployment duration). In the following, some further issues are discussed in detail.

As discussed in Section 6.3.4, it is likely that transitions to FTCs are systematically underrepresented in comparison to the population, since FTC employment spells are more often short-term and therefore more likely to be not defined. This may be interpreted as *choice-based sampling*. In general, the problem of choice-based sampling occurs, if in the data used the probability of sampling a treated individual does not correspond to the population probability that an individual is a treated. What does choice-based sampling imply for propensity score matching estimation? If there is choice-based sampling, weights are required to estimate the propensity score consistently and thus the causal effect (see SMITH and TODD, 2003). When the weights are unknown it can be shown that propensity score matching methods can still be applied by transforming the estimated propensity scores e to odds ratios $e/(1-e)$ or log odds ratios, respectively, and by matching on these instead.¹⁹³ In case of *NN*-matching choice-based sampling does not seem to be a severe problem: It does not matter whether matching is performed on the odds ratio or on the propensity score, because the ranking of the observations is the same and therefore the same neighbours are selected (see SMITH and TODD, 2003).¹⁹⁴ However, for methods using the absolute distance between observations, such as kernel-based matching, it does matter.

The relevance of the *common support condition* for matching estimators is extensively discussed in Section 3.3.1. In this chapter, the common support condition is imposed for every single calendar month τ . In concrete terms, for every month between 1991 and 2000 it is checked whether there is an overlap in the distribution of the estimated propensity score of treated and untreated persons. Following HECKMAN, ICHIMURA, and TODD (1997), treated persons outside the range of the distribution of the propensity score of untreated persons are excluded. Furthermore, the caliper is an additional approach to impose common support.

The estimation of *standard errors* of the *ATT* is discussed in detail in Section 3.3.1. Following LECHNER (2002) as well as HUJER, CALIENDO, and THOMSEN (2003), the standard errors are calculated using Eq. (19) in Section 3.3.1 since a bootstrapping approach turns out to be infeasible due to the calculation time.

¹⁹³ Ignoring choice-based sampling in the estimation of the propensity score is consistent since the odds ratio estimated using the incorrect weights (or no weights, respectively) is a scalar multiple of the true odds ratio, which is itself a monotonic transformation of the propensity score.

¹⁹⁴ Any transformation of the propensity score which preserves the order of the observations does not affect consistency of the *NN*-matching estimator (see LECHNER, 1998).

Since matching *with replacement* is applied¹⁹⁵, the number of times an untreated person is used as a control is taken into account in the calculation of the standard errors.

Anticipatory effects are discussed in context of the before-after estimator in Subchapter 3.4. However, it is also relevant for the case that the propensity score is estimated by a hazard rate model, i.e., the transition rates to FTCs (or other jobs) may be affected by anticipatory effects. Several months before the actual transition occurs many job searchers know that they will take up a job soon and some may already have signed the employment contract. Anticipatory effects lead, *ceteris paribus*, to reduced FTC hazard rates during the months before the transition occurs. Thus it is likely that control persons with too low estimated propensity scores are matched. For example, if one assumes that persons with higher FTC hazard rates are those with more favourable characteristics (causing better employment opportunities), the estimated effect of FTCs (on future employment opportunities) is biased upwards, since the group of control persons has less favourable characteristics on average. Since the treatment affects pre-treatment variables, the *CIA* is violated.

There is no clear-cut solution to this problem. One straightforward but arbitrary approach is to match treated and untreated persons on the basis of the estimated propensity score not by the month of transition, but some months earlier.¹⁹⁶ Although I could not find any evidence for a decline in the employment probability before the treatment, I try to avoid the violation of the *CIA* by assuming that anticipatory effects do not start earlier than two months before the transition to the FTCs. Thus treated and control persons are matched two months before the treatment occurs. If anticipatory effects are strong and start earlier, this is obviously only an incomplete solution to the problem. However, the results turn out to be quite robust with respect to different specifications concerning the month of matching.

What does the *SUTVA* (see Section 3.2.5) imply for the analysis at hand? The fact that some individuals enter into FTCs must not affect the labour market situation of those individuals who do not so. For example, if entering into FTCs increases the individuals' labour market chances, this should not be at the expense of those who do not enter into FTCs. However, this exactly corresponds to the predictions of the matching model by BOERI (1999), presented in Section 4.2.4: Re-employment probabilities of the unemployed are reduced, since they have to compete with FTC workers on existing vacancies. Furthermore, the whole range of possibilities of how permanent contract jobs are substituted by FTC jobs and the impacts on wage formation are not taken into account (see Subchapter 4.2 and Section 5.2.2).

¹⁹⁵ Matching with replacement means that an untreated person can be used as a control for more than one treated person (see in Section 3.3.1).

¹⁹⁶ This approach is in line with interpretation of anticipatory effects as an earlier start of the treatment.

Thus it is conceivable that a positive effect for participants estimated at the microeconomic level is based solely on redistribution of employment chances between treated and untreated individuals. While it is quite obvious that indirect and general equilibrium effects are relevant, it is ambiguous in which direction they affect the results from a macroeconomic point of view.

6.4.4 Definition of the Outcome Variables

An overview of the outcome variables used in the analysis can be found in Table 56. The first and probably most important outcome is the future probability of being employed on a permanent contract. Since the type of contract is only observed at the time of interview in the raw data (see Section 6.3.4), this outcome variable is measured annually. Thus the estimated *ATT* is the *mean difference in the probability of being employed on a permanent contract between the treated and control group in the year following the next*. The year of the interview following the transition is not taken into account because it is exactly the information which is used to define the start of the employment spell as a FTC job or a permanent contract job in many cases. A further problem arises due to the fact that the question whether the present employment contract is temporary or permanent is not available for all waves of the panel study. Until 1995 only those persons were asked about the type of their contract who reported job changes. From 1995 onwards all necessary information is available. This is not a problem for the identification of transitions to FTCs or permanent contracts, that is, the estimation of the propensity score. It implies, however, that the first outcome variable is only measured from 1996 until 2001 (at least one year after the transition to the FTC).

The second outcome measure is derived from the monthly calendar. The effect is the difference in the employment probability between treated and controls within each of the 36 months ensuing the treatment. Monthly data are only available until December 2000 (the monthly information is collected retrospectively) so that the monthly outcome variables are only available up to this date. Employment is now broadly defined as FTC and permanent contract employment as well as self-employment but not as training on-the-job. The third outcome variable is again derived from the monthly calendar. The effect is the difference in the probability of registered unemployment between treated and controls within each of the 36 months following the treatment. The fourth outcome variable is the probability of being out-of-labour-force. Finally, the fifth outcome variable is the probability of being employed on a FTC in the year following the next. Note that this is an annually measured variable comparable with Outcome 1. Furthermore, Outcome 5 is not defined for non-treatment DEF.1, since DEF.1 requires that untreated individuals never enter into a FTC, i.e., the mean Outcome 5 of the untreated is fixed at zero.

Table 56: Definition of the Outcome Variables

Outcome 1 1996–2001 annually	Probability of being <i>employed on a permanent contract</i> in the year following the next, collected at the interview months.
Outcome 2 1991–2000 monthly	Probability of <i>employment</i> (all types of contracts apart from training-on-the-job) within each of the following 36 months after the treatment.
Outcome 3 1991–2000 monthly	Probability of (registered) <i>unemployment</i> within each of the following 36 months after the treatment.
Outcome 4 1991–2000 monthly	Probability of being <i>out-of-labour-force</i> (including school and university) within each of the following 36 months after the treatment.
Outcome 5 1996–2001 annually	Probability of being <i>employed on a FTC</i> in the year following the next, collected at the interview months (DEF.2 only).

A potential problem arises due to the fact that the outcome variables are not observable for all 36 months after the transitions to FTCs. Some persons do not answer all questions (item non-response) and others drop out from the whole survey (sample attrition). For the outcome variables sample attrition is particularly important. Generally, there are two approaches to deal with this problem. Either, one uses only the balanced panel, i.e., one excludes all persons with incomplete information in the outcome variables, or one uses all available information and accepts a decreasing number of observations with increasing time-lag to the month of treatment (unbalanced panel).¹⁹⁷

Using the first approach, one has to assume that selection into the sample (the balanced panel) is random, i.e., the sample still represents the underlying population. For the second approach, one has to assume that the probability of missing values in the outcome variables are the same for the treated and the control group, i.e., the matching estimator balances the differences. This is unlikely if the probability of missing outcomes does not depend on the covariates which are included in the propensity score estimation.

In order to get an impression of the problem of missing values, a variable for the unbalanced panel is defined, including the number of months with missing values during the following 36 months. Using the same *NN*-matching procedure as for the second outcome variable it is checked whether there are differences in the number of missing observations in the treated and matched control sample. It turns out that there is a mean difference which is, however, not statistically significant at the 10% level. The average number of missing months is 8.9 in the

¹⁹⁷ A further approach to deal with right-censoring is to estimate a hazard rate model on the matched samples (see HUIER, MAURER, and WELLNER, 1998).

treated sample and 8.3 in the control sample. The corresponding t -statistic of 0.59 indicates that the difference is not statistically significantly different from zero. One can conclude that there is sample attrition, but no strong evidence in favour of induced sample selection bias. Thus the unbalanced panel approach is pursued since the bias generated by simply dropping incomplete data may be worse than the bias due to a declining number of observations with an increasing time-lag to the treatment. Furthermore, using the unbalanced panel ensures a sufficient sample size.

6.4.5 Estimation Results of the Propensity Score Equation (Discrete Hazard Rate Model)

Is it plausible to assume the *CIA* to be fulfilled? Of course, it seems unrealistic to assume that all variables simultaneously affecting the FTC hazard and outcome variables are included in the propensity score. Nevertheless, one may argue again that the variables relating to the individuals' previous labour market experiences may capture unobserved characteristics of the unemployed. Hence, again it is assumed that by balancing differences in X variables which are likely to be correlated with unobservables, also differences in unobservables are balanced.

The criterion finally used to find a specification of the propensity score is the pre-program test, i.e., the ability of the approach to balance out pre-treatment differences in the outcome variables (see Subchapter 3.5). The results of the propensity score estimation are depicted in Table 57. Since the results are basically the same as the results in Section 6.3.5, they are not discussed any further.

Table 57: Logistic Hazard Rate Model (Propensity Score Estimation)

	Transition to FTC	
	Coeff.	t-stat.
<i>Baseline hazard</i>		
Month 2–3	0.475	2.82
Month 4–6	0.429	2.46
Month 7–9	0.231	1.08
Month 10–12	0.710	3.20
Month 13–18	0.420	1.74
Month ≥ 19	0.691	3.00
Age	-0.188	-0.92
Age ² / 1.000	0.730	1.29
Age ³ / 100.000	-0.090	-1.80
No occupational qualification	-0.329	-2.51
Master craftsman	-0.165	-0.58
University graduate	0.460	2.59
Female	0.294	1.61
Married	0.327	2.01
Married x female	-0.698	-3.06
Prev job: end of FTC or Apprenticeship	0.554	2.97
Prev job: end of FTC or Apprenticeship x female	-0.457	-1.69
Out-of-labour-force before	0.612	2.28
Out-of-labour-force before x female	-0.725	-2.16
Training or school before	0.445	2.38
Duration of prev. unemployment spell	-0.016	-1.54
Prev. employment spell 3–5 months	0.763	3.31
Prev. employment spell 6–8 months	0.596	2.56
Prev. employment spell 9–11 months	0.300	1.03
Prev. employment spell 12–20 months	0.291	1.16
Prev. employment spell ≥ 21 months	0.247	1.41
Already a FTC before	0.495	3.38
Public sector before	0.393	2.48
Number of prev. unemployment spells	-0.048	-0.59
Number of prev. unemployment spells ²	0.015	1.48
Log net household income	-0.058	-2.71
No unemployment benefit	0.281	2.31
No unemployment assistance	0.935	4.93

Table 57 continued...

	Coeff.	t-stat.
Log regional unemployment rate	0.117	0.57
Spell started in first quarter	-0.684	-4.48
Spell started in second quarter	-0.645	-4.01
Spell started in third quarter	-0.402	-2.58
Constant	-3.523	-1.46
Numb. of Spells		349
Numb. of Persons		321
Numb. of Observations (person months)		23,151
Log-likelihood		-1645.004
χ^2 (37)		330.62

Notes: See Table 53.

Sources: Own estimations based on the GSOEP.

6.4.6 Estimation Results of the Matching Estimator

For both definitions of untreated individuals (DEF.1 and DEF.2), simple *NN*-matching (with caliper) is performed (see Box 4).¹⁹⁸ The command ‘psmatch’ implemented by SIANESI (2001) in STATA 7.0 is used in a modified form, which imposes the common support condition for every calendar month and which allows the propensity score to be estimated by a hazard rate model. Following LECHNER (1998), not the estimated probability but the linear index is predicted. The caliper is chosen by considering the trade-off between reducing the bias, on the one hand, and minimising the loss of (treated) observations, on the other. The caliper is set in most cases to $\Psi = 0.03$, which turned out to be a reasonable compromise.

In Subsection 6.4.6.2 the mean effects are reported, while Subsection 6.4.6.3 presents the effects for subgroups of individuals. The next subsection presents some evidence on the matching quality.

¹⁹⁸ Furthermore, several kernel-based matching estimators have been checked (see Section 3.3.1 and Subchapter 5.5). It turns out, that *NN*-matching seems to be more suitable than different types of kernel-based matching procedures for generating appropriate control groups in the sense of a pre-program test (see Subchapter 3.5). Therefore, the results of the kernel-based estimators are not presented and discussed as they do not lead to any additional insights.

Box 4: Implementation of the Propensity Score Matching Estimation

Step 1	Estimate a discrete (logistic) hazard rate model for the transition from unemployment to FTCs (independent competing risks) by maximum likelihood. Include all covariates X and a non-parametric (piece-wise constant) specification for the baseline hazard.
Step 2	Predict the propensity score $e \equiv \Pr(T_k = t, C = 1 | X(t), T_k \geq t)$ for every individual, with T denoting the duration of the unemployment spell and k the number of the unemployment spell of the individual.
Step 3	For non-treatment DEF.1: Exclude individuals from the pool of untreated persons who are treated at any time during the period under observation.
Step 4	Impose common support for every month: Drop observations outside the support and the caliper.
Step 5	<i>NN-Matching</i> : For every calendar month τ , match the untreated person j with the closest propensity score $\|e_i - e_j\|$ to each treated person i , 2 months before the actual transition to FTC occurs. Untreated person j can be used as a control more than once (with replacement).
Step 6	The <i>ATT</i> is the difference in the (weighted) mean outcomes of both groups.

6.4.6.1 Matching Quality

As mentioned above, the *common support condition* requires that for every unemployed individual entering into a FTC a sufficiently similar untreated person in terms of the predicted propensity score should be available *for each single month*. The latter is necessary since matching is conditioned on the same calendar month, i.e., treated and control persons are matched only within the same calendar month. If there is no sufficiently similar untreated person available for a treated person, she or he cannot be used in the analysis and is excluded. Unfortunately, this procedure leads to a significant loss of observations (see Table 58). A further substantial reduction of observations is a result of imposing the untreated to be within the caliper. As expected, less observations are lost in case of DEF.2. The difference of the samples of DEF.1 and DEF.2 implies that a comparison of the effects with regard to the untreated definition is possibly not meaningful (see Section 3.3.1 for a discussion).

Table 58: Loss of Treated Observations due to Common Support Requirement and Lack of Similar Untreated Within the Caliper (NN-Matching, Outcome 2)

Number of treatments (transitions to FTCs)	DEF.1	DEF.2
Before matching	349	349
Within common support	304	339
Within the caliper (after NN- matching)	239	282

Table 59: Means of Important Pre-Treatment Variables (X) Before and After NN-Matching (DEF.1)

	Before matching				After matching			
	\bar{x}_1	\bar{x}_0	$p\text{-val}^a$	std. diff. % ^b	\bar{x}_1	\bar{x}_0	$p\text{-val}^a$	std. diff. % ^b
Propensity score	-3.695	-5.055	0.000	132.47	-3.998	-3.998	0.994	0.04
Dur. of unemployment (baseline)	8.799	12.392	0.000	32.02	9.703	10.226	0.598	4.66
Female	0.453	0.512	0.028	11.92	0.477	0.498	0.648	4.19
Married	0.507	0.668	0.000	33.08	0.519	0.523	0.927	0.86
Married \times female	0.206	0.335	0.000	29.36	0.222	0.238	0.665	3.80
Age	32.673	41.650	0.000	76.53	32.979	32.971	0.993	0.07
Prev. job: end of FTC or apprenticeship	0.244	0.055	0.000	54.67	0.172	0.134	0.253	10.94
Prev. job: end of FTC or apprenticeship \times female	0.097	0.033	0.000	26.35	0.092	0.075	0.510	6.83
Dur. of previous unempl. spell	2.739	3.207	0.310	6.30	3.285	2.707	0.367	7.78
Dur. of previous empl. spell	13.146	16.579	0.091	10.43	13.431	15.489	0.473	6.25
Out-of-labour-force before	0.129	0.225	0.000	25.42	0.146	0.197	0.146	13.25
Training or school before	0.192	0.115	0.000	21.49	0.176	0.205	0.416	8.17
Public service before	0.206	0.073	0.000	38.89	0.172	0.106	0.018	19.42
University degree	0.163	0.042	0.000	40.83	0.084	0.059	0.287	8.44
No occupational qualification	0.301	0.439	0.000	28.84	0.360	0.377	0.705	3.50
Log household net income	6.793	7.302	0.000	20.48	7.008	6.939	0.765	2.77
No unemployment benefit	0.476	0.439	0.175	7.30	0.444	0.531	0.055	17.64
No unemployment assistance	0.883	0.815	0.001	18.87	0.849	0.870	0.511	5.86
Log unemployment rate	2.256	2.205	0.006	18.82	2.257	2.236	0.318	7.99
Number of observations	349	16,120			239	239		

Note: The 16,120 observations in the untreated group before matching correspond to 1,271 spells and 1,041 individuals. ^aTwo-sample t -test with unequal variance: $H_0: \bar{x}_1 - \bar{x}_0 = 0$. ^bStandardised difference defined as $|\bar{x}_1 - \bar{x}_0| / \left(\sqrt{(Var_1(x_1) + Var_0(x_0))/2} \right)$ with x denoting the respective conditioning variable.

Table 60: Means of Important Pre-Treatment Variables (X) Before and After NN -Matching (DEF.2)

	Before matching				After matching			
	\bar{x}_1	\bar{x}_0	p -val ^a	std. diff. % ^b	\bar{x}_1	\bar{x}_0	p -val ^a	std. diff. % ^b
Propensity score	-3.695	-4.759	0.000	103.08	-3.871	-3.871	0.990	0.07
Dur. of unemployment (baseline)	8.799	11.301	0.001	23.40	9.521	9.007	0.547	4.81
Female	0.453	0.493	0.139	8.00	0.475	0.464	0.801	2.13
Married	0.507	0.636	0.000	26.20	0.521	0.535	0.736	2.89
Married \times female	0.206	0.313	0.000	24.48	0.223	0.238	0.690	3.26
Age	32.673	39.33	0.000	57.93	32.69	32.31	0.636	3.33
Prev. job: end of FTC or apprenticeship	0.244	0.101	0.000	38.25	0.199	0.213	0.678	3.82
Prev. job: end of FTC or apprenticeship \times female	0.097	0.052	0.002	17.24	0.089	0.106	0.489	6.75
Dur. of previous unempl. spell	2.739	3.313	0.188	8.01	3.089	3.145	0.923	0.79
Dur. of previous empl. spell	13.146	15.77	0.168	8.32	12.73	15.53	0.259	8.89
Out-of-labour-force before	0.129	0.198	0.001	18.80	0.142	0.138	0.904	0.96
Training or school before	0.192	0.126	0.002	18.08	0.181	0.184	0.913	0.97
Public service before	0.206	0.100	0.000	29.71	0.159	0.198	0.228	10.94
University degree	0.163	0.062	0.000	32.45	0.110	0.092	0.486	5.66
No occupational qualification	0.301	0.423	0.000	25.56	0.344	0.351	0.860	1.49
Log household net income	6.793	7.264	0.001	18.98	7.033	6.919	0.590	4.60
No unemployment benefit	0.476	0.449	0.318	5.37	0.482	0.489	0.867	1.42
No unemployment assistance	0.883	0.806	0.003	21.22	0.862	0.858	0.904	0.98
Log unemployment rate	2.256	2.222	0.020	12.76	2.273	2.275	0.907	0.97
Number of observations	349	22,743			282	282		

Note: The 22,743 observations in the untreated group before matching correspond to 1,826 unemployment spells and 1,447 individuals. ^aTwo-sample t -test as defined in the note of Table 59. ^bStandardised differences as defined in the note of Table 59.

Does the NN -matching estimator balance pre-treatment differences in observable variables X between the group of treated and the control group of untreated? To what extent is the balancing property of the propensity score matching estimator fulfilled?¹⁹⁹ In order to answer this question some statistics are presented in detail. Means of pre-treatment variables of treated \bar{x}_1 and untreated workers \bar{x}_0 , as well as the matched FTCs and controls are depicted in Table 59 (for DEF.1) and Table 60 (for DEF.2). t -tests indicate that the differences in the means of nearly all conditioning variables X are not significantly different from zero in the matched sample, while there are important differences before matching. This is also confirmed by the observation that the standardised differences of nearly all variables decline.

¹⁹⁹ See Subchapter 5.6 for a discussion of the balancing property of the propensity score.

Differences between Table 59 (for DEF.1) and Table 60 (for DEF.2) are also of interest: It turns out that pre-treatment differences are balanced better in case of DEF.2. The obvious reason is that there are more potential control individuals available in case of DEF.2. Another reason may be that untreated persons according to DEF.1 differ more from the treated since they do never participate. This hypothesis is in line with the finding that standardised differences *before matching* are larger in Table 59 (for DEF.1) than in Table 60 (for DEF.2).

Another important finding from Table 59 (for DEF.1) which is worthwhile to be mentioned is the fact that the sample of treated individuals after matching seems to be different from treated before matching with respect to the mean of its X variables. This is an unattractive implication of the common support condition (see Section 3.3.1).

As discussed in Subchapter 3.5, the pre-program test consists of t -tests on the differences in the outcome variables between the group of treated and the group of control persons *before* the treatment (the transition to the FTC). This is tested up to 24 months before the treatment for the monthly measured outcome variables, and up to 3 years for the annually measured outcome variables. The results are depicted in the following subsection.

6.4.6.2 Mean Effects of Fixed-Term Contracts

In this subsection, the estimated ATT s for all outcome variables and for both definitions of non-treatment are reported. First of all, effects on the monthly measured outcome variables (2, 3, and 4) are discussed. Since it turns out that the estimated ATT s under DEF.1 and DEF.2 differ less than expected, it does not seem to be necessary to consider the fact that DEF.2 renders the definition of the ATT when interpreting the results (see Subsection 6.4.3.1).

Outcome 2 – Employment Probability (1991–2000)

Figure 7 (DEF.1) and Figure 8 (DEF.2) present the differences in employment probabilities between treated and control persons including a 95% confidence interval. Note that employment includes permanent contract jobs and FTC jobs, but excludes training. Zero on the time axis represents the month in which the treatment occurs, i.e., the transition from unemployment to a FTC job.

The fact that the confidence intervals overlap the abscissas before the treatment (-24 up to -3 months) indicates that the pre-treatment differences in the employment probabilities are not statistically significant. Hence, the matching approach balances pre-treatment differences in the employment status to a large extent (pre-program test). Similar to the result found in the previous subsection, the performance of the matching estimator seems to be slightly better in case of DEF.2.

The figures for both definitions suggest that entering into FTC jobs increases the employment probability for up to 36 months after the transition. Of course, it is not surprising that there is a positive ATT in the first months after the treatment. The result that there is still a significantly positive effect between 24 up to 36

months seems to be more relevant, given that most FTCs are not longer than 24 months (see Subchapters 2.3 and 5.4). The similarities of the results in Figure 7 (DEF.1) and Figure 8 (DEF.2) are surprising, given the dissimilarity of the concepts. The effects in case of DEF.2 seem to be slightly more positive. To which extent the estimated positive employment effect is based on FTC or permanent contract jobs is assessed in a subsequent paragraph.

Figure 7: Employment Effects – DEF.1

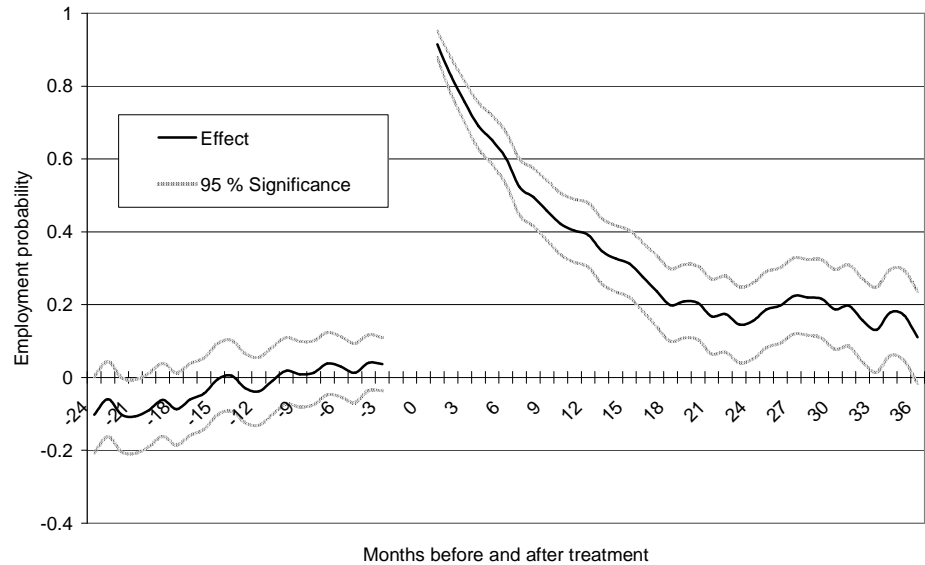
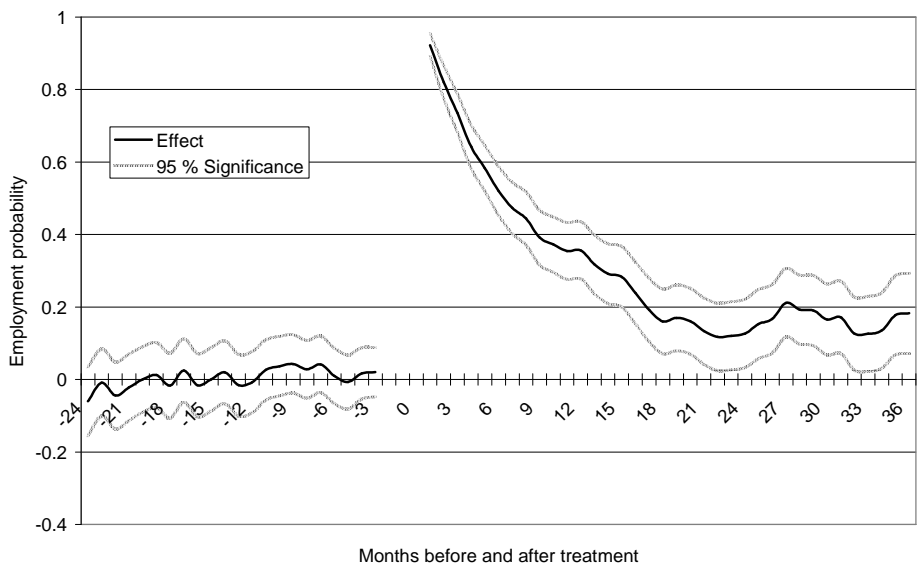


Figure 8: Employment Effects – DEF.2



Outcome 3 – Unemployment Probability (1991–2000)

Again, it can be seen in Figure 9 and Figure 10 that there are almost no significant differences in the pre-treatment probabilities of being registered unemployed in the matched samples for both non-treatment definitions. It seems to be puzzling that approximately 17 months after the transition there are no significantly negative effects on the unemployment probability anymore, while Figure 7 and Figure 8 indicate that there are positive employment effects. The explanation obviously has to be found in the effects on the probability of being out-of-labour-force (see next paragraph).

Figure 9: Unemployment Effects – DEF.1

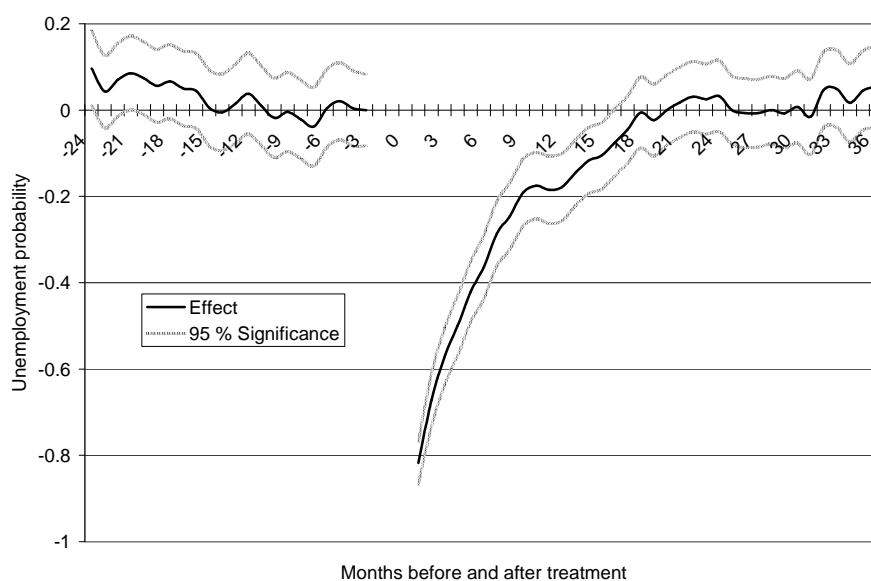
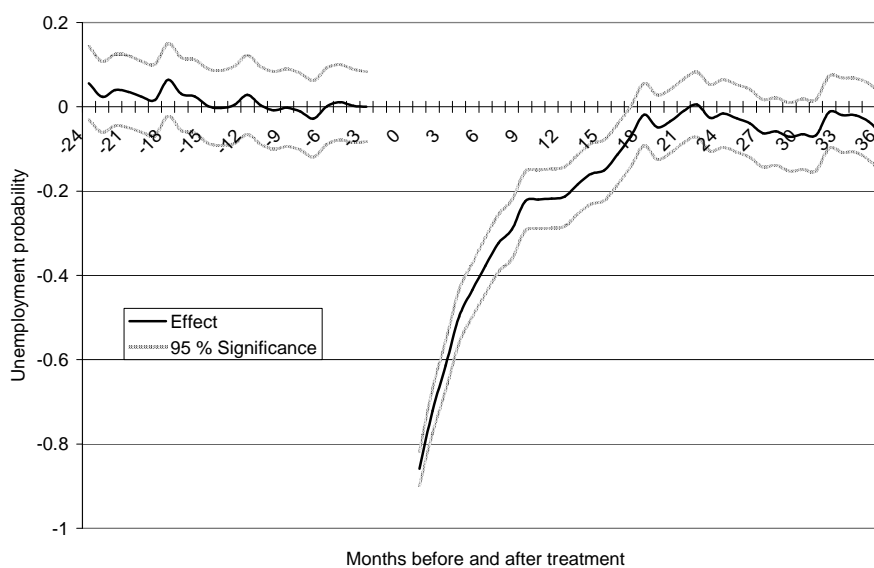


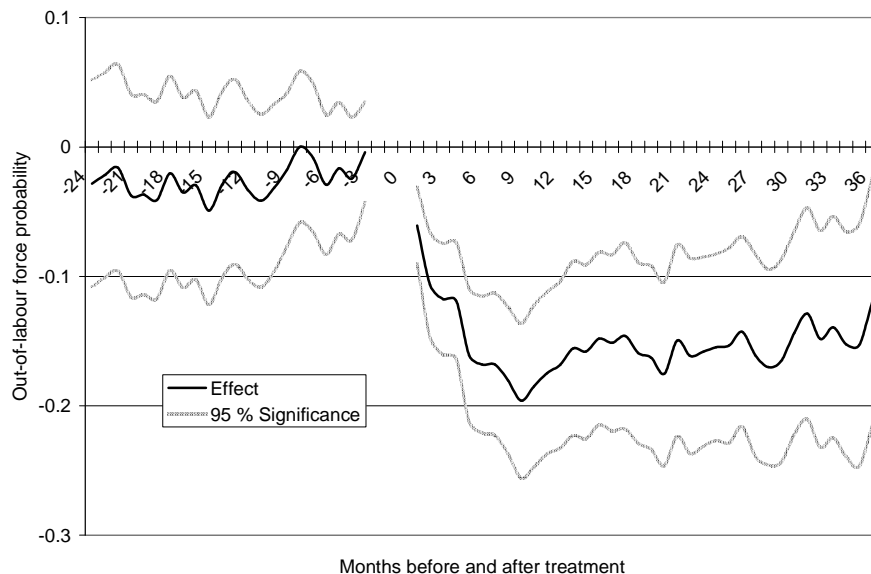
Figure 10: Unemployment Effects – DEF.2



Outcome 4 – Probability of Being Out-of-Labour-Force (1991–2000)

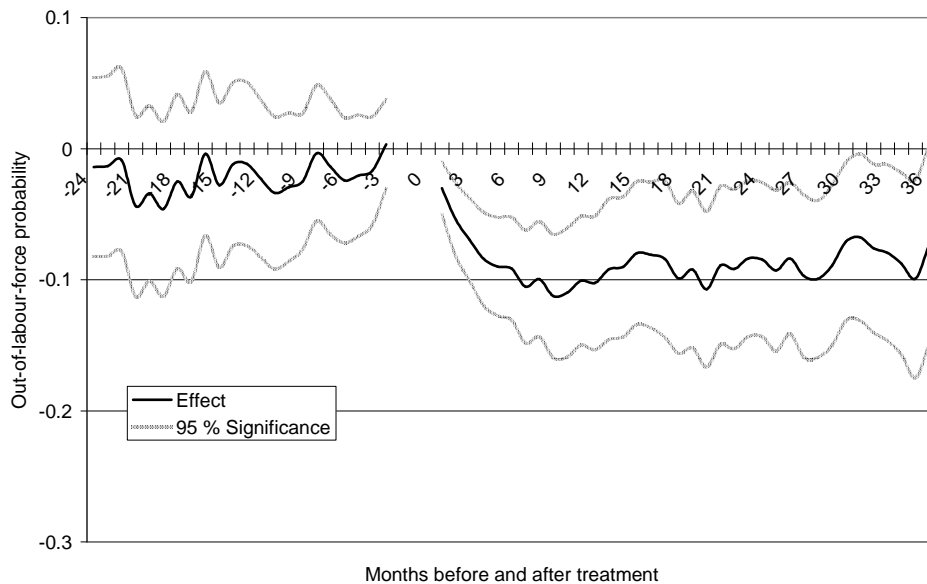
As Figure 11 and Figure 12 indicate, entering into a FTC reduces the probability of being out-of-labour-force within the ensuing 36 months. Therefore, one can conclude that the positive employment effect (Outcome 2) is not accompanied by a lower probability of registered unemployment in the long-run, but by a reduced probability of being-out-of labour-force. This effect is likely to be driven by women, younger or elderly workers. FTCs may successfully be used by people (re-)entering the labour market.²⁰⁰ If they become unemployed after the expiration of the contract, they are more strongly attached to the labour market since they have qualified for unemployment compensation and have possibly enhanced their employment prospects (through human capital investments), which reduces the probability of leaving the labour force. The effect seems to be larger in case of DEF.1. However, the differences between DEF.1 and DEF.2 are not statistically significant.

Figure 11: Out-of-labour-force Effect – DEF.1



²⁰⁰ A result in Subchapter 6.3 is that unemployed job searchers who were previously out of labour force have a higher relative probability of entering into FTCs instead of entering into permanent contracts.

Figure 12: Out-of-Labour-Force Effect – DEF.2



Outcome 1 – Probability of Holding a Permanent Contract (1996–2001)

So far, it has only been revealed that entering from unemployment into a FTC increases the *overall* employment probability in the future without taking the type of employment contract into account. Now the question must be answered to what extent this higher future employment probability consists of permanent contract jobs. The estimated *ATT* on the probability of holding a permanent contract for non-treatment DEF.1 is depicted in Table 61. The first column of Table 61 depicts the development of the probability of holding a permanent contract of treated individuals before and after entering into a FTC. It indicates that almost 45% of all employed individuals entering into a FTC hold a permanent contract 2 years later.

The estimated *ATTs* *before* the treatment (year -3 until year -1) indicate that even after matching there are some pre-treatment differences in the probability of holding a permanent contract between the treated and the control group, which are, however, not statistically significant.

Up to 3 years *after* the transition to a FTC, the formerly unemployed raise their chances of holding a permanent contract. But only the positive effect of 11 percentage points 3 years after entering into the FTC is statistically significant. The effect 4 years after the transition is reported but should be interpreted with highest caution due to the substantial loss of observations.

Table 61: Probability of Being Employed on a Permanent Contract – DEF.1

Year	All persons				
	Mean treated	Mean control	ATT	t-stat	Pairs
- 3	0.439	0.426	0.012	0.156	82
- 2	0.333	0.433	-0.100	-1.574	120
- 1	0.194	0.250	-0.056	-1.199	160
+ 2	0.448	0.437	0.011	0.214	174
+ 3	0.578	0.468	0.110	1.926	154
+ 4	0.575	0.500	0.075	1.090	106

Note: $\Psi = 0.03$.

In Table 62 the estimated effects based on DEF.2 are reported. Again, there are some minor pre-treatment differences in the probability of holding a permanent contract, which are, however, smaller than in case of DEF.1. The effect is now more clear-cut: After 3 years 59.7% of all unemployed who had entered into FTCs hold permanent contracts. Only 43.5% of unemployed who had not entered into FTCs in a certain month (but possibly later) hold permanent contracts. The difference (*ATT*) of 16.1 percentage points is highly significant. 4 years after taking up a FTC job, the effect is still significantly positive at the 5% level.

Table 62: Probability of Being Employed on a Permanent Contract – DEF.2

Year	All persons				
	Mean treated	Mean control	ATT	t-stat	Pairs
- 3	0.377	0.349	0.028	0.424	106
- 2	0.312	0.347	-0.035	-0.619	144
- 1	0.194	0.246	-0.052	-1.230	191
+ 2	0.441	0.412	0.028	0.587	211
+ 3	0.597	0.435	0.161	3.119	186
+ 4	0.603	0.481	0.122	1.976	131

Note: $\Psi = 0.03$.

Outcome 5 – Probability of Being Employed on a FTC (1996–2001)

Outcome 5 (the probability of holding a FTC) is the counterpart to Outcome 1.²⁰¹ The matching procedure is able to balance out pre-treatment differences in the outcome variable to a large extent (see Table 63). It can be seen that entering into a FTC not only increases the probability of holding a permanent contract in the future, but also to hold a FTC again.

Note that in the third and fourth year after the treatment the effect on the probability of holding a permanent contract (Table 62) is higher than the probability

²⁰¹ Remember that Outcome 5 is only defined for untreated DEF.2 (see Section 6.4.4).

of holding a FTC (Table 63). The sum of the two effects (probability of holding a FTC and probability of holding a permanent contract) corresponds approximately to the overall employment effect depicted in Figure 8.

This explains why there is no positive *ATT* with respect to the probability of holding a permanent contract 2 years after entering into a FTC in Table 62: While control persons may enter into a permanent job directly from unemployment, many treated individuals are still in their FTC jobs, for example, waiting to get their FTC transformed into a permanent one at the present employer. A very familiar mechanism is termed ‘lock-in effect’ in the literature on the evaluation of active labour market policy (see, e.g., VAN OURS, 2004).

Table 63: Probability of Being Employed on a FTC – DEF.2

Year	All Persons				
	Mean treated	Mean control	<i>ATT</i>	<i>t</i> -stat	Pairs
- 3	0.104	0.075	0.028	0.715	106
- 2	0.118	0.083	0.035	0.969	144
- 1	0.136	0.115	0.021	0.614	191
+ 2	0.313	0.142	0.171	4.239	211
+ 3	0.134	0.097	0.037	1.123	186
+ 4	0.137	0.061	0.076	2.060	131

Note: $\Psi = 0.03$.

6.4.6.3 Heterogeneous Effects of Fixed-Term Contracts

Although it is not necessary for the application of matching estimators to assume the *ATT* to be homogeneous across all individuals (see Subchapter 3.3), so far only mean effects have been presented. Therefore, sub-samples are imposed by including a dummy variable for the corresponding subgroups into the Mahalanobis distance, and the matching estimator described above are performed on these samples (see Section 3.3.1 for the methodological background). For many sub-samples, this approach turns out to be not suitable as the number of untreated individuals per month becomes too small leading to a poor performance in terms of the pre-program test. Thus only a differentiation by one single characteristic is possible. The effects for women, individuals with formal qualification, and individuals who are at least 32 years old are presented.

Only non-treatment DEF.2 is used in order to ensure a sufficient number of untreated individuals, which may be justified by the fact that there have not been great differences in the mean effects between the two definitions of non-treatment. Nevertheless, the number of pairs becomes quite small as many treated persons have to be dropped since no suitable untreated individuals could be found within the common support and the caliper. For this reason, the results should be interpreted with greatest caution and only as a “tendency”.

Women

It can be seen in Figure 13 that the observed pre-treatment employment probability of women entering into FTCs is always between 2 and 10 percentage points higher than the control group, but not statistically significant. Nevertheless, one can conclude that women entering into FTCs have unobservable characteristics which lead to slightly higher employment probabilities on average, and hence the *CIA* may be violated. Keeping this caveat in mind and comparing Figure 13 with Figure 8, it may be concluded that the employment effects are slightly higher for women than for the whole sample. Whether the same can be stated for the unemployment effects (Figure 14) remains unclear.

A matter of particular interest are the effects on the probability of being out-of-labour force. Comparing Figure 15 with Figure 12 and taking only the point estimates into account, one may conclude that the reduction of the probability of being out-of-labour force is at least temporarily stronger for women. The same seems to be true for the probability of holding a permanent contract: While for the whole sample the effect is 16 percentage points after 3 years (Table 62), the corresponding effect for women is approximately 22 percentage points (Table 64).

Figure 13: Employment Effects – Women (DEF.2)

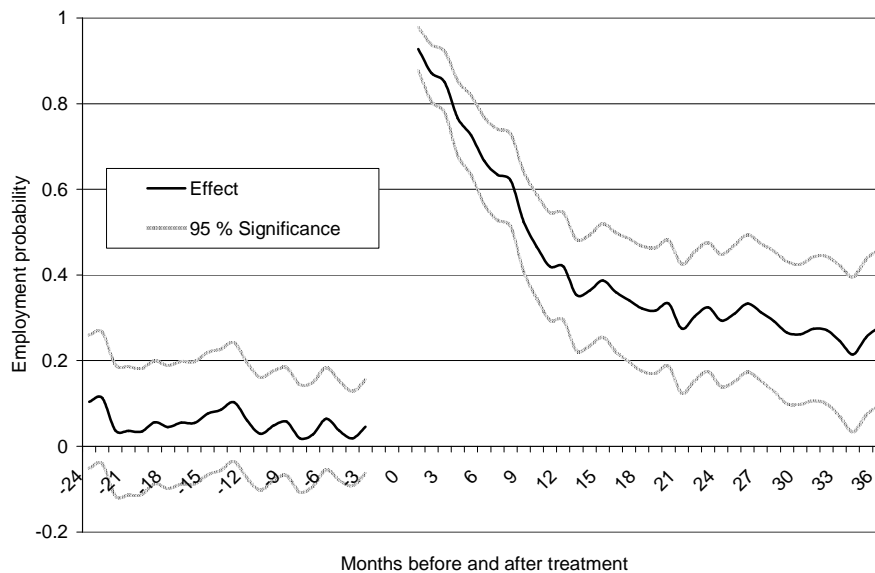


Figure 14: Unemployment Effects – Women (DEF.2)

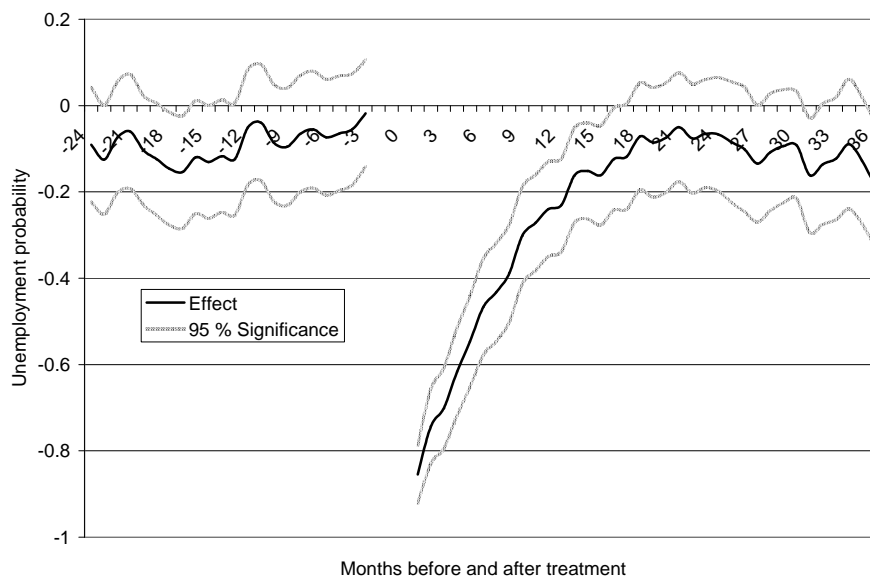


Figure 15: Out-of-Labour Force Effect – Women (DEF.2)

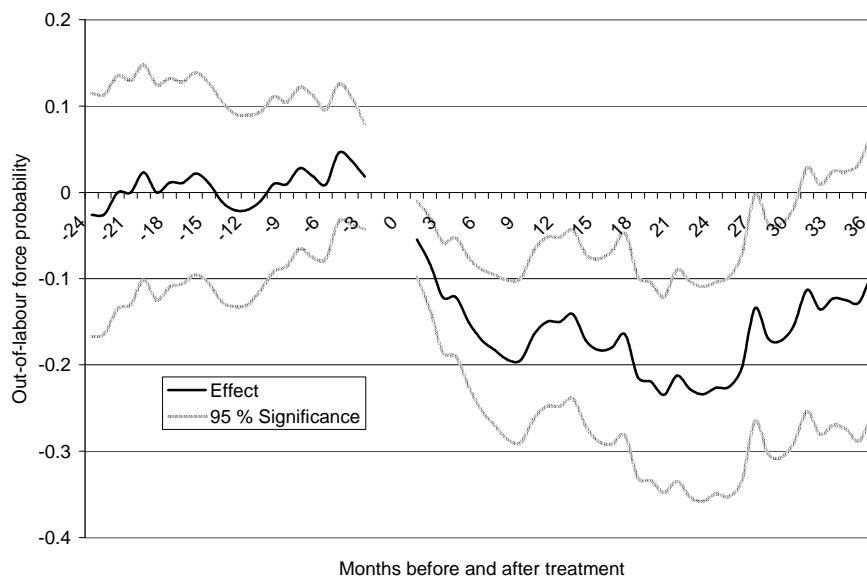


Table 64: Probabilities of Being Employed on a Permanent Contract versus FTC
– Women (DEF.2)

	Women								
	Outcome 1: Permanent contract				Outcome 5: FTC				Pairs
Year	Mean treated	Mean control	ATT	t-stat	Mean treated	Mean control	ATT	t-stat	
- 3	0.290	0.258	0.032	0.274	0.097	0.065	0.032	0.451	31
- 2	0.266	0.267	0.000	0.000	0.200	0.067	0.133	1.859	45
- 1	0.161	0.194	-0.032	-0.467	0.210	0.048	0.161	0.058	62
+ 2	0.537	0.373	0.164	1.903	0.194	0.030	0.164	3.087	67
+ 3	0.563	0.333	0.229	2.295	0.125	0.042	0.083	1.479	48
+ 4	0.600	0.429	0.171	1.435	0.114	0.029	0.086	1.392	35

Note: $\Psi = 0.03$.

Age ≥ 32

It would be of particular interest to evaluate the effects of entering into a FTC on the employment opportunities of workers older than 58 years since they can be hired on FTCs without legal limitations (see Subchapter 2.2). Unfortunately, there are not enough observations available since the mean age of unemployed entering into FTCs is about 32 years. Therefore, only workers who are at least 32 years old are used in the analysis. The results in comparison to the whole sample can be summarised as follows.

The point estimates of the employment effects seem to be similar to the point estimates of effects for the whole sample (Figure 16 and Figure 8), even though the estimated effects are often not significant, which may result from the small sample size. The effects on the probability of being unemployed (Figure 17 and Figure 10) and the probability of being out-of-labour force look very similar (Figure 18 and Figure 12), but again are not statistically significant. There are some differences with respect to the effects on the probability of holding permanent contracts (Table 65 and Table 62) as well as the probability of holding FTCs (Table 65 and Table 63). It seems, however, not possible to derive any reliable and clear-cut conclusion from this comparison.

Figure 16: Employment Effects – Age ≥ 32 (DEF.2)

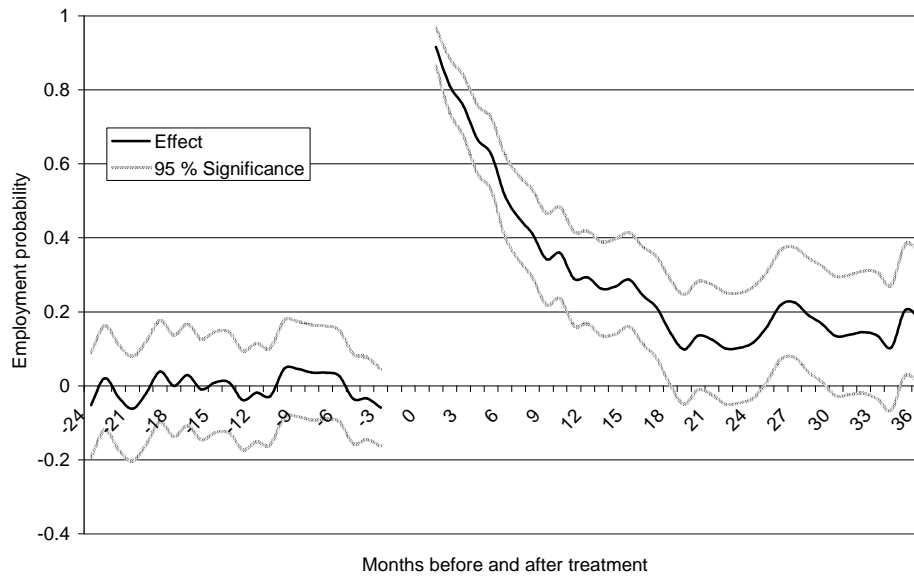


Figure 17: Unemployment Effects – Age ≥ 32 (DEF.2)

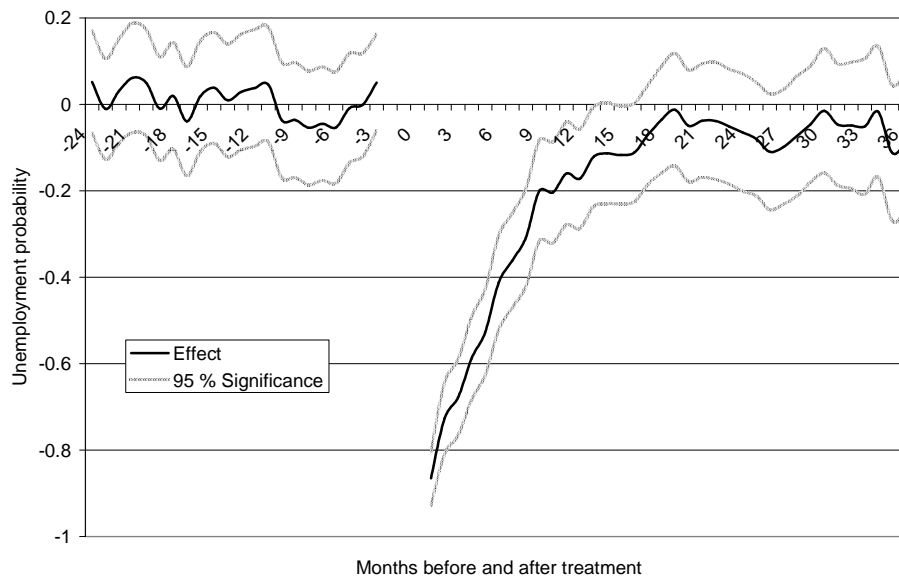


Figure 18: Out-of-Labour-Force Effects – Age ≥ 32 (DEF.2)

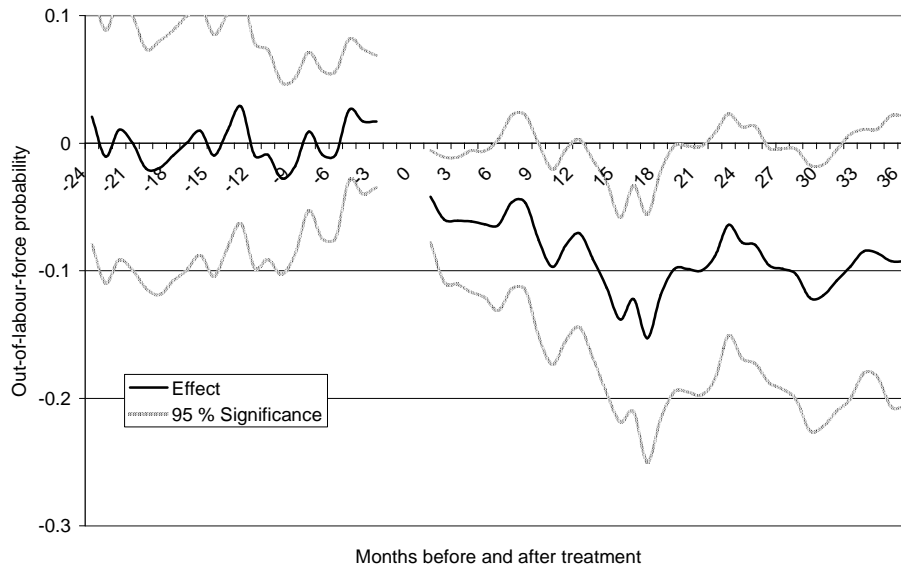


Table 65: Probabilities of Being Employed on a Permanent Contract versus FTC – Age ≥ 32 (DEF.2)

	Age ≥ 32								
	Outcome 1: Permanent contract				Outcome 5: FTC				
Year	Mean treated	Mean control	ATT	t-stat	Mean treated	Mean control	ATT	t-stat	Pairs
- 3	0.551	0.367	0.184	1.837	0.082	0.082	0.000	0.000	49
- 2	0.452	0.339	0.113	1.284	0.081	0.065	0.016	0.343	62
- 1	0.238	0.250	-0.013	-0.183	0.075	0.05	0.025	0.650	80
+ 2	0.533	0.373	0.160	1.981	0.147	0.067	0.080	1.589	75
+ 3	0.517	0.466	0.052	0.553	0.138	0.052	0.086	1.588	58
+ 4	0.541	0.405	0.135	1.159	0.108	0.054	0.054	0.844	37

Note: $\Psi = 0.03$.

With Formal Qualification

In this paragraph, only individuals are analysed which have completed at least a vocational training. This amounts to approximately 70% of all individuals entering into FTCs. Due to the number of observations, it is unfortunately not possible to focus on workers without formal qualification, which would be more interesting from a policy-orientated point of view.

Comparing again the point estimates of the monthly measured outcome variables (Figure 19 with Figure 8, Figure 20 with Figure 10, and Figure 21 with Figure 12), one may conclude that the effect for the sub-sample is slightly better in terms of enhancing employment prospects. Again, it is unclear which conclusions can be drawn from a comparison of the *ATTs* with respect to Outcome 1 and 5 (see Table 66): One insight may be that the stepping stone effect occurs earlier but is less lasting for workers with formal qualification.

Figure 19: Employment Effects – Workers With Formal Qualification (DEF.2)

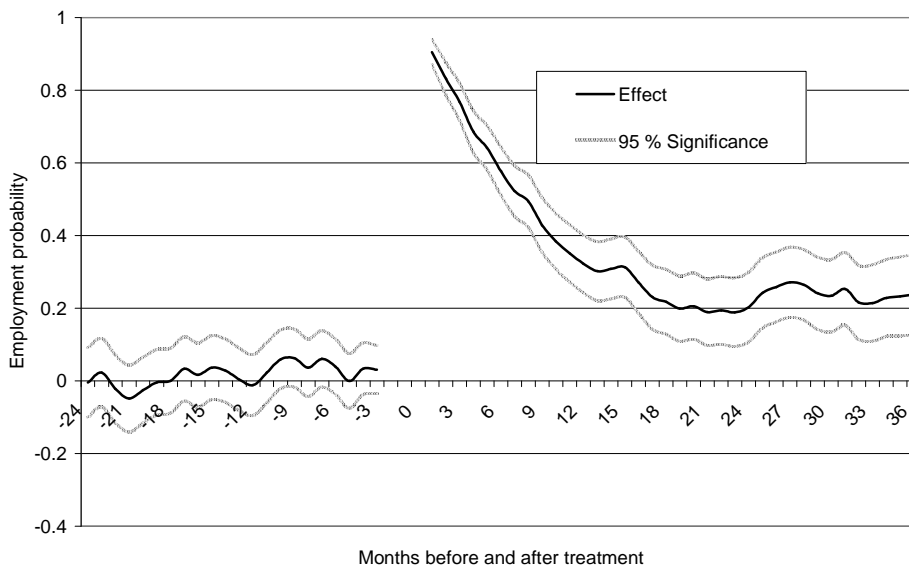


Figure 20: Unemployment Effects – Workers With Formal Qualification (DEF.2)

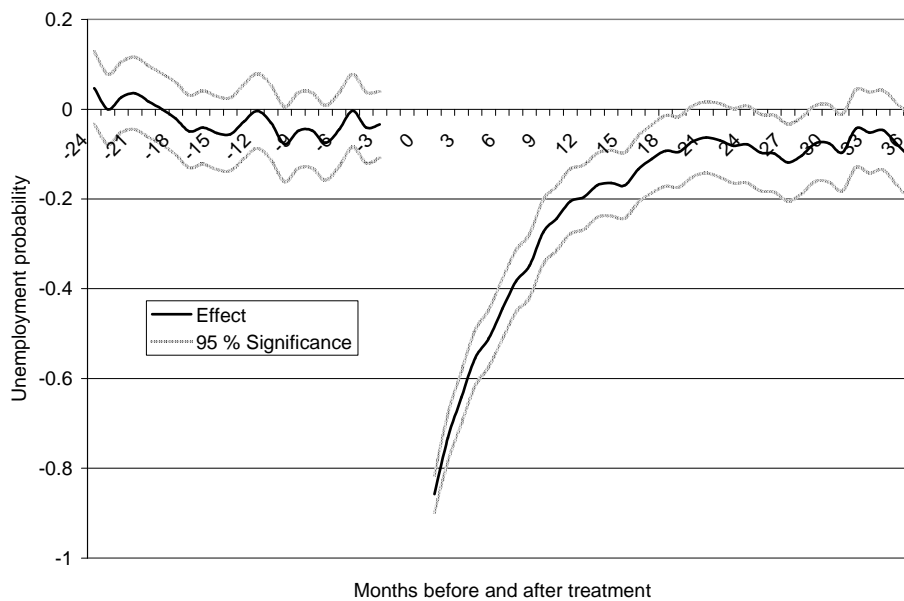


Figure 21: Out-of-Labour-Force Effects – Workers With Formal Qualification (DEF.2)

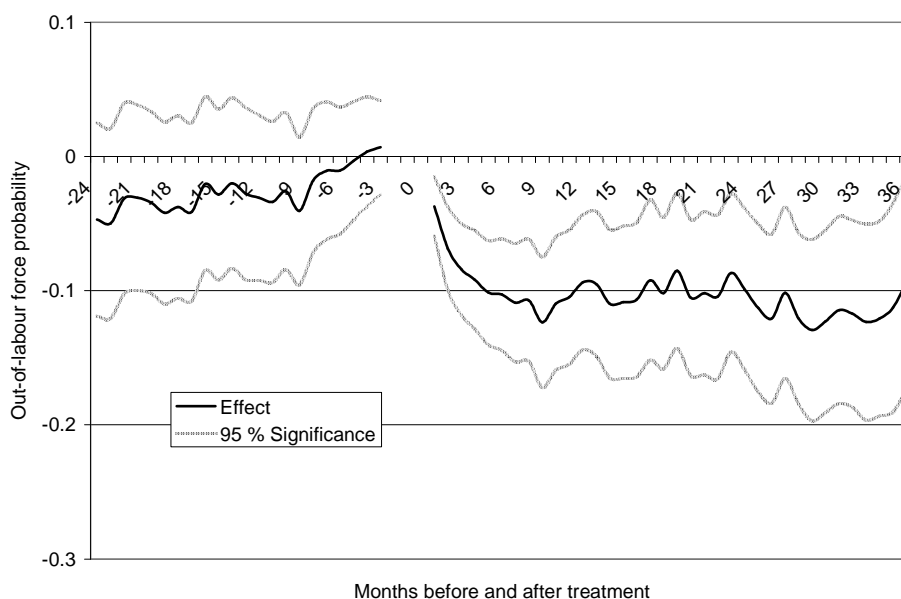


Table 66: Probabilities of Being Employed on a Permanent Contract versus FTC – Workers With Formal Qualification (DEF.2)

	Workers With Formal Qualification								
	Outcome 1: Permanent contract				Outcome 5: FTC				
Year	Mean treated	Mean control	ATT	t-stat	Mean treated	Mean control	ATT	t-stat	Pairs
- 3	0.400	0.400	0.000	0.000	0.100	0.100	0.000	0.000	40
- 2	0.328	0.466	-0.138	-1.520	0.086	0.052	0.034	0.728	58
- 1	0.203	0.278	-0.076	-1.098	0.114	0.114	0.000	0.000	79
+ 2	0.599	0.401	0.198	3.624	0.138	0.060	0.078	2.363	167
+ 3	0.585	0.492	0.093	1.424	0.136	0.059	0.076	1.967	118
+ 4	0.533	0.453	0.080	0.976	0.147	0.004	0.106	2.268	75

Note: $\Psi = 0.016$.

6.4.7 Summary: Effects of Entering into Fixed-Term Contracts on the Long-Term Employment Opportunities of the Unemployed

Subchapter 6.4 has investigated the effects of the transition from unemployment to FTC jobs on the individuals' future employment opportunities in the West German labour market.

First, it has been discussed in Subsection 6.4.3.1 that there are at least two reasonable counterfactuals for individuals entering into FTC jobs after a certain un-

employment duration. One counterfactual, most commonly applied in evaluation studies, is to compare a ‘world with FTCs’ with a ‘world without FTCs’ and define untreated persons as unemployed who never enter into FTCs during the period under observation (termed DEF.1). A second counterfactual, which may be more in line with the idea of sequential job search (unemployed enter into FTCs after having failed to find a permanent job), is not to enter into a FTC up to a certain duration of unemployment, but possibly in a later month. This implies a comparison of unemployed entering into FTCs in a particular month of unemployment duration with those unemployed who do not enter into FTCs up to the end of this month (termed DEF.2). Both definitions have been analysed in this Subchapter. Contrary to expectation, the estimation results differ only slightly between DEF.1 and DEF.2, which may, however, be driven by the small sample size. Therefore, the differences in the definitions are not emphasised when interpreting the results.

Second, it has been discussed in Section 6.4.3 and shown in Section 6.4.6.1 that the estimation of the propensity score by a hazard rate model is a suitable approach since it seems to be more in the spirit of the sequential job search theory than the commonly used ‘static’ propensity score, and it is able to balance pre-treatment differences between treated and untreated individuals in most cases.

Third, it has been argued in Section 6.4.3, that the *SUTVA* is likely to be violated, since general equilibrium and indirect effects of unknown sign and magnitude are probable. One empirical study for Spain is in line with the hypothesis that FTC workers reduce re-employment chances of long-term unemployed through on-the-job search (see Section 6.4.2). These indirect and general equilibrium effects may imply that the estimated effects are not informative with regard to the economy as a whole.

Fourth, it has been discussed in Section 6.3.4 that the sample used may lead to biased estimates caused by the way the information on the type of contract is collected in the GSOEP. Short FTC employment spells are likely to be underrepresented. While *NN*-matching is robust against the general case that treated individuals are over- or underrepresented in comparison to untreated individuals with regard to the underlying population (choice-based sampling), the results may still be biased by the selectivity with regard to the fact that shorter FTC spells are more likely to be excluded.

Fifth, it has been shown in Subsection 6.4.6.1 that imposing the common support condition leads to a substantial loss of observations. This may imply that the estimated results are not informative with regard to the underlying population under certain conditions.

Keeping these caveats in mind the results can be summarised as follows: Entering from unemployment into FTC jobs

- increases the future overall employment probability by 15–20 percentage points at least within the ensuing 36 months,

- increases the probability of holding a permanent contract 3 years later by 16 percentage points,
- has only a negative effect on the risk of unemployment in the short-run (up to 18 months),
- reduces the probability of leaving the labour force by 10 percentage points at least within the ensuing 36 months.

Analyses for sub-groups (women, workers older than 32 years, workers with formal qualification) have revealed that unemployed women may benefit more from entering into FTCs than unemployed men. Slightly more positive effects have also been found for unemployed with formal qualification. These results should, however, be interpreted with caution since the samples for the analyses have been quite small. Probably, the most important finding of these analyses for sub-groups is that no result is contradictory to the estimated mean effects summarised above. More detailed analyses would obviously be useful. To the best of my knowledge, there is, however, no larger panel dataset for Germany available including information on the type of contract.

6.5 Conclusions

The competing risks hazard rate model shows that typical characteristics which have been found to prolong unemployment duration in other studies, such as disabilities, being a foreigner, being mother with young children, do not affect the FTC hazard rate, but have a negative effect on the permanent contract hazard. Moreover, while the probability to enter into permanent contract jobs decreases for long-term unemployed, long-term unemployment has no negative effect on the probability to take up a FTC. Thus FTCs may serve as entry jobs for job searchers with low employment chances, which would exactly correspond to one of the political goals of the liberalisation of FTCs. However, as previously mentioned, this statement should not be interpreted in the sense that FTCs reduce overall unemployment duration.

Using a propensity score matching estimator it has been revealed that entering into a FTC increases the individual future employment probability (including FTC and permanent contract jobs) and the probability of holding a permanent contract job, and decreases the probability of leaving the labour force. These findings are compatible with the hypothesis that FTCs are stepping stones towards permanent contract jobs.

Some results of the hazard rate model and the matching approach are, however, also in line with dual labour market theories: Having held a FTC increases the probability of entering into a FTC and holding a FTC in the future. Entering into a FTC has no long-term negative effect on the unemployment probability, i.e., the effect vanishes after 18 months.

Nevertheless, taking all the results together and considering that for no subgroup a negative effect on labour market prospects could be detected, my conclusion is that the stepping stone hypothesis cannot be rejected, at least at the micro-economic level. This is also in line with the results found in other empirical studies discussed in Section 6.4.2. As mentioned there, all available empirical studies using a causal approach (that is, a control group of nonparticipants) find a stepping stone effect. The conclusion that FTCs lead to a segmented labour market is only found in empirical studies which do not ask counterfactual questions.

7 Summary and Conclusions

In this study I have analysed the labour market effects of fixed-term contracts (FTCs) in West Germany. The study consists of empirical analyses using individual level as well as establishment level datasets but also theoretical considerations and discussions of previous empirical research. Except for the descriptive analysis in Subchapter 4.5, the empirical parts of the study have attempted to identify causal effects by microeconomic methods described in Chapter 3.

The role of FTCs in labour demand has been analysed in Chapter 4. Economic theory suggests three categories of reasons why firms use FTCs. FTCs serve as buffer stock, that is, as an adjustment instrument to cope with demand or productivity shocks that may insulate the firms' permanent workforce. FTCs are used as a screening device (prolonged probationary period) to overcome the problem of asymmetric information when hiring new employees. FTCs are used as a substitute for permanent workers, that is, job positions that are inherently permanent are repeatedly filled by FTC workers.

The empirical analysis could not reject any of these hypotheses. First of all, it has been found that FTCs are much more important for the German labour market as commonly thought when focussing on aggregate employment stocks. Moreover, the descriptive evidence seems to be in favour of the hypothesis that FTCs increase the overall flexibility of the labour market. Almost 43% of all hirings are based on FTCs. The turnover of FTC workers accounts for almost 31% of the total worker turnover. FTCs are extensively used as an adjustment instrument, which is reflected in the job turnover rate of FTCs being approximately six times larger than the job turnover rate of permanent workers.

Even though the numbers are based on a descriptive analysis, and even though the hypothesis of the liberalisation of FTCs in 1985 having raised overall labour market flexibility (in terms of the adjustment speed of employment stocks) has been rejected by econometric analyses so far, I would deliberately conclude that FTCs are likely to increase labour market flexibility. The reasons for drawing this conclusion are twofold. Firstly, the previous econometric studies for Germany discussed in Subchapter 4.3 are based on aggregate employment stock data, which are likely to conceal most of the dynamics at the firm level. Secondly, if FTC work was not increasing overall employment flexibility (e.g., in terms of worker flows or job flows at the firm level), this could only be driven by a decrease of the flexibility (increase in job stability) of permanent contract work which fully outweighs the increase in flexibility caused by FTCs. Although most theoretical models predict a certain increase in the job stability of permanent work due to the use of FTCs (see Subchapter 4.3), to the best of my knowledge, clear-cut empirical evidence in favour of this relationship has not been found so far.

A large proportion (40%) of hirings on FTCs and terminations of FTCs are not associated with net employment changes and, hence, FTCs may be used as substitutes for permanent workers to fill permanent positions. This conclusion is underlined by the empirical result of a positive relationship between firing costs for permanent contract workers and the use of FTCs (see Subchapter 4.4). This relationship could not be found for the two other types of temporary work analysed.

As one third of all FTC workers get their contract converted into a permanent one within the same establishment, the hypothesis of FTCs serving as prolonged probationary period cannot be rejected. Hence, the hypothesis of FTCs exclusively being dead ends can clearly be rejected already at this stage.

In Chapter 5 I have analysed the short-term effects of FTCs on workers' subjective assessments of career opportunities and of job security as well as wages. The results can be summarised as follows: (1.) FTCs raise the subjective job insecurity; (2.) FTCs decrease satisfaction with career opportunities; (3.) FTC workers do not receive a wage differential compensating for these disadvantages, but even a wage penalty. The first conclusion from these results is that FTC workers are indeed worse-off in the short-run compared to the situation they held permanent contracts. However, considering theoretical arguments as well as the heterogeneity of estimated effects with regard to formal qualification this conclusion has to be recapitulated. For workers without qualification no significantly negative wage effect of FTCs could be detected, whereas workers with university degree have much lower wages when holding a FTC, but at the same time they do not assess their career opportunities as significantly worse than the control group of similar permanent contract workers. This underlines the idea that entering into a FTC job may be an investment in lifetime earnings or utility for several groups. In contrast, persons without a formal qualification may not be willing to accept FTC jobs with lower wages as they are less likely to serve as stepping stones for them. This conclusion is in line with the tendency found in Subchapter 6.4 that the stepping stone effect for persons with qualification seems to be stronger. To some extent these results contradict the results of older segmented labour market theories predicting low-qualified workers to be more negatively affected in terms of wages by a segmentation by the type of employment contract. Further research has to analyse this issue of long-run compensation and maximisation of lifetime earnings by a longitudinal (dynamic) approach using panel data. The main reason for using a cross sectional dataset instead of the German Socio-Economic Panel (which is the only individual level panel dataset available including information on the type of contract) for the analysis in Chapter 5 is that it is large enough to allow reliable estimates of effects for subgroups of individuals.

The results of the analyses of Chapter 6 are possibly the most important ones since two central policy goals of FTCs are touched. Typical characteristics which are known to prolong unemployment duration, such as disabilities, being a foreigner, or being mother with young children, do not affect the FTC hazard rate

negatively. In contrast, these characteristics decrease the transition probability to permanent contract jobs. Hence, it is easier to get a FTC job than a permanent contract job for unemployed job searchers. More important: Having entered a FTC increases the probability of being employed in a permanent job later on. Hence, FTCs serve as stepping stones towards permanent jobs. This is in line with empirical studies for other countries using a causal approach. Interestingly, the result of FTCs leading to a segmented labour market, as predicted by many theoretical models, is only found in studies which do not make use of well-defined control groups to estimate the counterfactual outcome.

Of course, these positive conclusions with respect to a stepping-stone effect have to be set off against possible adverse effects of FTCs. In this study only some negative short-run effects of FTCs at the micro level have been empirically revealed, that is, on wages, subjective job security, and subjective career opportunities. However, other microeconomic studies (especially for Spain) have found further adverse effects, such as lower productivity and human capital investments, more work related accidents, and even some evidence in favour of negative effects on fertility (see DOLADO, GARCÍA-SERRANO, and JIMENO, 2002).

Given the results of the theoretical models discussed, in addition to negative effects at the micro level there may be effects at the macro level, which are more likely to be negative than positive. During the course of this study I have highlighted the caveats of the empirical methods used. It has again to be stressed that the analyses have been of partial-analytical nature. All causal analyses presented are based on the assumption that the control units are not affected by the treatments. It is however likely that substantial effects occur at the macroeconomic level. Many of the theoretical papers discussed take general equilibrium effects into account and come to negative results. Most indicate that the introduction of FTCs (a partial deregulation) has a number of adverse labour market effects (see Subchapter 4.2), so that the overall employment effect may even be negative.

This leads to the central question that could not be addressed in this study: Is the liberalisation of types of temporary work (a partial deregulation) an alternative to an extensive reform of protection against dismissal legislation? The problem at the microeconomic level is that there is no counterfactual for the availability of FTCs observable within countries. Hence, studies based on aggregate data or general equilibrium models would be useful to gain further insight into the labour market effects of FTCs and the question on the effects of the partial deregulation.

A promising approach at the micro-level, which may lead to additional insights, is a difference-in-differences estimator based on a natural experiment (see Section 3.2.4). The so-called “Hartz Reform” induced the following variation: The age threshold for hiring a person on a FTC without limitations was lowered from 58 to 52 years in January 2003. This age group may be large enough for estimating the effects of the liberalisation of FTCs for the specific group on their em-

ployment chances in comparison to the counterfactual FTCs were not liberalised, which can be estimated by the adjacent age groups not being within the scope of this reform. Analysing the effects of the reform is, however, left for future research.

8 Appendix

Box 5: Institutional Background on Temporary Work Agency Work (until 1999)

Until 1967, the supply of temporary workers by *Temporary Work Agencies* (TWAs) was forbidden, because the German Federal Employment Service had a monopoly on job placement services. In 1967, a judgement of the Federal Constitutional Court repealed this regulation in view of the constitutional right of freedom of occupation. The supply of workers by private agencies was subsequently regulated by the Act on the Supply of Workers by Temporary Employment Agencies of 1972. The main principle of the law is still valid today: the TWA has all the duties of an employer. With this provision, the legislator aimed at bringing the relation between the TWA and its employees onto the same level as the relation between a regular employer and its employees. To prevent the TWA from working as a job placement agency, additional conditions were included in the law. First, the employment contract between the TWA and the temporary worker has to be of unlimited duration. This stipulation was later given more concrete meaning by the Federal Employment Service. It required the contract between the worker and the TWA to be at least 25% or one day longer than the duration of the first commission to a user enterprise. A second legal constraint for TWAs is the limit to the duration a worker is allowed to be commissioned to a user company. In the original law, the maximum duration had been 3 months. With the Improvement of Employment Opportunities Act of 1985, the maximum duration was extended to 6 months. In 1994, the new Improvement of Employment Opportunities Act further increased this limitation to 9 months. In addition, the Federal Employment Service's monopoly of job placement was repealed in that year. Since then, TWAs have had the possibility both to supply temporary workers and to provide job placement services. Finally, the maximum cumulated duration was increased to 12 months by the Act on the Supply of Workers by Temporary Employment Agencies of 1997. The works council of the user establishment has to agree to the employment of TWA workers in the same way as in the case of recruitment of permanent workers (§ 99 of the Works Constitution Act).

Source: RUDOLPH and SCHRÖDER (1997) as well as JAHN (2002).

Table 67: Descriptive Statistics for the Estimation Sample
– Dependent Variables

Variable	Data	Mean	Std. Dev.	Observations
TWA Workers	<i>overall</i>	0.176	0.381	N 7,207
(Dummy)	<i>between</i>		0.342	I 2,843
	<i>within</i>		0.193	\bar{T}_i 2,731
FTC Workers	<i>overall</i>	0.377	0.485	N 4,873
(Dummy)	<i>between</i>		0.444	I 2,285
	<i>within</i>		0.232	\bar{T}_i 2,277
FL Workers	<i>overall</i>	0.114	0.317	N 6,303
(Dummy)	<i>between</i>		0.279	I 2,928
	<i>within</i>		0.185	\bar{T}_i 2,728

Notes: N is the overall number of used observations, I is the number of establishments and \bar{T}_i is the average number of times an establishment is observed in the sample. The between data are generated by calculating the means over time by establishment \bar{x}_i . The within data are defined as $x_{it} - \bar{x}_i + \bar{\bar{x}}$, where the overall mean $\bar{\bar{x}}$ is added to equate the mean of all data (overall, between and within).

Source: IAB Establishment Panel for West Germany 1993–1998.

Table 68: Descriptive Statistics for the Estimation Sample
– Independent Variables

Variable	Mean	Std. Dev.	Min.	Max.
Expected output change	0.027	0.220	-1.000	5.000
Seasonal fluctuations (dummy)	0.292			
Collective wage agreement industry level (dummy)	0.693			
Collective wage agreement firm level (dummy)	0.093			
Works council (dummy)	0.462			
ICT investments (dummy)	0.521			
Other Investments (dummy)	0.258			
Share of workers with qualification	0.599	0.294	0.000	1.000
Share of women	0.348	0.286	0.000	1.000
Problems due to parental leave (dummy)	0.092			
Problems due to sickness (dummy)	0.177			

Notes: See previous table. All statistics are from the estimation samples.

Source: IAB Establishment Panel for West Germany 1993–1998.

Table 69: Probability of Being Employed on FTC (Omitting Federal State Dummies), Tenure ≤ 10 Years, Marginal Effects

	Men			Women		
	Marg. eff.	t-stat	\bar{X}	Marg. eff.	t-stat	\bar{X}
Age (years)	-0.083	-3.87	35.1	-0.034	-1.42	35.9
Age ² / 1,000	1.891	3.44	1.29	0.622	1.21	1.37
Age ³ / 100,000	-1.520	-3.11	0.50	-0.508	-1.11	0.55
<i>Qualification (reference: no formal qualification)</i>						
Vocational training	-0.009	-0.65	0.59	-0.047	-3.54	0.67
Vocational college	0.045	1.66	0.03	-0.010	-0.42	0.04
Master craftsman	-0.020	-1.26	0.11	-0.054	-2.90	0.06
Polytechnic	0.001	0.05	0.05	-0.046	-1.79	0.03
University	0.037	1.71	0.07	0.030	1.17	0.04
Children < 6	-0.037	-3.96	0.25	-0.007	-0.55	0.16
Children 6–17	0.012	1.11	0.26	0.016	1.34	0.33
Foreigner	0.023	1.59	0.09	0.002	0.12	0.05
Disabled	0.042	1.70	0.03	0.006	0.16	0.02
Spouse employed	-0.006	-0.65	0.29	-0.016	-1.61	0.55
<i>Employment history</i>						
Ever changed occupation	0.021	2.39	0.37	-0.006	-0.60	0.34
Ever moved due to job-related reasons	0.000	0.05	0.25	0.019	1.50	0.17
Two employers so far	0.005	0.36	0.25	-0.020	-1.38	0.27
Three employers so far	0.004	0.26	0.22	-0.023	-1.45	0.21
Four employers so far	0.018	0.99	0.14	-0.028	-1.63	0.14
Five or more employers so far	0.027	1.53	0.23	0.021	1.07	0.19
Previous Job: Dismissed	0.044	3.09	0.11	-0.006	-0.38	0.09
Previous Job: End of FTC	0.098	5.26	0.06	0.082	3.56	0.05
Previous Job: Closure of a firm	0.013	0.92	0.10	0.002	0.10	0.07
Once unemployed so far	-0.005	-0.44	0.24	-0.002	-0.12	0.26
Twice unemployed so far	0.009	0.58	0.09	0.023	1.15	0.08
Three times unemployed so far	-0.003	-0.13	0.04	0.019	0.66	0.03
Four or more times unemployed so far	0.075	3.14	0.04	0.036	0.93	0.02
Duration of last unemployment spell in months	0.000	0.81	3.29	0.002	4.12	3.93
Unemployed in the year taking up the job	0.042	3.34	0.17	0.021	1.33	0.14
<i>Regional (place of residence) variables</i>						
log unemployment rate of the federal state	0.043	2.26	2.34	0.092	4.09	2.34
City (more than 50.000 inhabitants)	0.006	0.64	0.49	-0.032	-2.98	0.49
Surrounding area	-0.022	-1.83	0.15	-0.022	-1.65	0.15
<i>Field of occupational qualification</i>						
Training in Farming occupation etc.	-0.033	-1.05	0.01	0.042	1.00	0.01
Training in industry occupation	-0.021	-2.00	0.45	0.037	1.97	0.08
Training in health occupation	0.049	1.19	0.01	-0.011	-0.70	0.10
Training in technical occupation	-0.006	-0.43	0.12	-0.028	-1.09	0.03
Log-Likelihood	-1215.7468			-1050.6032		
Likelihood ratio	χ^2 (35) = 223.45			χ^2 (35) = 161.57		
No. of observations	4,350			3,589		

Table 70: Effects of FTCs on Mean Weekly Hours of Work – Men (*Model A*)
(Standard Errors in Parentheses)

	Mean Weekly Working Hours	
<i>Tenure (years)</i>	<i>ATT (hours)</i>	<i>N_T</i>
≤10	-1.05 ** (0.49)	390
≤2	-1.15 * (0.64)	264

Table 71: Effects of FTCs on Working Part-time – Men (*Model A*)
(Standard Errors in Parentheses)

	Part-time (%)	
<i>Tenure (years)</i>	<i>ATT (%-points)</i>	<i>N_T</i>
≤10	1.21 (1.34)	390
≤2	0.54 (2.08)	264

Table 72: Effects of FTCs on Mean Weekly Hours of Work – Women (*Model A*)
(Standard Errors in Parentheses)

	Mean Weekly Working Hours	
<i>Tenure (years)</i>	<i>ATT (hours)</i>	<i>N_T</i>
≤10	-0.73 (0.57)	339
≤2	0.88 (0.93)	218

Table 73: Effects of FTCs on Working Part-time – Women (*Model A*)
(Standard Errors in Parentheses)

	Part-time (%)	
<i>Tenure (years)</i>	<i>ATT (%-points)</i>	<i>N_T</i>
≤10	3.67 (2.65)	339
≤2	-1.27 (3.70)	218

Table 74: Effects of FTCs on Job Insecurity – Men (*Model A*)
(Standard Errors in Parentheses)

	Subjective assessment of danger of being dismissed / failing to get the FTC renewed							
	Very high danger		High danger		Rather low danger		No danger at all	
Tenure ≤10 years	<i>FTC</i> (%)	<i>ATT</i> (%-points)	<i>FTC</i> (%)	<i>ATT</i> (%-points)	<i>FTC</i> (%)	<i>ATT</i> (%-points)	<i>FTC</i> (%)	<i>ATT</i> (%-points)
Small establishment (< 50)	24.9	18.7 *** (3.9)	26.1	15.3 *** (3.9)	34.4	-21.4 *** (5.1)	14.6	-12.6 *** (3.9)
Large establishment (≥50)	21.2	17.7 *** (3.1)	20.5	9.9 *** (3.5)	44.7	-14.0 *** (4.6)	13.5	-13.6 *** (3.3)
Industry	26.5	23.0 *** (3.6)	21.1	5.6 (4.5)	40.6	-16.8 *** (5.4)	11.8	-11.8 *** (3.8)
Trade	23.3	19.2 *** (7.2)	13.9	1.8 (6.2)	48.9	-7.1 (9.9)	13.9	-13.9 * (7.8)
Without qualification	32.8	25.8 *** (6.1)	26.9	10.2 (7.0)	29.8	-28.4 *** (8.0)	10.5	-7.6 (4.9)
With qualification	22.5	18.8 *** (2.7)	21.9	12.0 *** (2.8)	41.1	-17.9 *** (3.3)	15.0	-12.9 *** (2.6)
University / Polytechnic	16.3	14.5 ** (6.2)	20.9	14.5 ** (7.7)	39.6	-17.1 * (9.7)	23.3	-11.8 (10.5)
Age < 32 years	23.0	19.1 *** (3.3)	17.2	4.7 (3.9)	44.6	-13.2 ** (5.2)	15.3	-10.5 *** (3.8)
Age ≥ 32 years	26.1	21.3 *** (3.3)	27.2	15.8 *** (3.3)	34.4	-24.4 *** (3.9)	12.5	-12.6 *** (3.1)

Notes: FTC (%) denotes the proportion of FTC workers choosing the respective category.

*** (**, *) denotes significance at the 1 (5, 10) percent level.

Table 75: Effects of FTCs on Career Opportunities – Men (*Model A*)
(Standard Errors in Parentheses)

	Subjective assessment of career opportunities							
Tenure ≤10 years	Very satisfied		"By and large" satisfied		Rather dissatisfied		Very dissatisfied	
	FTC (%)	ATT (%-points)	FTC (%)	ATT (%-points)	FTC (%)	ATT (%-points)	FTC (%)	ATT (%-points)
Small establishment (< 50)	3.5	-4.5 ** (1.8)	38.7	-13.3 *** (4.5)	40.4	8.3 * (4.3)	17.4	9.5 *** (3.2)
Large establishment (≥50)	6.2	-2.6 (2.4)	46	-2.5 (4.3)	35.0	0.5 (4.4)	12.9	4.6 (2.9)
Industry	6.6	-0.9 (2.5)	37.1	-12.8 *** (4.8)	44.1	10.5 ** (5.0)	13.2	3.2 (3.5)
Trade	8.3	0.5 (5.0)	47.9	0.5 *** (9.1)	27.3	-7.7 (9.6)	16.7	6.8 (7.7)
Without qualification	5.2	2.4 (2.7)	33.3	-11.5 * (6.9)	39.8	-0.7 (7.1)	21.8	9.9 * (5.6)
With qualification	5.5	-3.2 ** (1.5)	43.8	-7.8 ** (3.3)	36.3	4.6 (3.2)	14.9	6.9 *** (2.3)
University / Polytechnic	7.2	-9.1 (6.2)	51.1	-3.0 (5.4)	28.6	5.0 (8.8)	7.1	1.1 (4.9)
Age < 32 years	5.6	-3.3 (2.2)	42.1	-6.1 (4.7)	37.1	2.4 (4.3)	15.1	6.9 ** (3.0)
Age ≥ 32 years	5.3	-2.1 (1.8)	41.3	-10.2 * (4.6)	37.2	5.4 (4.0)	16.2	6.9 ** (3.1)

Notes: FTC (%) denotes the proportion of FTC workers choosing the respective category.

*** (**, *) denotes significance at the 1 (5, 10) percent level.

Table 76: Effects of FTCs on Job Insecurity – Women (*Model A*)
(Standard Errors in Parentheses)

Tenure ≤10 years	Subjective assessment of danger of being dismissed / failing to get the FTC renewed							
	Very high danger		High danger		Rather low danger		No danger at all	
	FTC (%)	ATT (%-points)	FTC (%)	ATT (%-points)	FTC (%)	ATT (%-points)	FTC (%)	ATT (%-points)
Small establishment (< 50)	26.1	21.7 * (12.3)	8.7	2.2 (9.5)	60.8	17.1 (16.5)	4.3	-41.0 *** (11.9)
Large establishment (≥50)	22.5	19.5 *** (4.1)	21.7	13.1 *** (4.3)	45.9	-11.7 ** (5.7)	8.9	-19.9 *** (7.1)
Industry	27.9	23.5 *** (6.5)	24.6	11.1 (7.2)	36.0	-22.4 *** (8.2)	11.5	-12.2 * (6.5)
Trade	23.3	19.2 *** (6.4)	13.9	1.8 (7.1)	48.9	-7.1 (10.4)	13.9	-13.9 * (8.1)
Without qualification	28.4	22.9 *** (6.2)	25.7	11.0 * (6.1)	40.5	-10.7 (8.2)	5.4	-23.2 *** (5.5)
With qualification	20.9	18.6 *** (2.9)	21.4	13.8 *** (3.0)	47.8	-8.3 ** (3.5)	9.8	-24.2 *** (2.6)
University / Polytechnic	26.1	21.7 * (12.8)	8.7	2.2 (9.8)	60.8	17.1 (15.9)	4.3	-41.0 *** (12.5)
Age < 32 years	20.0	17.6 *** (3.7)	20.8	10.9 *** (3.8)	50.0	-6.9 (5.2)	9.3	-21.6 *** (3.8)
Age ≥ 32 years	24.2	20.4 *** (3.3)	22.5	13.0 *** (3.1)	44.4	-8.8 ** (4.0)	9.0	-24.5 *** (2.9)

Notes: FTC (%) denotes the proportion of FTC workers choosing the respective category.

*** (**, *) denotes significance at the 1 (5, 10) percent level.

Table 77: Effects of FTCs on Career Opportunities – Women (*Model A*)
(Standard Errors in Parentheses)

	Subjective assessment of career opportunities							
Tenure ≤10 years	Very satisfied		“By and large” satisfied		Rather dissatisfied		Very dissatisfied	
	FTC (%)	ATT (%-points)	FTC (%)	ATT (%-points)	FTC (%)	ATT (%-points)	FTC (%)	ATT (%-points)
Small establishments (< 50)	5.6	-1.2 (2.0)	41.8	-10.1 *** (4.2)	36.1	5.1 (4.1)	16.4	6.2 * (3.2)
Large establishment (≥50)	3.5	-4.2 (2.6)	46.5	-1.0 (5.9)	34.3	-1.0 (5.9)	15.8	6.3 (4.0)
Industry	3.4	-1.6 (3.5)	45.7	-0.6 (9.5)	33.9	-1.4 (9.0)	17.0	3.6 (7.1)
Trade	4.6	-0.9 (2.7)	41.2	-8.1 (5.9)	35.5	2.0 (5.8)	18.7	7.0 (4.6)
Without qualification	1.5	-4.0 (2.7)	39.4	-1.8 (8.3)	37.7	-1.7 (8.6)	21.2	7.5 (6.3)
With qualification	6.3	-1.4 (1.7)	42.5	-10.2 *** (3.5)	34.0	3.3 (3.8)	17.2	8.4 *** (2.5)
University / Polytechnic	16.7	0.4 (11.3)	29.2	-7.9 (15.6)	45.9	7.2 (16.6)	8.3	0.4 (9.0)
Age < 32 years	3.0	-7.8 *** (2.4)	45.1	-3.6 (4.9)	36.1	4.7 (5.3)	15.8	6.7 ** (3.4)
Age ≥ 32 years	6.8	2.4 (2.0)	39.7	-12.0 *** (4.3)	34.7	0.4 (4.0)	18.8	9.2 *** (3.1)

Notes: FTC (%) denotes the proportion of FTC workers choosing the respective category.

*** (**, *) denotes significance at the 1 (5, 10) percent level.

Table 78: Duration of Continuous Employment Spells After the Transition from Unemployment to FTCs and Permanent Contracts in Months

Employment spell starts with	Mean	Min.	Max.	Standard Deviation	25 per-centile	Median	75 per-centile
FTC	9.5	1	89	9.6	5	7	11
Permanent contract	18.1	1	107	19.7	5	10	23

Note: The employment spells may include FTC and permanent contracts at different employers. The figures are based on the estimation sample of the duration models in Subchapters 6.3. Right-censoring is not taken into account biasing the results towards zero.

Table 79: Means of Explanatory Variables by Kind of Transition

Variables	Right-censored unemployment spell	Exit into FTC	Exit into PERM	Exit into Training	Exit into out-of-labour-force
<i>Baseline hazard</i>					
Month 2 – 3	0.235	0.224	0.260	0.191	0.142
Month 4 – 6	0.115	0.198	0.196	0.221	0.176
Month 7 – 9	0.090	0.099	0.134	0.157	0.131
Month 10 – 12	0.038	0.093	0.081	0.089	0.144
Month 13 – 18	0.051	0.074	0.094	0.072	0.119
Month ≥ 19	0.056	0.105	0.066	0.094	0.174
Age	36.205 (10.436)	32.654 (9.562)	33.541 (10.103)	32.183 (9.988)	35.871 (0.463)
No occupational qualification	0.338	0.300	0.290	0.332	0.429
Master craftsman	0.047	0.040	0.065	0.064	0.018
University graduate	0.073	0.164	0.105	0.089	0.049
Female	0.397	0.456	0.437	0.498	0.621
Disabled	0.038	0.088	0.051	0.119	0.139
Foreigner	0.261	0.314	0.264	0.179	0.310
Married	0.620	0.504	0.528	0.426	0.600
Married x female	0.261	0.204	0.224	0.238	0.439
No partner	0.316	0.408	0.360	0.519	0.322
No partner x female	0.111	0.210	0.160	0.247	0.132
Children < 16	0.551	0.453	0.403	0.353	0.430
Children x female	0.244	0.218	0.152	0.213	0.327

... Table 79 continued

Variables	Right-censored unemployment spell	Exit into FTC	Exit into PERM	Exit into Training	Exit into out-of-labour-force
Prev job: end of FTC or apprenticeship	0.103	0.242	0.142	0.136	0.112
Prev job: end of FTC or apprenticeship x female	0.073	0.097	0.068	0.068	0.054
Prev Job: dismissed	0.256	0.245	0.366	0.255	0.159
Prev Job: dismissed x female	0.077	0.103	0.136	0.123	0.104
Out-of-labour-force before	0.043	0.127	0.087	0.140	0.300
Out-of-labour-force before x female	0.030	0.071	0.049	0.098	0.219
Training or school before	0.081	0.190	0.170	0.302	0.161
Duration of prev. unemployment spell	2.560 (6.348)	2.711 (6.042)	2.666 (6.293)	2.732 (6.404)	3.104 (8.496)
Prev. employment spell 3–5 months	0.056	0.085	0.064	0.051	0.062
Prev. employment spell 6–8 months	0.103	0.085	0.049	0.034	0.060
Prev. employment spell 9–11 months	0.137	0.045	0.068	0.055	0.022
Prev. employment spell 12–20 months	0.081	0.065	0.077	0.055	0.033
Prev. employment spell ≥ 21 months	0.218	0.181	0.237	0.149	0.129
Already a FTC before	0.150	0.269	0.151	0.115	0.102
Public sector before	0.085	0.204	0.108	0.089	0.118
Numb. of prev. unemployment spells	1.650 (2.408)	1.031 (1.714)	0.971 (1.680)	0.864 (1.320)	0.692 (1.156)
Log net household income	6.379 (2.987)	6.801 (2.703)	7.005 (2.471)	7.401 (2.016)	7.545 (1.961)
No unemployment benefit	0.449	0.473	0.445	0.468	0.628
No unemployment assistance	0.910	0.884	0.925	0.898	0.930
Log regional unemployment rate	2.217 (0.271)	2.252 (0.271)	2.193 (0.284)	2.242 (0.294)	2.228 (0.270)
Spell started in first quarter	0.269	0.261	0.263	0.260	0.397
Spell started in second quarter	0.217	0.215	0.261	0.187	0.240
Spell started in third quarter	0.215	0.241	0.242	0.370	0.191
Number of transitions	234	349	767	235	597
Number of persons	219	321	683	214	533

Note: The figures are based on the estimation sample of the duration models in Subchapter 6.3. Standard deviations of metric variables are in parentheses.

Table 80: Estimation Results of the Multinomial Logistic Duration Model with Two Destination States

	Without unobserved heterogeneity				Heckman / Singer			
	Exit into FTC		Exit into PERM		Exit into FTC		Exit into PERM	
	Coeff.	t-stat	Coeff.	t-stat	Coeff.	t-stat	Coeff.	t-stat
<i>Baseline hazard</i>								
Month 2 – 3	0.583	3.45	0.965	8.09	0.649	3.71	1.036	8.08
Month 4 – 6	0.536	3.05	0.788	6.19	0.643	3.42	0.906	6.22
Month 7 – 9	0.369	1.71	0.891	6.27	0.505	2.17	1.040	6.21
Month 10 – 12	0.863	3.85	0.902	5.39	1.030	4.17	1.085	5.48
Month 13 – 18	0.590	2.41	1.054	6.53	0.791	2.89	1.271	6.22
Month ≥ 19	0.843	3.53	0.770	4.08	1.090	3.93	1.035	4.33
Age	-0.160	-0.76	-0.152	-1.07	-0.184	-0.85	-0.174	-1.16
Age ² / 1.000	0.634	1.09	0.591	1.52	0.725	1.21	0.671	1.64
Age ³ / 100.000	-0.082	-1.59	-0.074	-2.20	-0.092	-1.73	-0.084	-2.33
No occupational qualification	-0.399	-2.96	-0.440	-4.69	-0.431	-3.08	-0.474	-4.65
Master craftsman	-0.174	-0.61	0.143	0.87	-0.170	-0.57	0.156	0.90
University graduate	0.472	2.59	0.268	1.92	0.477	2.53	0.278	1.89
Woman	-0.015	-0.04	0.119	0.54	0.010	0.03	0.120	0.51
Disabled	0.109	0.53	-0.586	-3.37	0.083	0.39	-0.617	-3.35
Foreigner	0.052	0.38	-0.362	-3.75	0.035	0.25	-0.386	-3.74
Married	0.215	0.90	-0.047	-0.29	0.219	0.9	-0.040	-0.23
Married x woman	-0.355	-1.09	-0.047	-0.21	-0.402	-1.2	-0.071	-0.30
No partner	-0.259	-1.13	-0.316	-2.00	-0.261	-1.12	-0.327	-1.97
No partner x woman	0.532	1.65	0.324	1.44	0.525	1.59	0.337	1.43
Children < 16	-0.090	-0.48	0.007	0.05	-0.081	-0.42	0.010	0.08
Children x woman	-0.022	-0.09	-0.632	-3.59	-0.056	-0.22	-0.670	-3.58
End of FTC or apprenticeship	0.738	3.60	0.252	1.49	0.758	3.57	0.262	1.46
End of FTC or appr. x woman	-0.545	-1.89	-0.230	-0.98	-0.561	-1.88	-0.230	-0.93
Dismissed	0.255	1.32	0.643	5.44	0.276	1.40	0.669	5.41
Dismissed x woman	-0.055	-0.20	-0.280	-1.62	-0.053	-0.19	-0.280	-1.55
Out-of-labour-force before	0.540	1.95	-0.124	-0.57	0.545	1.89	-0.122	-0.53
Out-of-labour-force before x woman	-0.624	-1.80	-0.458	-1.65	-0.653	-1.81	-0.477	-1.63
Training or school before	0.467	2.43	0.222	1.65	0.490	2.47	0.243	1.72
Prev. employment spell 3–5 months	0.799	3.40	0.396	2.24	0.825	3.41	0.413	2.23
Prev. employment spell 6–8 months	0.601	2.55	-0.100	-0.51	0.570	2.30	-0.133	-0.64
Prev. employment spell 9–11 months	0.310	1.06	0.764	4.33	0.333	1.09	0.759	3.95
Prev. employment spell 12–20 months	0.275	1.08	0.398	2.41	0.274	1.05	0.406	2.34
Prev. employment spell ≥ 21 months	0.231	1.31	0.366	3.33	0.235	1.30	0.371	3.15

... Table 80 continued

	Without unobserved heterogeneity				Heckman / Singer			
	Exit into FTC		Exit into PERM		Exit into FTC		Exit into PERM	
	Coeff.	t-stat	Coeff.	t-stat	Coeff.	t-stat	Coeff.	t-stat
Already a FTC before	0.408	2.70	-0.155	-1.30	0.415	2.66	-0.138	-1.11
Public sector before	0.359	2.21	-0.070	-0.52	0.374	2.24	-0.062	-0.44
Duration of prev. unemployment spell	-0.018	-1.66	-0.010	-1.45	-0.016	-1.40	-0.008	-1.07
Number of prev. unemployment spells	-0.069	-0.82	-0.017	-0.28	-0.074	-0.79	-0.033	-0.48
Number of prev. unemployment spells ²	0.020	1.91	0.016	2.19	0.019	1.50	0.018	1.89
Log net household income	-0.058	-2.67	-0.022	-1.36	-0.059	-2.57	-0.025	-1.44
No unemployment benefit	0.304	2.43	0.465	5.38	0.343	2.64	0.505	5.46
No unemployment assistance	0.979	5.10	1.280	8.32	1.020	5.19	1.315	8.25
Log regional unemployment rate	-0.078	-0.33	-0.612	-3.69	-0.113	-0.45	-0.660	-3.73
Spell started in first quarter	-0.681	-4.45	-0.519	-4.73	-0.717	-4.54	-0.565	-4.86
Spell started in second quarter	-0.630	-3.90	-0.431	-3.88	-0.658	-3.98	-0.459	-3.96
Spell started in third quarter	-0.372	-2.37	-0.166	-1.48	-0.372	-2.32	-0.173	-1.48
1992	0.056	0.11	0.167	0.65	0.057	0.11	0.163	0.62
1993	-0.003	-0.01	-0.178	-0.68	-0.022	-0.05	-0.203	-0.75
1994	0.424	0.93	0.046	0.18	0.404	0.87	0.023	0.09
1995	0.272	0.59	-0.007	-0.03	0.257	0.55	-0.032	-0.12
1996	0.232	0.50	-0.198	-0.74	0.219	0.46	-0.228	-0.83
1997	0.222	0.47	0.125	0.47	0.201	0.42	0.100	0.36
1998	0.786	1.71	0.045	0.17	0.785	1.68	0.035	0.13
1999	0.711	1.52	0.478	1.81	0.720	1.52	0.482	1.77
2000	1.323	2.89	1.134	4.48	1.357	2.92	1.163	4.42
Constant	-3.645	-1.42	-1.875	-1.07	-2.868	-1.01	-1.041	-0.49
ε_1					-0.843			
$\Pr(\varepsilon_1)$					0.737			
ε_2					2.614			
$\Pr(\varepsilon_2)$					0.263			
Log likelihood	-4,522.5214				-4,520.2315			

Note: ε and $\Pr(\varepsilon)$ are the estimated mass points and probabilities of the nonparametrically estimated distribution of the unobserved individual heterogeneity components. Reference category: men, cohabiting with a partner, vocational training, no children, not disabled, German nationality, previous job quit, never a FTC job before, previous employment spell 1-2 months, not out-of-labour before, not in training or in school before, receives unemployment benefit or assistance, unemployment spell started in fourth quarter, calendar year is 1991, unemployed for only one month.

Source: Own estimations based on the GSOEP.

Table 81: Estimation Results of the Multinomial Logistic Duration Model with Four Destination States

	Exit into FTC		Exit into PERM		Exit into Training		Exit into out- of-labour- force	
	Coeff.	t-stat.	Coeff.	t-stat.	Coeff.	t-stat.	Coeff.	t-stat.
<i>Baseline hazard</i>								
Month 2 – 3	0.573	3.39	0.958	8.04	0.603	2.74	0.600	3.60
Month 4 – 6	0.527	3.01	0.782	6.15	0.790	3.66	0.780	4.85
Month 7 – 9	0.355	1.65	0.893	6.29	0.964	4.05	0.875	5.05
Month 10 – 12	0.869	3.88	0.922	5.51	0.916	3.25	1.453	8.38
Month 13 – 18	0.593	2.43	1.059	6.57	0.613	2.01	1.211	6.65
Month ≥19	0.835	3.50	0.770	4.08	0.808	2.67	1.320	7.36
Age	-0.160	-0.76	-0.156	-1.09	-0.423	-1.73	-0.101	-0.70
Age ² / 1.000	0.639	1.10	0.602	1.55	1.403	2.04	0.067	0.17
Age ³ / 100.000	-0.083	-1.60	-0.076	-2.23	-0.151	-2.45	0.005	0.14
No occupational qualification	-0.399	-2.96	-0.444	-4.73	-0.362	-2.21	-0.148	-1.55
Master craftsman	-0.168	-0.58	0.147	0.90	0.228	0.79	-0.863	-2.76
University graduate	0.474	2.61	0.263	1.89	0.155	0.60	-0.246	-1.18
Female	-0.017	-0.06	0.119	0.54	-0.651	-1.61	0.345	1.24
Disabled	0.111	0.54	-0.584	-3.36	0.461	2.08	0.527	3.92
Foreigner	0.060	0.44	-0.364	-3.78	-0.696	-3.74	-0.320	-3.13
Married	0.226	0.94	-0.041	-0.25	-0.125	-0.43	-0.202	-0.92
Married x female	-0.370	-1.13	-0.060	-0.27	0.386	0.95	0.371	1.33
No partner	-0.252	-1.10	-0.310	-1.96	0.024	0.09	0.058	0.24
No partner x female	0.532	1.65	0.310	1.38	0.816	2.09	-0.559	-1.94
Children < 16	-0.104	-0.56	-0.003	-0.02	-0.494	-2.02	-0.206	-1.23
Children x female	0.002	0.01	-0.616	-3.51	0.197	0.63	0.365	1.83
Prev job: end of FTC or apprenticeship	0.738	3.60	0.252	1.49	0.020	0.07	0.478	2.29
Prev job: end of FTC or appr. x female	-0.535	-1.86	-0.213	-0.91	-0.194	-0.47	-0.626	-2.18
Prev Job: dismissed	0.252	1.31	0.638	5.41	0.049	0.21	-0.430	-2.10
Prev Job: dismissed x female	-0.053	-0.19	-0.279	-1.61	0.153	0.47	0.232	0.93
Out-of-labour-force before	0.536	1.93	-0.128	-0.59	-0.262	-0.70	0.400	2.02
Out-of-labour-force before x female	-0.631	-1.82	-0.462	-1.67	0.033	0.08	-0.281	-1.29
Training or school before	0.460	2.39	0.217	1.62	0.435	2.00	0.080	0.50

... Table 81 continued

	Exit into FTC		Exit into PERM		Exit into Training		Exit into out- of-labour- force	
	Coeff.	t-stat.	Coeff.	t-stat.	Coeff.	t-stat.	Coeff.	t-stat.
Duration of prev. unemployment spell	-0.018	-1.68	-0.010	-1.46	-0.020	-1.57	-0.015	-2.41
Prev. employment spell 3–5 months	0.805	3.43	0.399	2.27	0.131	0.39	0.518	2.54
Prev. employment spell 6–8 months	0.595	2.53	-0.099	-0.51	-0.363	-0.91	0.598	2.91
Prev. employment spell 9–11 months	0.320	1.09	0.781	4.44	0.585	1.78	0.128	0.42
Prev. employment spell 12–20 months	0.267	1.05	0.401	2.43	0.084	0.25	0.078	0.30
Prev. employment spell ≥ 21 months	0.229	1.30	0.368	3.35	-0.018	-0.08	0.027	0.18
Already ever FTC before	0.405	2.69	-0.159	-1.34	-0.333	-1.44	-0.039	-0.25
Public sector before	0.363	2.25	-0.071	-0.53	-0.397	-1.57	-0.109	-0.77
Number of prev. unemployment spells	-0.066	-0.78	-0.016	-0.28	0.216	1.58	0.090	1.02
Number of prev. unemployment spells ²	0.020	1.90	0.016	2.20	-0.028	-1.09	-0.009	-0.56
Log net household income	-0.058	-2.65	-0.022	-1.38	0.050	1.40	0.046	2.01
No unemployment benefit	0.328	2.62	0.482	5.59	0.209	1.35	0.946	9.52
No unemployment assistance	0.997	5.19	1.293	8.40	1.065	4.33	1.842	10.49
Log regional unemployment rate	-0.068	-0.28	-0.604	-3.65	-0.044	-0.15	-0.104	-0.56
Spell started in first quarter	-0.682	-4.46	-0.514	-4.69	-0.318	-1.57	-0.172	-1.36
Spell started in second quarter	-0.625	-3.88	-0.418	-3.77	-0.378	-1.75	-0.253	-1.87
Spell started in third quarter	-0.356	-2.27	-0.155	-1.39	0.512	2.69	-0.169	-1.20
1992	0.065	0.13	0.168	0.65	0.369	0.75	0.398	0.99
1993	-0.002	-0.00	-0.186	-0.72	-0.978	-1.76	0.680	1.75
1994	0.428	0.94	0.041	0.16	-0.031	-0.06	0.301	0.76
1995	0.266	0.58	-0.006	-0.02	0.140	0.29	0.408	1.04
1996	0.231	0.50	-0.207	-0.78	-0.230	-0.47	0.053	0.13
1997	0.226	0.48	0.121	0.45	0.031	0.06	0.379	0.94
1998	0.789	1.71	0.043	0.16	0.117	0.24	0.522	1.30
1999	0.706	1.51	0.471	1.79	0.582	1.20	0.838	2.11
2000	1.342	2.93	1.152	4.56	1.366	2.93	1.381	3.49
Constant	-3.719	-1.45	-1.874	-1.07	-1.501	-0.50	-4.663	-2.55
Numb. of Transition	349		767		235		597	
Numb. of Persons	321		683		214		533	
Numb. of Observations	23,151							
Log-likelihood	-8166.4056							
χ ² (216)	2096.67							

Source and Notes: see Table 80.

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Curriculum Vitae

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Education

1993	A-levels (Abitur)
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October 1993 – November 1999	Student of economics, Johann Wolfgang Goethe-University, Frankfurt/Main, Germany
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Specialisations:

Public finance (Prof. Dr. Dieter Biehl)

Monetary theory (Prof. Dr. Gerhard Illing) and international
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Topic of master thesis (Diplomarbeit): “Change of unions, employers’
associations, and collective wage bargaining processes accounting for
the requirements of the EMU” (“Strukturwandel der Ar-
beitsmarktparteien und der Tarifverhandlungsprozesse unter besonderer
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EWU”),

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November 1999	Diploma in economics (Diplom-Volkswirt), grade: 1.7
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November 1999 – June 2005	Ph.D. Student, Johann Wolfgang Goethe-University, Frankfurt/Main, Germany, supervisor: Prof. Dr. Dr. h.c. Roland Eisen
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Academic positions

September 1999 – October 2004	Research fellow, Centre for European Economic Research (ZEW) Mannheim, Germany, Department of Labour Economics, Hu- man Resources and Social Policy
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